



# EXPERT WORKSHOP ON FINANCING CARBON CAPTURE AND STORAGE: BARRIERS AND SOLUTIONS

*Technical Study*

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## List of Acronyms

£ – Pound Sterling  
A\$ – Australian Dollar  
AR4 –Fourth Assessment on Climate Change  
BAT – Best Available Technology  
bn – Billion  
CBM – Coal Bed Methane  
CCS – Carbon Capture and Storage  
CCSA – Carbon Capture and Storage Association  
CCT – Clean Coal Technology  
CDM – Clean Development Mechanism  
CER – Certified Emissions Reduction  
CO<sub>2</sub> – Carbon Dioxide  
CO2CRC – Cooperative Research Centre for Greenhouse Gas Technologies  
CTL – Coal-to-Liquids  
DEFRA – Department for Environment, Food and Rural Affairs  
DF1 – BP Decarbonized Fuel 1 - Peterhead  
DF2 – BP Decarbonized Fuel 2 - Carson  
DF3 – BP Decarbonized Fuel 3 - Kwinana  
DTI – Department of Trade and Industry  
ECBM – Enhanced Coal Bed Methane  
ECN – Environmental Change Network  
ECX – European Climate Exchange  
EIL – Environmental Impairment Liability  
EOR – Enhanced Oil Recovery  
ETIS – Victorian Energy Technology & Innovation Strategy  
ETS – Emissions Trading Scheme  
EU – European Union  
EUA – EU Emissions Allowance  
GHG – Greenhouse Gas  
GMO – Genetically Modified Organisms  
IDGCC – Integrated Drying Gasification Combined Cycle  
IEA CCC – International Energy Agency Clean Coal Centre  
IEA GHG – International Energy Agency Greenhouse Gas R&D Programme  
IGCC – Integrated Gasification Combined Cycle  
IPCC – Intergovernmental Panel on Climate Change  
JI – Joint Implementation  
kW - Kilowatt  
kWh – Kilowatt Hour  
LETDF – Low Emissions Technology Development Fund  
MMV – Monitoring, Measuring and Verification  
MS – European Union Member State  
Mt – Megatonne  
MW - Megawatt  
MWh – Megawatt Hour

NAP – EU National Allocation Plan  
OBPP – CO2CRC Otway basin Pilot Project  
OSPAR – Commission for the Protection of the Marine Environment of the North-East Atlantic  
FGD – Flue Gas Desulphurization  
p – Pence  
UNFCCC – United Nations Framework Convention on Climate Change  
US\$ – US Dollar  
WCI – World Coal Institute  
WEO – World Economic Outlook  
WG – Working Group  
WWF – World Wildlife Fund

## **Executive Summary**

The expert meeting provided an opportunity for discussion on the issues that are restricting the development of carbon capture and storage (CCS) from a financial perspective. The meeting also enabled a discussion of the options to overcome these issues as well as ways to facilitate and encourage more CCS projects. However, there are still a number of unresolved issues and potential difficulties in the use of CCS, such as creating a viable policy and regulatory framework.

Many of the speakers thought that although issues surrounding CCS can be resolved and it is now a financially viable option, it will require additional financial measures, beyond the EU ETS and Kyoto Protocol, to accelerate the use of CCS projects.

The conference discussion provided the following points of note:

- Even with a price for carbon credits generated through CCS other financial incentives are needed to make CCS projects viable.
- CCS is not supported by a policy framework except in Norway and Holland.
- There is a perception that climate change and energy security supply issues will be drivers in the development and commercialization of CCS.
- More research is needed into the whole CCS value chain and to identify viable responses to deal with liability issues as well as undertaking projects using different technologies.
- If the required rapid large scale commercial deployment of CCS is going to happen, then the installation of significant GW capacity of CCS is needed as building demonstration plants alone is unlikely to bring costs down quickly enough.
- The financial sector is interested in CCS but needs to have more information on CCS and also the mechanisms available for financing the projects and what rate of return each generates.
- Liability is seen as an enormous issue which insurance companies do have several models for however there is no actual template available and there needs more work to be done on quantifying the actual liability in dollar terms to allow insurance companies a better means of assessing what underwriting is needed.

It was proposed that this event should be followed up by a second exploratory meeting in New York. This venue was proposed as New York, like London, is a hub for the financial community. The general consensus from the attendees was that this is a good idea and should be organized for sometime in 2008.

## **1.0 Introduction**

The CCS Expert Meeting on Finance took place over two days in London. The Meeting was by invitation only and limited to 80 people that included representatives from Governments, industry, the financial sector academia and research organizations.

The main purpose of the conference was to provide a clearer picture of the options available to finance CCS projects and to increase the involvement of experts from the financial sector and to discuss financial instruments with industry and Government representatives. The ultimate outcome of this work will be to identify, encourage and develop world-wide collaboration and practical development of financial mechanisms to accelerate the progression of CCS projects from R&D to commercial reality.

The objectives of the meeting were to explore the options of:

- Identifying key drivers for financing CCS projects by the financial sector
- Contributing to building financial mechanisms for demonstration CCS projects
- Gaining access to financial information relevant for industry and Government investors in CCS projects
- Financing and business planning for CCS demonstration plants
- Developing options for consortium arrangements for CCS demonstration plants
- Use of futures, derivatives and insurance markets to reduce financial risks of CCS demonstration plants
- Determining whether to establish an International Network for Carbon Capture and Storage Financial Instruments to encourage and develop world-wide collaboration and practical development of financial instruments to accelerate the use of CCS projects from R&D to commercial reality.

The IEA Clean Coal Centre (IEA CCC) and the IEA Greenhouse Gas R&D Programme (IEA GHG) with their global links are both in the unique position to facilitate co-operation between leading research groups on greenhouse gas (GHG) mitigation. IEA GHG R&D already has experience in coordinating a number of international research networks. The proposed new network would bring together existing expertise and experience of organisations at the forefront of research, development and demonstration into GHG mitigation technologies as well as financial institutions which to date have not been greatly involved in the development and implementation of CCS projects.

The IEA GHG R&D Programme have held several technical workshops with members and invited experts to discuss technical, scientific and other issues surrounding the implementation of carbon capture and storage projects. In 2006 two workshops were held to discuss CDM methodologies for CCS projects. The objectives of the workshops were to establish co-operation between parties interested in carrying out Carbon Capture and Storage (CCS) projects under the Clean Development Mechanism (CDM). The main

aim was to develop methodologies for CCS so that they are widely useable and do not introduce conflicts.

The objectives of this report are:

1. To pass on information about the CCS Expert Meeting on Finance;
2. Give an overview of each of the presentations
3. To outline the conclusions and recommendations of the meeting

## **2.0 Session on the Status of CCS: Welcome and Introduction by Managing Director of the IEA CCC and IEA GHG R&D Programme**

John Topper the Managing Director of the Operating Agent for both the IEA CCC and IEA GHG R&D Programme welcomed participants and outlined the objectives of the meeting before introducing Preston Chiaro the Chairman for the meeting.

### **2.1 Opening Address by Preston Chiaro, Chairman of the World Coal Institute and Chief Executive of Rio Tinto: Energy.**

Preston Chiaro the Chairman of the meeting gave an opening address outlining the issues surrounding CCS including the growing contribution of CO<sub>2</sub> emissions from power stations as well as giving an overview of what companies were doing internationally in relation to CCS projects. His presentation outlined the purpose of the meeting including what the major drivers for financing CCS are, what makes the financing CCS projects unique, are their options for consortiums of CCS projects and should we establish a network on financing CCS projects.

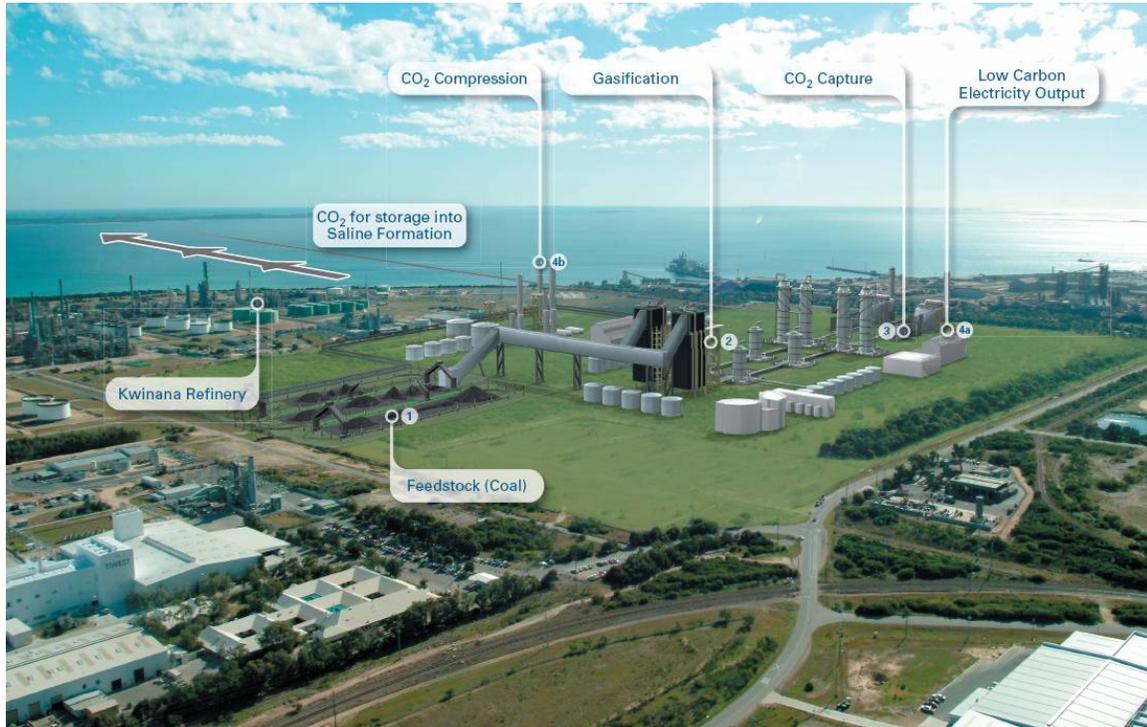
He also outlined the drivers for energy demand as described in the IEA WEO 2006 reference scenario which puts average energy growth at 1.6% for primary energy demand up to 2030 with coal remaining the second largest energy source in 2030. There are approximately 150 years of coal left with usage rates increasing. Between 1970 and 2004 GHG emissions have increased by 70% with CO<sub>2</sub> being the largest and fastest growing contributor. By 2030 there is a projected increase in CO<sub>2</sub> emissions of 14 gigatonnes (annually?) with new power stations providing half of the projected increase. China is estimated to contribute 39% of the increase.

He stressed the importance in recognising that power stations are built to last for many decades which will mean carbon lock-in. It is important to deploy CCS technology as quickly as possible if we are going to have a serious attempt at mitigating GHG emissions. Looking at deploying CCT and CCS prior to 2030 offers a huge opportunity to mitigate CO<sub>2</sub> emissions.

Mr Chiaro briefly outlined the Hydrogen Energy 50-50 joint venture between Rio Tinto and BP. DF1 and DF2 will be included in this venture, however, DF1 (Peterhead) has had to be cancelled. The projects they are investigating include DF2: Carson Hydrogen Power Project which will use petroleum coke as the feedstock, DF3 which has been announced is the Kwinana Hydrogen Power Project using coal as the feedstock and

sequestering the CO<sub>2</sub> emissions offshore in a saline aquifer. The size of the challenge is massive, if we consider that a 1000MW utility would produce 22, 500 tonnes of CO<sub>2</sub> per day to sequester and to scale this up on an international level will be a huge challenge.

### Proposed Kwinana Hydrogen Power Project



Source: Mr Preston Chiaro, Rio Tinto & World Coal Institute, *Carbon Capture and Storage Projects and Financing*, London, May 31, 2007

How much will CCS cost is a difficult question to answer. The IEA WEO 2006 reference scenario puts the required cumulative investment in energy up to 2030 at 20 trillion dollars. In the electricity sector 11.3 trillion is required. Interestingly to note these numbers do not include CCS. He concluded that action needs to be taken now to prevent dangerous climate change, with Governments needing to take the lead. One of the most crucial government inputs will be to set up a policy framework that will allow all technology options to compete including CCS. CCS will be a key technology and it's not going to be easy or cheap to achieve rapid deployment.

### 2.2 The Role of CCS as a Mitigation Option within the IPCC Fourth Assessment on Climate Change Report

Leo Meyer, Head of the Technical Support Unit for the Intergovernmental Panel on Climate Change (IPCC) WG III: Mitigation, gave a presentation on the latest findings from WG III in regard to CCS. His presentation put forward the major outcomes from the special report on CCS and also the recently finished Fourth Assessment including the WG III contribution. Dr Meyer outlined the key issues the IPCC Special report on CCS addressed including the sources of CO<sub>2</sub>, the different CO<sub>2</sub> capture systems including from energy production and industrial processes

where natural gas, ammonia, or steel are produced. Other issues to consider with CCS are the additional energy requirements for capture and transport which are estimated to be between 10-40% for the same level of output. There are four options to store CO<sub>2</sub>: in depleted oil and gas fields, EOR, deep saline formations and use of CO<sub>2</sub> in enhanced coal bed methane. Also mentioned were ocean storage and mineral carbonation however both of which are still in only the research phase.

He outlined the maturity of CCS technology and illustrated how different CCS technologies are at different stages. In terms of costs, it is estimated that electricity prices will rise by between 0.01-0.05 US\$/kWh with the addition of CCS, depending on how you express the costs.

Dr Meyer outlined the CCS component and then the possible cost range for each component.

CCS component	Cost range
Capture from a power plant	15 - 75 US\$/tCO <sub>2</sub> net captured
Capture from gas processing or ammonia production	5 - 55 US\$/tCO <sub>2</sub> net captured
Capture from other industrial sources	25 - 115 US\$/tCO <sub>2</sub> net captured
Transportation	1 - 8 US\$/tCO <sub>2</sub> transported per 250km
Geological storage	0.5 - 8 US\$/tCO <sub>2</sub> injected
Ocean storage	5 - 30 US\$/tCO <sub>2</sub> injected
Mineral carbonation	50 - 100 US\$/tCO <sub>2</sub> net mineralized

Scenario studies indicate an increasing role for CCS in CO<sub>2</sub> mitigation. It is said that the use of CCS could result in cumulative CO<sub>2</sub> mitigation of between 15-55% of total required CO<sub>2</sub> reductions up to 2100 i.e. 220-2200 GtCO<sub>2</sub> reduction. This however will require a price of 25-30 US\$/tCO<sub>2</sub>.

IEA 2006 World Energy Outlook sees CCS as a transitional technology peaking at 2050 and declining afterwards with renewables and nuclear growth taking over. IPCC 2005 outlines an expansion towards 2100. The Fourth Assessment on Climate Change (AR4) discusses making power plants CCS-ready if rapid deployment is required.

His final key messages were:

- Potential 15 -55 % of mitigation effort to 2100 , but no silver bullet - portfolio needed to address climate change
- Reduce overall mitigation costs (30%) by increasing flexibility in achieving greenhouse gas emission reductions
- Energy requirements still considerable (10-40 %)
- No substantive deployment unless CO<sub>2</sub> market price over 25-30 US\$/tonne CO<sub>2</sub> to offset costs

- Risks comparable to current industrial activities, but more experience is needed

### **2.3 Options for Incentivizing CCS: The EU ETS versus Additional Policy Instruments**

Heleen Groenenberg from ECN in the Netherlands outlined the findings of a recent report she completed with ERM and Norton Rose for the EU on the use of CCS within the EU. A key finding was that if the price in the EU ETS for a European emissions allowance (EUA) remains low then the preference will be for low cost abatement options and so ETS unlikely to lead to CCS deployment. If this is the case, other policies will be needed for CCS incentivisation. These include:

- Public financial support (most likely member state (MS) level)
  - Investment support
  - Feed-in subsidies
  - CO<sub>2</sub> price guarantee
- Low-carbon portfolio standard with tradable certificates (most likely EU level)
- CCS obligation (EU level)
- (Public-private partnerships)

Investment support is likely at the MS level targeting specific sectors.

Feed-in subsidies have been used to promote renewables and could also apply to CCS. CO<sub>2</sub> price guarantees, where a member states would buy CCS generated EUAs at fixed price, are an option as long as the price is high enough to encourage the deployment of CCS. A low carbon portfolio standard where an operator would have to produce a fixed share of its power from a plant that has CCS enabled is an option and could also be combined with tradable certificates. However, this would create another trading scheme on top of the EU ETS and could be quite complicated. CCS obligation (2020-) would require all new built fossil fuel plant built beyond a certain point to be fitted with CCS. There could be a mandatory requirement to make all power plants capture ready after 2012 and to retrofit all power plants with CCS after 2020.

It is important to recognize that any additional instrument will reduce demand for EUAs so it must be carefully designed with the EU ETS in consideration. This could mean restricting the national allocation plan (NAP) in conjunction with the additional instrument to avoid affecting the existing carbon price. Consideration must also be given to other interactions such as diversion of resources from renewables. This could be avoided by having a set percentage renewables contingent on CCS implementation. Innovation, the electricity market and CCS as a baseload option and also security of supply will be key factors if gas prices spur a shift to coal.

The key conclusions from the report were:

- The EU ETS is a cost-effective incentive for CO<sub>2</sub> reduction, however market failures and low or unstable prices may hinder CCS deployment
- Additional incentives are needed to advance large-scale CCS deployment

- MS policies may tend to divert resources from renewables, place financial risk with national governments and not provide incentives for innovation
- EU-wide structural policies are preferable, possibly complemented by MS policies in the demonstration phase
- Revision of State Aid rules are required and are ongoing
- Interaction of additional instruments with the ETS will require cap adjustment

There are also some remaining questions:

- What is the most efficient way of building CO<sub>2</sub>-transport infrastructure in the EU?
- Where would an obligation leave EU countries without much CO<sub>2</sub> storage potential?
- How would companies deal with costs of obligation – transfer to consumers, or pay?
- Is it technically possible to have peak-load CCS only?
- Can a CCS-proof renewables policy be designed?

## **2.4 Session 1: Discussion 1**

Brian Count asked if the EU ETS was not working to incentivise CCS why not stop it and replace it with something else. Ms Groenenberg replied that the EU ETS had dual objectives and was successful in other areas.

Paul Zakkour asked for more details of why DF1 was cancelled. Mr Chiaro replied that DF1 was cancelled because of timing with a decision still to be made by the UK Government on which CCS projects would be financed. He also said the DF2 and DF3 still need further finance and other types of support to make these projects feasible.

Mike Gibbins stated that an incentive system should not punish the new entrant as they bring new innovation where as the incumbent installations do not.

Ioannis Galanis from the European Commission asked if the EU's target of emissions reductions of 20% to 30% by 2020 would be sufficient to promote a ETS strong enough to give incentives for implementation of CCS technology. Ms Groenenberg stated that it would help but that it is difficult to answer definitively without further modeling work.

Mark Crowther said if the price of EUAs were higher then a number of new technologies would come into the market including CCS and microgeneration. At the moment the EU ETS EUA price does not drive CCS or any other high cost technologies. Trevor Sikorski answered this question from the floor saying that yes, if the price was higher it would encourage more abatement from many different technologies. He also said that the price is staying around 20 euro as the linking directive allowing CDM and JI credits enables access to cheaper emissions reductions which keeps the EUA price from rising.

Michael McKarney from HSBC asked Mr Chiaro what equity returns are required for investment in CCS. Mr Chiaro responded that this was a difficult question to answer,

equity investors will go where there is a good return but said that they would be looking for a similar return from CCS as they look for from comparable projects.

Leo Meyer said that governments cannot choose technologies but only make policies. If the EU ETS is linked with other regions then it could be more of an incentive and without that system it will be very unlikely that companies will invest in CCS.

Kjell Oren asked Dr Meyer what recommendations for policies were made for CCS by the IPCC. He said that the IPCC does not make policies, however there is no silver bullet but without CCS it would be difficult to achieve stabilization and that the whole portfolio of technologies are needed.

## **2.5 Results of Recent Innovation Forum on the Clean Carbon Economy Concerning CCS**

Malcolm Wilson the Director of Centre for Studies in Energy and Environment at the University of Regina in Canada presented some results of the recent Kananaskis forum in Canada on Commercializing CCS as well as a North American perspective on financing CCS. The purpose of their forum was to bring together leaders from Western Canada and Western US including pipeline companies, utilities, oil companies, finance and insurance, coal mining and some technology suppliers.

The key goal of the forum was how we put together CCS projects and what role Government should play in commercializing those projects. In addition, there was a discussion on how to deal with the risks with CCS along the whole supply chain as well as the timing of building projects. A key point was made about the difficulty of financing a CCS project on EOR when the utility station will be operating for 40 plus years and the EOR would only have a 10 year lifespan.

An outcome was that EOR was defined as a transitional opportunity to learn by doing but not the long term solution with the key to large scale CO<sub>2</sub> reduction being CCS with saline aquifers. Other key major outcome is that this is the era of coal and it will play an increasingly more important role in energy supply in the near future. A challenge will be creating a harmonized regulatory regime although CO<sub>2</sub> is already being transferred across the Canada/USA boarder for use in EOR. It is apparent that each province or state will have different environmental regulations which need to be consistent. Public support has to be on board and politicians will not move forward without that support. Human capacity constraints are an issue there are not enough people in this area to build and operate the required plant.

In North America the drivers will be market forces with the likely development of a cap and trade system perhaps continent wide or a CO<sub>2</sub> tax which has not yet been entirely ruled out. Government does have a role but how much of a role has not been decided, for example will it be command and control or more use of the market. A number of models were discussed including BAT, financial incentives, or the garbage industry model where at each stage their needs to be some profit or return on investment. The Wheat board

approach is also an option: there is a government monopoly where they purchase of all the CO<sub>2</sub> produce and then market it out and sell it themselves as is currently done with Canadian wheat production. The Wheat Board approach would be very helpful in the setting up of a national pipeline infrastructure. Lastly, there is also the trading approach via an emissions trading system.

A result of the forum was that there is still a need to:

- Continue to drive down costs of all stages in the “carbon chain”
- Demonstrate CCS at commercial scale
- Establish performance guarantees
- Compensate early adopters – must have preferential dispatch
- Train people – this is an industry and university activity that must be coordinated
- Regulate issues such as pore space ownership, liability and the insurance rates, what are acceptable monitoring, measurement, verification techniques
- Establish a suitable insurance regime

The Forum also discussed the setting up of a North American Carbon Capture and Storage Association (CCSA) decision as well as a follow up forum in Colorado by the Energy Futures Network. To find out more about the EFN forum you can contact Doug Jones at [dougjames@shaw.ca](mailto:dougjames@shaw.ca)

## **2.6 The Otway Project in Australia and its current status**

Peter Cook the Chief Executive of CO2CRC in Australia gave a detailed presentation on the Otway Project and addressed several issues including; how it is financed, what corporate structure is used, how liability and licensing issues are being addressed, how the project is insured and what are the implications for other Australian CCS Projects

His presentation covered the projects and potential projects in Australia which included:

- ZeroGen
- CSE Oxyfuels
- Fairview (CBM)
- Hazelwood PCC
- HRL IDGCC pre combustion project
- Monash CTL linked with storage
- Otway
- DF3 Kwinana
- Gorgon.

In total the projects are worth in excess of A\$5 billion (A\$1.2 = US1\$) with A\$500 million from the Government being used to fund the Low Emission Technology Development Fund. He also outlined the funding of coal in Australia which included:

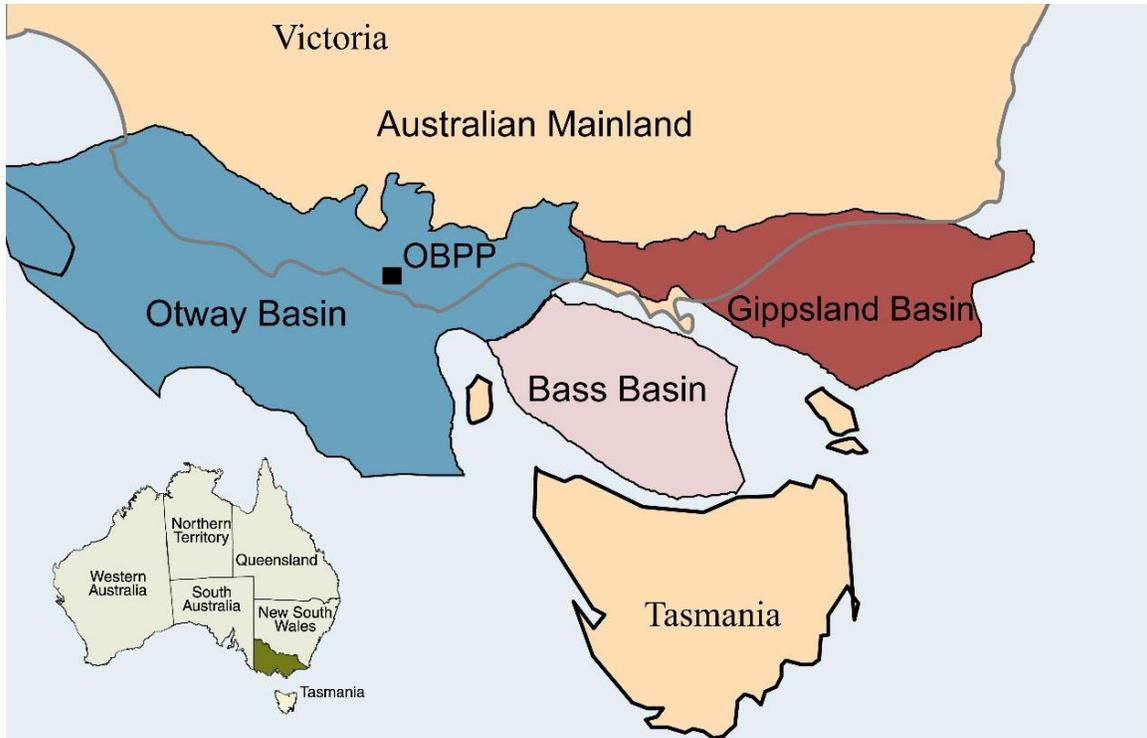
- Victorian Energy Technology & Innovation Strategy (ETIS)
  - A\$ 161 million research funds for both brown coal and renewables projects

- Qld Clean Coal Fund
  - A\$ 300 million government funding for low emission technologies from black coal, including CCS
- Western Australian Low Emission Energy Development Fund
  - A\$36.5 million government funding
  - Separately, DF 3 announced by BP and Rio
- NSW Clean Energy Fund
  - A\$20 million government funding, details still being developed

Coal21 Fund - A\$1Bn over 10 years through a voluntary levy

A possible reason why there are so many CCS projects in Australia and significant government support is that, given their reluctance to ratify the Kyoto protocol, they are keen to demonstrate alternative, technology based solutions to climate change.

The Otway project involves the extraction of CO<sub>2</sub> (around 80% CO<sub>2</sub>, 20% Natural gas) from a natural reservoir and reinjection in a nearby depleted gas field 2100m below the surface. In the first phase of the project the gas mix will be injected without treatment however in the second phase the natural gas component of the gas will be separated and used and only the CO<sub>2</sub> injected. Injection is scheduled to commence in the second half of 2007. During the pre-injection phase the project has encountered many of the issues that a commercial scale project would meet. This includes purchasing the oil tenements to the land in order to gain access to seismic data and physical access to the area, negotiating a pipeline route through region farm land, the review of a number of injection formations, as well as establishing an injection sequence amongst other issues.



Source: Dr. Peter Cook, CO2CRC, *Demonstrating CCS in Australia - The Otway Project*, London, May 31, 2007

The project is 75% government funded and 25% industry funded. Over the course of the project the cost have risen due mainly to increases in steel costs over the period and to a lesser extent, legal costs being far in excess of the plan. Rising costs had to be managed in particular for the government investors as they are not used to budgeting for rising costs. The project operations also had to be delayed due to a shortage in qualified people and equipment needed.

Currently the project has been insured until 10 years after the cessation of the injection. Insurance was difficult given the impossibility of a full quantitative risk assessment however 10 years may be adequate as the greatest risk of problems is considered to be during the injection phase. CO2CRC are still in the process of trying to resolve the long-term liability for the stored CO<sub>2</sub> with the local and federal governments as they are hesitant to take on total liability. This must be resolved before any CO<sub>2</sub> is injected however it is expected to be sorted in the next few months.

The resolution of legal, regulatory and licensing issues is a major deliverable for this project.

## 2.7 GHG Markets and CCS- Incentive, Impediment, Irrelevant?

Mark Trexler the Director of Ecoscurities Global Consulting Services presented on whether future carbon prices will make CCS a viable mitigation option, and what are the key factors going into answering this question?

CCS is seen as a key option but is it viable? CCS on a pulverized coal plant will cost \$30-70/tCO<sub>2</sub>, on a gasified coal plant will be \$15-55/tCO<sub>2</sub> and a natural gas plant \$40-90/tCO<sub>2</sub>. There is a disconnect for many companies in the actual cost of CCS and what companies are looking at in their price forecast for the cost of CO<sub>2</sub> of around \$8/t. The questions arise; are markets the best option to drive CCS, what will the price be in the future and how certain are those costs? GHG price anticipation is the key issue for any type of corporate strategy and for that matter Government policy. The demand for carbon credits is policy driven and this is also the case for the supply curve of credits as the decisions that influence technology will impact on price. This makes it a difficult commodity to trade and also to make long term investment decisions.

Mr Trexler illustrated by outlining a wide range of prices as outlined below:

- Chicago Climate Exchange: <\$5/ton
- Current CER Prices: \$5-15
- EU ETS Price Peak in 2005: \$40
- Forecasted EU ETS Prices: \$10-30
- Voluntary Environmental Branding: \$5-10
- Macro-Economic CER Modeling for 2010: \$1- 30
- 550 ppm Stabilization Modeling: \$75-100

He made the point that there are a lot of factors influencing the price of CO<sub>2</sub> in the current market. For example; Russia has hundreds of million of tonnes of credits that if put into the market at one time, would crash the price of CO<sub>2</sub> to near zero. In terms of GHG markets and modeling market variables, there is no right answer and companies will inevitably come to different decisions. He outlined several scenarios

1. Policy collapses and the price of CO<sub>2</sub> remains under \$10 a tonne.
2. Political status quo where the price of CO<sub>2</sub> will stay between \$10-30.
3. Strict CO<sub>2</sub> mitigation policy with atmospheric stabilisation and a resultant CO<sub>2</sub> price of \$75-100 per tonne.

Mr Trexler put the odds of Scenario 1 to be very low with the odds of Scenario 3 happening to be modest and the likelihood of Scenario 2 being quite high. Given the uncertainties of CCS and high investment costs it's important to understand whether CCS is able to compete with other mitigation technologies.

## **2.8 Session 1: Discussion 2**

Dr Meyer asked Peter Cook asked about the proposal of an international CCS centre and whether the lessons learned at the Otway project storage site are unique to Australia or if they apply to other sites internationally. Dr Cook responded that all sites are different but there are a number of generic elements, eg, depleted oil and gas field, saline aquifer, etc. There is also the flexibility to do work with CO2CRC owning the land.

Jeff Chapman said if we relied on the EU ETS we would be waiting a long time for CCS projects to proceed as there is uncertainty after 2012 of the policy. In other areas of policy

a lot of investment is being made such as in the renewables obligation scheme. Mr Chapman also suggested that revenue could be raised through the UK auctioning 17 million tonnes of EUAs each year over five years which would generate around 2 billion euros that could be invested specifically into CCS. One response was that with renewables you can get more support than for CCS because renewables don't have the link to fossil fuels. A point was also made that CCS should be operated at base load.

### 3.0 Afternoon Session: Industrial Perspectives on CCS and Experience

#### 3.1 The Financial Aspects of Implementing an IGCC CCS Project in Germany

Hans-Wilhelm Schiffer a Senior Manager at RWE Power AG in Essen outlined the key financial aspects from a utilities perspective in implementing an IGCC CCS project in Germany. RWE is undertaking two projects concerning CCS of which one is a zero-CO<sub>2</sub> 450MW coal-fired power plant based on IGCC technology including CO<sub>2</sub> transport and storage with a target date for operation by 2014. In parallel, RWE is also going to develop technology for CO<sub>2</sub> scrubbing for future advanced coal-fired steam power plants and as a retrofit option for modern installations.

- RWE Power will focus on CO<sub>2</sub> scrubbing for lignite
- RWE npower will perform a feasibility study for a Clean Coal 1,000 MW steam power plant in Tilbury and carry out tests for CO<sub>2</sub> scrubbing in hard coal plants.

#### RWE IGCC CCS 450 MW Coal Fired Plant



Source: Dr. Hans-Wilhelm Schiffer, RWE Power AG, *The Financial Aspects of Implementing an IGCC CCS Project in Germany*, London, May 31, 2007

- Basic technology: IGCC
- El. capacity: 450MW gross, 360 MW net
- Net efficiency: 40%
- CO<sub>2</sub> storage: 2.3Mt annually in gas deposits or deep saline formations
- Commissioning: 2014

RWE is prepared to bear the risk and financial burden of the demonstration plant. In order for it to work policymakers need to create a policy framework to ensure that further

plants are built. RWE has undertaken some scenario analyse out to 2030 using various assumptions including both a low and high price of oil and gas as well as CO<sub>2</sub> prices. The assumptions concerning costs and efficiency of new build coal-fired plants are as follows:

Investment costs in €million/MW

	Hard coal	Lignite
without CCS	1.20	1.35
with CCS	1.68	1.75

Efficiency after 2020 in %

	Hard coal	Lignite
without CCS	52	51
with CCS	44	43

An emissions reduction of 90 % was assumed for plants with CCS. The costs of transport and storage are based on an aggregate amount of €14/t CO<sub>2</sub>. RWE's conclusions are based on the above factors and also the net power output for Germany and in 2020 and 2030 are:

- Coal will remain an important pillar in the energy mix.
- Increase in efficiency and CCS are the decisive levers for securing the future of coal-based electricity generation.
- Technological solutions for CCS can be made available.
- Politicians have to create the legal framework for CO<sub>2</sub> transport and storage.
- RWE is willing to make the necessary investment using their own funds for a large-scale demonstration project.
- CCS can be made available at competitive conditions from 2020 onwards – depending on gas and CO<sub>2</sub> prices.
- Incentives to promote CCS are necessary, in particular appropriate rules as part of the ETS.

### 3.2 A Norwegian Perspective on Ongoing CCS projects

Michel Myhre-Nielsen is the Manager of CO<sub>2</sub> Value Chains at Statoil New Energy and gave a Norwegian perspective on ongoing CCS Projects including the Mongstad project. In Norway it is highly unlikely that any new gas fired power stations will be built without CCS. The Norwegian Prime Minister recently announced that by 2050 Norway will be climate neutral. Statoil is involved in the following projects; Sleipner, In Salah, Snohvit LNG, Halten CO<sub>2</sub> and Mongstad.

There is also a feasibility study on the Karsto CCS project with an estimated cost for CCS around €80-90/tCO<sub>2</sub>. A model of the project can be seen below.



Source: Michel Myhre-Nielsen, Statoil New Energy, *A Norwegian Perspective on Ongoing CCS Projects*, London, May 31, 2007

Norway is unique as it already has a carbon tax of around €40/tCO<sub>2</sub> for offshore operations which CCS enables companies to avoid. In order to facilitate a roll out of more CCS projects Statoil has an incentive toolkit which includes:

- State direct investment
- Tax and depreciation
- Volume allowance EOR oil
- Credit for socio-economic benefits
- Gas-to-electricity pricing mechanisms
- Introduce/increase CO<sub>2</sub> tax

However, projects may still require direct subsidies, technology development or EOR. Statoil believes CCS is technically proven and the potential for CCS is high but it requires public support in order to be fully implemented. A key element to initiate projects is to identify or create the right financial mechanisms.

### **3.3 The SaskPower Project in Canada**

Bob Stobbs is an executive director at SaskPower and in his presentation he outlined the many issues that SaskPower was dealing with in evaluating their proposed CCS project in Canada. In 2006 SaskPower assembled a team to investigate its options for a CCS project and in the end selected oxyfuel technology for a 300MW plant in Saskatchewan. The forecast capacity factor for the final plant will be 85% with lignite fields and a number of possible reservoirs nearby for sequestration. A significant driver for this project will be revenues generated through the use of CO<sub>2</sub> for EOR. A tonne of coal gives 0.8 MWh of electricity plus CO<sub>2</sub> to produce 2 to 10 barrels of oil using EOR,

depending on the reservoir. There has already been a lot of engineering work completed on this project including:

- 70 system design bases
- 32 process diagrams
- 23 Project Standards
- Single line diagrams, layout and arrangement drawings
- Full thermodynamic model (Gate cycle)
- Oxyfuel furnace CFD model (in production)

The work done so far equates to roughly 100,000 engineering man-hours.

The time line for the project if it proceeds will be:

- Air Fired Operation Date
  - March 1, 2012
- Oxyfuel In-Service Date
  - September 1, 2012

The operating costs for the project are:

- \$26 million per year O&M cost
  - \$18 million fixed cost
  - \$3.80 variable cost/MWh
  - Life cycle capital costs also estimated
- Coal Requirements
  - 2.3 Mt per year
- Fuel Pricing
  - Fuel Supply has established coal price
  - Dragline pricing received

The actual cost of building the plant has increased over the year with construction costs increasing dramatically.

### **3.4 Session 2: Discussion 1**

Dr Meyer asked Bob Stobbs if the common belief is that Oxyfuel is between research and demonstration phase and very expensive and whether this assumption is incorrect? Mr Stobbs responded that amine scrubbing and oxyfuels are similar in cost and development but the technology providers would give better guarantees with oxyfuels. The plant can also switch to air firing if there is a problem with the air separation unit or the CCS process.

Simon Wills asked about the risks of building CCS projects on the current EU ETS price and was interested in the slide on the potential price with GHG regulations. Mr Stobbs could not comment on the EU ETS but did comment on the new regulations in Canada that potentially could make building a new plant more economically effective.

Dominic Fitzpatrick asked Michel Myhre-Nielsen about long term liability for stored CO<sub>2</sub> and what the situation is in Norway. Mr Myhre-Nielsen said a decision was still to be made but his personal view was that it should be treated the same way as off shore oil and gas production and after the field is retired the license and all liability is returned to the government.

Michael Kearney from HSBC asked if RWE believed they would recover the cost of capital for their CCS project and how do they communicate it to the financial market. Hans said it is an R&D effort and does not require a return and because RWE is the highest CO<sub>2</sub> emitter in Europe they feel it is necessary to investigate the options to mitigate emissions including CCS. This investment is a hedge against a future rise in CO<sub>2</sub> prices and it is hoped that in the future the experience gained in this project will be converted into a competitive advantage.

Peter Cook noted that most of the CCS projects in Norway are EOR or offshore oil and gas operations, like Sleipner. For the projects that don't fall into either of these categories they will have to deal with the OSPAR agreement, do Statoil see this impeding future projects. Michel said the Norwegian Government is working on OSPAR and its relation to CCS.

Harry Audus asked about linking sources and sinks together and whether the Norwegian government is considering a distribution network for CO<sub>2</sub>. Michel said they are considering establishing an infrastructure for their own projects and possibly they could explore expanding it to other sources. Peter asked if RWE is considering a CO<sub>2</sub> distribution network in Germany as this could reduce prices if you could include other emitters. RWE is trying to find partners for a Co<sub>2</sub> pipeline in Germany.

### **3.5 Building a CCS Project in the UK and Financial Issues**

Brian Count the Chairman of Progressive Energy in the United Kingdom discussed the issues his company was facing in building a CCS Project in the UK.

CCS is beginning a pioneering journey with the next five years being critical to development. Over the next decade over 15GW of electrical capacity will need to be built in the UK with there likely to be no excess capacity. The EU ETS is firmly in place but there continuing uncertainty about long term policy and therefore price and price stability. However, in the UK CCS is now firmly on the policy agenda. The UK also has huge potential for CO<sub>2</sub> storage in the North Sea which is estimated to be able to store all the CO<sub>2</sub> emissions from 100GWe of coal plant over the life of the plant. Given the CCS opportunities that are present in the UK, it should be simple to implement CCS in this country in relation to most other places around the world.

Over the next decade in the UK most new plant is likely to be gas CCGT with some new coal fired supercritical plant without CCS. Unless long term CO<sub>2</sub> prices can be confidently assessed in excess of £20 per tonne there will be minimal impact on technology choices.

There are several technical risks that should be resolved once several plants have been built. To make IGCC with CO<sub>2</sub> capture comparable with other new entrant costs current estimates indicate that a CO<sub>2</sub> price in excess of £20 per tonne is required. This level of remuneration covers the capital and operational costs of CO<sub>2</sub> capture, transport and storage. Without such support the economic choice will be plant without CO<sub>2</sub> capture. Additional support will be needed to cover the first of a kind risk on construction and commissioning. In the long term with experience these risks can be eliminated from future decisions.

The model Progressive Energy is considering are normal new entrant risks taken by a utility with the power station financed by a utility on balance sheet. However, the Government needs to underwrite first of a kind risks sequestration and CO<sub>2</sub> disposal price risk.

The key conclusions from Brian Count's presentation were:

- The power station is most likely to be best funded by a utility on balance sheet with sufficient support from Government to cover first of a kind risk and cost of CO<sub>2</sub> capture and storage.
- The power station owner would likely require a contract for the transport of CO<sub>2</sub> by pipeline to, and storage in an offshore storage facility. These costs are covered with the support given to the power station owner to cover the costs of CCS
- If the offshore company is separate it may elect to build in more capacity to provide CO<sub>2</sub> transport and storage to others companies and projects. This additional cost would likely be equity funded. This could be re-financed with additional debt as additional CO<sub>2</sub> storage contracts are finalised.
- The entire structure is dependent on adequate support from Government to cover the risks over and above default new entry investment risks

### **3.6 Mersey & Dee Basins Carbon Capture Scheme**

Mark Crowther outlined a study into the Mersey and Dee basins; a potential site for a collective CCS system given 20 million tonnes of CO<sub>2</sub> is emitted within 20 miles and only 50 miles from 1000Mt of storage capacity around Liverpool. The study analyzed the cost for CCS including separation, transport and storage. The overall cost was £3bn depending on which sites you include in the scheme. Insert slide

Harry Audus recapped on the afternoon presentations stating that there are three commercial CCS projects internationally all sequestering around 1 million tonnes of CO<sub>2</sub> a year. They include Sleipner, Weyburn and In-Salah. Snohvit, which is due to start operation very soon, will make this four. The cost of electricity for a pulverized coal plant excluding FGD would be 4.9p/kWh with FGD 5.4p/kWh and with the cost for CO<sub>2</sub> capture around 7.5p/kWh.

He summarized by saying that there appears to be two "funding gaps" for CCS:

1. The cost of CCS development

## 2. The additional cost for decarbonized electricity

### **3.7 Sessions 2: Discussion 2**

A question was directed at Brian Count on whether he was saying that companies would build it if governments took the risk and how do you build the transport network. Mr Count said he believes that the government should take on market risk for the CCS part of the project. He also said he sees one source to sink pipeline being built initially with this being added to if other customers are looking to store CO<sub>2</sub>. To share a pipeline however you need also to have regulation on the required quality of the CO<sub>2</sub>.

Mike Gibbins asked why the Merseyside was chosen for the study as Humberside would seem to be a better location with more concentrated sources of CO<sub>2</sub>. Merseyside was chosen as it has a good cross section of emitters and the pipeline required to the storage area is extremely short so would minimize costs. Mr Crowther also agreed that Humberside would also be a good location for a CCS study.

Mike Gibbins also asked why a power plant with CCS needed to be built on balance sheet? Mr Count suggested that a utility who could build a CCS plant on balance sheet would have an advantage over PPA as they would have more flexibility from their portfolio of plant and would generally have better access to capital.

Michael Kearney asked what premium would be needed on top of the capital expenditure? Brian Count said that if all other risks are dealt with then the normal 10-12% project return could be accepted to get the right risk-return balance.

Harry Scheurs explained how, the previous day, the Dutch Government asked companies to submit a tender to sequester 200,000 tonnes of CO<sub>2</sub> per annum over 10 years with a maximum of three projects. It is intended to have contracts by the end of the year with a fund of €60 million available. The CO<sub>2</sub> will all be produced in the Netherlands and must be stored in the Netherlands.

Dr Schiffer said RWE are against auctioning because it would create an incentive for gas fired power stations. They are also against it for security of supply reasons as the gas will come from Russia however he saw some advantages if the revenue from auctioning CO<sub>2</sub> credits is used to fund CCS demonstration projects.

## **4.0 Session 3: Banks, Insurance and Financing CCS Projects**

### **4.1 Equity and venture capital investments in CCS and the current options**

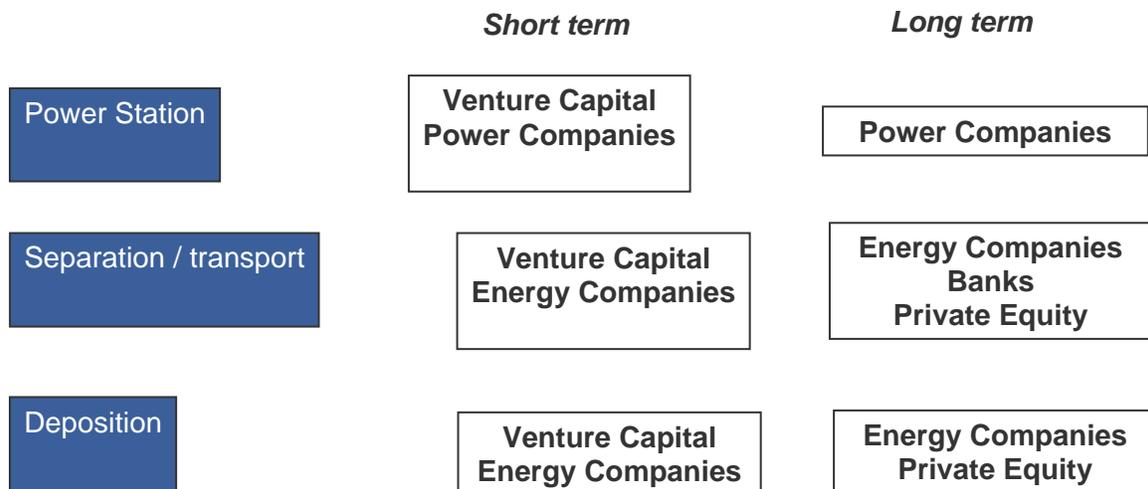
Anthony White the Managing Director of Market Development and Chairman of Advisory at Climate Change Capital presented on equity and venture capital issues and what options were available for companies looking into CCS. Mr White discussed the carbon price that would make CCS economically viable which is around €20-30 per tonne of CO<sub>2</sub>.

He illustrated using hypothetical projects, the revenues you may get from a project including the sale of carbon credits and the risks, including the carbon price over the last few years in the EU ETS. Anthony pointed out a Financial Times article he wrote on May 31<sup>st</sup> that discussed the need for a floor price for a CO<sub>2</sub>. In order to finance a CCS project there are a number of options:

1. You could do it as an integrated project with the power station, separation/transport, and storage all owned by the one company.
2. You could have a value chain using separate companies to manage the power station, separation/transport and storage.

For the second option you need to resolve a number of issues around the price of CO<sub>2</sub>, duration, and the credit ratings of the companies involved. It also opens up possible arguments between a power station trying to get rid of the CO<sub>2</sub> and an oil and gas field who may only want a portion and not pay a high price for the CO<sub>2</sub>. Also, these projects are long term and you need to recognize and deal with the liability issues that may arise.

The participants who will pay for CCS projects could be from a venture capital organization in the short term but in the long term it would most likely return to the power companies. You also have to recognize that there are different options. Banks and private equity firms may become involved with separation/transport if there is a floor price for the CO<sub>2</sub> as this would make it easier for them to lend money with confidence of a sufficient return. Below is a slide he used to illustrate the role of key players over time.



Source: Anthony White, Climate Change Capital, *Equity and Venture Capital Investment in CCS*, London, May 31, 2007

## 4.2 Options for Managing Liability in CCS Projects

Matthew Elkington the Vice President of Marsh Risk Consulting Practice outlined the options for managing liability for CCS projects. For an insurance company, the risks associated with a CCS project are difficult to quantify because of their long term nature. However, there is information available around EOR which could be used as a precedent.

Insurance companies perceive the risk around the capture and storage as a low, however with storage, the long term risk of a catastrophic event occurring as well as leakage and migration, in particular into drinking water are more of an issue. Also, if there is a leak and the project has carbon credits the question still remains whether these credits have to be repaid. The following questions needed to be answered for an insurance company to insure a CCS project:

- What are the size and likelihood of potential liabilities?
- What is the definition of CO<sub>2</sub>?
- Who is liable and best placed to shoulder liability?
  - Operator/Developer/Owner
  - Credit benefactor
  - Government
  - All of the above?
- Who could be an injured party?
  - Property owners
  - Public
- How will MMV and remediation be undertaken? What levels are needed?
- What are the optimal approaches to long-term liability management?
  - Public/Private phasing

Long term liability is the biggest issue and the risks need to be quantified which will enable an insurance company to underwrite the costs. The best option put forward is private to public transfer of liability as it seems the most feasible solution but could take on several structures. Some examples are the US Price-Andersen Act which is a Government backed indemnity for the US nuclear industry. The system operates by an individual company putting aside a US\$300 million fund with another fund of US\$95.8 million contingency fund. The government has then agreed to cover any additional costs over and above these funds in the case of a major accident.

Another example is the US Superfund which an EPA administered fund created in the 1980s and 90s to clean up abandoned hazardous waste sites.

- The EPA administered fund was created via taxes on oil and chemical corporates to identify and clean up abandoned hazardous waste sites
  - This system can make current and past site owners/operators strictly and joint and severally liable for clean up, as well as any other party involved eg. The person who arranged the CO<sub>2</sub> transport to the storage site.
- Liable parties can use hybrid instruments to transfer risk e.g. stop loss, and self insurance to cap and manage their responsibilities
- CCS cost/benefit
  - US Superfund is flexible and responds to developments in market conditions
  - Allows use of hybrid instruments for optimal risk hedging and provides security (remediation fund) for orphan sites

- If the fund is too small – insufficient collection and poor solvency hedging
- Joint and several positions can be problematic which means if every member does not understand their responsibilities and something goes wrong it can result in a nasty surprise.

The final example is Private/Public Liability Transfer

This theoretical proposal is divided into three phases, the operational phase, the closure phase and the (agreed) post-closure phase.

During operational phase of injection, closure and (agreed) the post-closure period prior to transfer to government, the liable party must provide:

- Self insurance or insolvency proof financial guarantee for expected costs incurred during operational period
- Liability risk transfer for unexpected excess costs during operational phase
- Fund with excess layer for post-injection phase liability or full risk transfer e.g. environmental impairment insurance up to agreed hand over date
- Fund for post closure MMV up to or past agreed handover date

In the post closure stage an escrow fund could be put in place with an indemnity layer to cap the price. Environmental Impairment Liability (EIL) is normally not written for beyond 10 years, however, insurers are looking at extending the period up to 20-30 years. Lastly the Government handover could be based on time or a performance assessment. Private sector are likely to prefer a time based period and this needs to be decided up front with Government to understand the model and be prepared to take on the liability.

- Development of risk transfer will be contingent on many factors, including:
  - Creation of actuarial data and models
  - Ex ante and regulatory confirmation of:
    - Liable parties
    - CO<sub>2</sub> status
    - Cross-border treatment
    - CCS in GHG mechanisms
  - Full capacity estimates may ultimately only be available for certain project methodologies
- CCS cost/benefit
  - Long-term liability is transferred from private sector
  - Allows use of hybrid instruments for optimal risk hedging and caps liability
  - Flexible and responds to developments in market conditions
  - Risk transfer cost could remove economic feasibility of project
  - Negative public perception – government subsidy

In conclusion,

- Long-term nature of CCS liability poses a major challenge to its successful large-scale deployment.
- Multiple uncertainties and a lack of real actuarial data make risk management complex and underwriting risky, though analogous data is available.
- Existing models such as Price-Anderson and Superfund have elements of public/private liability management with potential application in CCS but none are ideal.
- Liability management model will most likely be determined on a case-by-case basis and require robust actuarial and contractual analysis combined with regulatory backing.
- The insurance community is committed to supporting companies and governments manage climate change risk but there needs to be more dialogue.

### **4.3 Policy Options for Incentivising Low Carbon Power Generation in Different Countries**

Adam Whitmore the Director of Economic Consulting at Deloitte outlined the options for encouraging investment in CCS projects. His presentation covered the idea of a fiscal measure which puts a cap on CO<sub>2</sub> prices. However, CCS is likely to require incentives over and above the carbon price for many years and will involve several hundred billion dollars investment internationally. CCS deployment will need the above investment as an additional incentive on top of the CO<sub>2</sub> and will need 100s of Gigawatt installation to bring down costs. Contrary to what is often said, the cost of CCS will not come down with just a few demonstration plants. The cost of €30-40/tCO<sub>2</sub>, commonly quoted as being what is required for CCS to be economically viable does not include all the costs involved. Also contracting costs have increased and you often find there is appraisal optimism over the prices. If you use FDG as an example of new technology uptake, the cost was thought quite low but rose by a multiple of four until the FDG technology matured and the price did come down to the original estimates.

Ultimately the additional cost for funding CCS will have to come from the customers and taxpayers and finally also from shareholders. He outlined several options for CCS including capital grants, low cost capital, tax breaks, and low carbon obligation but each of these also raises different challenges. Feed in tariffs do work, Germany used feed in tariffs to support wind power and now has a quarter of the worlds onshore wind capacity, however, CCS plants are more complicated as they would have exposure to movements in fossil fuel costs. A guaranteed premium over the market price could be a good alternative for CCS instead of feed-in tariffs. Mr Whitmore's main conclusions were:

- There is wide consensus on the urgent need to reduce CO<sub>2</sub> emissions
- There is a range of policy instruments available that can be tailored to different national circumstances
- Trading schemes provide a powerful mechanism for incentivising reduction provided:
  - wide geographical and sectoral coverage

- caps are tight, long term and credible
- A well-functioning inter-continental scheme still appears many years off
- Hybrid tax and trading schemes at national level appear to have significant potential to reinforce the incentives from wider reaching emissions trading scheme.
- Other schemes will be necessary to complement CO<sub>2</sub> pricing for new capital intensive technologies such as CCS
- The preferred support mechanisms will depend on policy objectives, technology stage, and market circumstances, with a possible role for:
  - feed in tariffs,
  - contracts guaranteeing a price premium over the market
  - well-designed quantity obligations

#### **4.4 Session 3 Discussion 1:**

The chair Milton Catelin opened the floor to questions. Peter Cook asked Matt about his proposed scheme for liability handover and said it was already being implemented in Australia for the Otway Basin pilot project. However, in the Australian experience the Government does not want to accept liability. In addition, if this happens for CCS then this would mean that other industries such as Genetically Modified Organisms (GMO) representatives would want to be given the same option. In the Otway project they currently only have 10 years of insurance. His question is, how do you get Governments to take on the liability? Matt responded that perhaps the World Bank or IFC could take on liability or that any unclaimed insurance money generated from the project could be transferred to the government as a “sweetener” if they accept liability. Harry Audus said that this is what happens with oil and gas fields when a company stops operating and Matt said that basically by default the government takes responsibility.

Mark Trexler said that of the US options we do not want to end up associating CCS with nuclear because of the difference in consequence of accidents and the problems they have with public acceptance. Assuming the US\$30 tonne of CO<sub>2</sub> the engineering cost of CCS, what would be the premium required to cover the liability and any additional costs. Also what CO<sub>2</sub> price should companies factor in to their forward planning? The answer was that as it stands it is very hard to factor in any carbon costs beyond 2012.

Cameron Hepburn asked the views of the panel on the US proposal of a CO<sub>2</sub> tax and that his view was that any harmonized tax would be too low due to the inevitable concessions made during the negotiation process. Adam replied that yes it would be difficult to get an internationally harmonized tax and so emissions trading is the better option but both options will need to be supplemented at a national level and other measures as he outlined in his presentation. Adam also pointed out that taxes don't necessarily change behavior if people are willing to just pay the additional money and also that what every system is decided it must involve China and India.

Hans-Joachim said it's not a good idea to associate nuclear with CCS and rather it's a better idea to compare the risk with CCS with natural gas pipelines and storage. Matt

stressed that the model he presented just as an example but carries with it some things that we can learn from and things we need to be aware of but not to use the model as a template for CCS.

#### **4.5 Incentivizing CCS with Market Based Mechanisms**

Jos Cozijnsen substituted for Gerhard Mulder the Vice President of the Commodities Derivatives Market at ABN AMRO and discussed how using market based mechanisms could assist in CCS projects. At the moment CCS is not explicitly allowed in the EU ETS but should be possible. It is expected that in the next phase the carbon price will be reasonably stable between €20-30 per tonne and allowances can now be banked in one phase for use in the next. He expects to see less volatility in the next phase of the EU ETS. There is still however concern that the allocation periods are too short and there is uncertainty around methodologies both of which have resulted in the first phase prices being quite volatile.

The current status of CCS in the EU ETS is mentioned in the UK and Netherlands National Allocation Plans Phase II although it is difficult to test the robustness of their inclusion until a project proceeds. The Government in the Netherlands has given an incentive for storage of CCS and EnergieNed announced, the previous day, that 5 new coal fired power stations will be prepared with CCS in mind as long as there is some government support. He argued that it is important to start CCS now to allow the benefits of CO<sub>2</sub> credits as soon as possible as early reductions would provide a multiplier bonus.

Several utilities have stated that any profits from the current free allocation system are being to invest in further mitigation measures. It also should be recognised that a coal fired plant can trade forward therefore a coal plant can sell future EAUs at the start of a project and can use that money for other options via the interest benefits and loan co-finance. Selling 5 years of EAU futures for a project that will store 3MtCO<sub>2</sub>/year at a CO<sub>2</sub> price of €3/tCO<sub>2</sub> could produce revenue of €345 million upfront. However, whether a bank will pay for allowances after 2012 is a debatable question given the current uncertainty over post Kyoto 2012 measures.

Mr Cozijnsen concluded that:

- A quick solution from environmental markets such as the EU ETS and CDM/JI is unlikely and that the ETS market is currently not too well understood
- More urgency is needed to turn political support into practical measures
- A legitimate question is whether markets can play a role at all, and whether Governments should impose a command & control regime to push for CCS and that the problem is partly a power market problem
- The climate problem is too serious to allow for thousands of new facilities without CCS to come on line
  - A more pragmatic approach is needed
- The current ongoing research and experimental plants should provide some guidance as to the best way forward

## **4.6 Possible Regulatory Options for the UK Government to Enable CCS Projects**

Jeff Chapman the Chief Executive for the Carbon Capture and Storage Association (CCSA) gave an overview of possible regulatory options for the UK Government to enable CCS projects. Jeff put forward an industrial viewpoint on where CCS is heading and his focus was the UK as an example that could be replicated to other countries.

There are several different business models including:

1. A company builds a power plant, a pipeline and accesses a storage site
2. Several companies that manage and own different stages including:
  - PF or IGCC power generator with CCS
  - Pipeline operator
  - Storage site operator
3. Oxyfuel model:
  - Air separation company
  - PF power generator with CCS
  - Pipeline operator
  - Storage site operator
4. Hydrogen plant model:
  - Gasifier hydrogen supplier with CCS
  - Hydrogen power plant operator
  - Pipeline operator
  - Storage site operator

Who would regulate a CCS project as there are different areas and stages that DEFRA and DTI have remit over a CCS project. A CCS project is also covered by different regulations at the power station level, pipelines, health and safety, on-shore and off-shore, licensing phases including storage issues and finally long term liabilities. A key issue for industry in the UK is the Government taking responsibility of liability. It is important not to provide perverse incentives such as mandatory CCS after 2020 which could see a rash of companies building non-CCS plant in 2019.

## **4.7 Session 3: Discussion 2**

Tim Dixon said that the CCS has not been decided at the UNFCCC level if it will be treated as a sink or as emissions reductions at the source. The EU ETS proposal that CCS is only an “opt-in” is sending the wrong message and the reason behind this decision is uncertainty over whether different storage sites should have generic guidelines or whether guidelines should be site specific and so this still needs to be addressed. Lastly, the EC is setting up a storage site verification unit for safety. UK would prefer each National government deal with safety issues over storage sites themselves.

Mike Gibbons from Powerfuel asked about Jeff's list of obstacles concerning CCS. His question was that people are working around the existing legislation to change it to fit in CCS and that CCS does not fit this so why not establish specific legislation concerning CCS only? Jeff said at Whitehall there is a sense of urgency to change the existing legislation.

Preston Chiaro asked about the concept of separating CCS from nuclear discussion. He pointed out that other people will make this comparison and there are parallels with nuclear as CCS will lock CO<sub>2</sub> in storage sites for thousands of years so this can't just be ignored. Jeff answered that leaving parallels with nuclear aside there are parallels with mineral extraction and Governments have coped with that issue. Jos said it's wrong to compare with nuclear because if explosion accident involving CO<sub>2</sub> it will not be the same with a nuclear accident and the resulting fallout. Harry said it would be good to put some numbers on the magnitude of the liability of a CCS accident.

Sanjeev Kumar from WWF said would like to get the civil society side to future discussions. He said storage is a critical issue for WWF and that they have some real concerns and would be looking for a guarantee on the viability of storage. WWF favours CCS because of the size of the problem and the need to include developing countries in the solution. He also would like to see demonstration projects outside EU and the key demonstration has to include storage. WWF also does not believe the carbon market is the driver for demonstration projects.

## **5.0 Conclusions**

Preston Chiaro the Chairman thanked the speakers and the IEA CCC and IEA GHG R&D Programme for organizing the meeting. The Chair then stated it was important to recognize that CCS projects are different to what has been done before and thus present different risks. He outlined the scale of the issue as being huge and it was urgent to get solutions underway on an equivalent scale as soon as possible. There is a lack of CCS project history and risk profiles so we need to find new, novel ways to mitigate and manage any new risks that CCS presents. In addition, incentives are essential to get the projects in operation. In terms of options for consortium arrangements for CCS the answer to that is yes companies can work together to make large-scale CCS a reality and several models presented all have elements to assist.

In terms of financial derivatives there are options available today for most parts of the CCS cycle with the exception of storage which needs further investigation.

One of the objectives of the workshop was to decide if we should establish an international network on this topic. John Topper asked the audience about whether to establish a financial network and if they find it useful hearing the information from financial speakers. In addition, did the financial attendees find it interesting hearing technical information, case studies and the current status of CCS.

Mark Kenber from the Climate Group found both days very useful and that a number of the banks and financial members of his organization would be interested. WWF would like to see further financial discussions on this subject. Mark Walters from Morgan Stanley found the technical presentations very interesting. Harry Scheurs from SenterNovem said it would be most welcome to a follow up on the financial issues and also on policy because this is also a key for the progress of CCS. Brian Count said that he would have liked to see more policy presentations and perspectives.

Milton Catelin from the WCI point-of-view they felt it was interesting because of the variety of people involved considering CCS projects as well as financial people presenting on the issues. It would have been good to spend more time on financial aspects as well as on modeling. The use of the models was interesting and further work in this area is needed to assist people's understanding of the issue. The discussion on scale was important and the message is that it isn't incremental change we are talking about, but a revolutionary change that includes reliable renewables, safe nuclear as well as CCS projects. There are also the limitations of existing mechanisms such as the EU ETS to allow the scale discussed and possibly needed for CCS to be deployed. He also said it's important to have NGO involvement and further discussion.

Harry Audus said it would have been good to have more information on where the money can come from. It was clear that we need better information on what is happening with CCS and also the numbers around the potential long-term liability and we need to provide this information to allow investors to have certainty.

He also pointed out that CCS is often seen as competing for funds with other mitigation options.

The Expert meeting highlighted that CCS is still at a very early stage of development.

It is also important to note that while there has been considerable work and interest in CCS, policy and regulatory regimes are also very uncertain and CCS is largely unknown to policy analysts, planners, politicians and this is something that will need to be addressed. In particular, Governments will need to provide financial support for the first CCS projects.

The conference discussion provided the following points of note:

- Even with a price for carbon credits generated through CCS other financial incentives are needed to make CCS projects viable.
- CCS is not supported by a policy framework except in Norway and Holland.
- There is a perception that climate change and energy security supply issues will be drivers in the development and commercialization of CCS.
- More research is needed into the whole CCS value chain and to identify viable responses to deal with liability issues as well as undertaking projects using different technologies.

- If the required rapid large scale commercial deployment of CCS is going to happen, then the installation of significant GW capacity of CCS is needed as building demonstration plants alone is unlikely to bring costs down quickly enough.
- The financial sector is interested in CCS but needs to have more information on CCS and also the mechanisms available for financing the projects and what rate of return each generates.
- Liability is seen as an enormous issue which insurance companies do have several models for however there is no actual template available and there needs more work to be done on quantifying the actual liability in dollar terms to allow insurance companies a better means of assessing what underwriting is needed.

In conclusion, it was proposed that this event should be followed up by a second exploratory meeting in New York as it was also a financial hub. The general consensus from the attendees was that this is a good idea and should be organized for sometime in 2008.



Houses of parliament, London, England

# **EXPERT MEETING ON FINANCING CARBON CAPTURE AND STORAGE PROJECTS**

31st May – 1st June 2007

Rembrandt Hotel, 11 Thurloe Place, London, England

Organised by

IEA Greenhouse Gas R&D Programme  
and IEA Clean Coal Centre

Sponsored by

Rio Tinto and World Coal Institute







# 31st May 2007 Day 1

## Session 1: Opening Session: The status of CCS

- 08.00 Registration Desk opens
- 09.00 Welcome by **John Topper**, Managing Director of the Operating Agent for the IEA GHG R&D Programme and IEA Clean Coal Centre
- 09.05 Opening Address: **Preston Chiaro**, Chairman of the World Coal Institute and Chief Executive of Energy for **Rio Tinto**: Issues surrounding CCS including current financial Incentives and government regulations for CCS Projects internationally.
- 09.30 **Leo Meyer**, Head of the Technical Support Unit for the Intergovernmental Panel on Climate Change (IPCC) WG III (Mitigation): The Role of CCS as a Mitigation Option within the IPCC Fourth Assessment on Climate Change Report
- 09.50 **Heleen Groenenberg**, ECN, The Netherlands: Options for Incentivizing CCS: the ETS vs. Additional Policy Instruments.
- 10.10 Discussion Group made up of speakers and **Chaired by Preston Chiaro**

## 10.30 Morning Tea/Coffee

- 10.50 **Malcolm Wilson**, Director of Centre for Studies in Energy and Environment, University of Regina, Canada: Results of Recent Innovation Forum on the Clean Carbon Economy concerning CCS
- 11.10 **Peter Cook**, Chief Executive, CO2CRC: : The Otway Project; how it is financed, what corporate structure is used, how liability and licensing issues are being addressed, how the project is insured and what are the implications for other Australian CCS Projects
- 11.30 **Mark Trexler**, Director, **EcoSecurities: Global Consulting Services**: Will future carbon prices make CCS a viable mitigation option, and what are the key factors going into answering this question?
- 11.50 Panel Discussion by speakers and **Chaired by Preston Chiaro**

## 12.15 Lunch sponsored by the World Coal Institute

### Session 2: Industrial Perspectives on CCS and Experience

- 13.30 **Hans-Wilhelm Schiffer**, Senior Manager Energy Economics, RWE Power AG, Essen: The Financial Aspects of Implementing an IGCC CCS Project in Germany
- 14.00 **Michel Myhre-Nielsen**, Manager CO2 Value Chains, Statoil New Energy: A Norwegian Perspective on Ongoing CCS Projects including the Mongstad project
- 14.30 **Bob Stobbs**, Executive Director, SaskPower: The SaskPower Project
- 15.00 Panel Discussion by Speakers and **Chaired by Harry Audus**

## 15.30 Afternoon Coffee/Tea Break

- 16.00 **Brian Count**, Chairman, Progressive Energy united Kingdom: Building a CCS Project in the UK and the financial issues
- 16.30 **Seb Walhain**, Fortis, The Netherlands: Financing CCS Projects from A Banks Perspective, betting on long term carbon constraints in the face of short term uncertainty.
- 17.00 Panel Discussion by Speakers and **Chaired by Harry Audus**

## Close Day 1

19.00 Reception and Dinner Hosted by Rio Tinto



## 1st June 2007 Day 2

### Session 3: Banks, Insurance and financing CCS projects

- 09.00 Opening of Day Two by **Chairman: Milton Catelin, Chief Executive of the World Coal Institute**
- 09.05 **Anthony White, Managing Director of Market Development and Chairman of Advisory, Climate Change Capital:** Equity and venture capital investment in CCS, what are the current options?
- 09.25 **Matt Elkington, Vice President, Marsh Risk Consulting Practice:** Options for managing liability in CCS projects.
- 09.50 **Adam Whitmore, Director, Economic Consulting, Deloitte:** Policy options for incentivising low carbon power generation in different jurisdictions
- 10.20 Panel Discussion made up of speakers and **Chaired by Milton Catelin**

### 10.40 Morning Tea/Coffee

- 11.00 **Gerhard Mulder, Vice President Commodities Derivatives Market, ABN AMRO:** Incentivizing CCS through market based mechanisms.
- 11.30 **Jeff Chapman, Chief Executive for the Carbon Capture and Storage Association (CCSA):** Possible Regulatory Options for the UK Government to Enable CCS Projects
- 12.00 Discussion, wrap up and next steps led by **Chairman: Preston Chiaro**

### 12.30 Lunch sponsored by the World Coal Institute and close of workshop



# **Workshop on Financing Carbon Capture and Storage Projects**

**31 May – 1 June**

**Rembrandt Hotel, London**

**[www.co2captureandstorage.info/networks.htm](http://www.co2captureandstorage.info/networks.htm)**

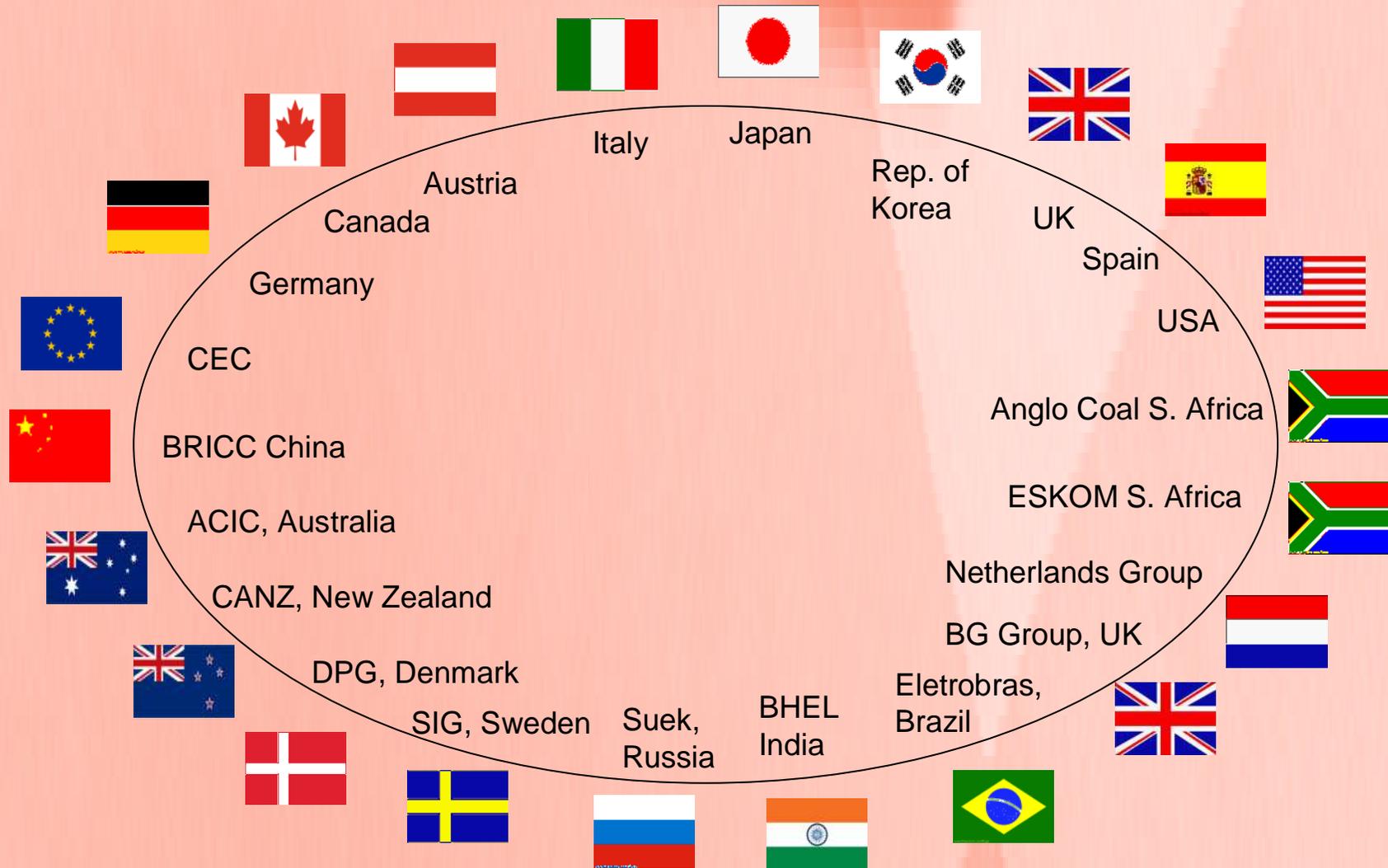
**Sponsored by**

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**and Rio Tinto plc**



# MEMBERS





# IEA Greenhouse Gas R&D Programme



## Current Membership



**RIO  
TINTO**



# **Carbon Capture and Storage Projects and Financing**

**Preston Chiaro**

**Chairman, World Coal Institute**

**Chief Executive Energy, Rio Tinto**

**Carbon Capture and Storage Expert Meeting on Finance,**

**May 31-June 1 2007, London**

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## What is the pathway to finance CCS?



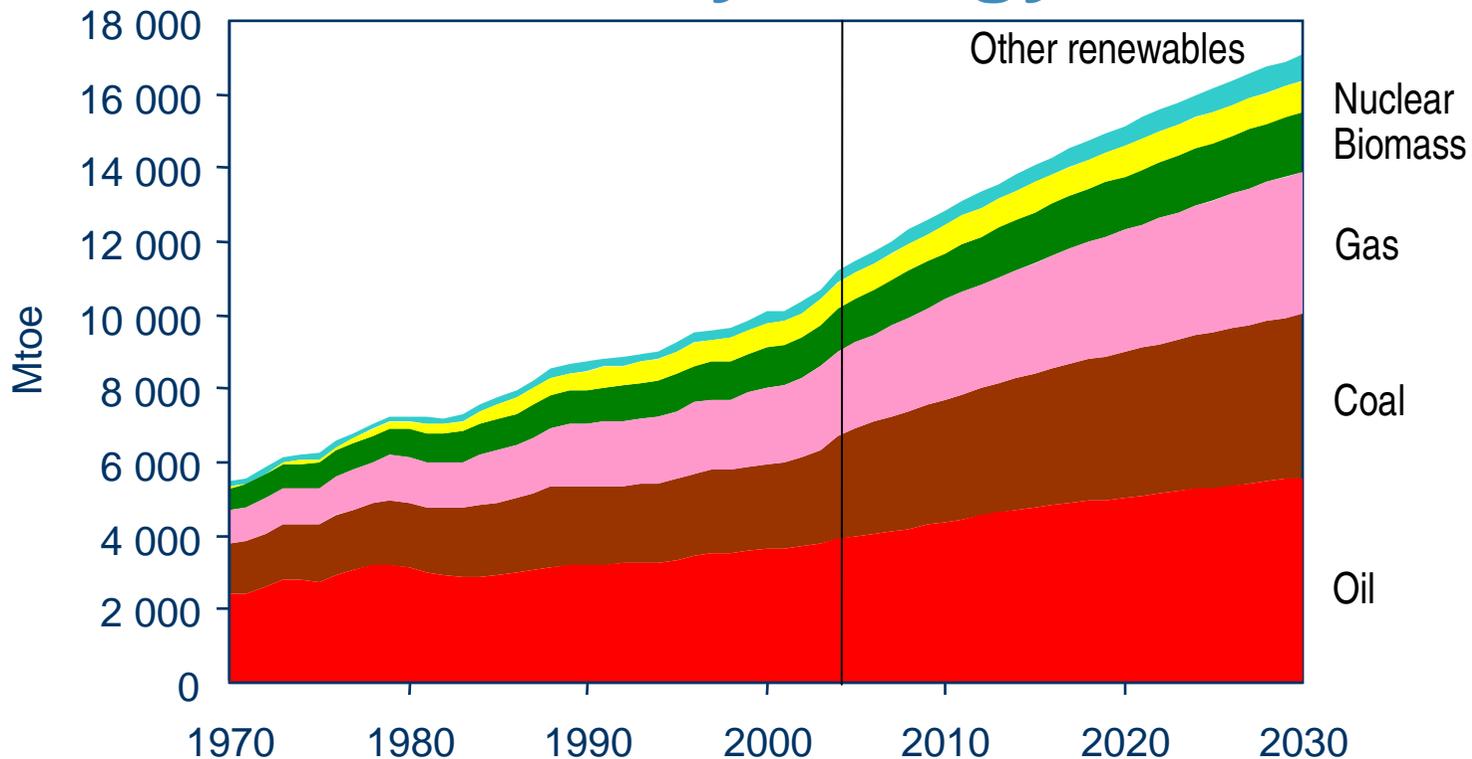
## Introduction

- How do we finance CCS Projects?
- Why is CCS such a key technology?
- How much will be invested in the energy sector?
- Where are the proposed projects?
- How big is the challenge?

## Future Scenarios and the Role of Coal

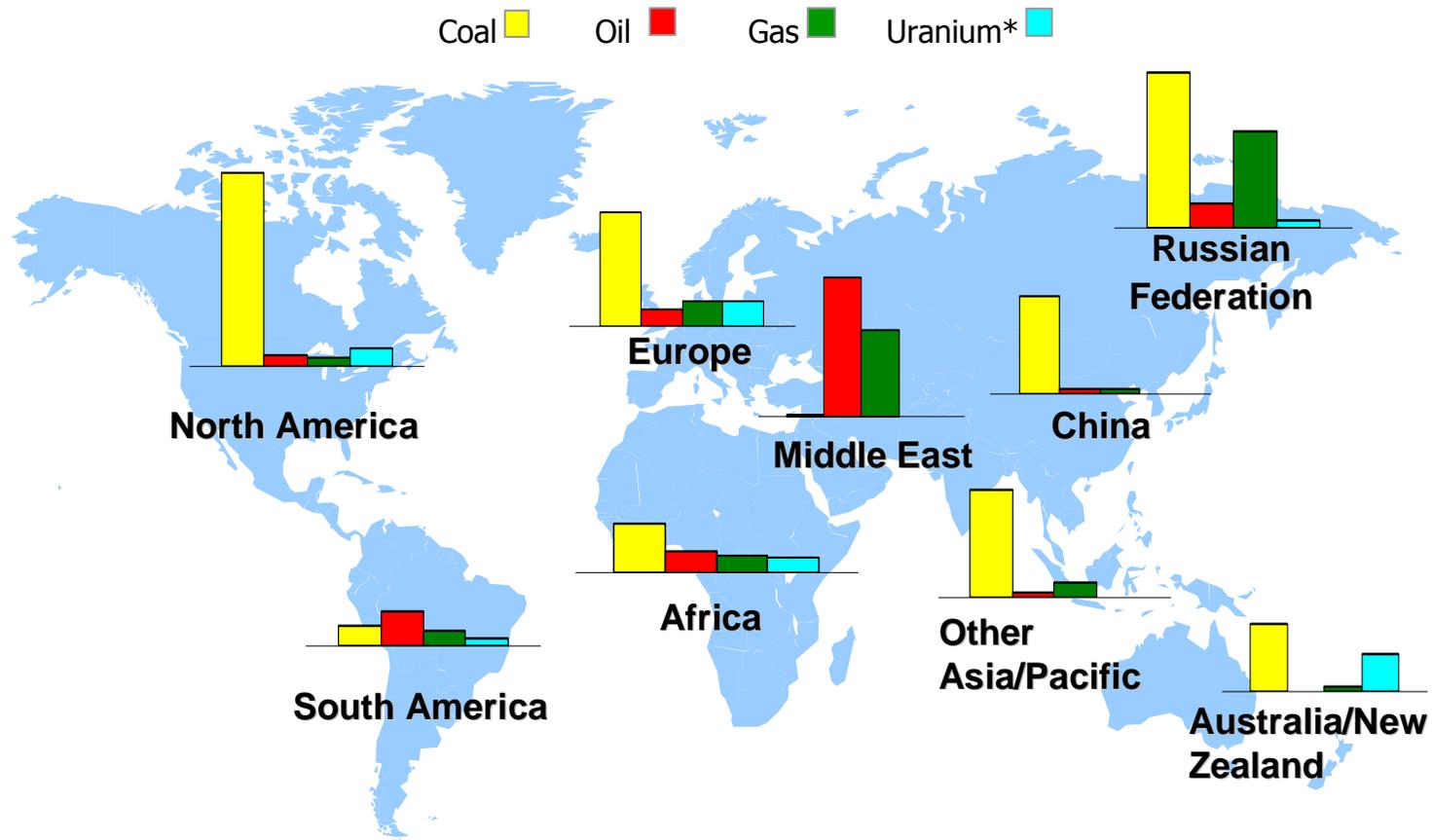
- What will be the energy demand?
- How will it be met?
- How much coal is left?
- Where is it?
- What are the implications for CO<sub>2</sub> emissions?

## WEO 2006 Reference Scenario: World Primary Energy Demand



*Global demand grows by more than half over the next quarter of a century, with coal use rising most in absolute terms*

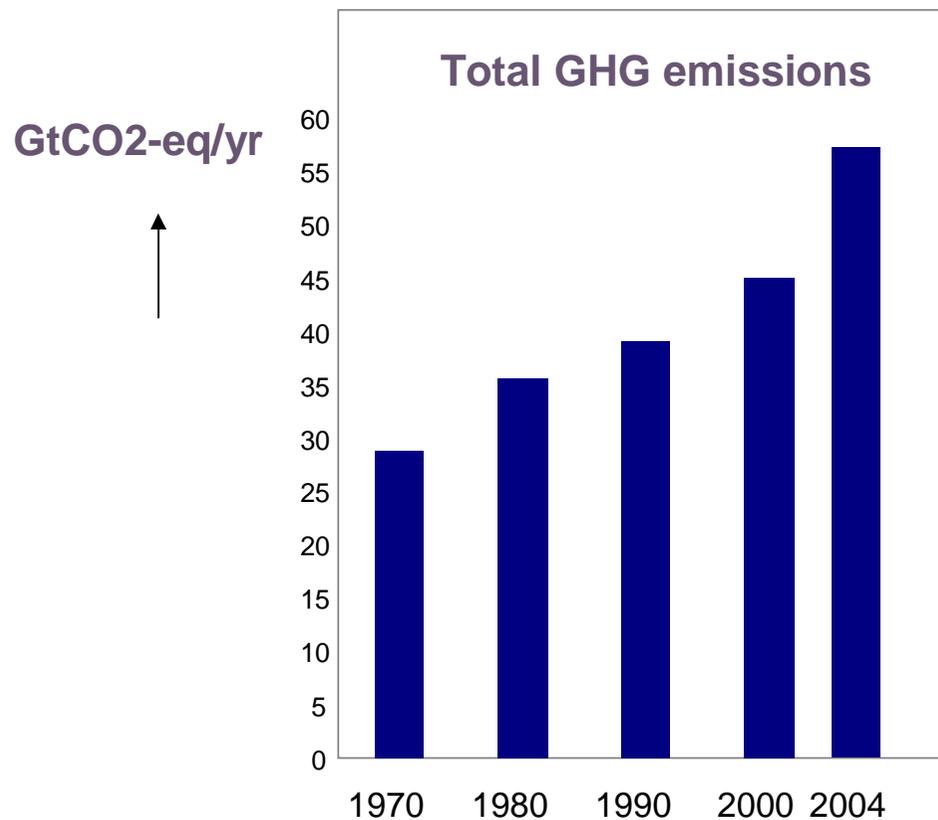
## How much energy is left in the world?



Sources: BP Statistical Review 2005; WEC Survey of Energy Resources 2001; Reasonably Assured Sources plus inferred resources to US\$80/kg U 1/1/03 from OECD NEA & IAEA Uranium 2003; Resources, Production & Demand updated 2005; \*energy equivalence of uranium assumed to be ~20,000 times that of coal

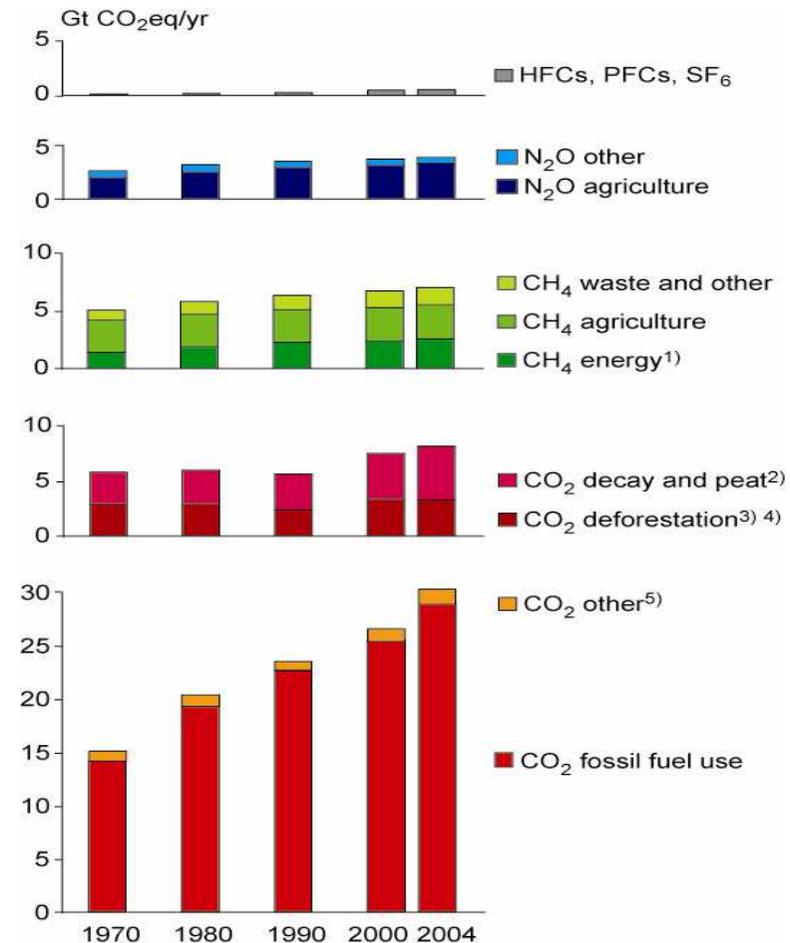


IPCC WG III in 2007 estimated between 1970 and 2004 global GHG emissions increased by 70 %

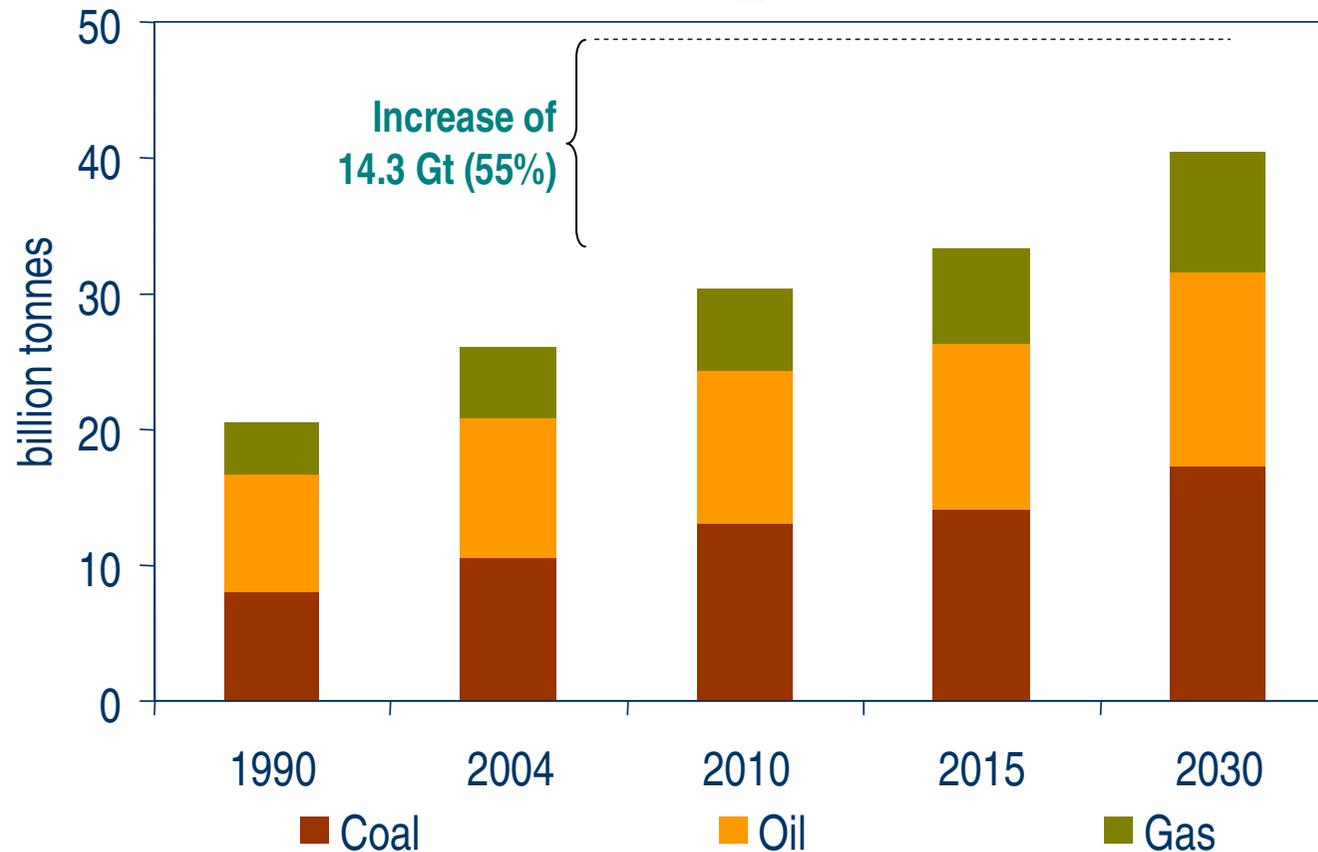


## Carbon dioxide is the largest contributor

- IPCC Special Report on Emission Scenarios estimates a range of 25 - 90 % increase of GHG emissions in 2030 relative to 2000



# WEO 2006 Energy-Related CO<sub>2</sub> Emissions by Fuel



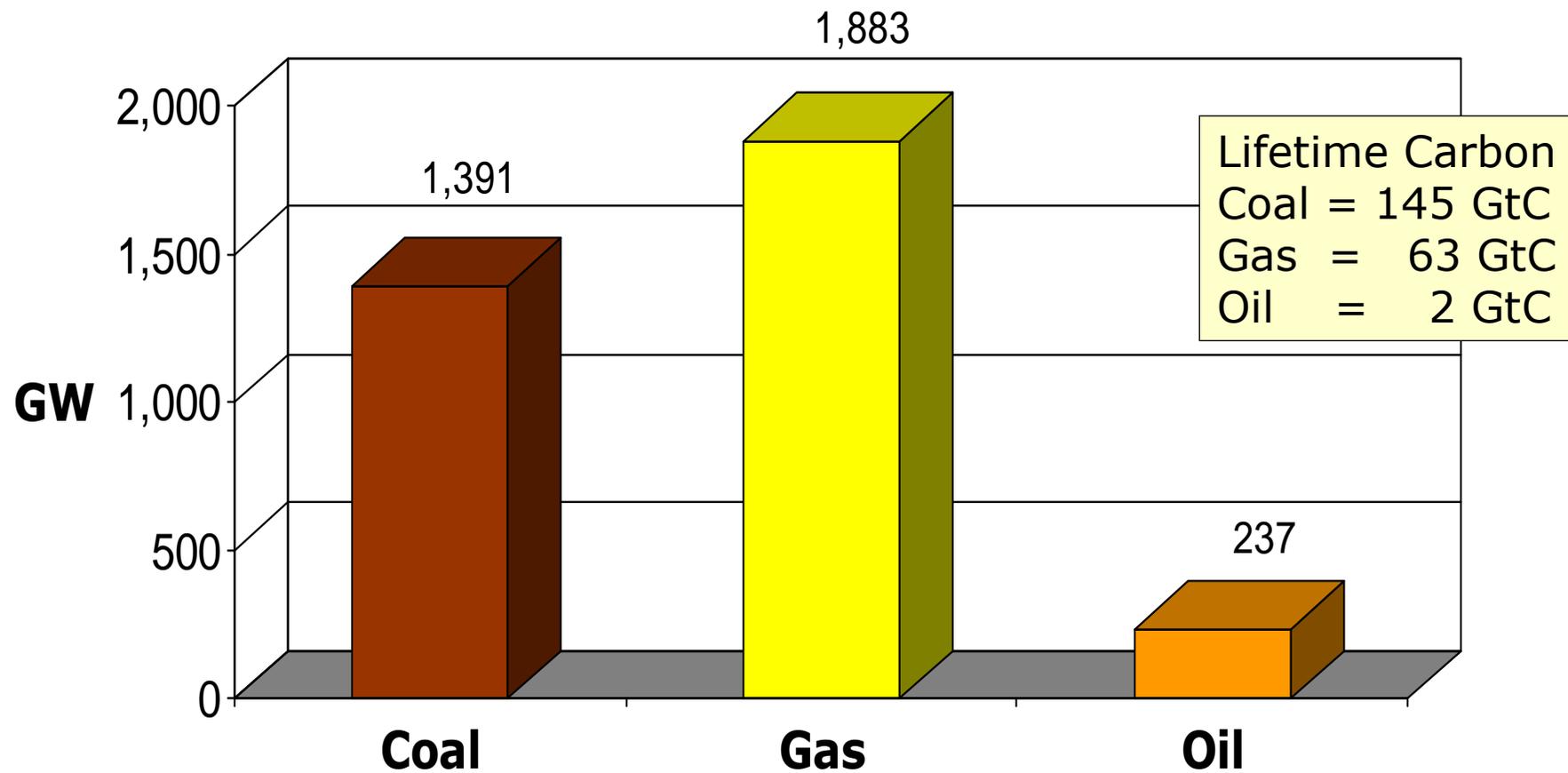
*Half of the projected increase in emissions comes from new power stations*

## Need to Act now to avoid Carbon Lock-in

### New and replacement fossil fuel power generation capacity (GW)

	2010	2020	2030
World	520	967	1205
OECD	160	309	363
Developing Countries	343	587	750
Transition Economies	16	72	90
European Union (25)	39	105	132
North America	83	141	171
China	162	210	260
India	24	66	97
Russia	5	27	34

## Carbon Lock-in - New Fossil Units 2003-2030



## Using CCT and CCS

Table 1. Regional scenario results

MtCO <sub>2</sub> yr reduction in 2030	SPCC low	SPCC high	IGCC low	IGCC high	CCS low	CCS high
	30%	100%	20%	60%	10%	50%
China	193	645	129	387	247	1233
India	58	193	39	116	74	370
Indonesia	26	88	18	53	34	168
US+Canada	154	513	103	308	237	1187
EU-25	143	475	95	285	220	1100
OECD Asia	45	149	30	90	69	345
Australia	12	41	8	25	19	95
total	631	2104	421	1262	899	4497

# Proposed Integrated CCS Projects



## Some Of The Proposed Zero Emission Power Plants In The European Union

Date Announced	Companies Involved	Technology Options	Plant Capacity	CO2 Avoided per year Million Tonnes	Estimated Cost	Place and Date of start of Operation
May 2005	VATTENFALL	Thermal Oxyfuel Pilot Coal Power Plant with CO2 capture	30 MW		40 million €	Germany 2008
March 2006	STATOIL and SHELL	Natural Gas Power Plant a) Capture and transport of CO2 for offshore injection b) Enhanced oil recovery	860 MW	2.5	1 - 1.5 billion \$	Norway 2010-2011
March 2006	RWE	IGCC Power Plant-, CO2 capture and storage	450 MW		1 billion €	Germany 2014
May 2006	SIEMENS	IGCC (Polygasification process + CCS + polygeneration)	1000 MW		1.7 billion €	Germany 2011
Sept 2006?	GE/ POLISH UTILITY	IGCC Power Plant-, CO2 capture and storage	1000 MW		?	Poland

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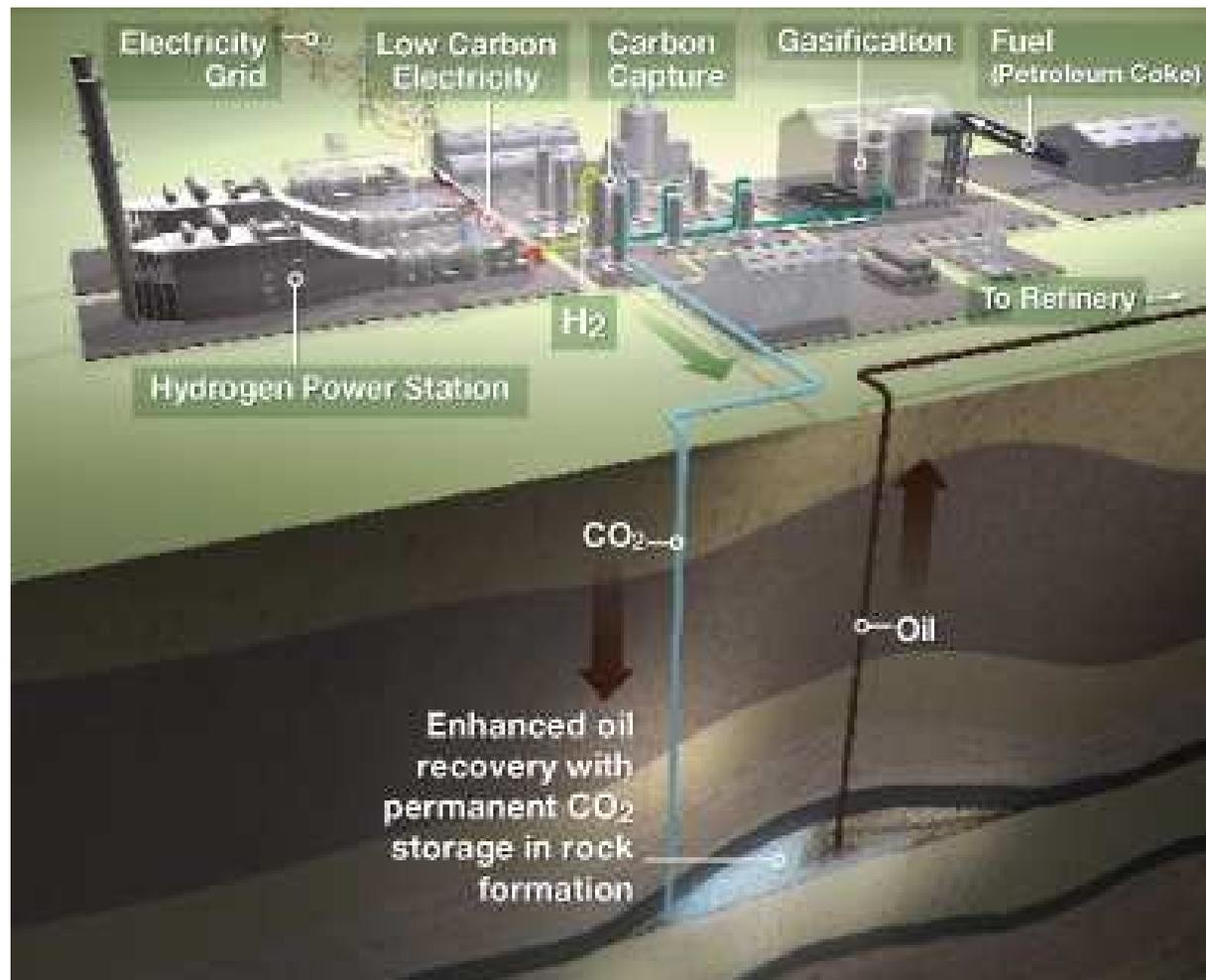
hydrogen energy



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a joint venture

## DF2 - Carson Hydrogen Power Project



## DF3 - Kwinana Hydrogen Power Project

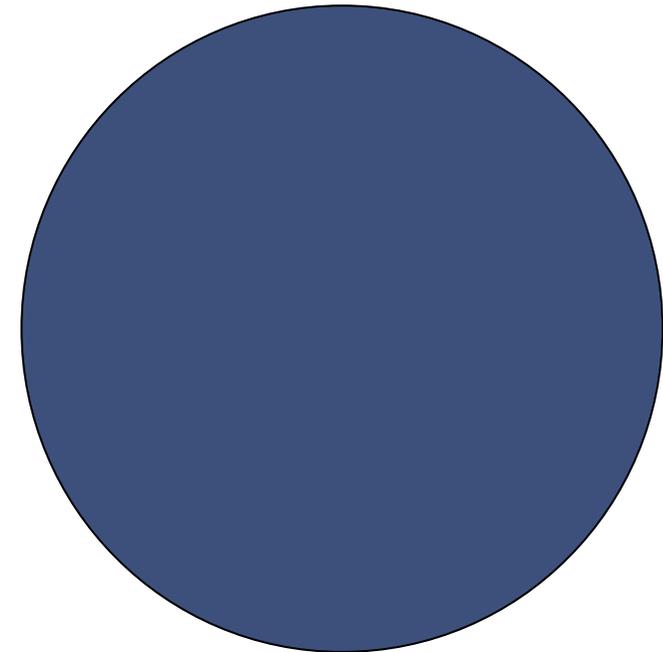




## Size matters!

Cumulative globally sequestered CO<sub>2</sub> → •

Cumulative global need to sequester CO<sub>2</sub> →



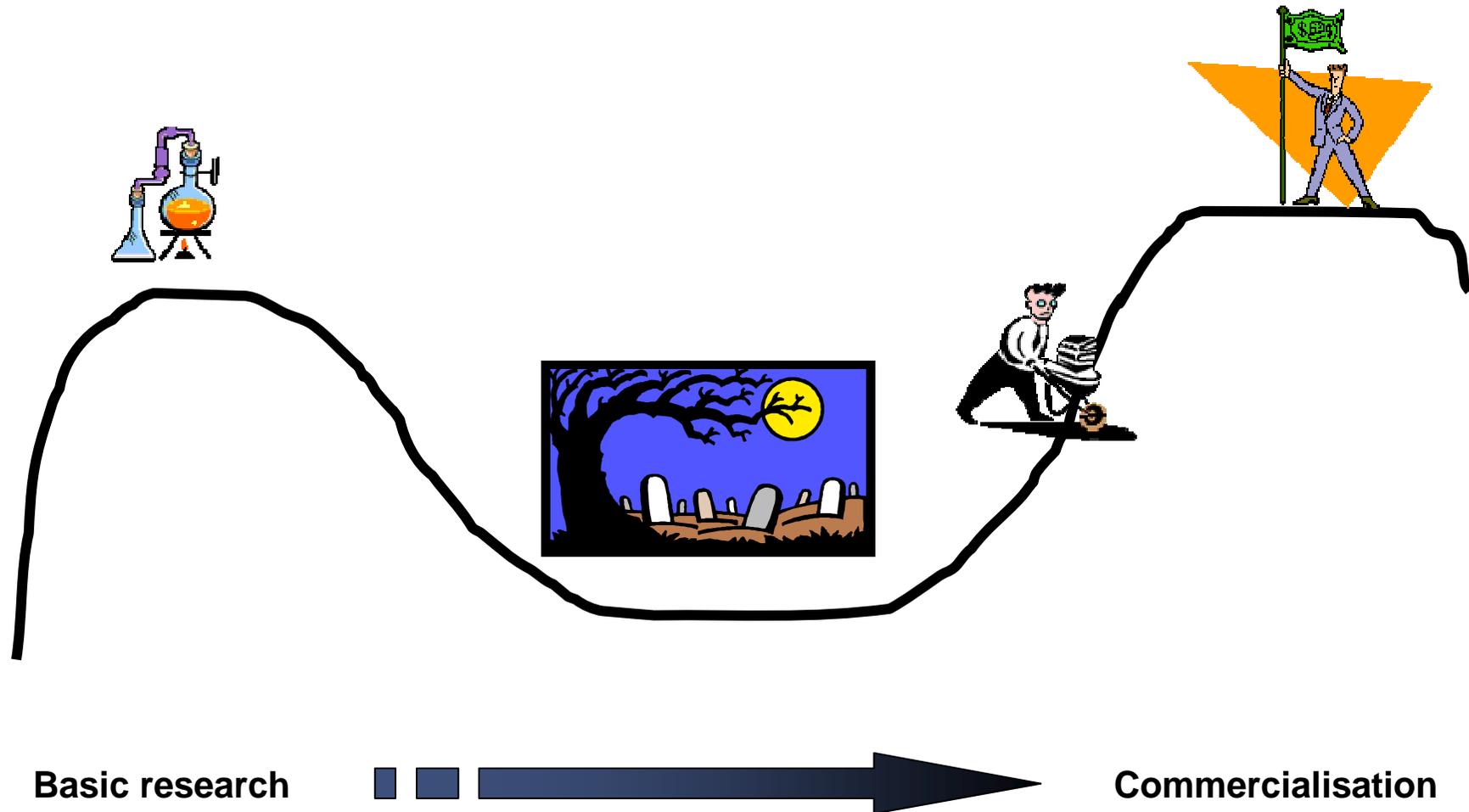
### Feed and emissions for a 1,000MW utility



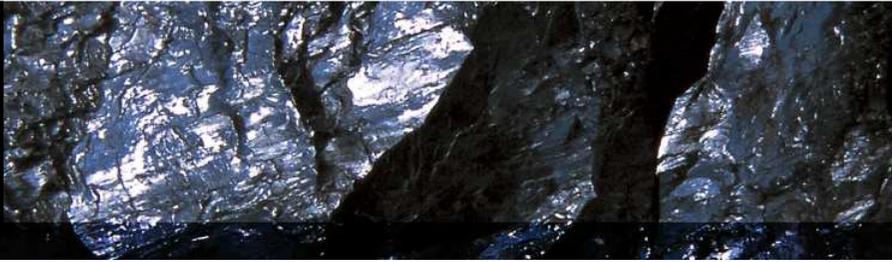
## CCS Commercialization

- Too few large scale demonstrations to accelerate deployment of CCS technologies
- This approach could result in risk of project failure
- High profile failures concerning CCS projects will result in a reluctance to invest in the deployment of CCS technologies
- What is the path forward to rapid commercialisation of CCS?

## How can CCS avoid the “Valley of Death”?



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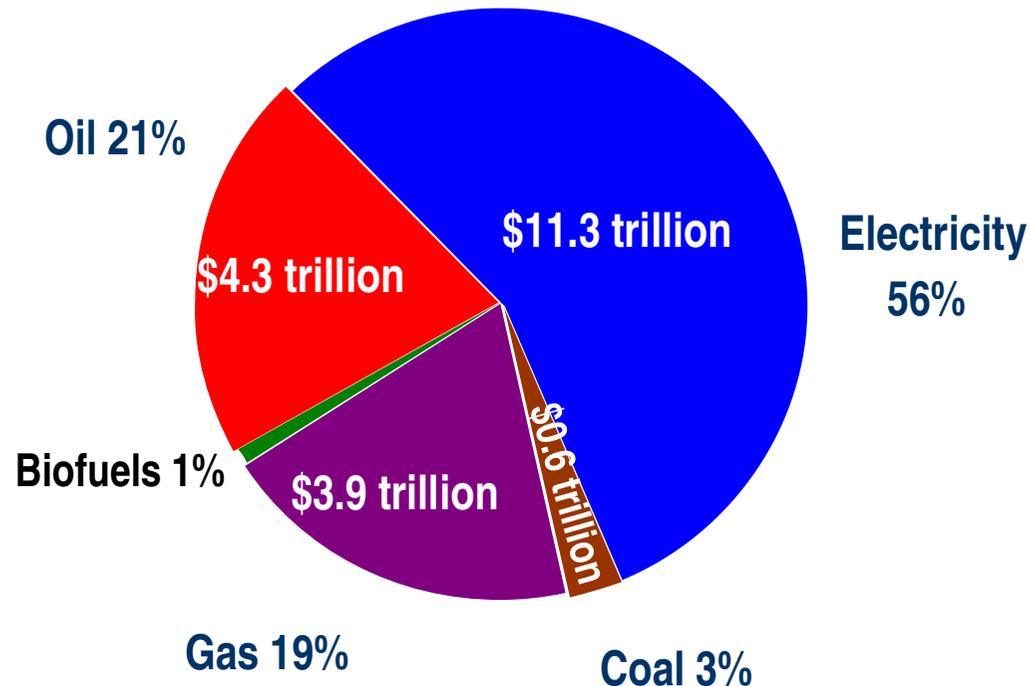


**How much will it cost?**



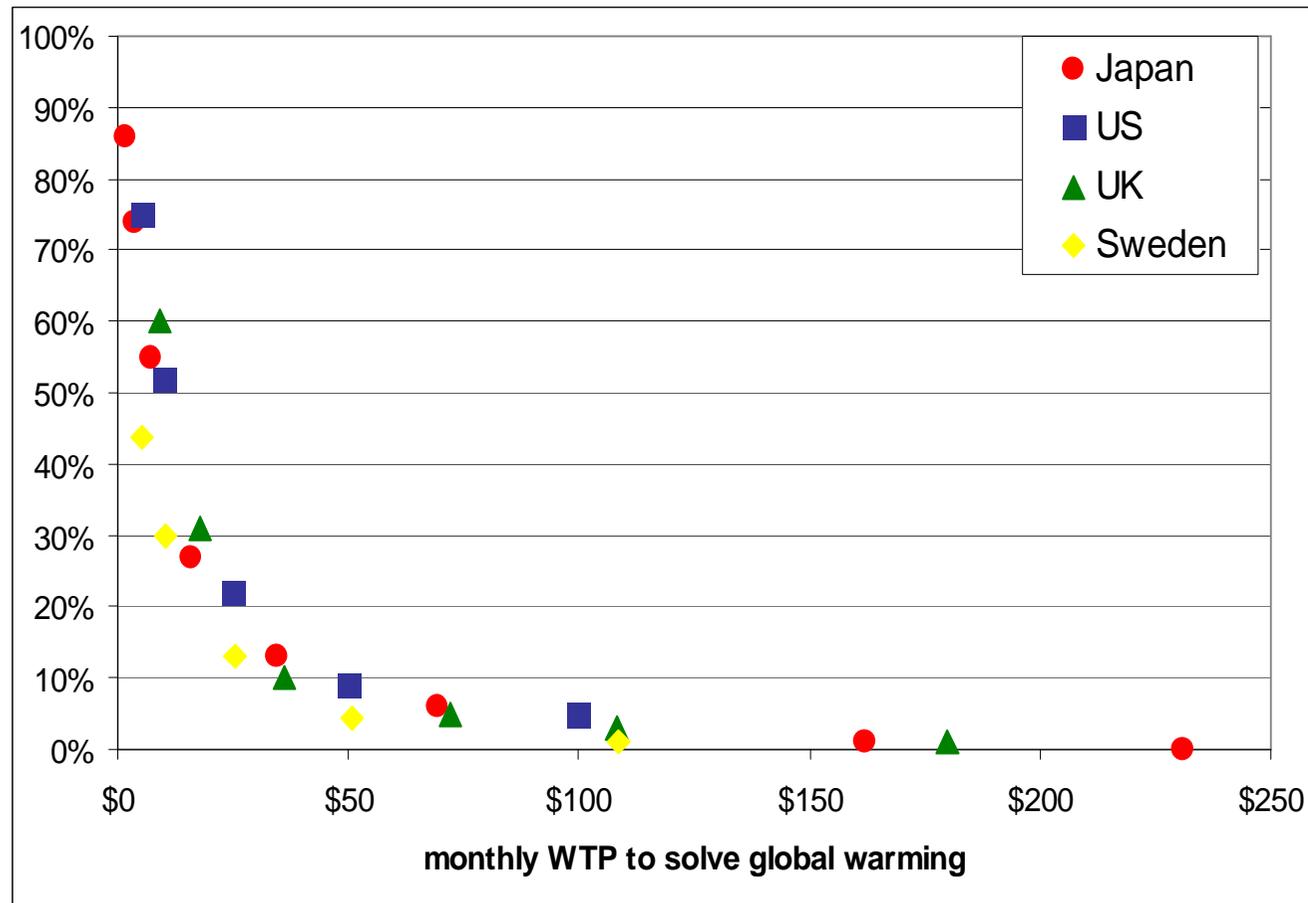
## IEA WEO 2006 Reference Scenario: Cumulative Investment, 2005-2030

\$20.2 trillion (in \$2005)



*Investment needs exceed \$20 trillion – \$3 trillion more than previously projected, mainly because of higher unit costs*

## Are people willing to pay the price?



Source: David Reiner, University of Cambridge & MIT

## The Expert Meeting

- The Status of CCS
- Industrial Perspectives on CCS and their experience
- Banks, Insurance and financing CCS



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“All I’m saying is **NOW** is the time to develop the technology to deflect an asteroid”

# CCS in the IPCC Fourth Assessment

**Expert meeting on Financing CCS projects  
IEA GHG R&D Programme  
London, 31 May 2007**

**Dr. Leo Meyer, IPCC Working Group III**

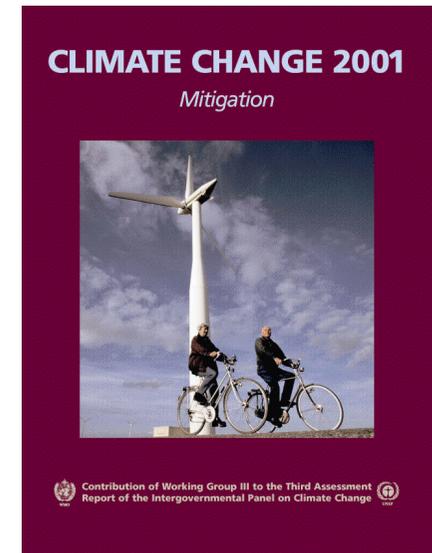


INTERGOVERNMENTAL PANEL ON CLIMATE CHANGE (IPCC)



# About IPCC

- Founded 1988 by UNEP and WMO
- No research, no monitoring, no recommendations
- Preferably peer-reviewed literature
- Authors academic, industrial and NGO
- Reviews by Experts *and* Governments
- Policy relevant, but NOT policy prescriptive
- Summary for policymakers: government approval
- Fourth Assessment cycle 2003-2008



# Key issues addressed in this presentation

## *The IPCC Special Report on CCS (2005)*

- What is CO<sub>2</sub> capture and storage?
- Sources, Capture, transport
- Geological storage, Ocean storage, mineral carbonation
- Maturity of the technologies
- Cost and potential
- Health, safety and environment risks

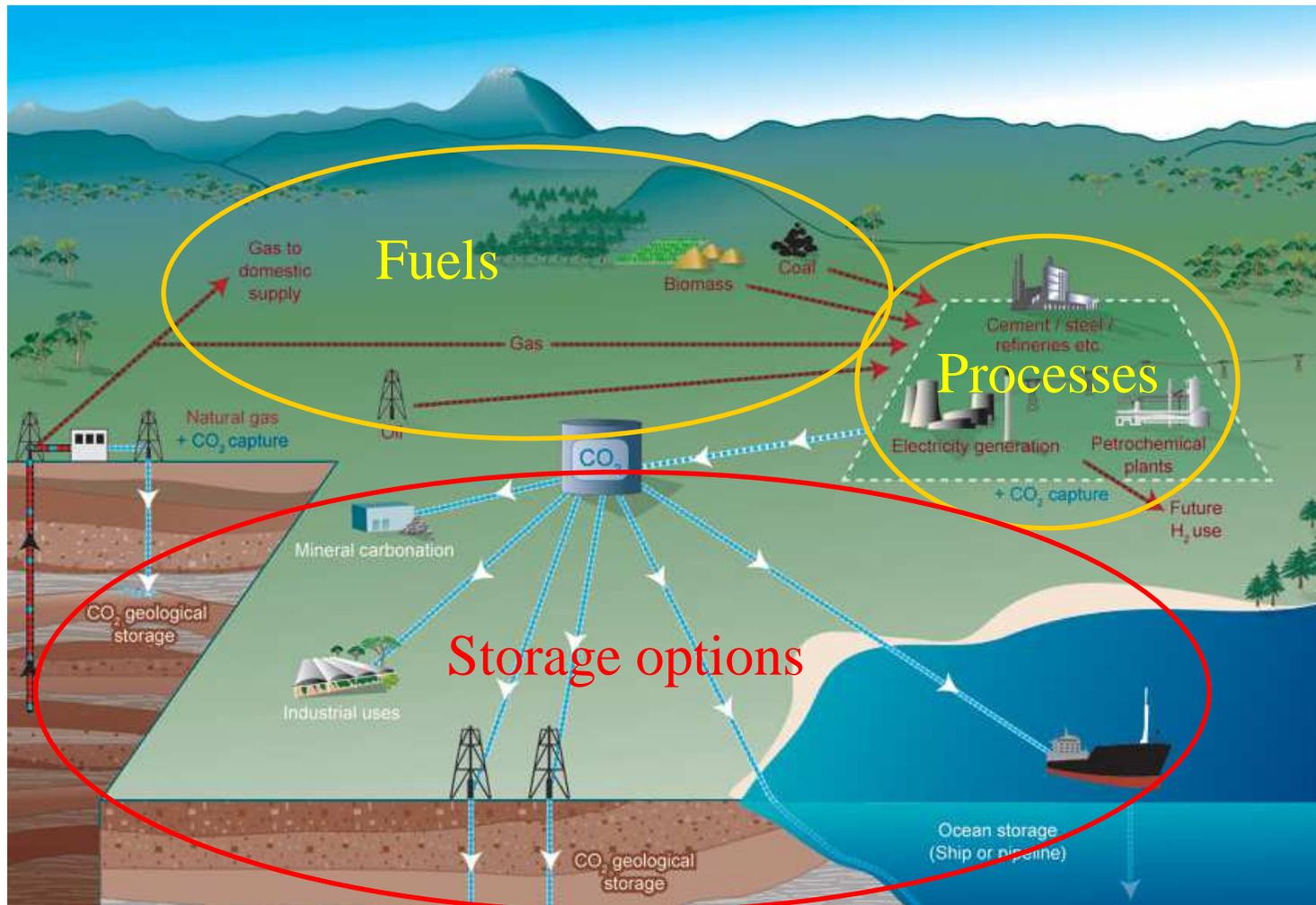
## *The IPCC WG III AR4: mitigation of Climate change (2007)*

- CCS : transient or expansion;
- CCS readiness of power plants
- New cost and potential estimate in 2030 ; LT potential

*'take home' messages*



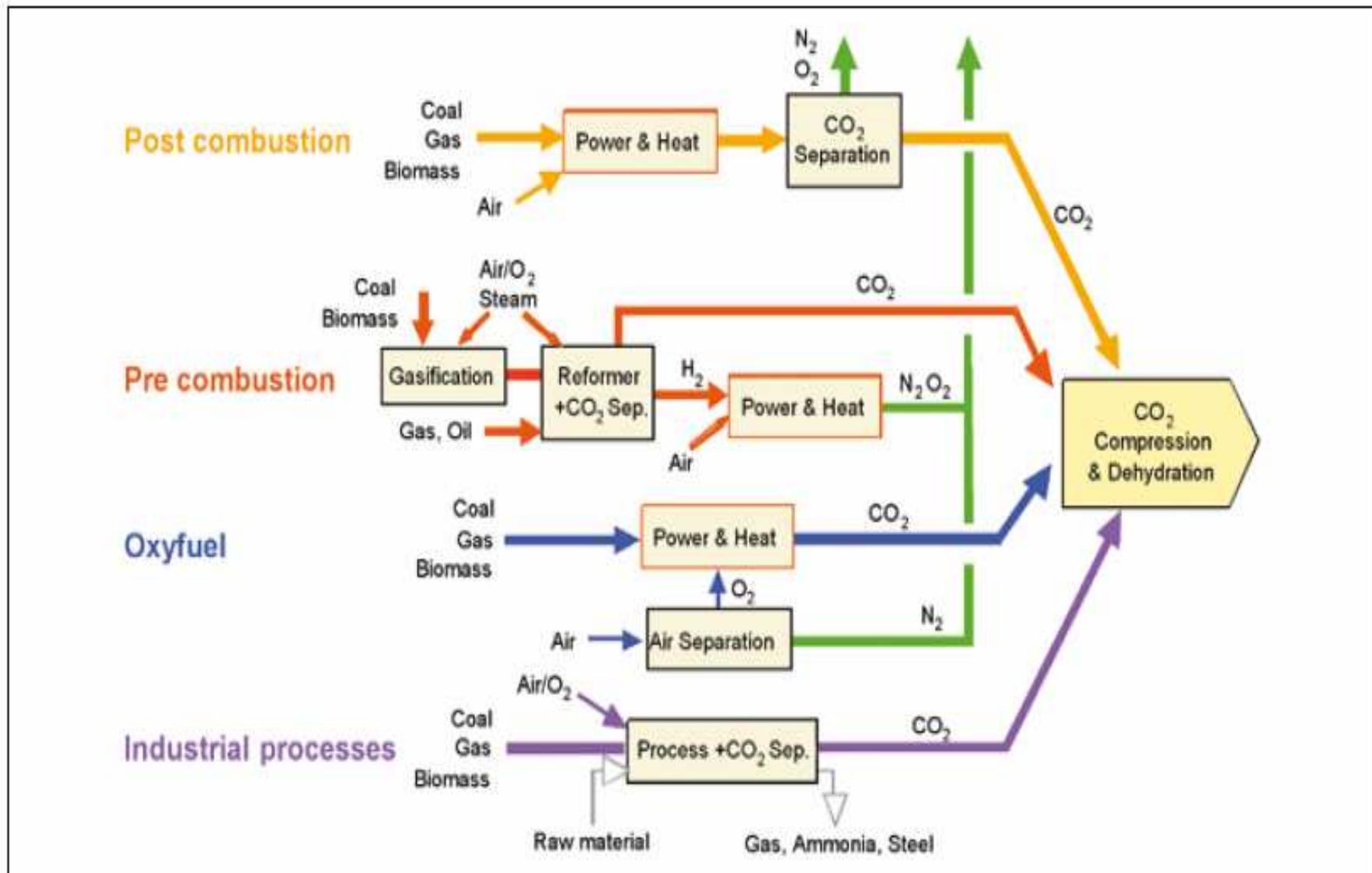
# CO<sub>2</sub> capture and storage system



# Global large stationary CO<sub>2</sub> sources with emissions of more than 0.1 MtCO<sub>2</sub>/year

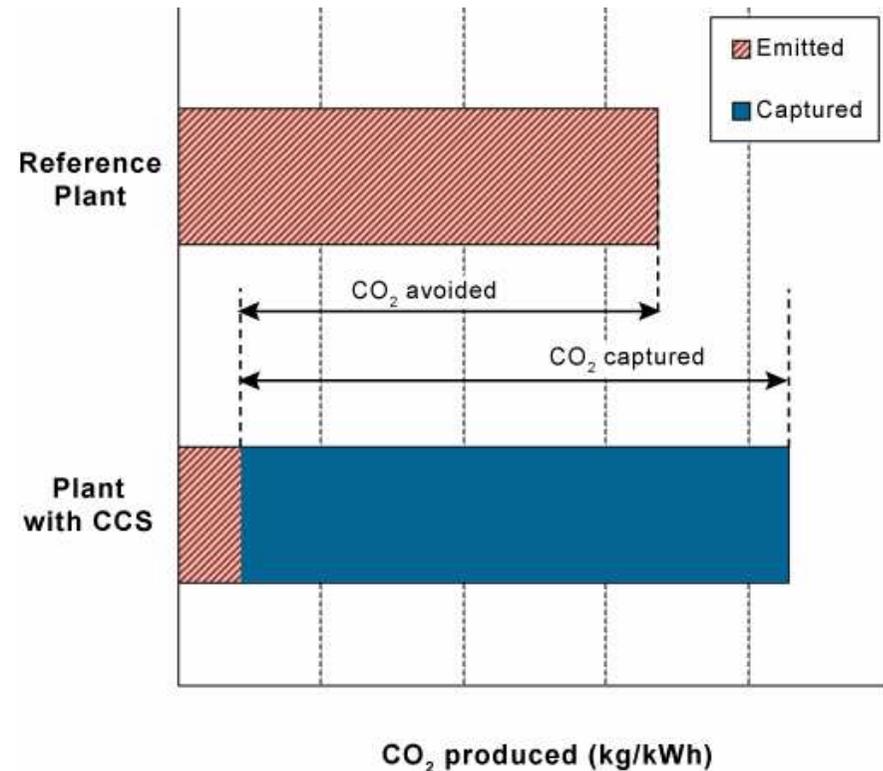
Process	No. of sources	Emissions (MtCO <sub>2</sub> /yr)
<b>Fossil Fuels</b>		
Power (coal, gas, oil and others)	4,942	10,539
Cement production	1,175	932
Refineries	638	798
Iron and steel industry	269	646
Petrochemical industry	470	379
Oil and gas processing	N/A	50
Other sources	90	33
<b>Biomass</b>		
Bioethanol and bioenergy	303	91
<b>Total</b>	<b>7,887</b>	<b>13,466</b>

# Overview of CO<sub>2</sub> capture systems



# Capture and transport energy requirements

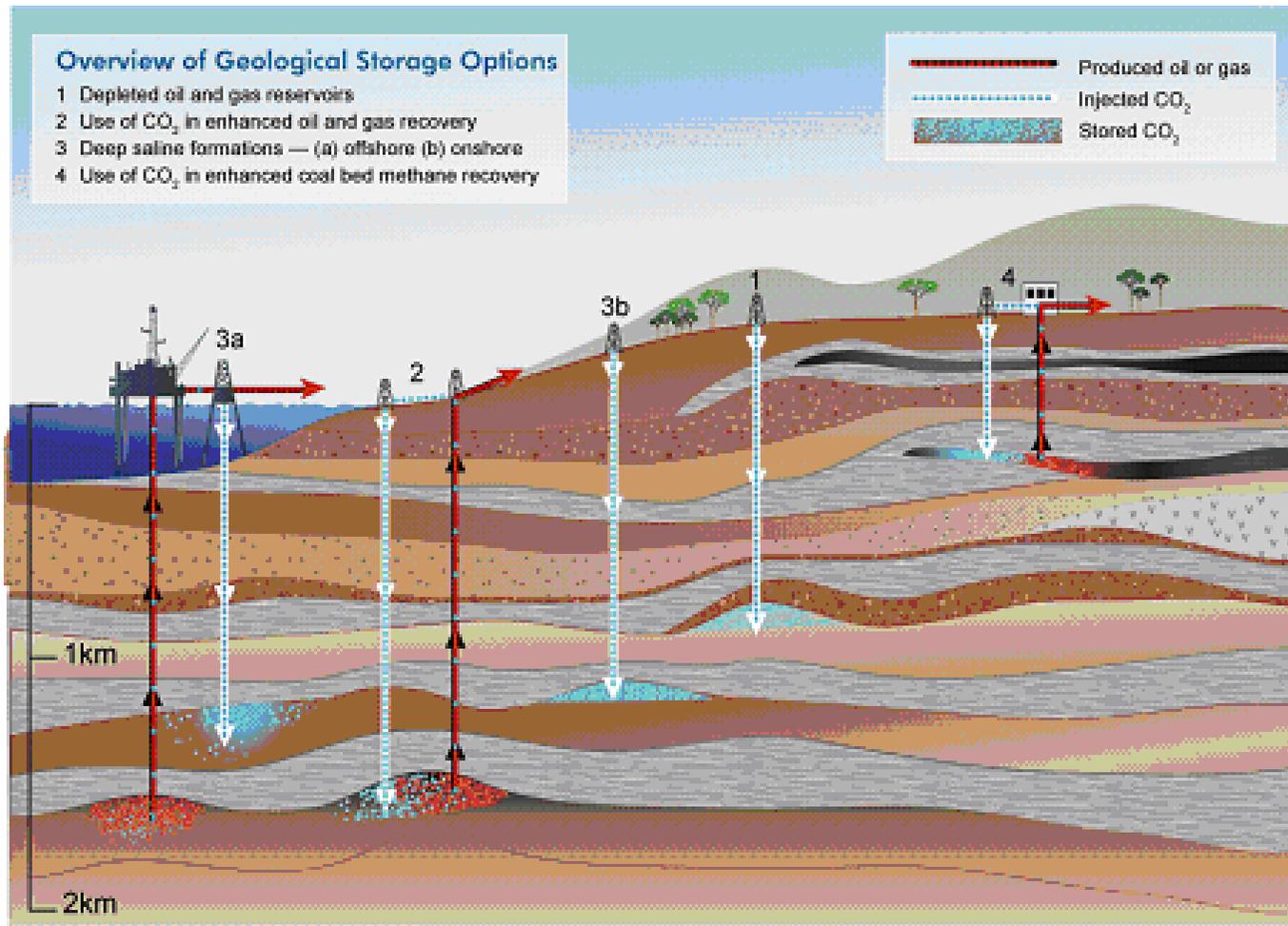
- Additional energy use of 10 - 40% (for same output)
- Capture efficiency: 85 - 95%
- Net CO<sub>2</sub> reduction: 80 - 90%
- Assuming safe storage



## Capture energy requirements

<b>Power plant (new)</b>	<b>Thermal eff. without capture (LHV), %</b>	<b>Thermal eff. with capture (LHV), %</b>	<b>Increased primary energy use / output electricity %</b>
Pulverized Coal	41- 45	30 - 35	24 - 40
NGCC	55 - 58	47 - 50	11 - 22
IGCC	38 - 47	31 - 40	14 - 25

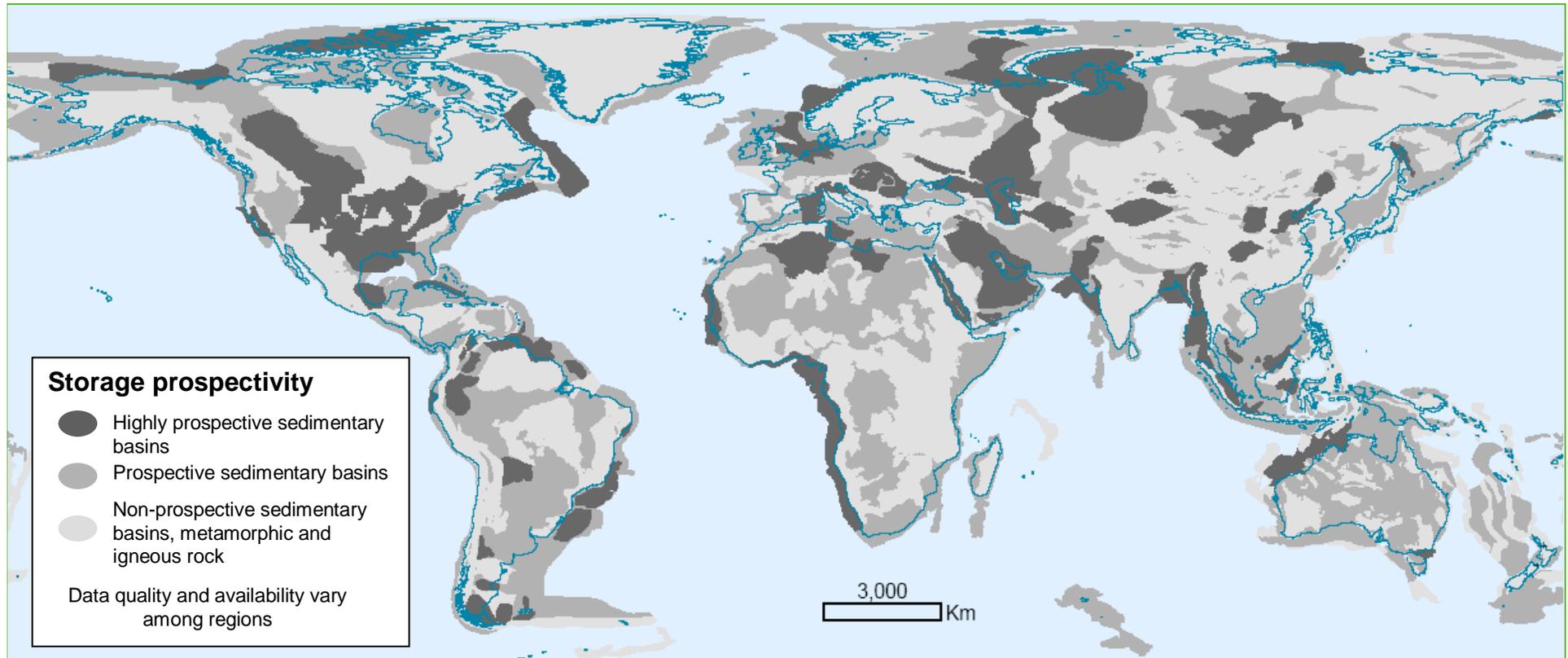
# Geological storage



# Planned and current locations of geological storage

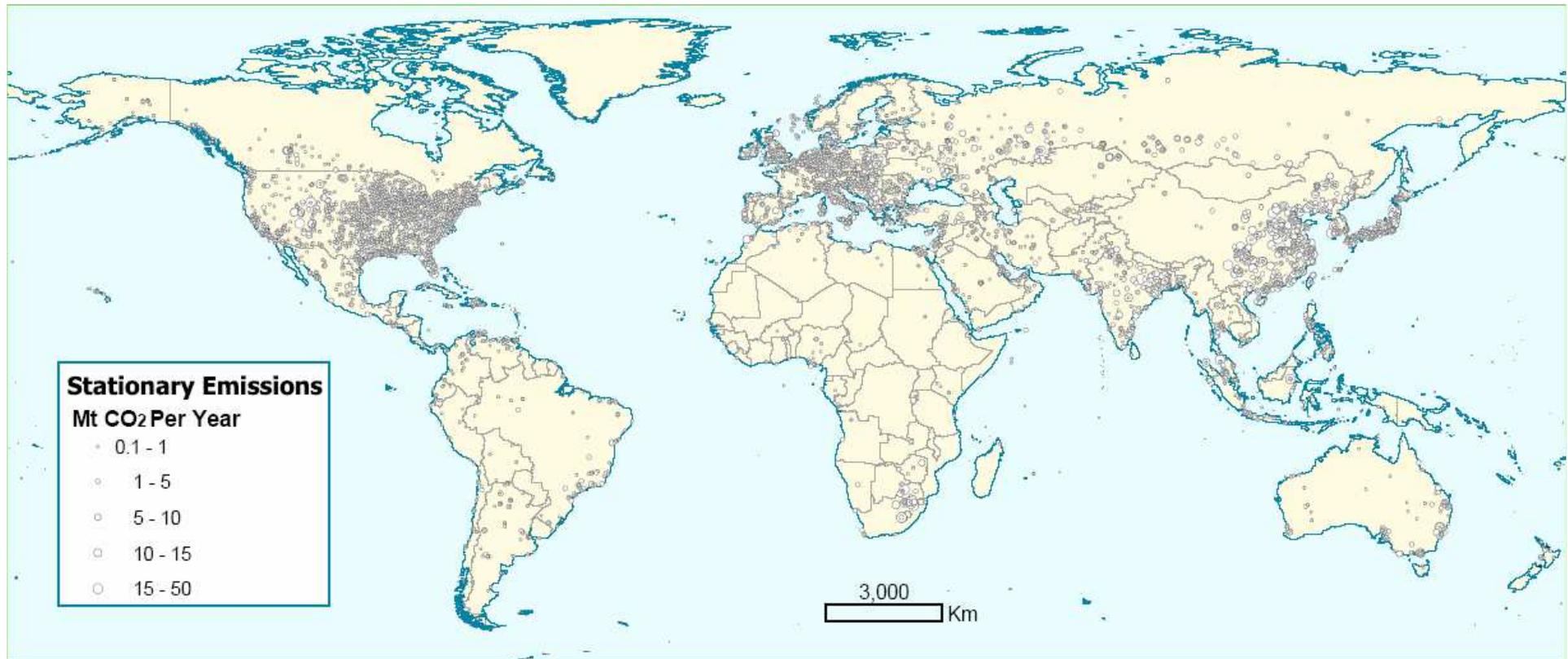


# Geographical relationship between sources and storage opportunities



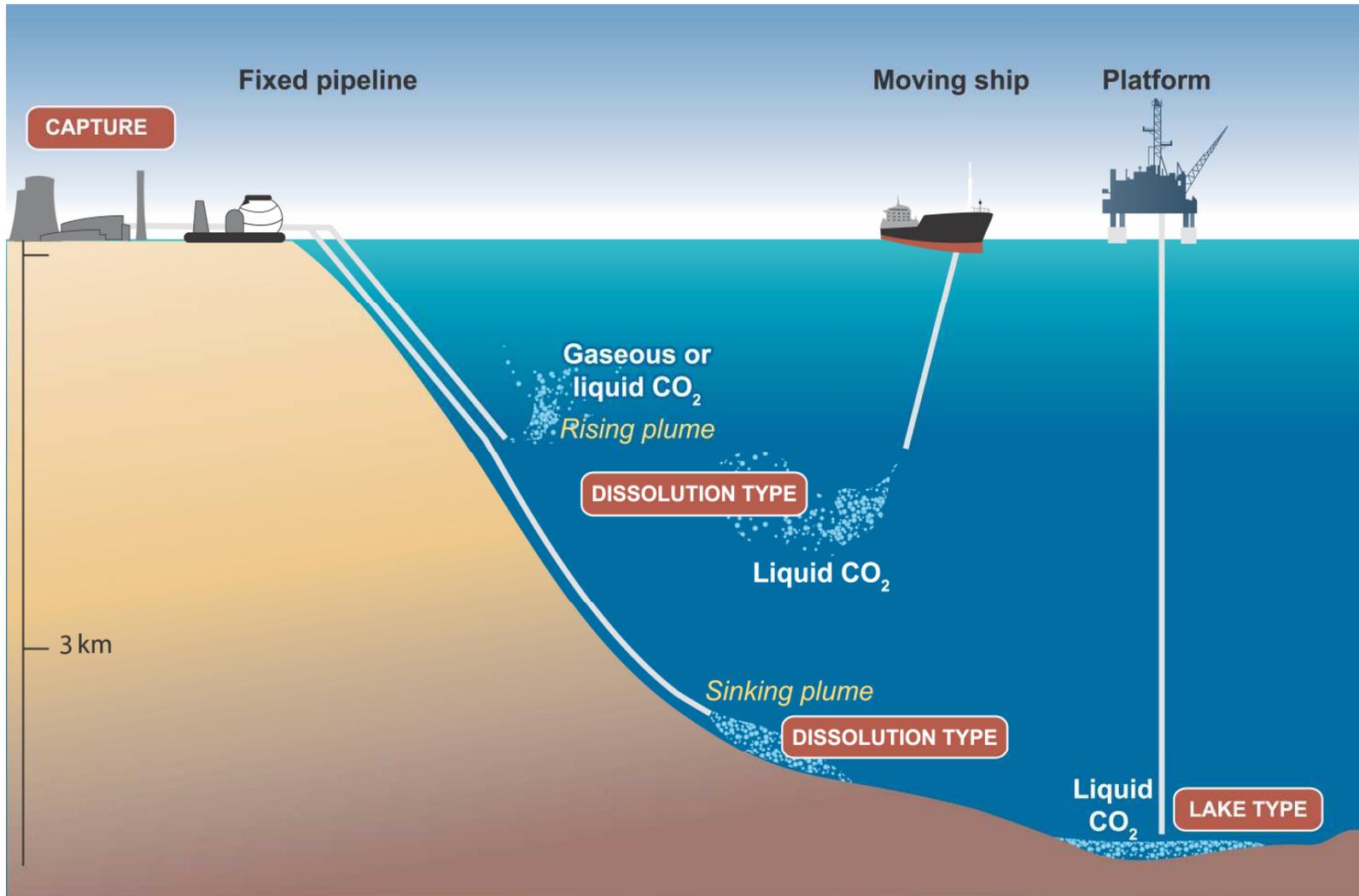
Prospective areas in sedimentary basins where suitable saline formations, oil or gas fields, or coal beds may be found. Locations for storage in coal beds are only partly included. Prospectivity is a qualitative assessment of the likelihood that a suitable storage location is present in a given area based on the available information. This figure should be taken as a guide only, because it is based on partial data, the quality of which may vary from region to region, and which may change over time and with new information (Courtesy of Geoscience Australia).

# Geographical relationship between sources and storage opportunities

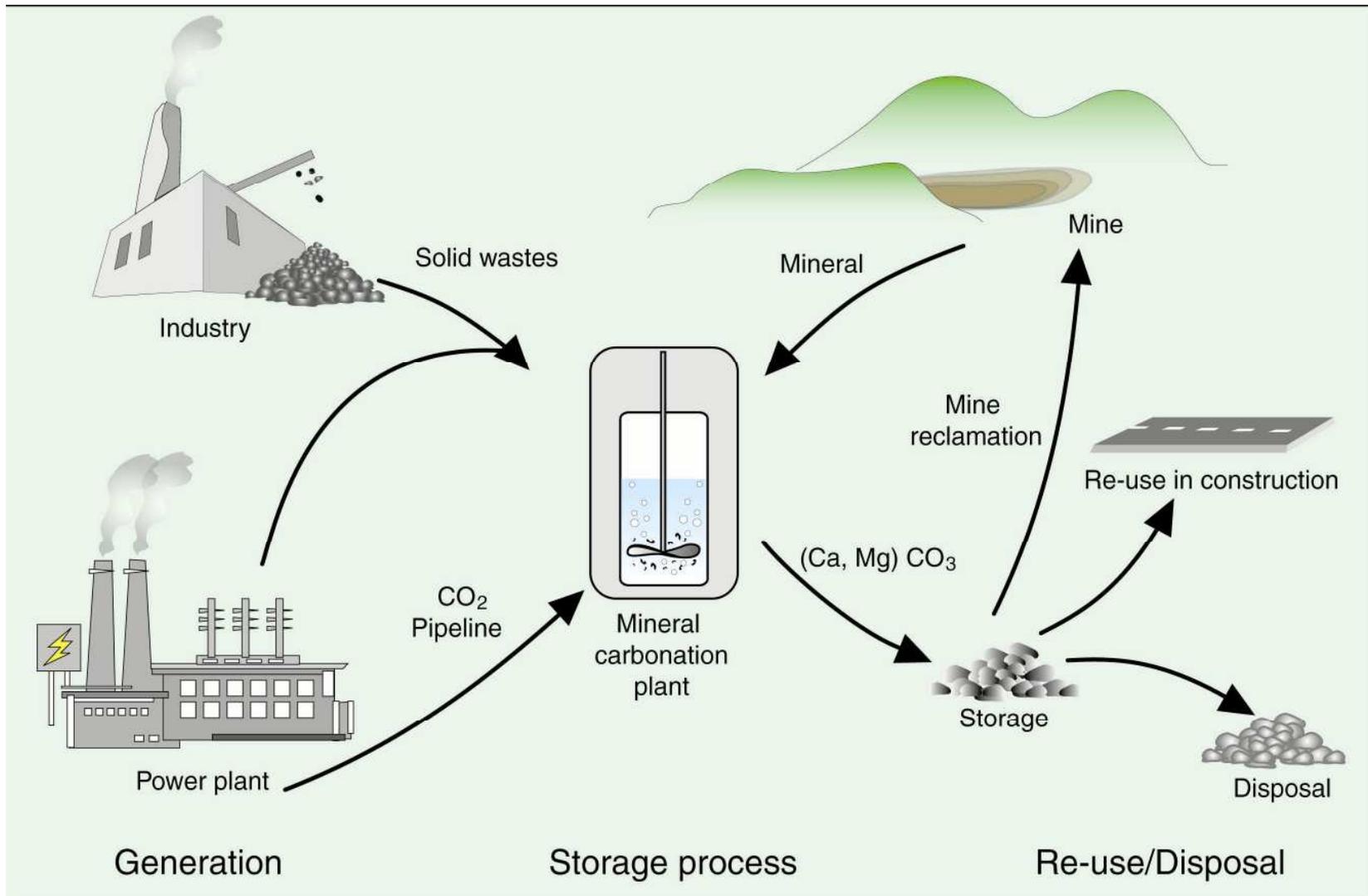


Global distribution of large stationary sources of CO<sub>2</sub> (Based on a compilation of publicly available information on global emission sources, IEA GHG 2002)

# Ocean storage



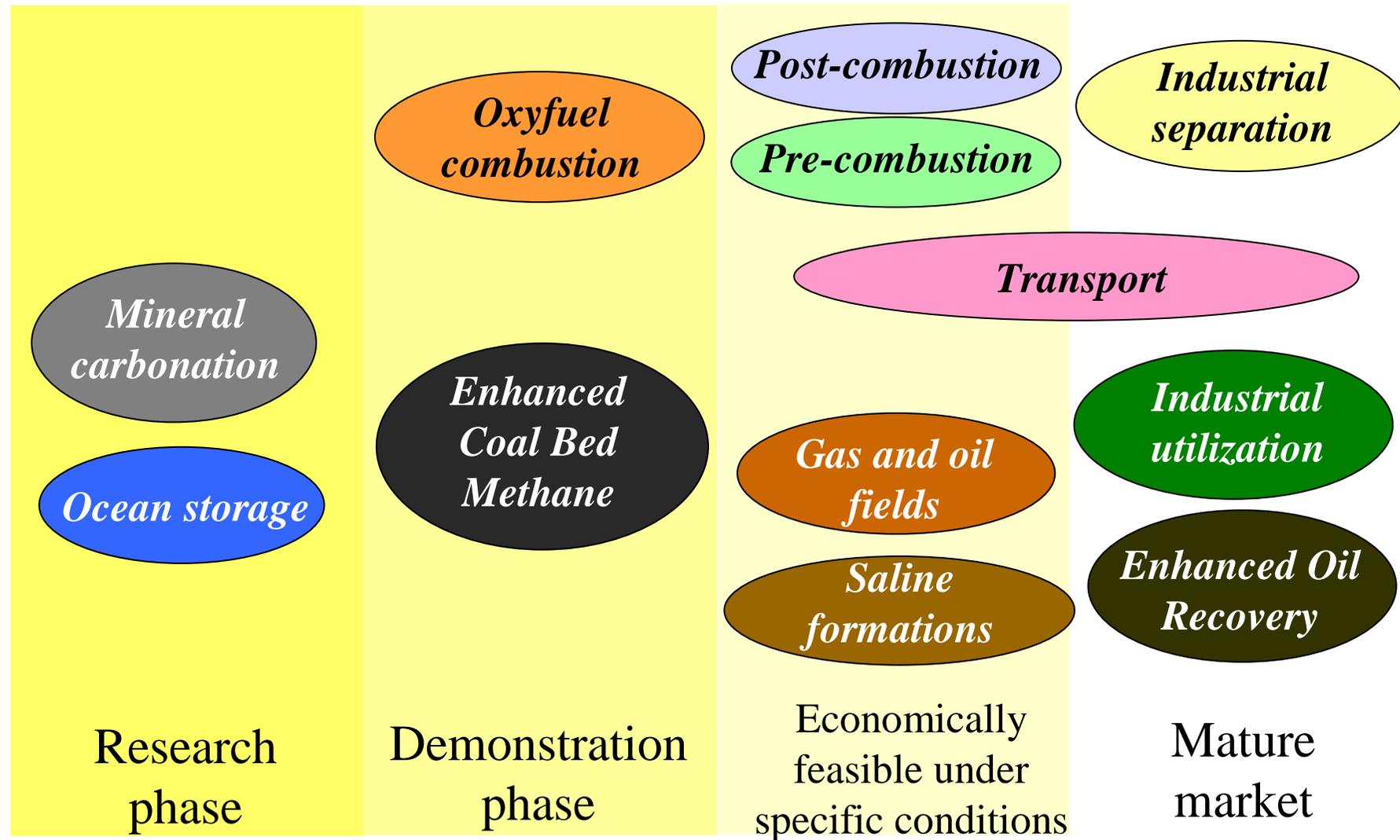
# Mineral carbonation



# Maturity of CCS technology

- **Research phase** means that the basic science is understood, but the technology is currently in the stage of conceptual design or testing at the laboratory or bench scale, and has not been demonstrated in a pilot plant.
- **Demonstration phase** means that the technology has been built and operated at the scale of a pilot plant, but further development is required before the technology is ready for the design and construction of a full-scale system.
- **Economically feasible under specific conditions** means that the technology is well understood and used in selected commercial applications, such as in case of a favourable tax regime or a niche market, processing at least 0.1 MtCO<sub>2</sub>/yr , with few (less than 5) replications of the technology.
- **Mature market** means that the technology is now in operation with multiple replications of the commercial-scale technology worldwide.

# Maturity of CCS technology



# Costs

*Two ways of expressing costs: Different outcomes:*

- Additional electricity costs

- Energy policymaking community

0.01 - 0.05 US\$/kWh

- CO<sub>2</sub> avoidance costs

- Climate policymaking community

20\* - 270 US\$/tCO<sub>2</sub> avoided

(with EOR: 0\*– 240 US\$/tCO<sub>2</sub> avoided)

\* low-end: capture-ready, low transport cost, revenues from storage: 360 MtCO<sub>2</sub>/yr

# CCS component costs

CCS component	Cost range
Capture from a power plant	15 - 75 US\$/tCO <sub>2</sub> net captured
Capture from gas processing or ammonia production	5 - 55 US\$/tCO <sub>2</sub> net captured
Capture from other industrial sources	25 - 115 US\$/tCO <sub>2</sub> net captured
Transportation	1 - 8 US\$/tCO <sub>2</sub> transported per 250km
Geological storage	0.5 - 8 US\$/tCO <sub>2</sub> injected
Ocean storage	5 - 30 US\$/tCO <sub>2</sub> injected
Mineral carbonation	50 - 100 US\$/tCO <sub>2</sub> net mineralized

# Economic potential

- Cost reduction of climate change stabilisation: **30% or more**
- Most scenario studies: role of CCS **increases** over the course of the century
- Substantial application above CO<sub>2</sub> price of **25-30 US\$/tCO<sub>2</sub>**
- **15 to 55%** of the cumulative mitigation effort worldwide until 2100
- **220 - 2,200 GtCO<sub>2</sub>** cumulatively up to 2100, depending on the baseline scenario, stabilisation level (450 - 750 ppmv), cost assumptions

# Storage potential

- **Geological storage:** likely at least about 2,000 GtCO<sub>2</sub> in geological formations

*"Likely" is a probability between 66 and 90%.*
- **Ocean storage:** on the order of thousands of GtCO<sub>2</sub>, depending on environmental constraints
- **Mineral carbonation:** can currently not be determined
- **Industrial uses:** Not much net reduction of CO<sub>2</sub> emissions

# Health, safety, environment risks

- **In general:** **lack of real data**, so comparison with current operations
- **CO<sub>2</sub> pipelines:** **similar to or lower** than those posed by hydrocarbon pipelines
- **Geological storage:**
  - appropriate **site selection**, a **monitoring** program to detect problems, a **regulatory system**, **remediation methods** to stop or control CO<sub>2</sub> releases if they arise:
  - comparable to risks of current activities (natural gas storage, EOR, disposal of acid gas)

# Health, safety, environment risks

- **Ocean storage:**
  - pH change
  - Mortality of ocean organisms
  - Ecosystem consequences
  - Chronic effects unknown
- **Mineral carbonation:**
  - Mining and disposal of resulting products
  - Some of it may be re-used

# CCS in the Fourth Assessment Report of IPCC WG 3 2007 (1)

- IPCC 2005: expansion towards 2100
- IEA 2006: CCS is ‘transitional’, peaking at 2050 and declining thereafter
- CCS and biomass could return CO<sub>2</sub> conc below 450 ppm

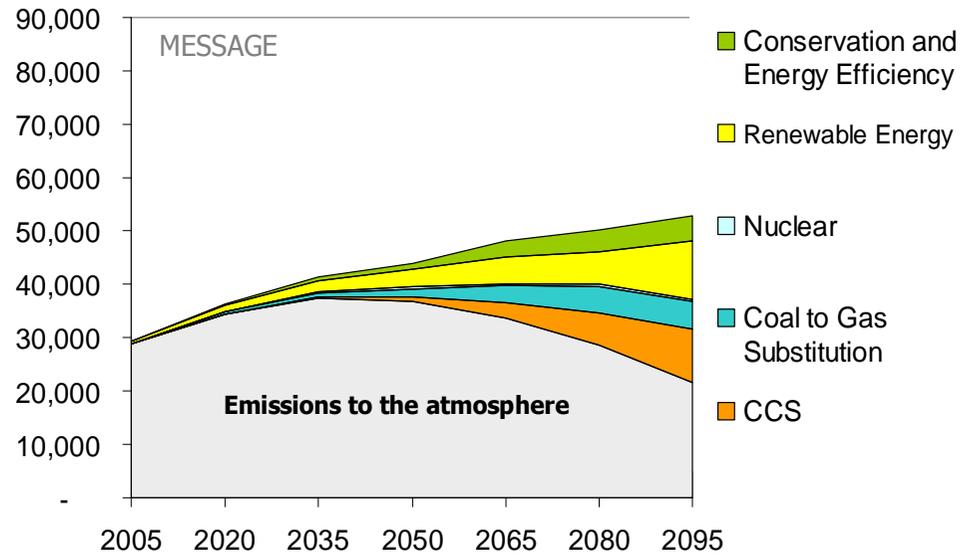
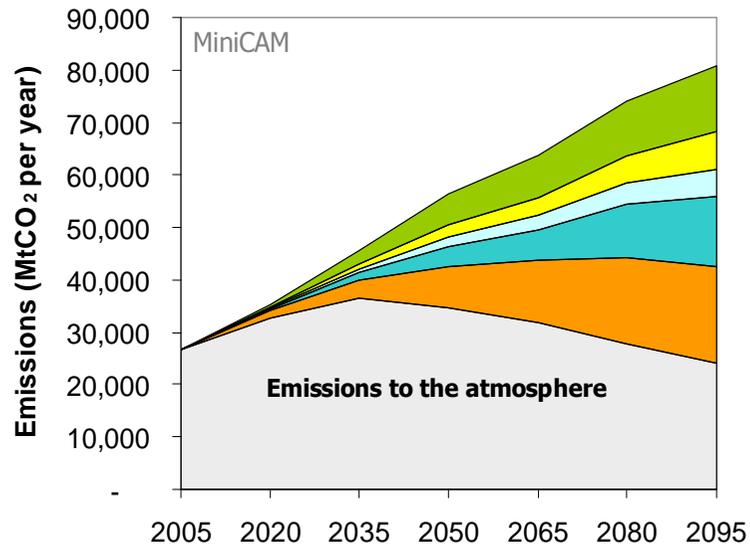
# CCS in the Fourth Assessment Report of IPCC WG 3 2007 (2)

- ‘Make power plants CCS-ready if rapid deployment desired’
- Significant pre-capital investments not justified
- Detailed reports not yet published

# CCS in the Fourth Assessment Report of IPCC WG 3 2007 (3)

<b>Global potential reduction and costs for CCS in 2030</b>				
Power plants with CCS	Share %	Avoided emissions (GtCO <sub>2</sub> /y)	Costs US\$/tCO <sub>2</sub>	Costs (US ct/kWh)
Coal	6	0.49 (3%)	22-42	2-4
Gas	6	0.22 (1%)	43-79	1.3-2.4

# Long term economic potential



## ‘Take home messages’

1. Potential 15 -55 % of mitigation effort to 2100 , but no silver bullet - portfolio needed to address climate change
2. Reduce overall mitigation costs (30%) by increasing flexibility in achieving greenhouse gas emission reductions
3. Energy requirements still considerable ( 10-40 %)
4. No substantive deployment unless CO<sub>2</sub> market price over 25-30 USD/tonne CO<sub>2</sub> to offset costs
5. Risks comparable to current industrial activities, but more experience needed

***THANK YOU FOR YOUR ATTENTION!***

**More information:**

**[www.ipcc.ch](http://www.ipcc.ch)**

Reports published by  
**Cambridge University Press**  
Order at [www.cambridge.org](http://www.cambridge.org)



INTERGOVERNMENTAL PANEL ON CLIMATE CHANGE (IPCC)





Energy research Centre of the Netherlands

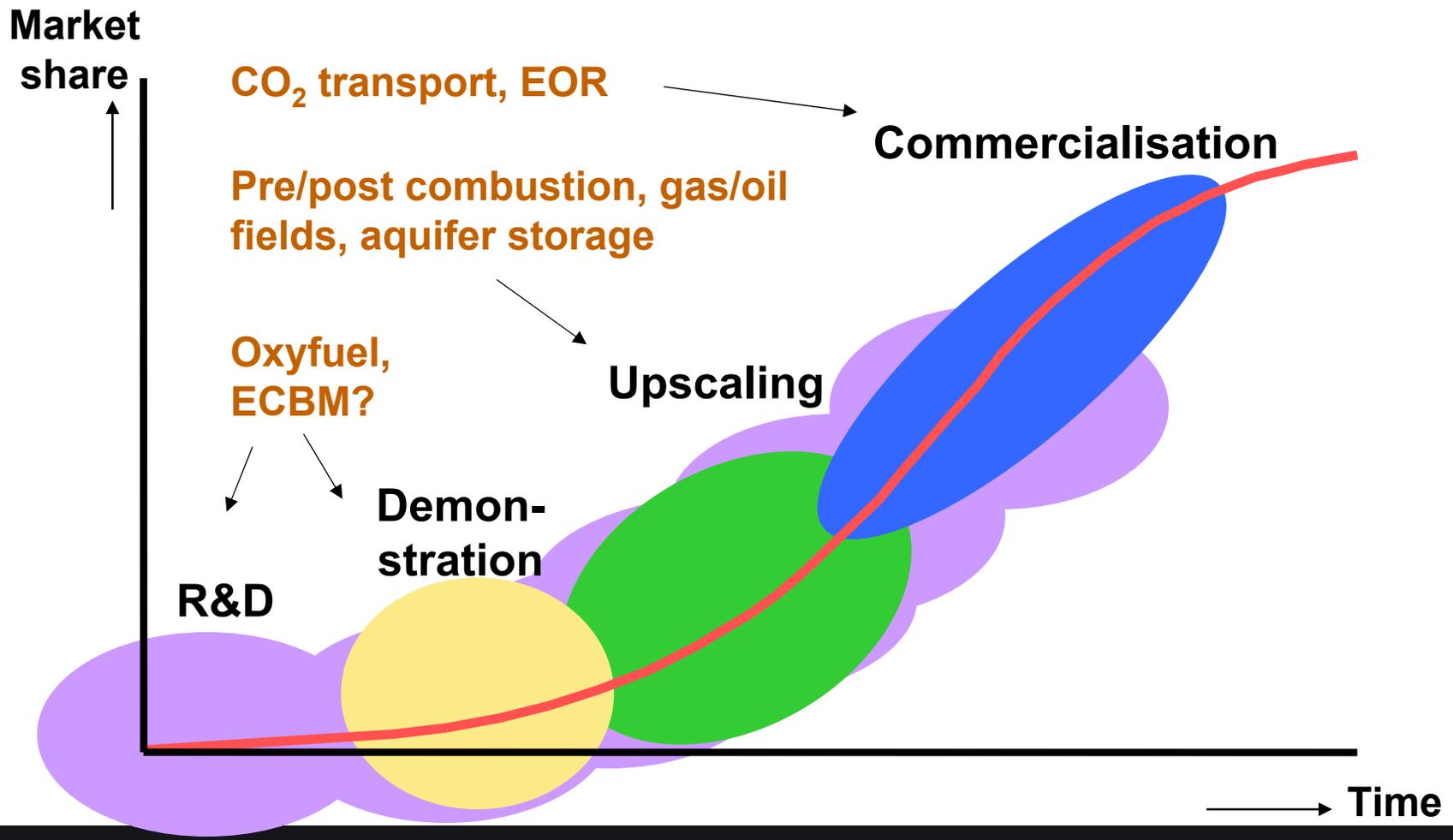
## ***Incentivising CCS in the EU***

Heleen Groenenberg & Heleen de Coninck

*IEA Expert Meeting 'Financing CCS projects' 31<sup>st</sup> May 2007*



# Appropriate policy for innovation phase?



## EU Emissions Trading Scheme

- Cost-effective instrument, if strong incentive given
  - However, if EUA prices remain low:
    - Preference for low-cost abatement options
    - Innovation market failure
    - ETS unlikely to lead to CCS deployment
- Need for complementary policies

## Complementary policies

- Public financial support (most likely MS level)
  - Investment support
  - Feed-in subsidies
  - CO<sub>2</sub> price guarantee
- Low-carbon portfolio standard with tradable certificates (most likely EU level)
- CCS obligation (EU level)
- (Public-private partnerships)

## Investment support

- Early demonstrations, pipeline network
- Most likely MS level, any sector
- Environmentally effective
- Reduction of financial uncertainty for operator
- Government has influence on investment decisions
- Possibly high costs
- Poor incentive for further innovation or cost reduction

## Feed-in subsidies

- Widely applied to promote renewables towards commercialisation
- Most likely MS level, usually power sector
- Environmentally effective
- Reduction of financial uncertainty for operator
- Poor incentive for further innovation or cost reduction
- Risk of overshooting target and high costs

## CO<sub>2</sub> price guarantee

- Buy CCS-generated EUAs at fixed price (high enough to set of CCS)
- Most likely MS level, any sector
- Environmentally effective
- Reduction of financial and CO<sub>2</sub> market uncertainty for operator
- Poor incentive for further innovation or cost reduction

## Low-carbon portfolio standard

- Source minimum % of power from specified sources
- May be combined with tradable certificates
- Applied for renewables in some MS and US States
- EU level, power sector
- Environmentally effective if target is strong
- Incentive for further innovation and cost reduction
- Risk for operator (technological, financial, and availability of storage)
- Complex and administratively challenging

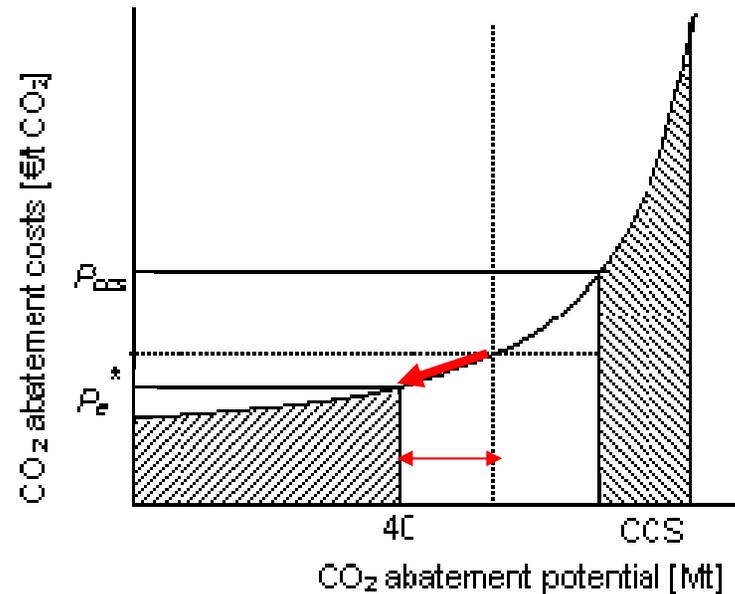
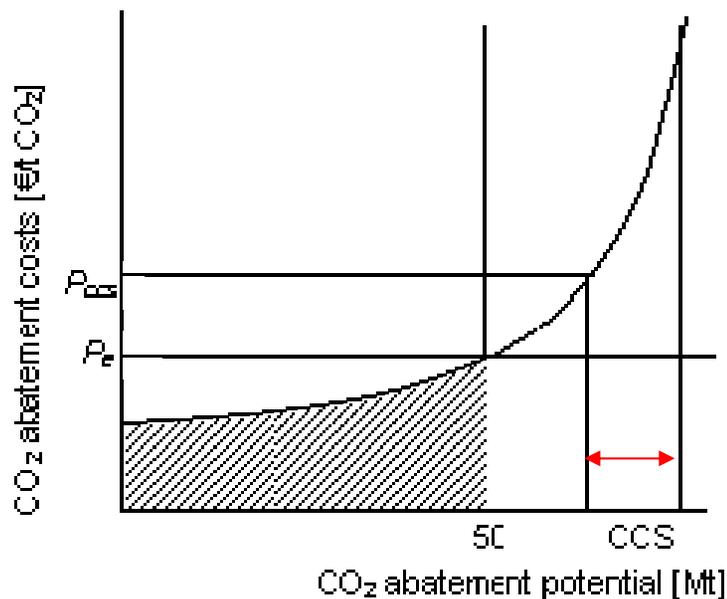
## CCS obligation (2020 →)

- Also e.g. retrofit (2020-2040), capture ready (2012→)
- Targeted sector: power and/or other point sources
- EU level, any sector (but likely power sector)
- Environmentally effective
- Strong incentive for further innovation and cost reduction
- Easy to monitor and determine compliance
- Risk for operator (technological, financial availability of storage)

## Public private partnerships

- Not enabling full CCS,
- Potentially useful for realising pipeline infrastructure
  - if there are efficiency gains on supra-MS scale
  - if it is beyond interest individual industries or projects
- Possible analogues to Trans-European Energy Networks

# Interaction additional incentives ↔ ETS



## Interaction additional incentives ↔ ETS (ctd)

- MS incentives small scope; less market impact
- *Any* additional instrument will reduce demand for EUAs and lower CO<sub>2</sub> market price *unless* cap is lowered accordingly

→ *Lower cap in MS*

→ *New entrants: no allowances*

## Other interactions

Renewable energy:

Diversion of resources + attention

→ *% renewables contingent on CCS implemented*

Innovation:

Cost reduction discouraged

→ *Portfolio standard, obligation*

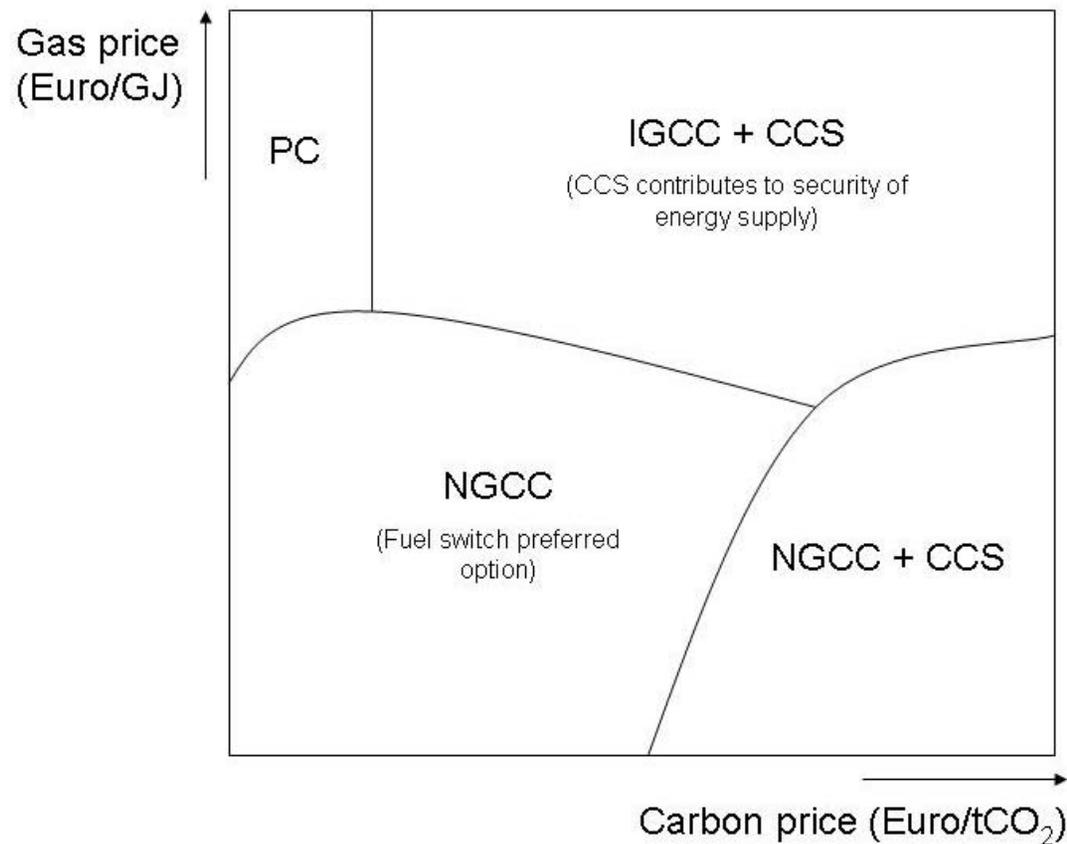
Electricity market:

Technical reasons for placing CCS as baseload option,  
however O&M cost lead to higher electricity price

Security of energy supply:

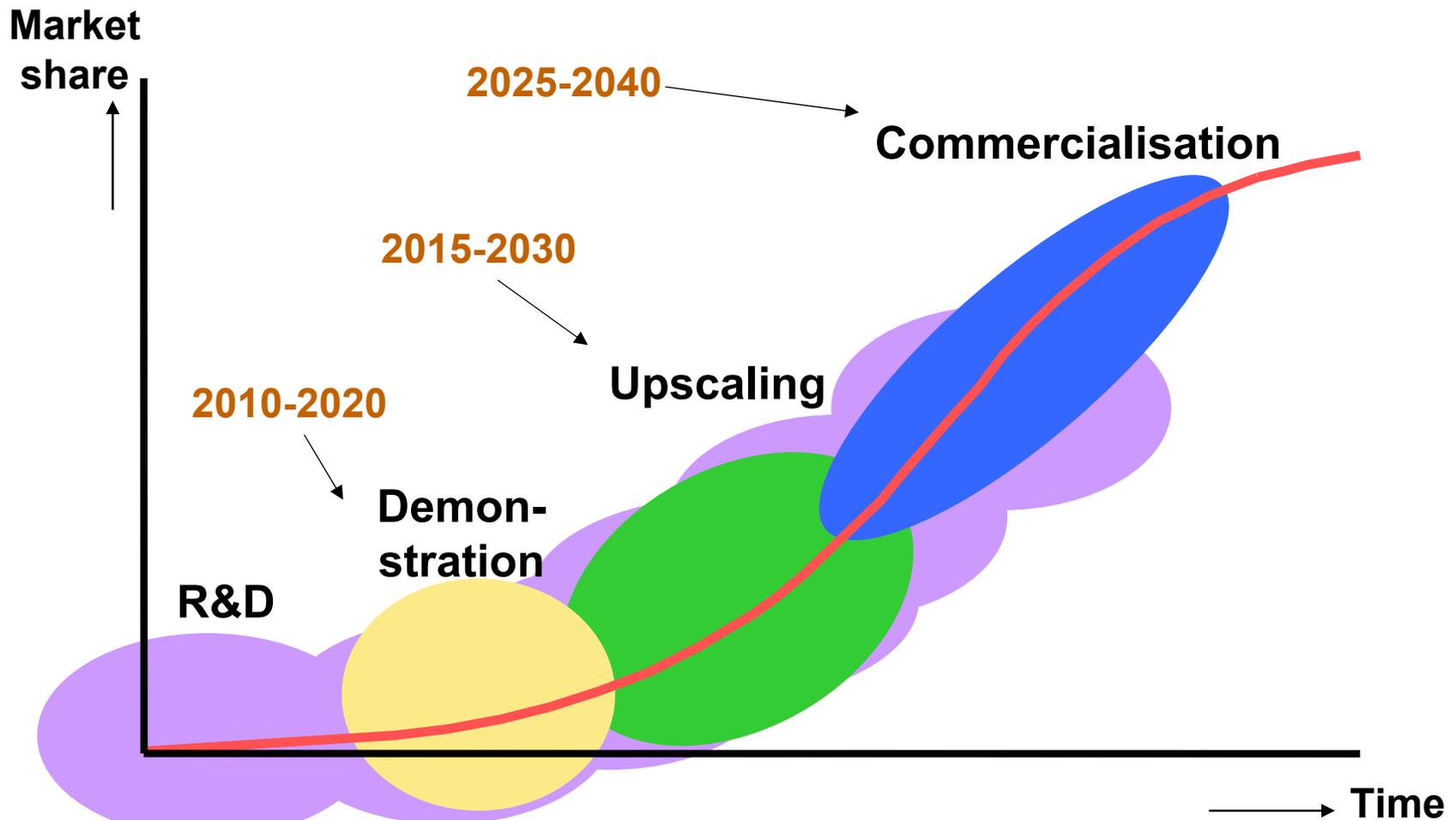
CCS only contributes if gas prices spur a shift to coal, and CO<sub>2</sub>  
prices are high enough for CCS

## Impact CCS → security of supply



(Damen 2007)

## Timing of policies



## Timing of policies

	Demonstration	Up-scaling	Commercialisation
	2010-2020	2015-2030	2025-2040
ETS (weak)	Yes	Yes	Yes
ETS (strong)	Yes	Yes	Yes
Investment support	Yes	No	No
Feed-in subsidy	Yes	Yes	No
CO <sub>2</sub> price guarantee	Yes	Yes	No
Portfolio + certificates	No	Yes	Yes
Obligation	No	Yes	Yes

## Multi-criteria analysis

	Effectiveness	Risk + cost burden	Consistency	Feasibility (NGO view)
ETS (weak)	-	0	+	+
ETS (strong)	+	+	+	+/-
Investment support	+	-	0	-
Feed-in subsidy	+	-	0	-
CO <sub>2</sub> price guarantee	+	-	0	-
Portfolio + certificates	+	+	0/-	+/-
Obligation	+	+	0/-	+

## Conclusions

- ETS cost-effective incentive for CO<sub>2</sub> reduction, however market failures and low prices may hinder CCS deployment
- Additional incentives needed to advance large-scale CCS deployment
- MS policies may tend to divert resources from renewables, place financial risk with national governments and do not provide incentives for innovation
- EU-wide structural policies preferable, possibly complemented by MS policies in demonstration phase
- Revision of State Aid rules required
- Interaction with ETS requires cap adjustment

**Thank you**

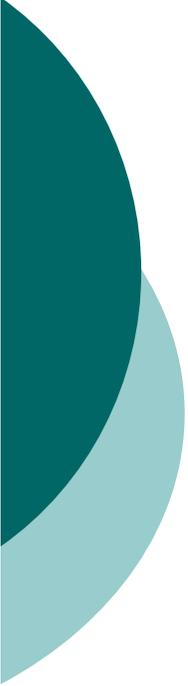
Heleen Groenenberg: [groenenberg@ecn.nl](mailto:groenenberg@ecn.nl)  
Heleen de Coninck: [deconinck@ecn.nl](mailto:deconinck@ecn.nl)



# Kananaskis, Alberta Meeting

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Malcolm Wilson  
University of Regina  
Canada



## Purpose

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- Intent to bring together industry leaders from western Canada and western US
- Limited government involvement
- Evaluate the potential to deliver commercial demonstration facilities for capture and storage
- Determine role of government and industry.



## In attendance

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- Senior industry representatives from:
  - Pipeline companies
  - Utilities
  - Oil companies
  - Finance and insurance
  - Coal miners
  - Technology suppliers
- Also present CCSA and IEA Greenhouse Gas R&D Programme



## Major outcomes - opportunities

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- This is the “era” of coal
- EOR is an opportunity not a solution
- Industry can take leadership
- The opportunity crosses political boundaries and sector boundaries



## Major outcomes - challenges

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- Harmonised regulatory regimes
- Public support (the public must empower government and be willing to pick up the cost)
- Human capacity constraints
- There is a cost



# Approaches

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- Market forces will drive the development:
  - Cap and trade unlikely
  - Emissions trading of some form, perhaps continent wide
  - Taxation not ruled out yet
- Role for government, but unclear as to how invasive
- Learn from the garbage industry



## Discussion points

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- The “stick” approach – BAT, other regulation etc
- The “carrot” – financial incentives
- The garbage industry model
- The “Wheat Board” model
- The trading approach



## Still a need to:

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- Continue to drive down costs of all stages in the “carbon chain”
- Demonstrate at commercial scale
- Performance guarantees
- Compensate early adopters – must have preferential dispatch
- Train people
- Regulatory issues – pore space ownership, liability etc
- Acceptable MMV
- Insurance



## Some definite outcomes

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- Commitment to another forum – in Colorado – under Energy Futures Network
  - Contact Doug James [dougjames@shaw.ca](mailto:dougjames@shaw.ca)  
403.681.1163
- Creation of a North American CCSA chapter
  - Contact Malcolm Wilson  
[malcolm.wilson@uregina.ca](mailto:malcolm.wilson@uregina.ca) 306 337 2287/2296



## In addition

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- Several sub-groupings occurred as a result of the meeting – for example
- A Montana – Saskatchewan initiative was proposed
  - Development of a modular PC unit for test on a Montana or Saskatchewan coal unit
  - Major saline aquifer test in Montana
  - 1000 tonne per day commercial test
  - Best available technology



# Contact

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- Malcolm Wilson
  - University of Regina
  - 001-306-337-2287/2296
  - Malcolm.wilson@uregina.ca
- Harry Audus
  - IEA Greenhouse Gas R&D Programme
  - [www.ieagreen.org.uk](http://www.ieagreen.org.uk)
- Copies of Kananaskis report available from above or electronically

# Demonstrating CCS in Australia

## - *The CO2CRC Otway Project* -

**Dr Peter Cook**

**Chief Executive**

**Cooperative Research Centre for  
Greenhouse Gas Technologies (CO2CRC)**

***INTERNATIONAL ENERGY AGENCY***

***London, England,***

***31 May 2007***

## *The CO2CRC Otway Project, Victoria, Australia*

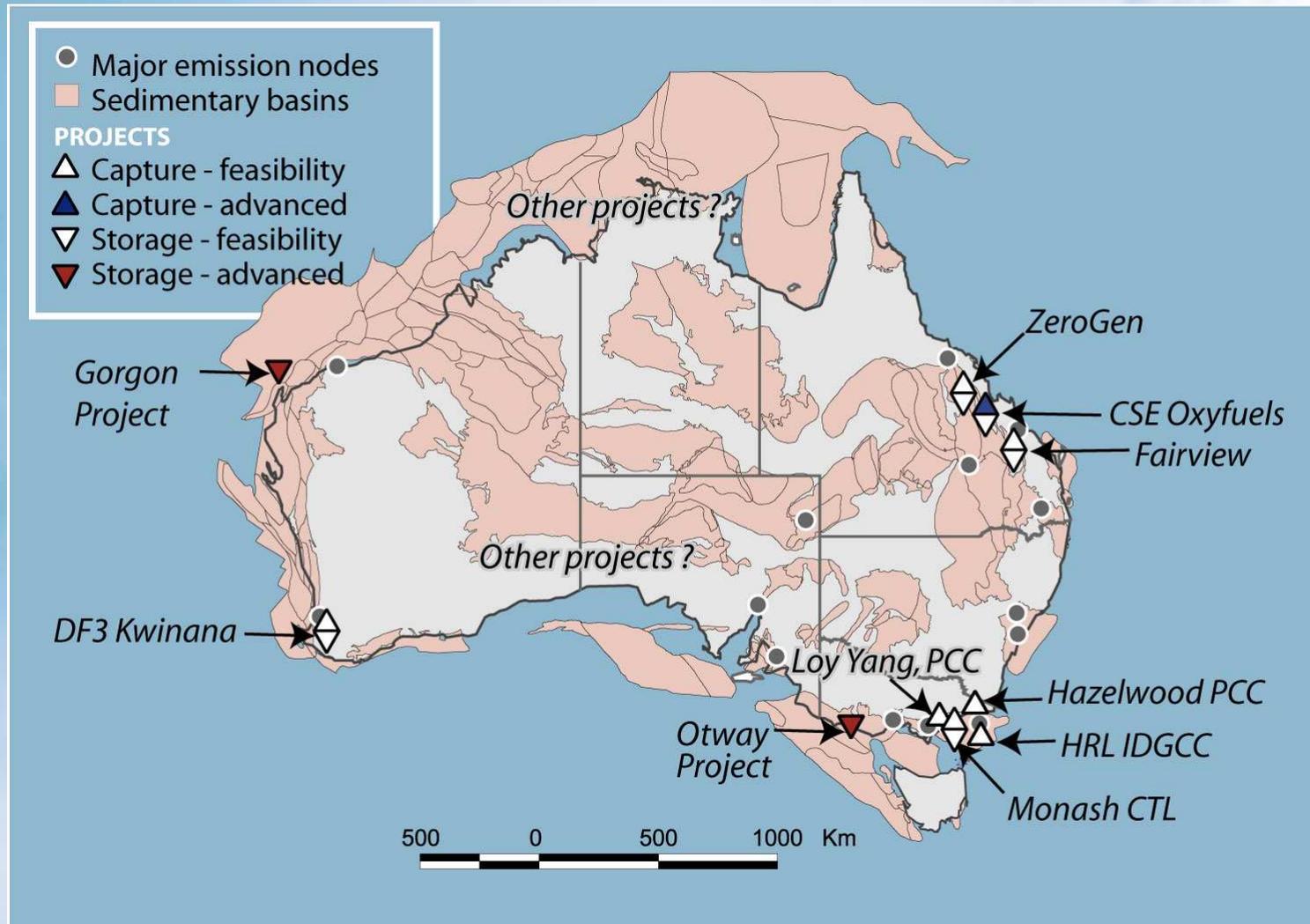
- 1 CO2CRC and the national setting for CCS**
- 2 The concept of the Otway project**
- 3 The site**
- 4 Land access**
- 5 Site characterization and due diligence**
- 6 Corporate structure**
- 7 Costs and funding**
- 8 Legal, regulatory and licensing issues**
- 9. Monitoring and verification**
- 10. Risk, insurance and liability**
- 11 Where to from here?**

# 1. CO2CRC



Supporting participants: Australian Greenhouse Office | Australian National University |  
| CANSYD | Meiji University | The Process Group | University of Queensland |

# 1.The national setting: Projects and potential projects in Australia involving capture and/or storage of carbon dioxide



## **Low Emissions Technology Demonstration Fund (LETDF)**

**LETDF established by the Australian Government to support industry-led large scale demonstration of low emissions technologies. Total expenditure approx A\$3 B (500M Govt)**

**Projects currently funded under LETDF include:**

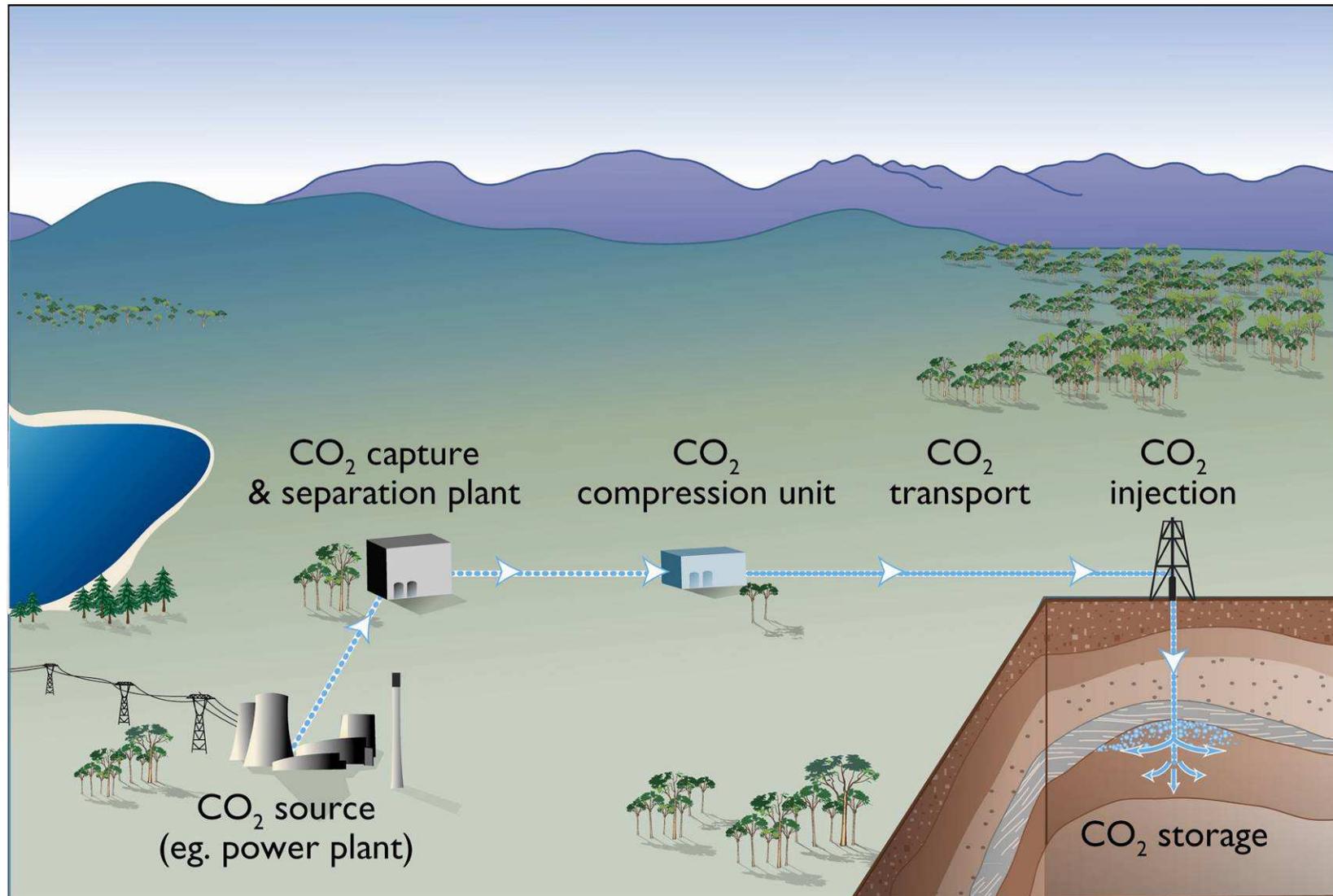
- **A\$ 445M (\$75M Govt) Fairview Coal Seam Gas Power Station with PCC and ECBM**
- **A\$370M (\$50M Govt) Hazelwood Power Station Lignite Drying with PCC**
- **A\$750M (\$100M Govt) HRL Integrated Drying Gasification Combined Cycle Power Station with pre comb capture**
- **A\$1B? (\$60M Govt) Gorgon LNG Project with CCS**
- **A\$180M (\$50M Govt) CS Energy's Callide A Oxy-fuel Power Station with CCS**
- **A solar Power plant**

# Major Australian RD&D Initiatives

- **Victorian Energy Technology & Innovation Strategy (ETIS)**
  - A\$ 161 million research funds for both brown coal and renewables projects
- **Qld Clean Coal Fund**
  - A\$ 300 million government funding for low emission technologies from black coal, including CCS
- **Western Australian Low Emission Energy Development Fund**
  - A\$36.5 million government funding
  - Separately, DF 3 announced by BP and Rio
- **NSW Clean Energy Fund**
  - A\$20 million government funding, details still being developed

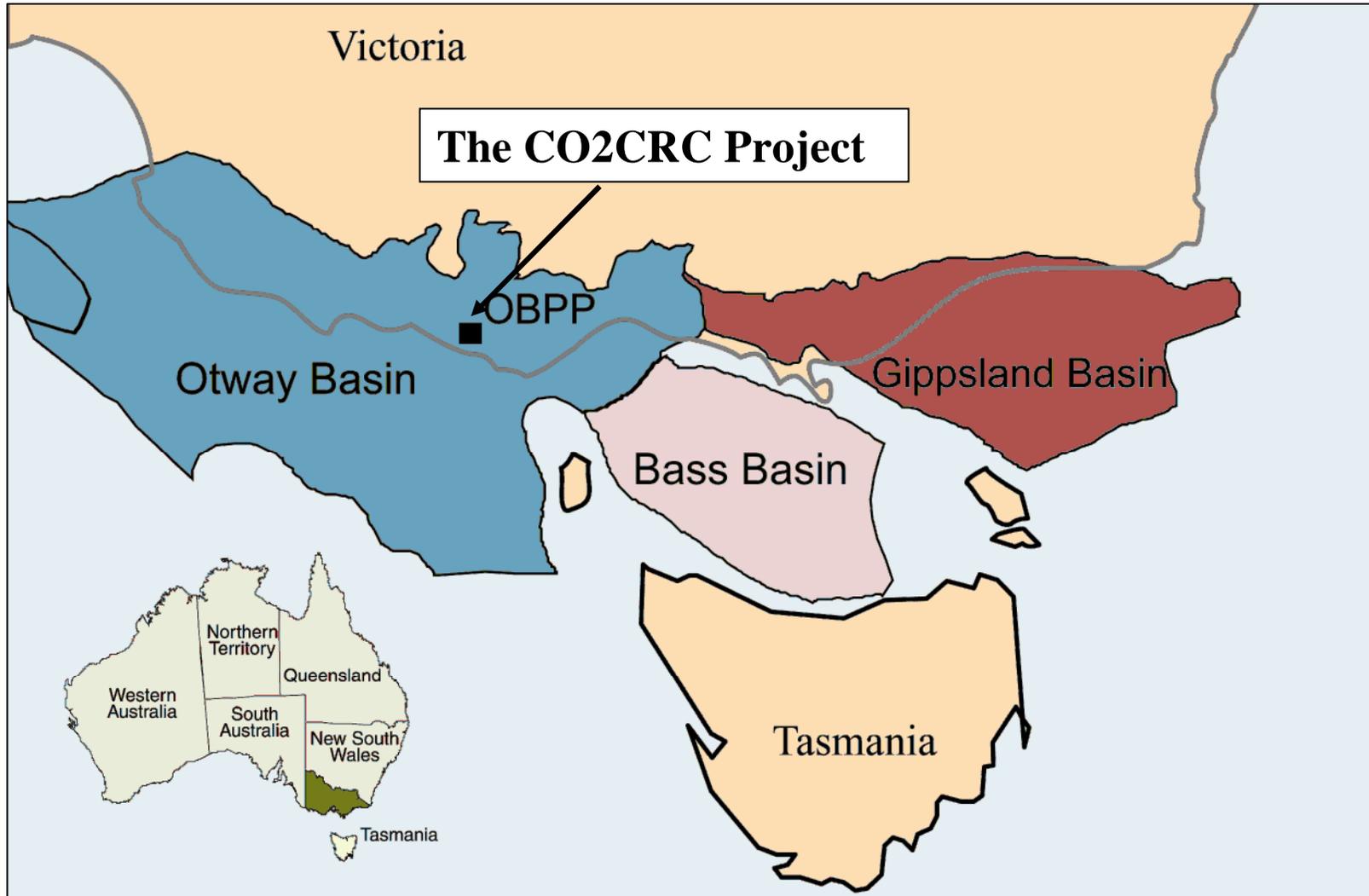
**Coal21 Fund - A\$1B over 10 years through a voluntary levy**

## 2. The Concept: Demonstrating the Carbon Capture, Transport & Storage Chain

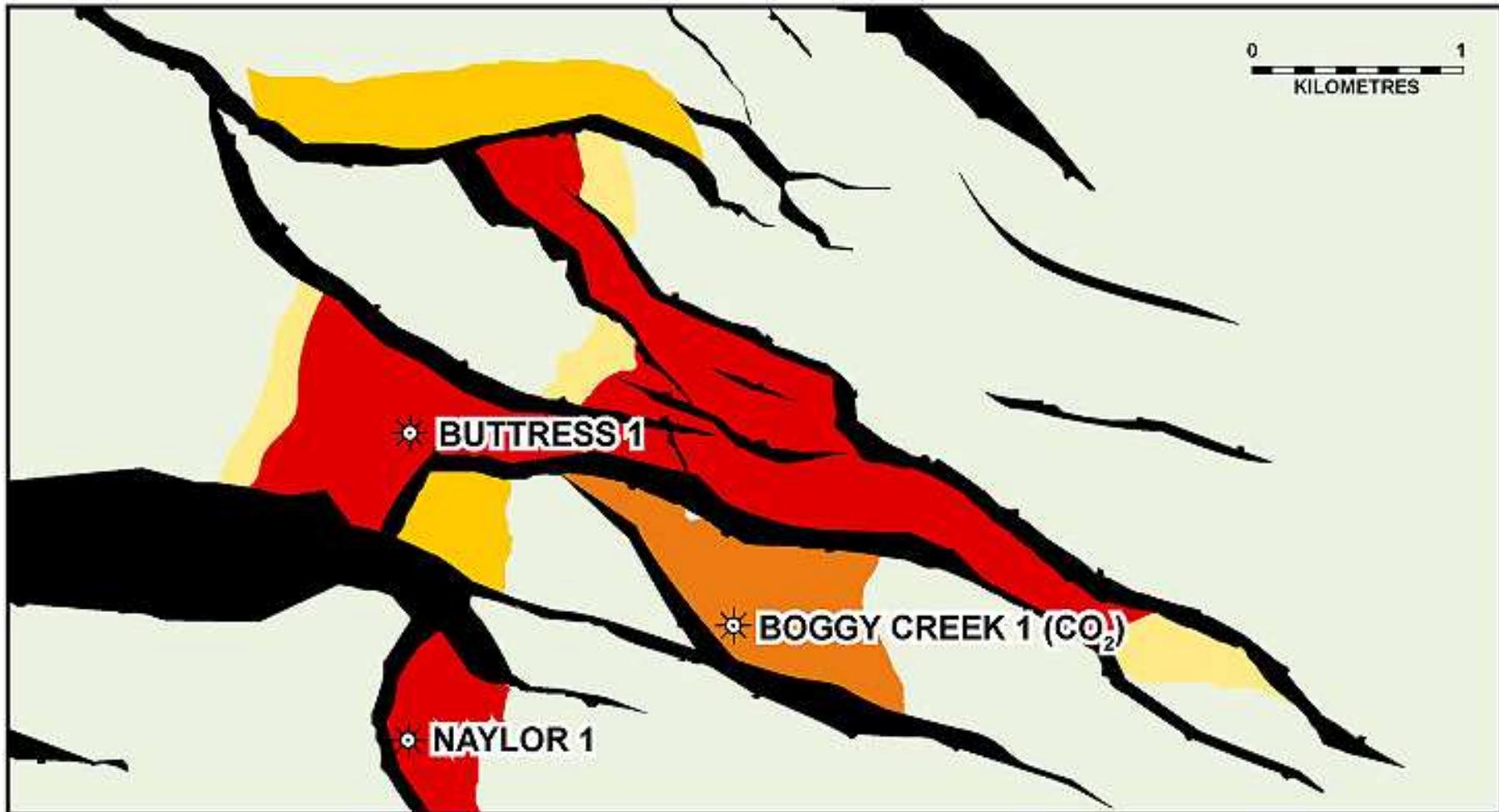


© CO<sub>2</sub>CRC

### 3. The Site



The site is in an oil and gas producing area, with lots of small fields and compartmentalisation by sealing faults



**Perhaps the only research project anywhere with its own dedicated source of CO<sub>2</sub> - from the Buttress Well**



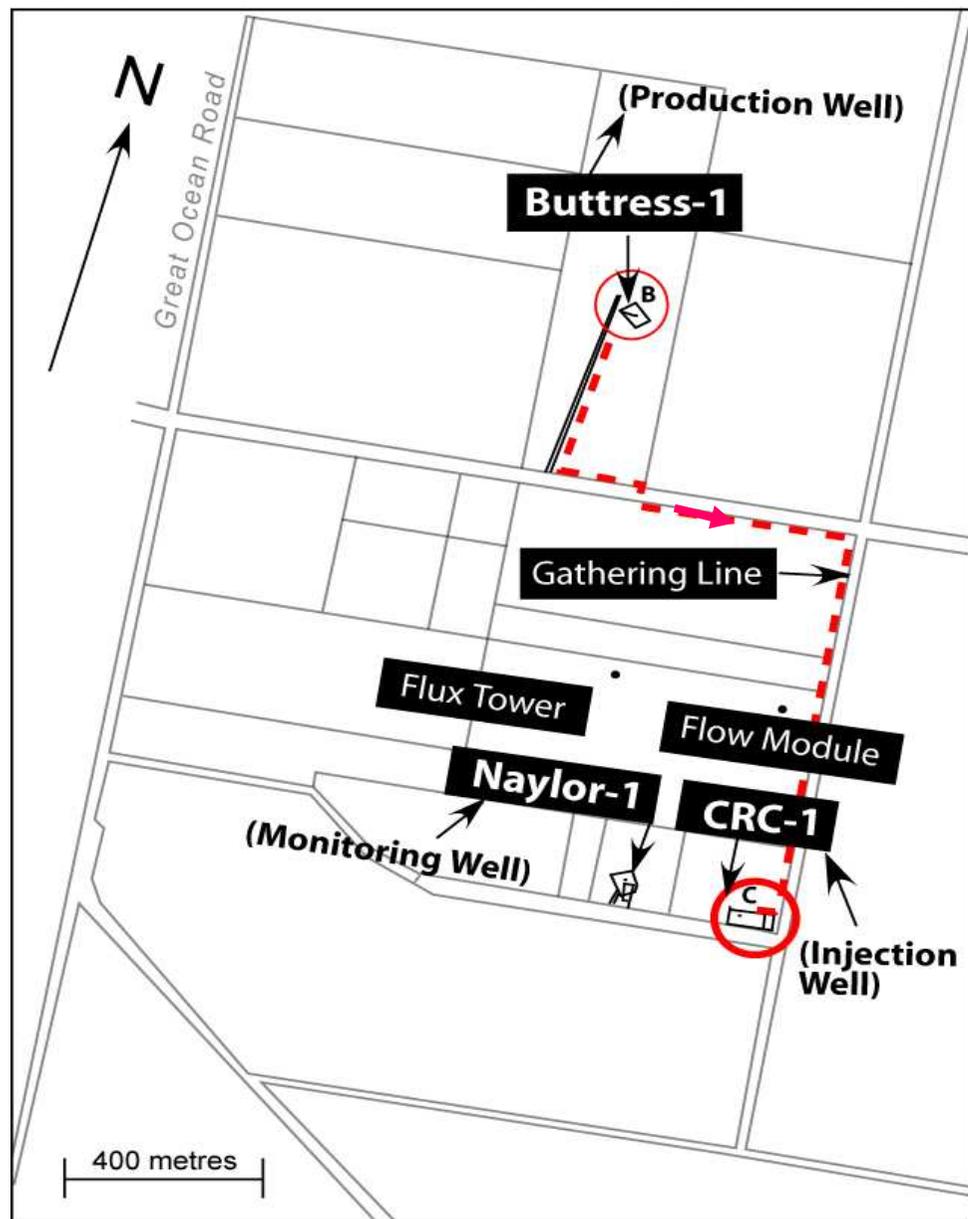
## Testing the CO<sub>2</sub> source was a significant issue

Buttress produces 80% molar carbon dioxide and 20% methane, with reserves of approx 250,000 tonnes



## 4. Accessing the land





## Accessing the facilities for the CO2CRC Otway Project, Victoria.

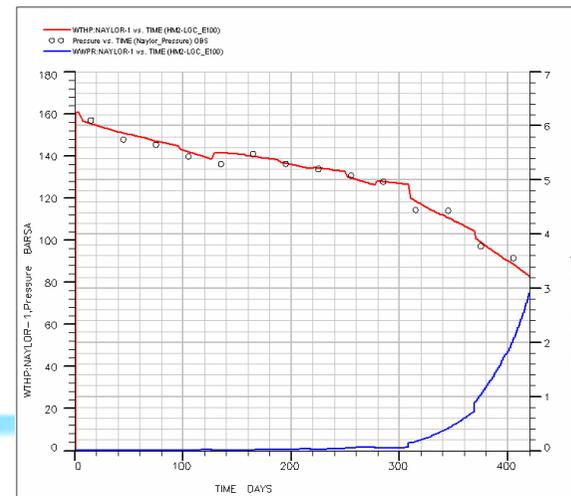
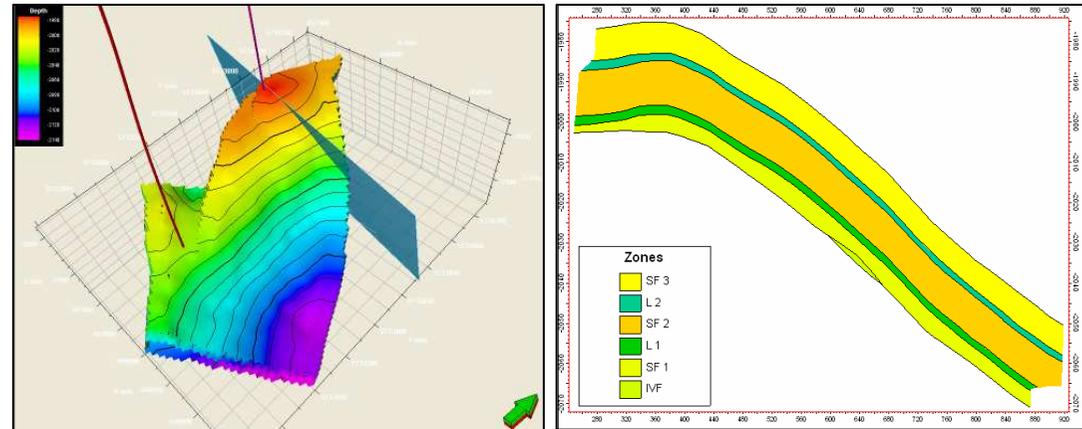
Access to the site and the subsurface was through purchase of the petroleum tenements, negotiations, and through declaration of a “project of state significance”

## 5. Site Characterisation and due diligence

- Rigorous multi-disciplinary approach based on established oil field processes validated through peer reviews.

- Build detailed reservoir model using current state of the art modelling packages. Availability of seismic data was crucial

- History match with actual production data to validate model.



Assessing the sequestration options at the site took some time because of technical and financial constraints.

It was finally decided to commence by storing in a deleted gas field the storage options, plus some testing of a low permeability formation if possible.

As funds allow, we will then inject into a shallower saline aquifer.

KEY



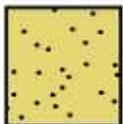
PHASE I INJECTION



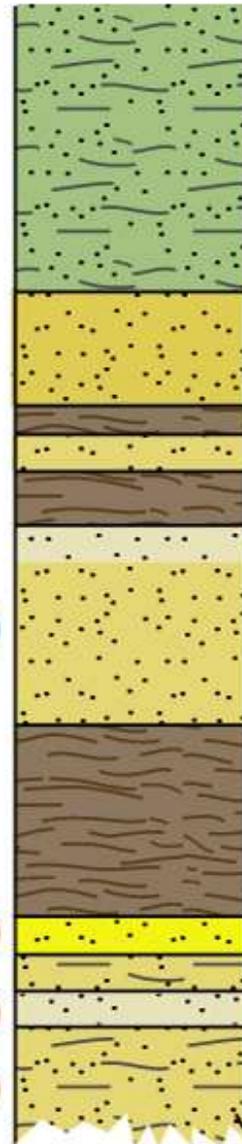
PHASE II INJECTION



SEAL



RESERVOIR



SHALLOW FORMATIONS

DILWYN FORMATION

PEMBER MUDSTONE

PEBBLE POINT

MASSACRE SHALE

PAARATTE FORMATION

BELFAST FORMATION

WAARRE C

WAARRE B

WAARRE A

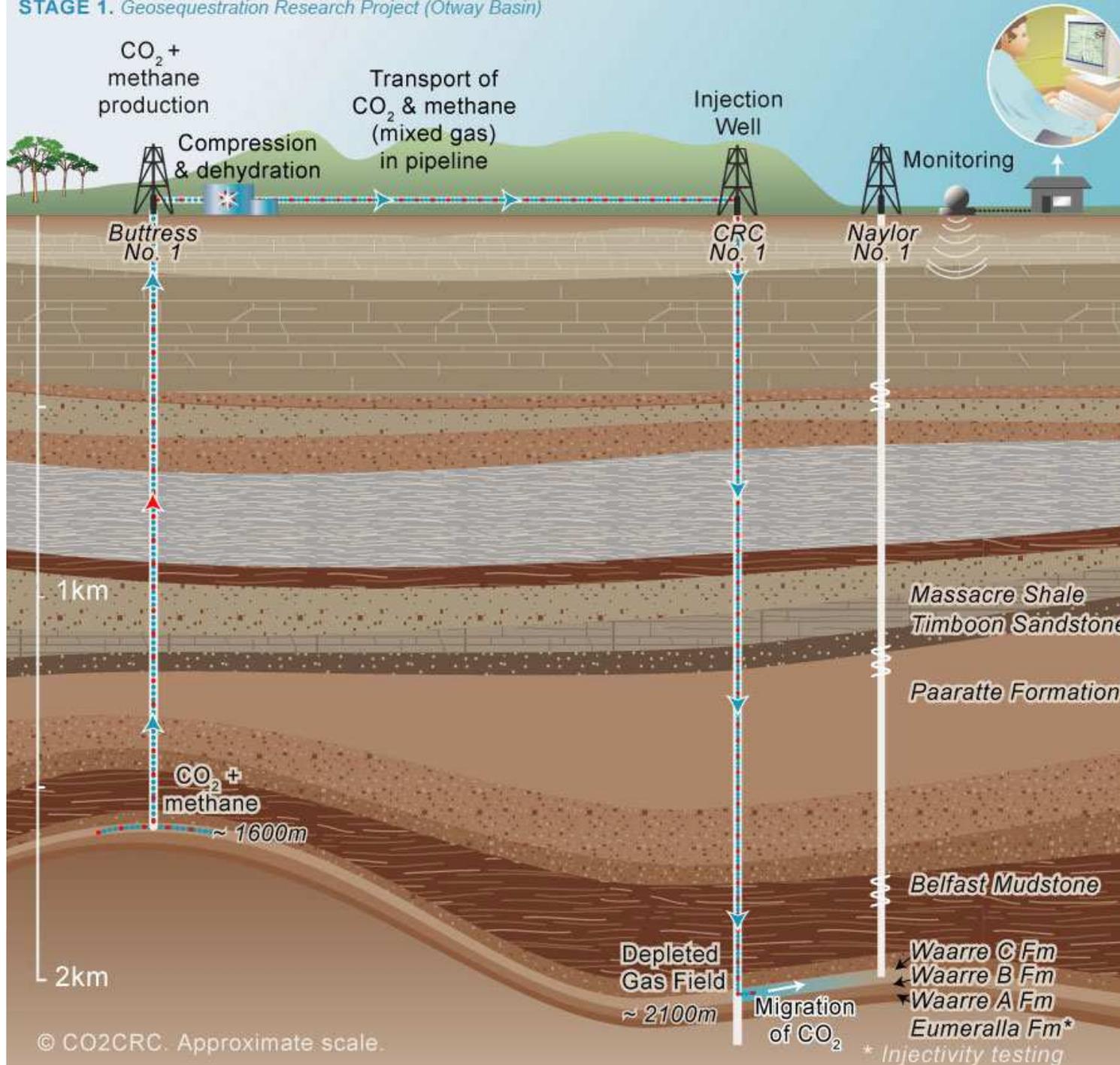
EUMERELLA FORMATION

0m

1000m

2000m

**STAGE 1. Geosequestration Research Project (Otway Basin)**



**CO2CRC  
Geosequestration  
Research Project  
(Otway Basin)**

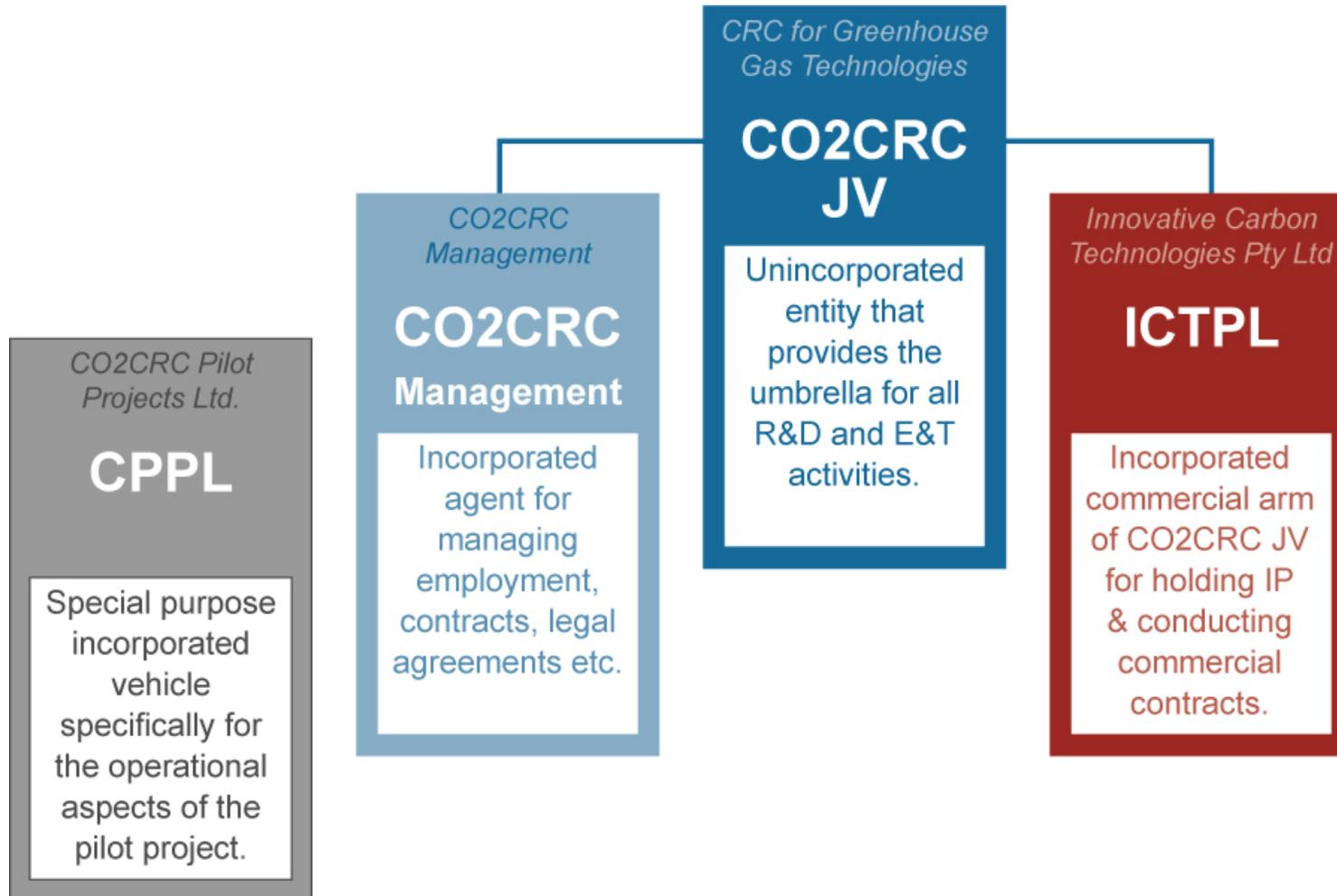
**Stage 1**

This involves:

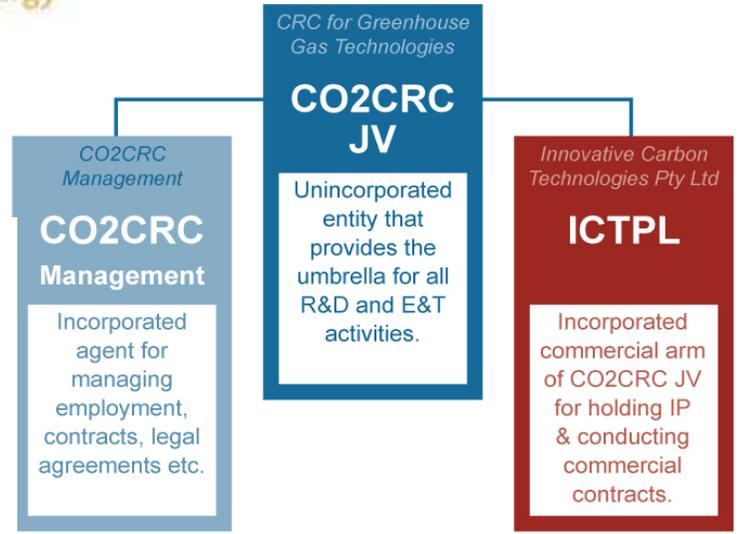
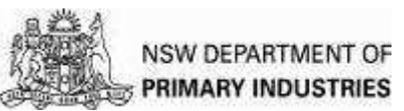
- Production of CO<sub>2</sub> rich gas
- Compression
- Injection into Waarre Fm
- M&V



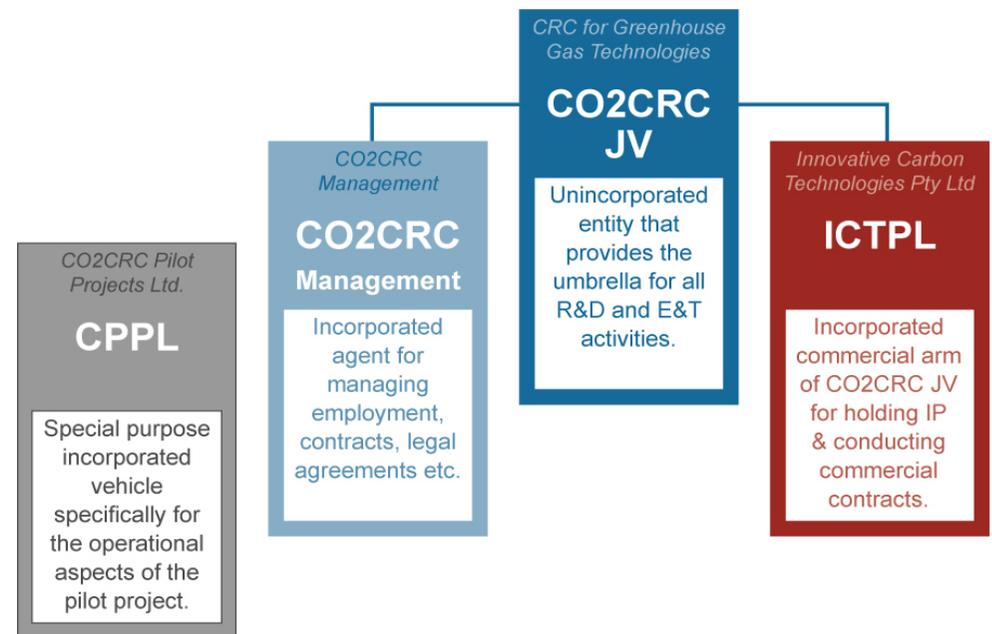
## 6. Corporate structure



# CO2CRC JV and related entities



# CO2CRC Pilot Project Ltd (Operating Company)



## 7. Costs and funding

- **Management:**

- **Operations:** CO2CRC Pilot Project Ltd (CPPL)
- **Research:** CO2CRC Joint Venture (JV)
- **Contracts:** CO2CRC Management Pty Ltd (CMPL)
- **IP:** Innovative Carbon Technologies Pty Ltd (ICTPL)



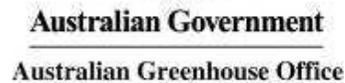
- **Cost:** \$A 30M plus (Govt funds: \$A 20M; Industry: \$A 7M; CO2CRC: \$A 3M) + \$A 20-30 (Stage 2); the structure of some Government funding posed challenges for a “real world” project, but Government funding crucial to the project.
- **Rising costs and non availability of gear and people** during the course of the project was of great concern and led to significant project reconfiguration and delays
- **Funding Partners:**CO2CRC, Governments, industry, SMEs, research providers (additional in kind); DoE/LBNL (approx \$2 M); ARC ( in kind);
- **International:** CSLF-endorsed project. IEA peer reviewed

# Funders

## Current Members of CO2CRC Pilot Project Ltd



## Other Financial Supporters



## 8. Legal, regulatory and licensing issues

- A legal regulatory and licensing regime does not exist for CCS – work in progress in Australia onshore and offshore
- Petroleum, environmental, water, planning, R&D regulations all impact on the project
- We work closely with supportive state authorities but inevitably progress is slow, which adds to the cost
- Legal costs have been far in excess of estimates
- But our identification of legal and regulatory impediments is seen by industry as a very important outcome from the project

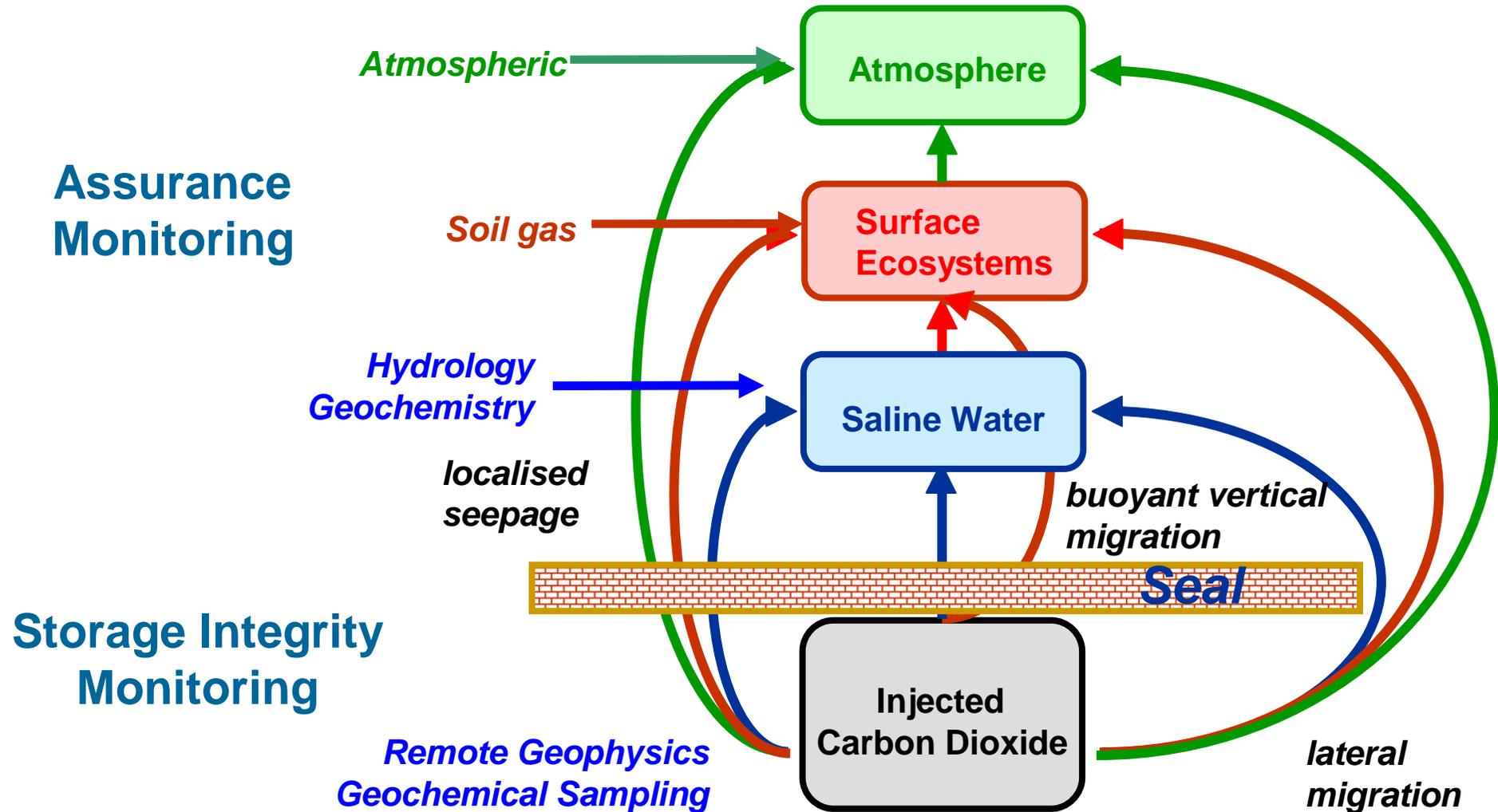


## Regulatory and licensing issues addressed as part of the Otway Project

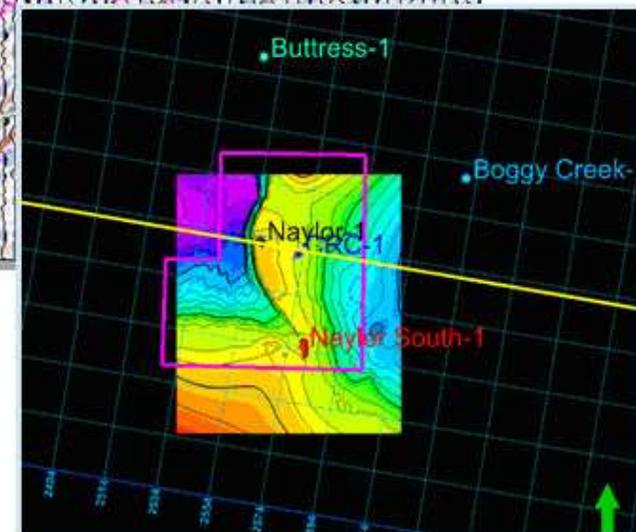
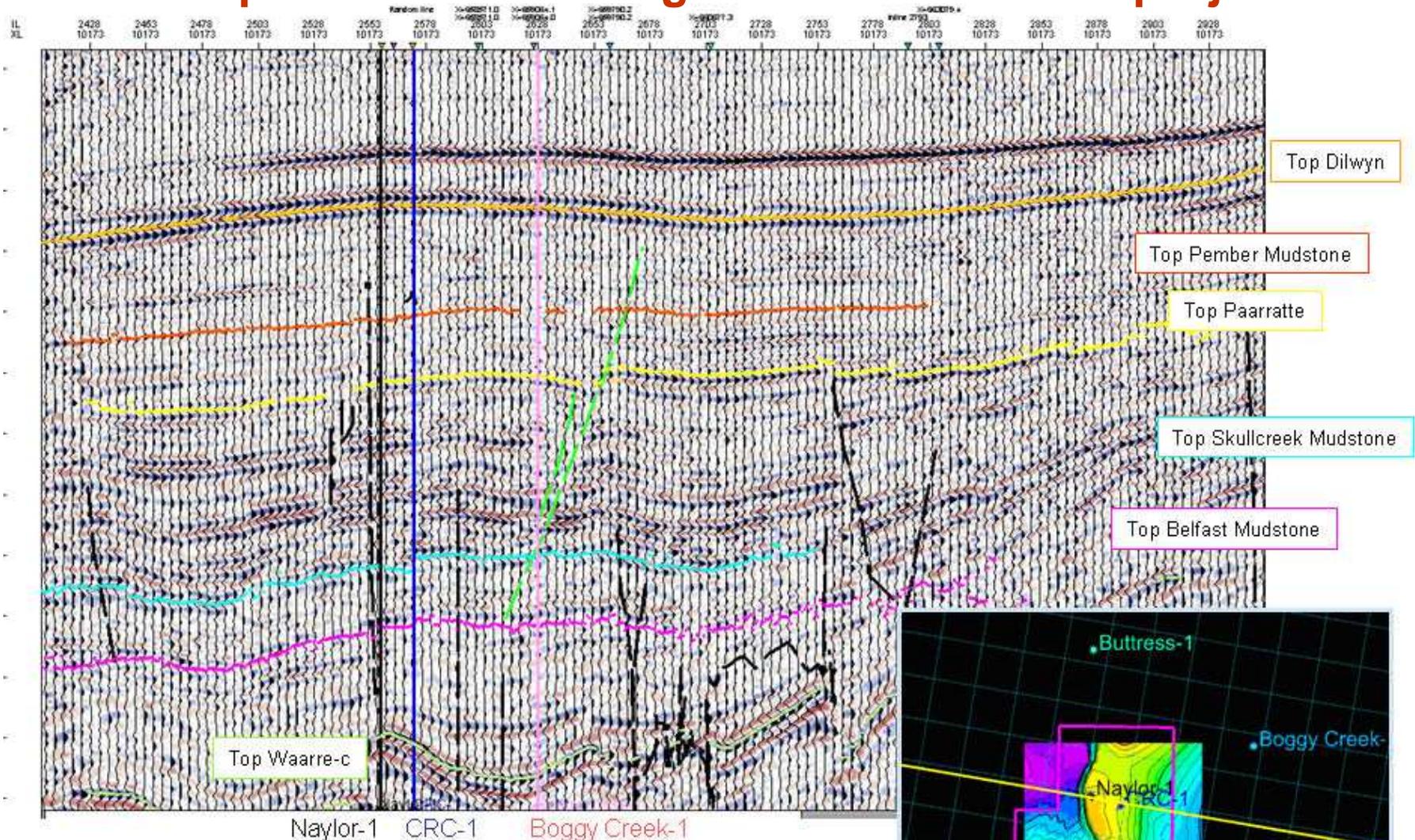
Activity	Approvals/Permits (Regulator )	Application Process
Drilling injection well	Drilling License (DPI)	Well drilled under exploration license.
Storage of CO <sub>2</sub>	Storage Approvals (EPA, DPI, SRW, LA ); Biodiversity Act (EA)	- Environment Protection Act 1970: RD&D Approval
Production of CO <sub>2</sub> (Buttress)	Production Plan	- Petroleum Act
Injection of CO <sub>2</sub> (Naylor)	Disposal approval, storage plan (SRW, DPI )	- Water Act - Compensation agreement, consent to land access
Transport processing of CO <sub>2</sub> , (1) compressor, (2) gathering line, (3) other facilities (shed, etc.)	Planning approval, gathering line approval (DSE, DPI, LA)	- Petroleum Act 2000 (DPI) - Ministerial Amendment request of the Planning & Environment Act - Exemption of Pipeline Act - Cultural Heritage Act - Compensation agreement, consent to land access
Monitoring activities: (1) Atmospheric, (2) Water wells, (3) Down-hole Monitoring	Planning approval, compensation agreement (DSE), access rights (DSE, LA )	- Ministerial Amendment request of the Planning & Environment Act 1987 (LA/DSE) - Consent to use water bores - Compensation agreement, consent to land access

**SRW:** Southern Rural Water    **DSE:** Dept. of Sustainability & Environment    **LA:** Local Authority (Moyne Shire)  
**EPA:** Environment Protection Authority    **DPI:** Victorian Dept. of Primary Industries    **EA:** Envir Australia

## 9. Monitoring and Verification is a key part of the project



# Seismic profiling will be one of the sub surface monitoring methods It requires access throughout the time of the project.



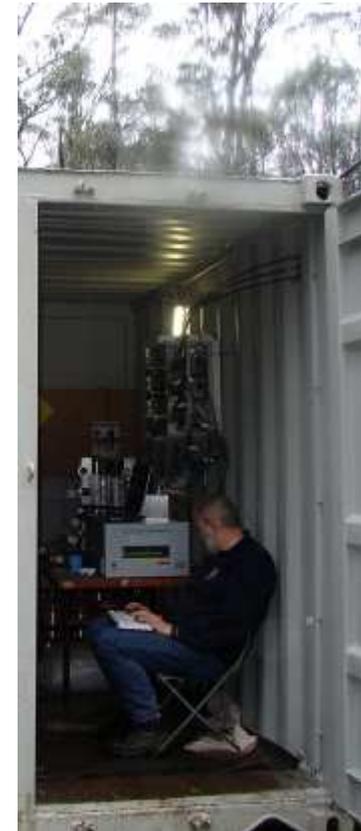
Location map: Line xline 10173  
Top Waarre structure and PPL 13 boundary

## Atmospheric monitoring requires access & “permanent” facilities



Flux Tower

- To detect, attribute and quantify CO<sub>2</sub> emissions to the atmosphere
- Measurements of CO<sub>2</sub> concentration (continuous)
- Measurements of other gases and isotopes (including tracers)
- Measurements of CO<sub>2</sub> fluxes
- Interpretation with transport and dispersion models
- Integration with subsurface work - soil, hydro, geochemistry....



Lo-Flo\*

## International comparison of scope of monitoring

	Geological Data Availability		Baseline data	Reservoir Geochem	Geo-physics	Ground water monitoring		Soil Gas	Atmos	Containment Risk Ass. prior to project start
	Regional	Reservoir				Hydrology	Geochem			
West Texas	<input checked="" type="checkbox"/>	Largely confidential		very limited	limited					
Alberta Basin	<input checked="" type="checkbox"/>	limited		very limited						
Sleipner	<input checked="" type="checkbox"/>	limited	limited		<input checked="" type="checkbox"/>					
Weyburn	<input checked="" type="checkbox"/>	Largely confidential	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>			limited		
Frio	<input checked="" type="checkbox"/>	limited	limited	limited						
Japanese	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>		<input checked="" type="checkbox"/>					

## International comparison of scope of monitoring

	Geological Data Availability		Baseline data	Reservoir Geochem	Geo-physics	Ground water monitoring		Soil Gas	Atmos	Containment Risk Ass. prior to project start
	Regional	Reservoir				Hydrology	Geochem			
West Texas		Largely confidential		very limited	limited					
Alberta Basin		limited		very limited						
Sleipner		limited	limited							
Weyburn		Largely confidential						limited		
Frio						limited	limited	limited		
Japanese										
<b>CO2CRC</b>										



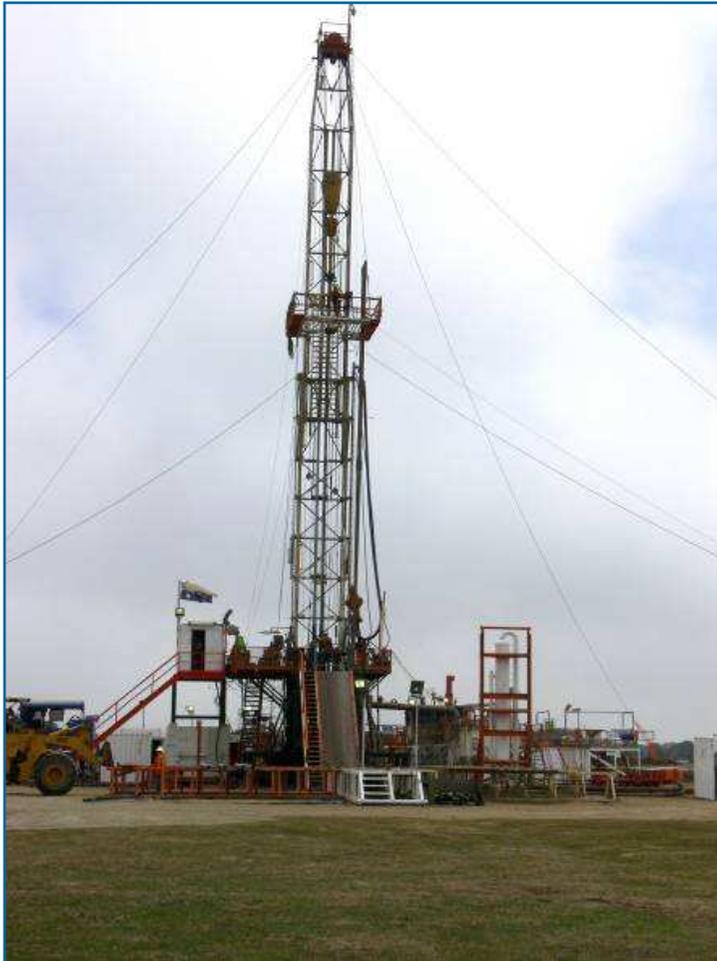
**Monitoring and verification reassures the community and the regulators**

**It validates the models**

**It also provides the basis for being able to surrender the tenements at the conclusion of the project**

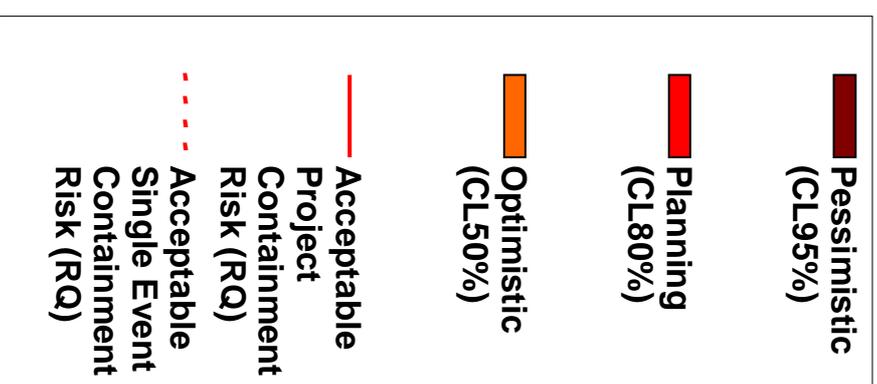
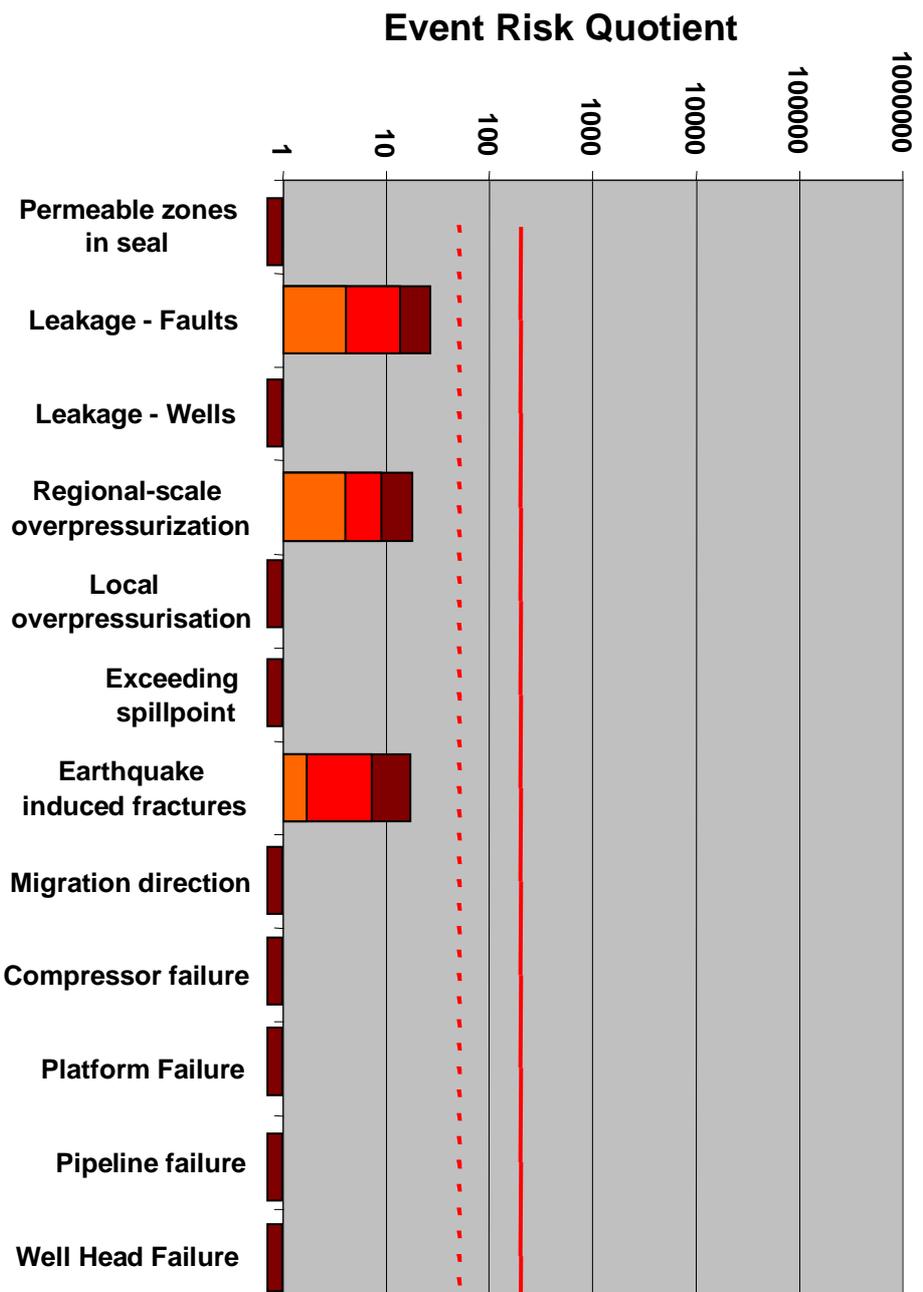
**And it may be crucial to any deal regarding liability**

## 10. Risk, insurance and liability



- A challenge to provide quantified risk assessment
- Risk is seen as very low, with greatest risk in the operational phase.
- The risk of the project not proceeding because of community opposition was a concern, which is why we put a lot of effort into community consultation.
- Operational risk is covered by insurance but any claim above the cap is covered by CO2CRC Pilot Project Ltd
- Insurance to 10 years after operations cease

# CO2CRC Otway Project Risk Assessment demonstrates low risk

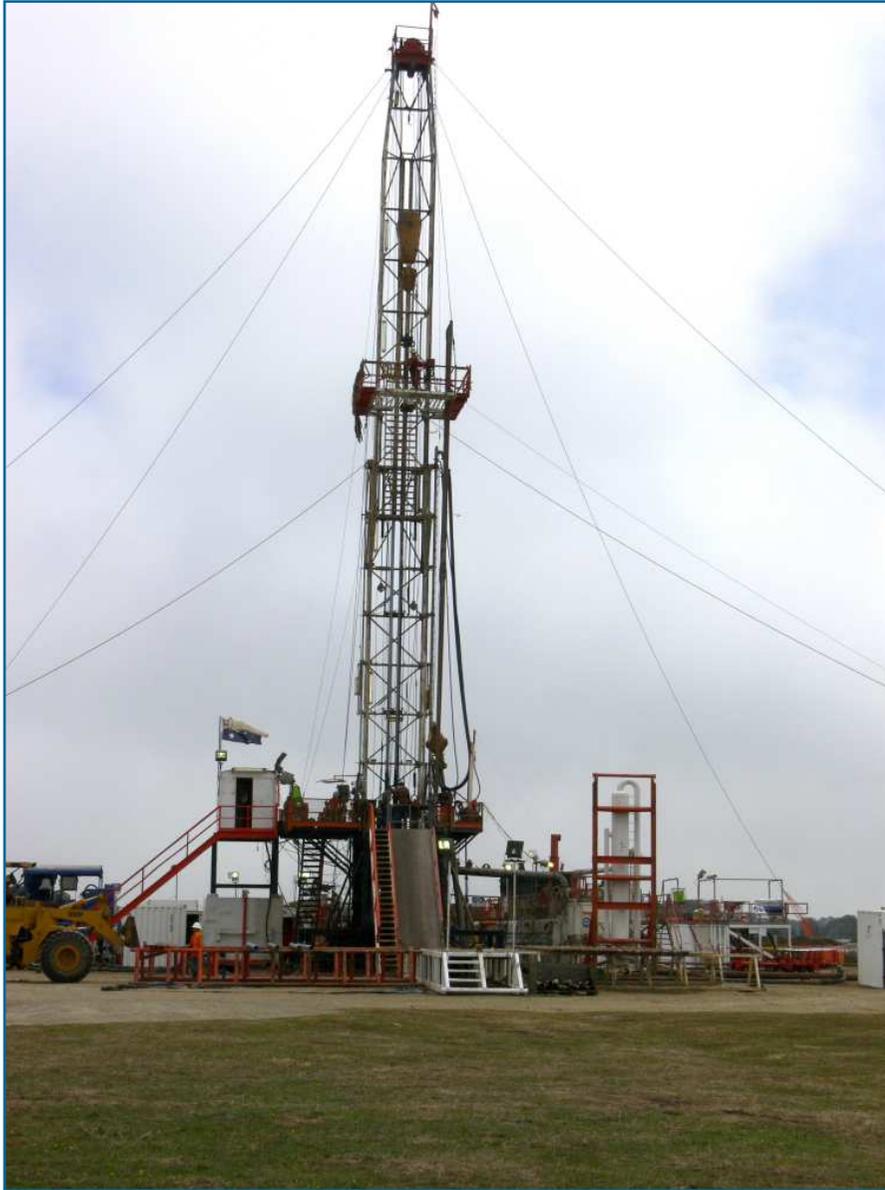


Risk Quotient =  
Likelihood X Consequence

CL = Confidence Limit

## Long term liability

- This has still to be resolved and discussions are underway with the state of Victoria
- Until agreement is reached, we will not be able to commence injection
- So it is a potential show-stopper – but one that will be resolved in the next couple of months!



## 11. Where to from here?

- **Sort out long term liability!**
- **Commence injection ( Sept-Oct 2007)**
- **Successfully complete Stage 1**
- **Raise more funding for Stage 2 ( injection into a saline aquifer)**
- **Establish an international geosequestration test centre**

*I thank the following for their support and contribution to the Project*

**Tim Besley & the Board of CO2CRC Joint Venture  
Mal Lees & the Board of CO2CRC Pilot Project Ltd  
Sandeep Sharma (Project Manager)  
Thomas Berly (Government Liaison)  
The many CO2CRC researchers and their associates in other institutions  
LBNL, DoE, CSLF, ARC, IEA,  
and other international collaborators and peer reviewers  
The Australian Greenhouse Office, AusIndustry, the Victorian Government  
& regulators  
Company sponsors and participants**

Victorian coastline

# Otway Basin, Victoria



# GHG Markets and CCS – Incentive, Impediment, Irrelevant?

**Dr. Mark C. Trexler**  
Managing Director, EcoSecurities Global Consulting  
Services Group

**London, May 30, 2007**

# Originate

# Implement

# Commercialise

EcoSecurities guides projects through this process

ACTIVITY	REPORT	RESPONSIBLE
Project Identification	PIN	PP
Project Formulation	PDD	PP
National Approval	Host Country Approval	DNA
Submission of PDD & Host Country Approval to Validator		PP
Validation	Validation Report	DOE-A
Submission of PDD & Validation Report to CDM-EB		DOE-A
Registration		CDM-EB
Monitoring	Monitoring Report	PP
Submission of Monitoring Report to DOE-B		PP
Verification/Certification	Verification Report Certification Report	DOE-B
Submission of request for CERs		DOE-B
Issuance of CERs	CERs	CDM-EB

EcoSecurities' successful track record::

- 12 methodologies approved
- 76 projects validated
- 55 projects registered
- 283 projects financed
- 166 projects under construction or operating
- 156 million CERs expected

PIN=Project Idea Note, PDD=Project Design Document, PP=Project Participant, DNA=Designated National Authority, DOE=Designated National Authority

**Inform**

**Support**

**Implement**

- > First Mitigation Deals in U.S. and Globally
- > Leaders in Project, PDD, and Methodology Development
- > Won First GHG Regulatory Proceeding
- > Designed a Major GHG Early Action Crediting Program for U.S.
- > Took First Company Climate-Neutral
- > Completed First Major GHG Offset Portfolio
- > Supported First Utility-Based GHG Business Unit
- > Developed First GHG Market Supply-Demand Model
- > Point Carbon - Best CDM Project Developer 2006
- > Env'tl Finance – Best GHG Advisory Firm 2001 - 2006

# A Local Presence in a Global Market



# Table of Contents

1. Setting the CCS Stage
2. Forecasting GHG Markets
3. How Does CCS Fit?
4. The Point? Being Positioned

# Table of Contents

## 1. Setting the CCS Stage

## Portraying CCS as a Key Option

- > But in What Context is CCS Being Viewed?
  - Based on current market value of EOR CO<sub>2</sub> (\$15/ton)?
  - Based on simple cost of injection of almost pure CO<sub>2</sub> (\$8-10/ton)?
  - Based on current costs of capture through storage?
    - Pulverized coal: \$30-70
    - Gasified coal: \$15-55
    - Natural gas: \$40-90
- > Do the Economics and Characteristics of CCS Fit Into Policy and Market Forecasts, and Realities of Financial Decisionmaking?

# Portraying CCS as a Key Option

- > Is There a Disconnect?
  - Companies and sectors pushing CCS are sometimes those least likely to be building aggressive CO<sub>2</sub> economics in their planning
  - Companies and sectors pushing CCS are often those most aggressively pushing market mechanisms as key solution
- > GHG Market Mechanisms Can be a Key Technology Driver
  - But not necessarily a near-term outcome
- > But Will They for CCS?
  - What will CO<sub>2</sub> reductions be worth? And how certain?
  - What will CCS cost as a mitigation option? And how discounted?
  - Does CCS Fit?
- > Are We Assuming a Convergence of Economics?
- > Or Are We Assuming Technology Mandates, or Complementary Policies?

# Table of Contents

## 2. Forecasting GHG Markets

# GHG Price Anticipation is Indeed Key!

**Can Society Afford Emissions Targets?  
Should Companies Buy Credits Today?  
Should Utilities be Building IGCC Plants?  
Should Projects be Selling Credits Today?  
What's the Right Oil Sands Technology?  
What's Plausible for Post-2012 Targets?  
Will GHG Prices Promote New Technologies?  
Should EU Power Plants be Fuel Switching?**



# Carbon Credit Price Forecasting

- > While a Supply and Demand Approach Makes Sense...
  - Demand is (obviously) largely a function of policy decisions
  - But (much less obviously) so is supply
    - What is a “credit”?
    - How are “credits” quantified?
  
- > This Makes the GHG Commodity a Very Different One
  - Price forecasting almost meaningless outside of the accompanying policy context
  - Makes it hard to think of as predictable commodity
  - Makes it hard to interpret simple targets
  - Potentially quite susceptible to market feedback effects

## Examples of Price Anticipation

- > A Wide Variety of “Price Signals”
  - Chicago Climate Exchange: <\$5/ton
  - Current CER Prices: \$5-15
  - EU ETS Price Peak in 2005: \$40
  - Forecasted EU ETS Prices: \$10-30
  - Voluntary Environmental Branding: \$5-10
  - Macro-Economic CER Modeling for 2010: \$1- 30
  - 550 ppm Stabilization Modeling: \$75-100
- > This Range Spans Immateriality to a Falling Sky, and a Strong Technology Driver to an Irrelevant Financial Factor



## Where's Our Crystal Ball?

- > Unfortunately, There Isn't One
- > This Range of Estimates isn't "Wrong"
- > It Reflects "Apples & Oranges" Scenarios
  - Involving policy, market, and other variables
- > Where Does That Leave Us?



# GHG Market Forecasting Variables

- > Context Variables
  - Science, media, public opinion, policy
- > Technology Variables
  - Costs, R&D spending, deployment support, mandates
- > Demand Variables
  - Growth, fossil prices, targets, U.S. role, policies and measures
- > Supply Variables
  - What counts, how counted, rules, behavior, psychology, hot air

# GHG Market Modeling Variables

## Supply Variables

- The annual rate at which projects can be validated
- The stringency of additionality rules
- When methodologies are approved for different sectors
- What regions of the world supply can come from
- When host countries are ready to approve projects
- Sector-specific technical and practical potentials, based on the latest studies and expert insight
- Sector-specific deployment rates, based on expert insight
- Sector-specific economic analysis

## Demand Variables

- Global emissions growth
- Stringency of the EU ETS
- Whether, when, and the severity future targets are set
- United States participation
- How much hot air will come into the market
- The proportion of demand met through credits

# Coalmine Methane Summary

<b>Datapoint Name</b>	Methane Reductions From Coal Mining	Average: \$7.03
<b>Sector</b>	Methane	
<b>Region</b>	Global	
NOT USED		
<b>Technical Potential (1000 Tons CO2e)</b>	345,000	
<b>Percentage Likely to Be Available</b>	85%	
<b>Lowest Cost</b>	\$0.50	
<b>Highest Cost</b>	\$15.25	
<b>Cost Distribution</b>	Low	
<b>Transaction Cost</b>	\$1.50	
<b>Lowest Additionality</b>	1	
<b>Highest Additionality</b>	5	
<b>Additionality Distribution</b>	High	
<b>Additionality/Cost Correlation</b>	20%	
<b>% Realized Potential</b>	85%	
<b>Total Realized Tons (000s)</b>	293,250	
<b>Available Cost Range</b>	\$2.00 - \$16.75	
* using additionality screen of '1 or above' - set on Price v. Quantity tab		
<b>Select Standard Datapoint to Retrieve:</b>		
Methane Reductions From Coal Mining		
<a href="#">Get Datapoint</a>	<a href="#">Save to Database</a>	<a href="#">Return to Supply Curve</a>

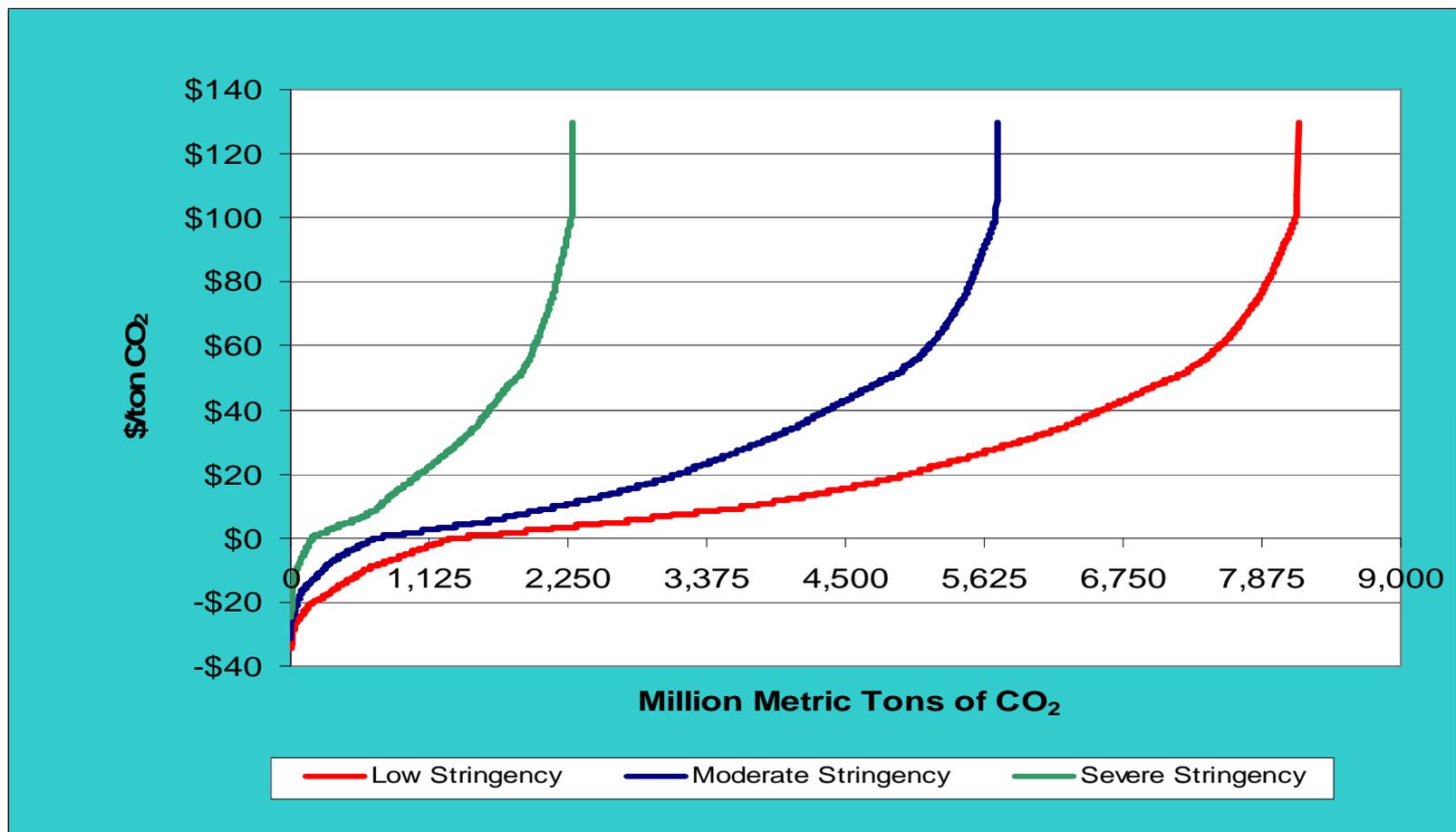
© 2002 Trexler and Associates, Inc.

**Cost vs. Quantity**

**Additionality Distribution**

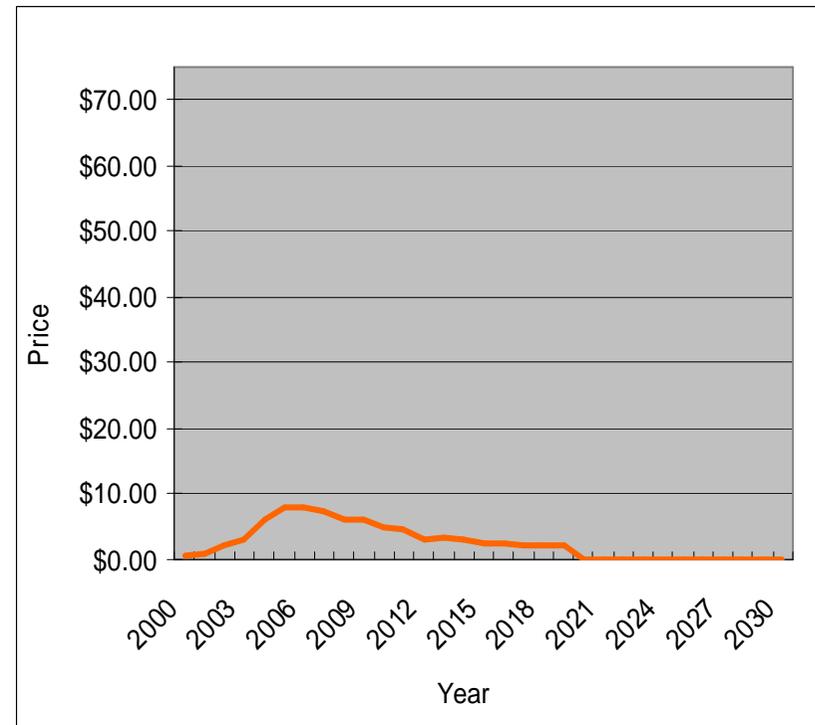
[Create New](#)

# 2010 GHG MAC Curve



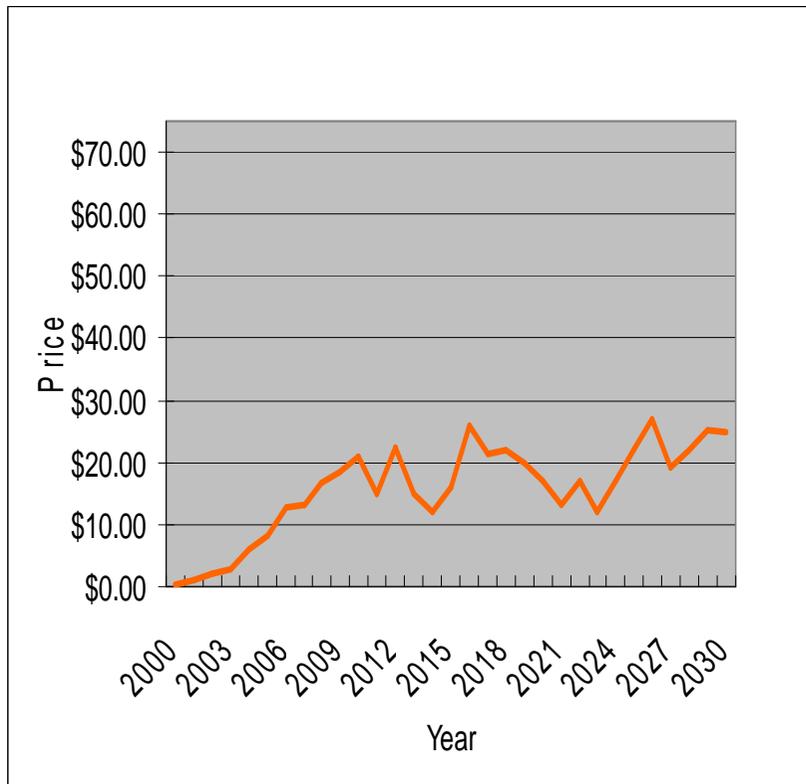
## Scenario 1 – Policy “Collapse”

- > Major Political and Economic Challenges
- > Could Challenges Lead to Collapse of Int'l and Domestic Policy Momentum?
  - Absent a scientific reversal, hard to see
  - Broad public support for action on this issue
- > The Odds: Low
- > Note: Scenario Subject to Sudden Reversal



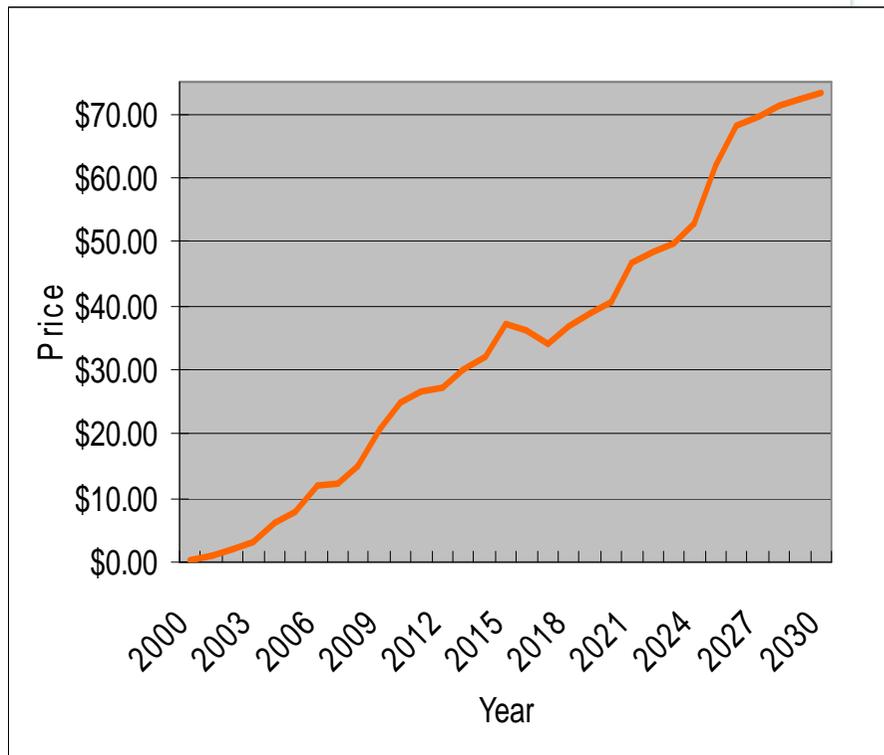
## Scenario 2 – Political Status Quo

- > Issue is Here to Stay
  - Numerous policies and measures pursued
- > Will Affect Many Sectors in Material Ways
  - Range of Cost Estimates: \$5-30/ton CO<sub>2</sub>
- > But Policy Unable to Achieve CO<sub>2</sub> Stabilization
- > The Odds: High
- > Note: Scenario Subject to Sudden Reversal

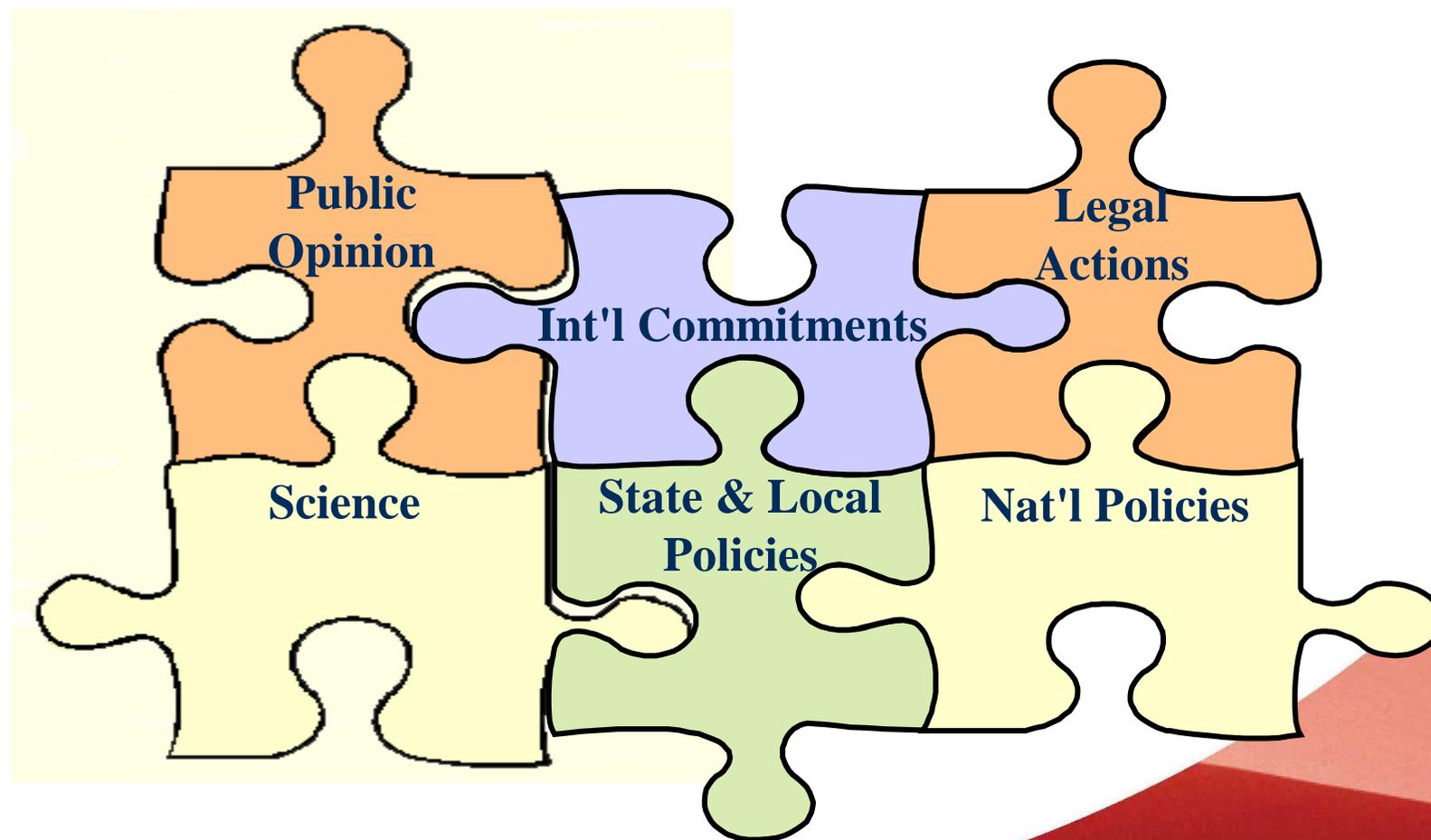


## Scenario 3 – Atmospheric Stabilization

- > Political Will Exists to Tackle
  - Aggressive emissions reductions
  - Aggressive technology development
  - Aggressive reliance on GHG markets
- > Would Significantly Affect Economics
  - Stanford Modeling Forum: \$75-100/ton CO<sub>2</sub>
- > The Odds: Modest



## Will The Pieces Fall Into Place?



# Table of Contents

## 3. How Does CCS Fit?

## How to Think About CCS

- > A Key Factor in GHG Market Demand?
  - Are we assuming simple CCS mandates?
- > A Key Factor in GHG Market Supply?
  - Are we assuming CCS is part of the larger supply curve, and will compete in those markets?
- > Is CCS Susceptible to GHG Market Uncertainties?
  - Timing, risks, capital commitments?
  - Risk of feedbacks: CCS mandates = lower CO2 prices = larger gap
- > Is CCS Competing With Other “Disruptive” Mitigation Technologies
  - Technologies like ocean fertilization?
- > And if Price Signal Isn't Sufficient, Should We Push Complementary Measures, or Push for a Higher Price Signal?

# Will GHG Markets be Pivotal?

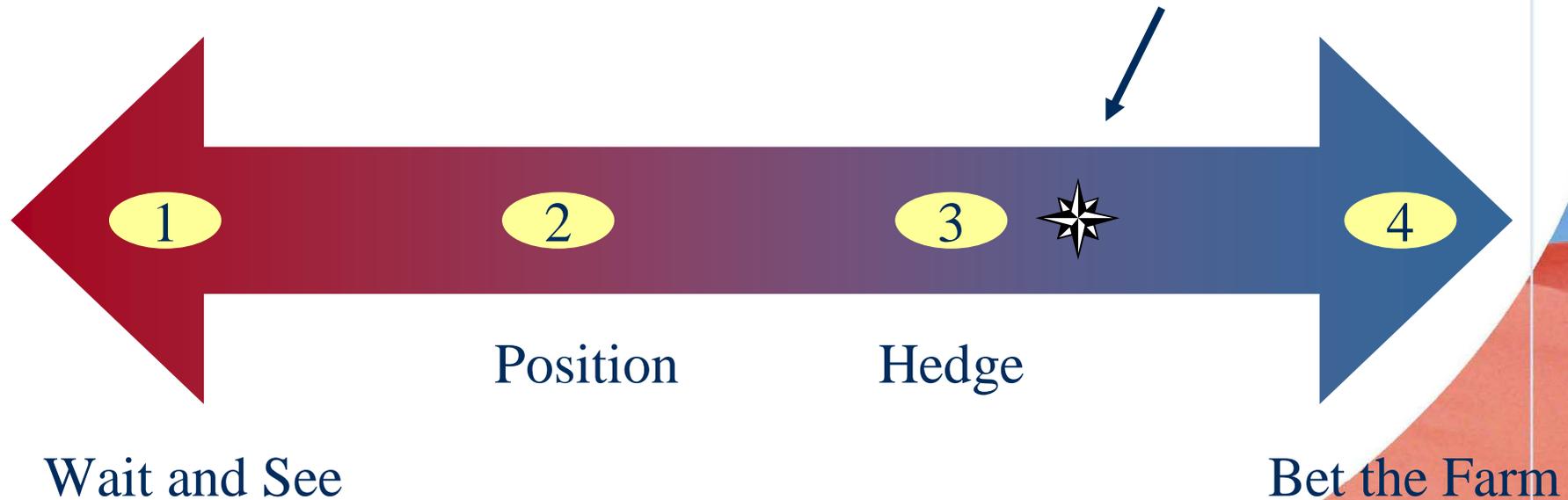
Case	2020 Estimate, CO <sub>2</sub> Value	CO <sub>2</sub> Driver for IGCC and Capture	Promote IGCC?
Political Status Quo	\$10-30	~\$38-42	Unlikely in this timeframe
Aggressive Policy	\$25-50	~\$38-42	Likely with aggressive policy

# Table of Contents

## 4. The Point? Being Positioned

# Structuring a Strategy for Advantage

*Where companies increasingly should be*



## Structuring a Strategy for Advantage

> You Can't Get There Without A  
View of Future GHG Prices

## **Structuring a Strategy for Advantage**

**So When and If We Resolve the Technical Issues, How Should We Be Anticipating CCS's Role in Future Markets and Business Decisions?**

## For More Information

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- > [www.climateservices.com](http://www.climateservices.com)
- > [www.ecosecurities.com](http://www.ecosecurities.com)

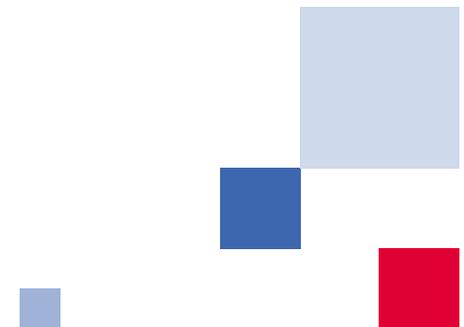
# ***The Financial Aspects of Implementing an IGCC CCS Project in Germany***

## ***Paper presented at the Expert Meeting on Financing Carbon Capture and Storage Projects***

Organised by IEA Greenhouse Gas R & D Programme  
and IEA Clean Coal Centre

May 31, 2007, London

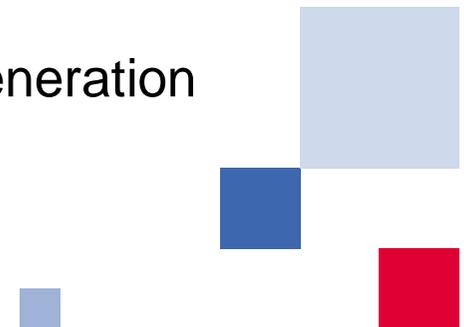
Dr. Hans-Wilhelm Schiffer  
Senior Manager, Energy Economics  
RWE Power AG, Essen



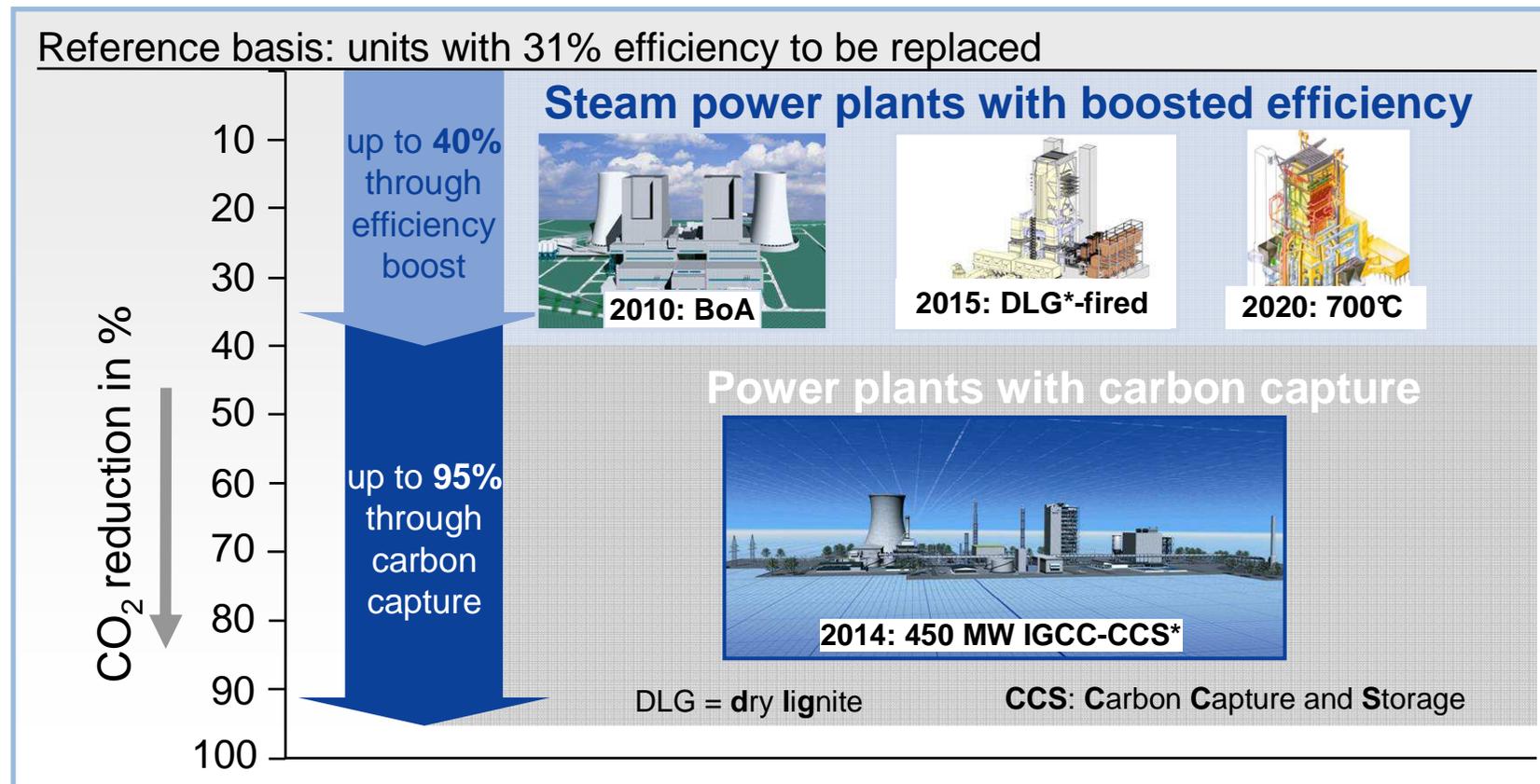
# Structure



- Potential for the reduction of CO<sub>2</sub> emissions via efficiency improvements and CCS
- RWE's decision on CCS
- RWE project of a zero-CO<sub>2</sub> 450 MW power plant (IGCC-CCS)
- Timetable of RWE's IGCC CCS project
- CO<sub>2</sub> scrubbing as a retrofit option for steam power plants
- Financial aspects of implementing CCS
- New scenario study concerning the development of the German energy market by 2030 (scenario design)
- Assumption for CCS in the scenario study
- Results concerning CO<sub>2</sub> prices, energy mix in power generation and CCS share
- Conclusion



# Zero-CO<sub>2</sub> coal-fired power plants can slash carbon emissions further



Efficiency boost also required for zero-CO<sub>2</sub> power plant:  
The higher the efficiency the less carbon must be captured and stored

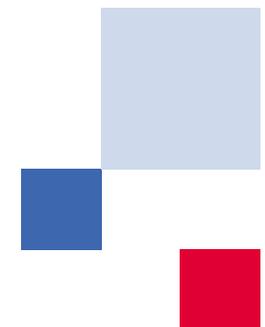
# Horizon 3: RWE's decisions on CCS



1 RWE Power develops and builds a **zero-CO<sub>2</sub> 450 MW coal-fired power plant** based on IGCC technology incl. CO<sub>2</sub> transport and storage; start of operation is planned for 2014.

2 In parallel, RWE will develop the technology of **CO<sub>2</sub> scrubbing** for future advanced coal-fired steam power plants and as a retrofit option for modern installations.

- RWE Power will focus on CO<sub>2</sub> scrubbing for lignite
- RWE npower will perform a feasibility study for a Clean Coal 1,000 MW steam power plant in Tilbury and carry out tests for CO<sub>2</sub> scrubbing in hard coal plants.

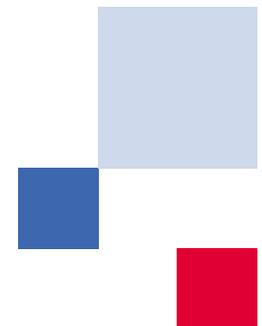


# *RWE's project of a zero-CO<sub>2</sub> 450 MW power plant with carbon storage (IGCC-CCS)*



- Basic technology: IGCC
- El. capacity: 450 MW<sub>gross</sub>, 360 MW<sub>net</sub>
- Net efficiency: 40 %
- CO<sub>2</sub> storage: 2.3 mill. t/a in gas deposits or deep saline formations
- Commissioning: 2014

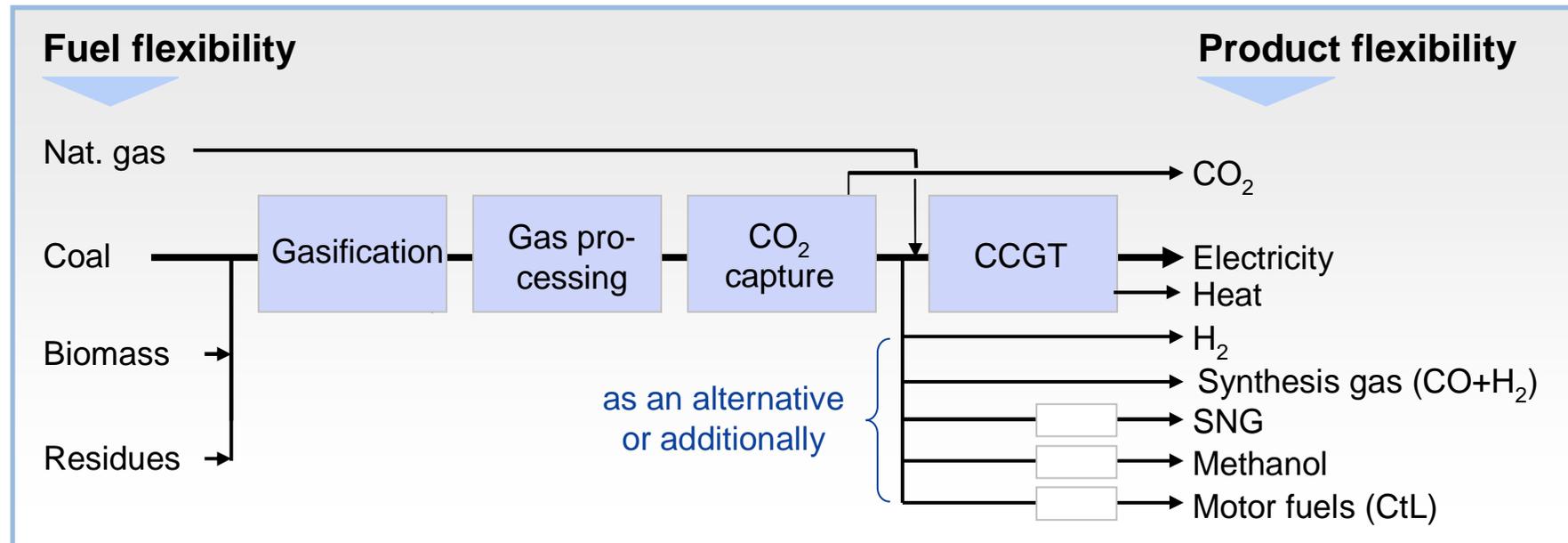
RWE Power has inhouse power plant and gasification know-how and RWE Dea has basic CO<sub>2</sub> storage know-how.



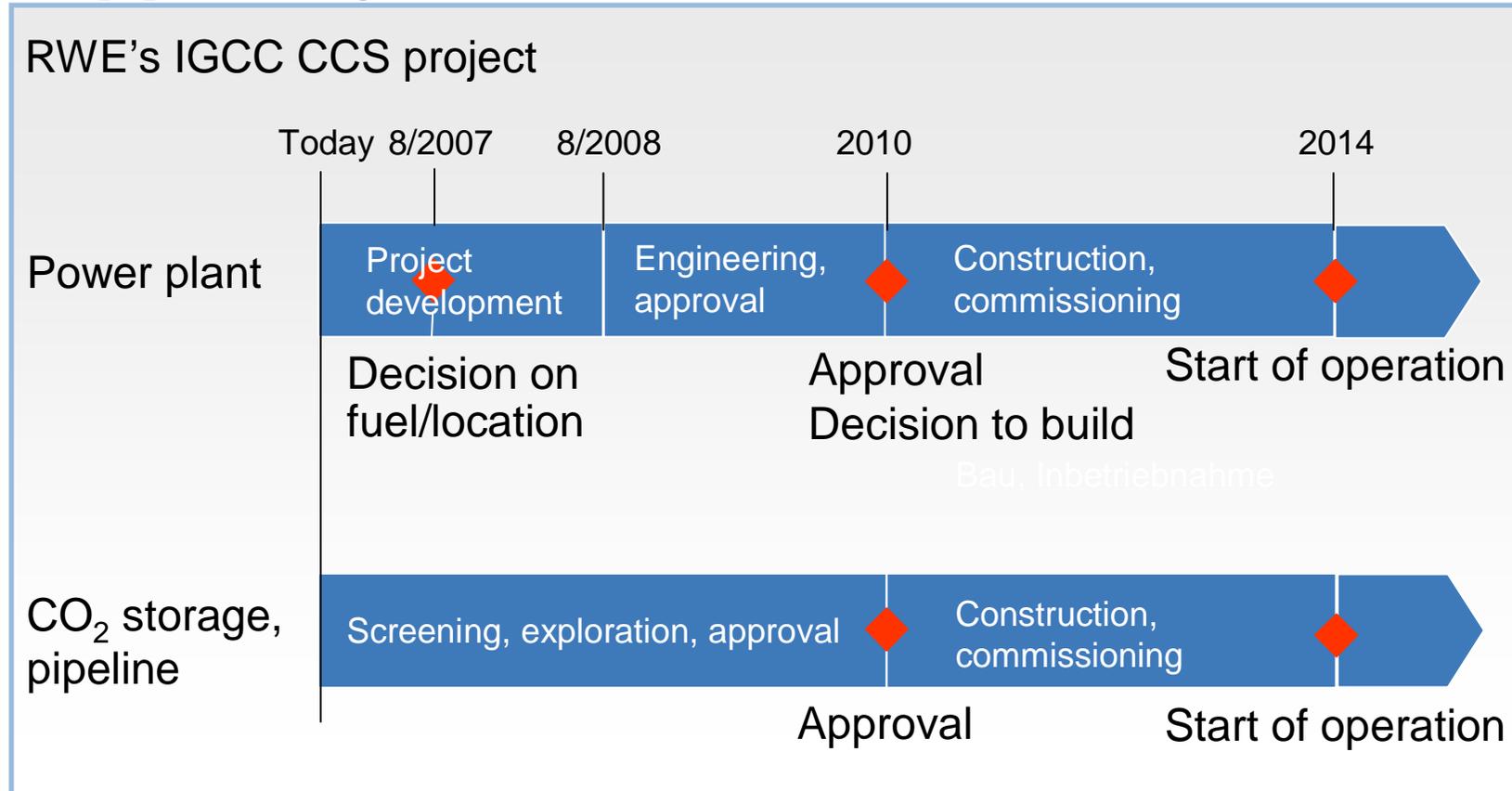
# IGCC is particularly attractive for the zero-CO<sub>2</sub> power plant and, at the same time, offers the key to other coal-derived products



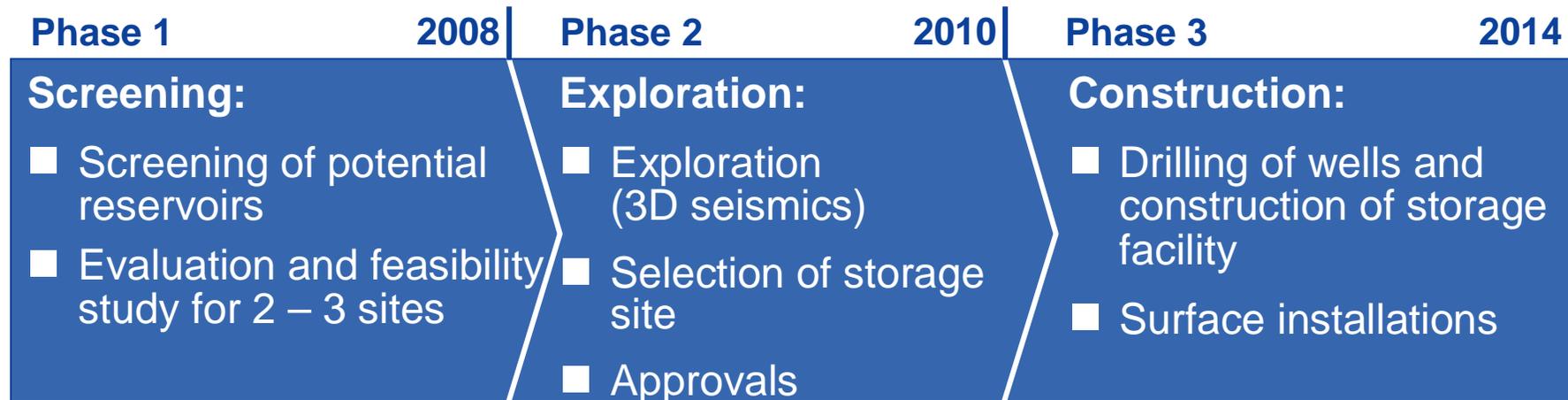
- All process steps are commercially available
- Technical and economic figures are robust
- Power plant can also be operated efficiently without carbon capture
- IGCC offers additional potential for emission reduction
- High fuel and product flexibility



# *The timetable of RWE's IGCC-CCS project is ambitious and requires support by the overall environment*



# The development of the CO<sub>2</sub> storage site must be step by step and on several levels



## The following tasks must be tackled in parallel:

- Development of standards for the evaluation of CO<sub>2</sub> storage sites and their long-term tightness
- Creation of underlying legal and regulatory conditions
  - Legal norm must be defined
  - Regulatory frameworks below the law level must be created
- Reaching public acceptance

⇒ Joint tasks of companies, policy-makers and authorities



# Parallel RWE programme on the development of CO<sub>2</sub> scrubbing for steam power plants



*This opens up the retrofit option*

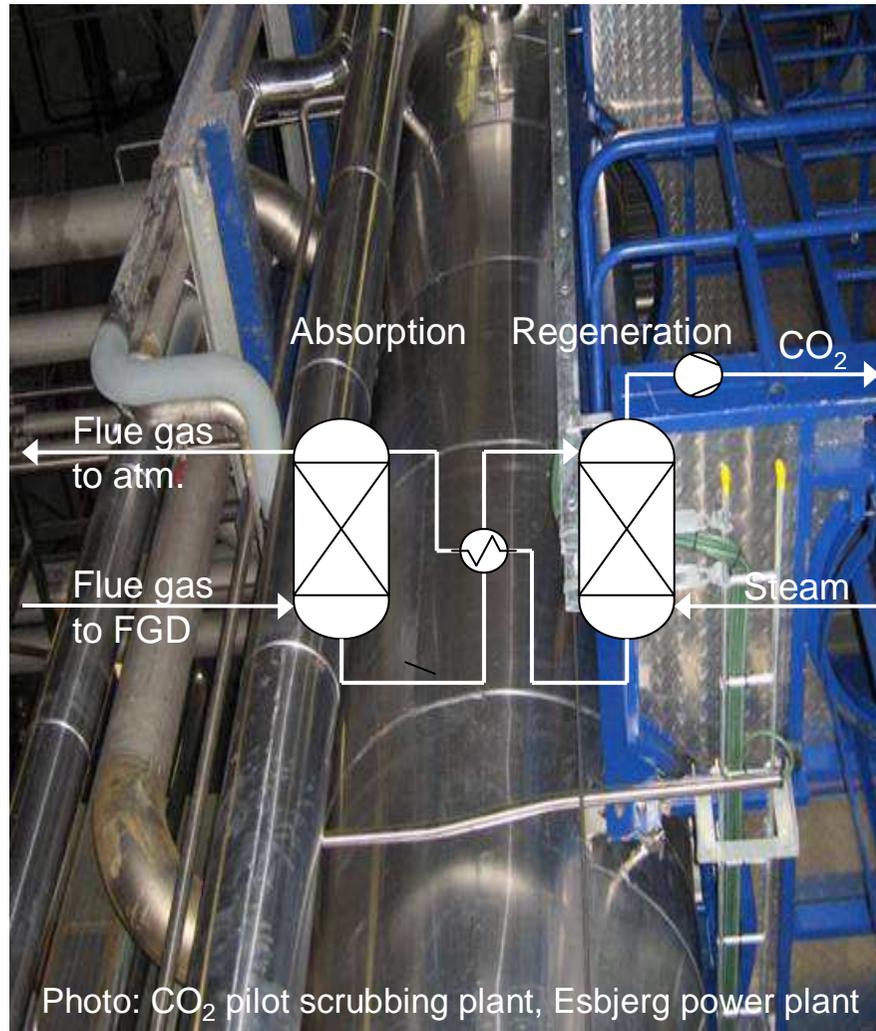
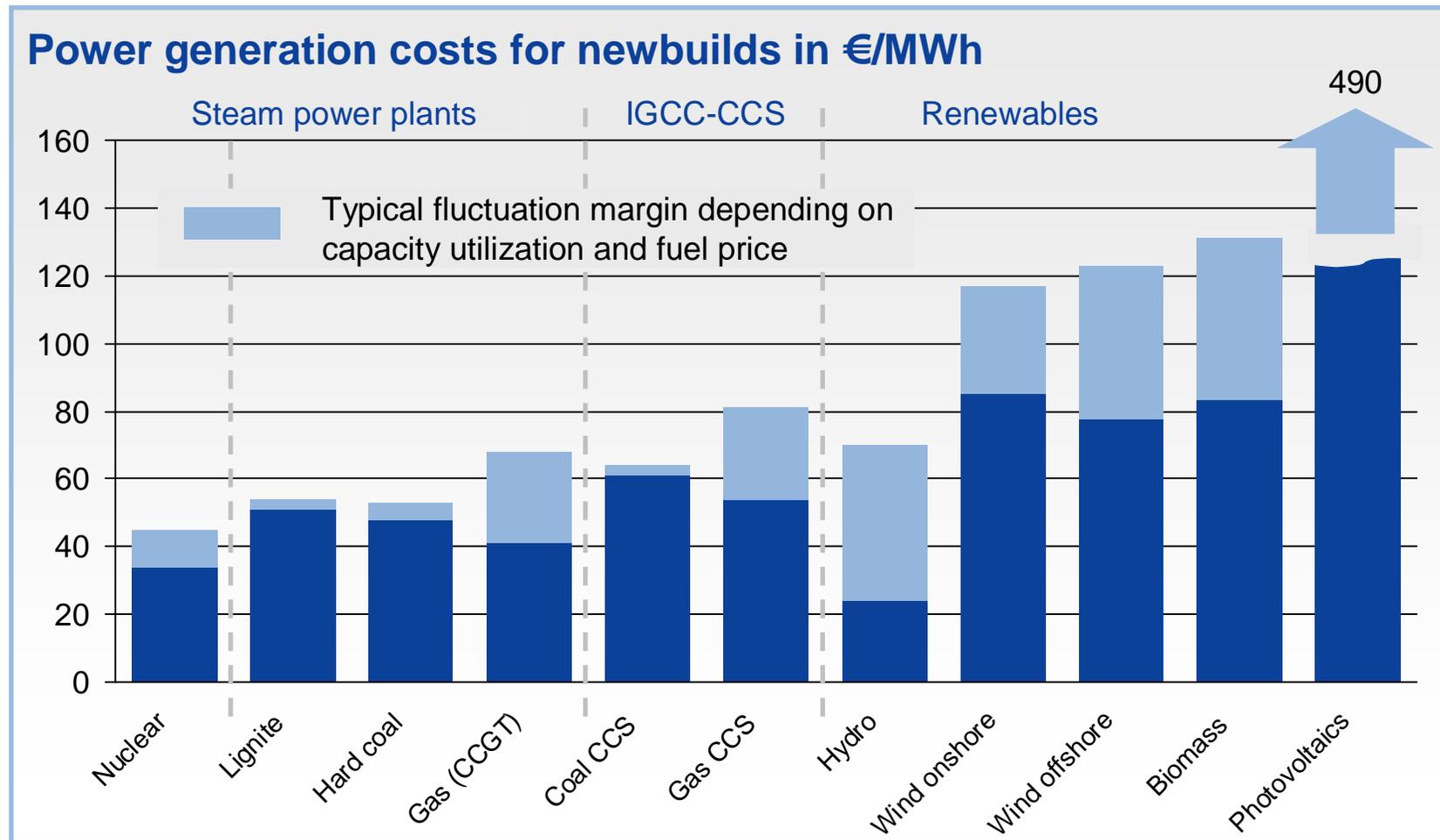


Photo: CO<sub>2</sub> pilot scrubbing plant, Esbjerg power plant

- RWE involvement:  
First pilot plant for HC in operation at the Esbjerg power plant (DK) as part of the EU CASTOR project
- RWE developments:
  - RWE Power for lignite:
    - until 2008: pilot project
    - from 2009: demonstration plant
  - RWE npower for hard coal:
  - Pilot test plant
  - Study for 1,000 MW Tilbury plant with CO<sub>2</sub> scrubbing
- Currently formation of partnerships with plant makers and chemical industry
- Budget: ~ €90 million



# Comparison of power generation costs for various technologies



Source: VGB (German Technical Association of Large Power Plant Operators), supplemented by CO<sub>2</sub> allowances costs of €20/t and plants with carbon capture

# Scenario design in the *EWI/EEFA study* RWE

- Scenario 1:** Consideration of the stipulations made by the European Council in March 2007 with regard to the reduction of greenhouse gas emissions in the EU-27 (- 20 % by 2020 over 1990) with unchanged energy policy conditions in Germany
- Scenario 2:** Equal consideration of supply security, economic efficiency and environmental compatibility/backing of market mechanisms (no restrictions for nuclear energy use, EU-wide harmonized funding model for renewable energies, free allocation of CO<sub>2</sub> certificates based on fuel-specific benchmarks)
- Scenario 2a:** Like Scenario 2, but 100 % auctioning of CO<sub>2</sub> emission allowances after 2012
- Scenario 3:** Priority on environmental protection and nuclear phase-out (100 % auctioning of CO<sub>2</sub> certificates after 2012 – as in Scenario 2a)

# Overview of policy scenarios (1)

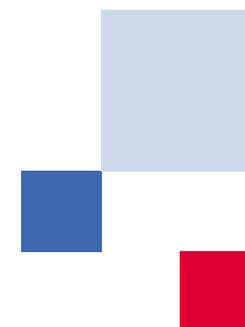


	Scenario 2	Scenario 2/2a	Scenario 3
<b>GHG reduction<sup>1)</sup></b>			
<b>EU</b> 2010	- 8 %	- 8 %	- 8 %
2020	- 20 %	- 20 %	- 30 %
2030	- 25 %	- 25 %	- 40 %
<b>DE</b> 2010	- 21 %	- 21 %	- 21 %
2020	- 25 %	- 25 %	- 40 %
2030	- 30 %	- 30 %	- 50 %
<b>NAP</b>	Unchanged NAP II after 2012		100 % auctioning after 2012
<b>JI/CDM<sup>2)</sup></b>	max. 50 % of each reduction (stipulated by EU Commission)		

1) over 1990

2) optionally: over base year, 2004 or forecast, if appropriate

Source: EWI/EEFA, "Energiewirtschaftliches Gesamtkonzept 2030" (Overall Energy Policy Concept), 23/05/2007



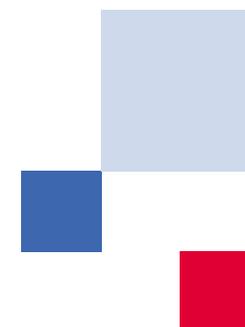
# Overview of policy scenarios (2)



Renewable energies targets <sup>1)</sup>	Unchanged Renewable Energies Act	Market economy integration model of the EU	Forcing Renewable Energies Act
<b>EU</b> 2010 2020 2030	17 % 22 % 27 %	17 % 22 % 27 %	22 % 30 % 35 %
<b>DE</b> 2010 2020 2030	13 % 20 % 26 %	13 % Market result Market result	15 % 25 % 35 %
<b>CHP</b>	Unchanged CHP Modernization Act	Production discontinued	Ratio: Doubling of CHP power generation by 2030
<b>Nuclear energy</b>	Phase-out	No restrictions	Phase-out

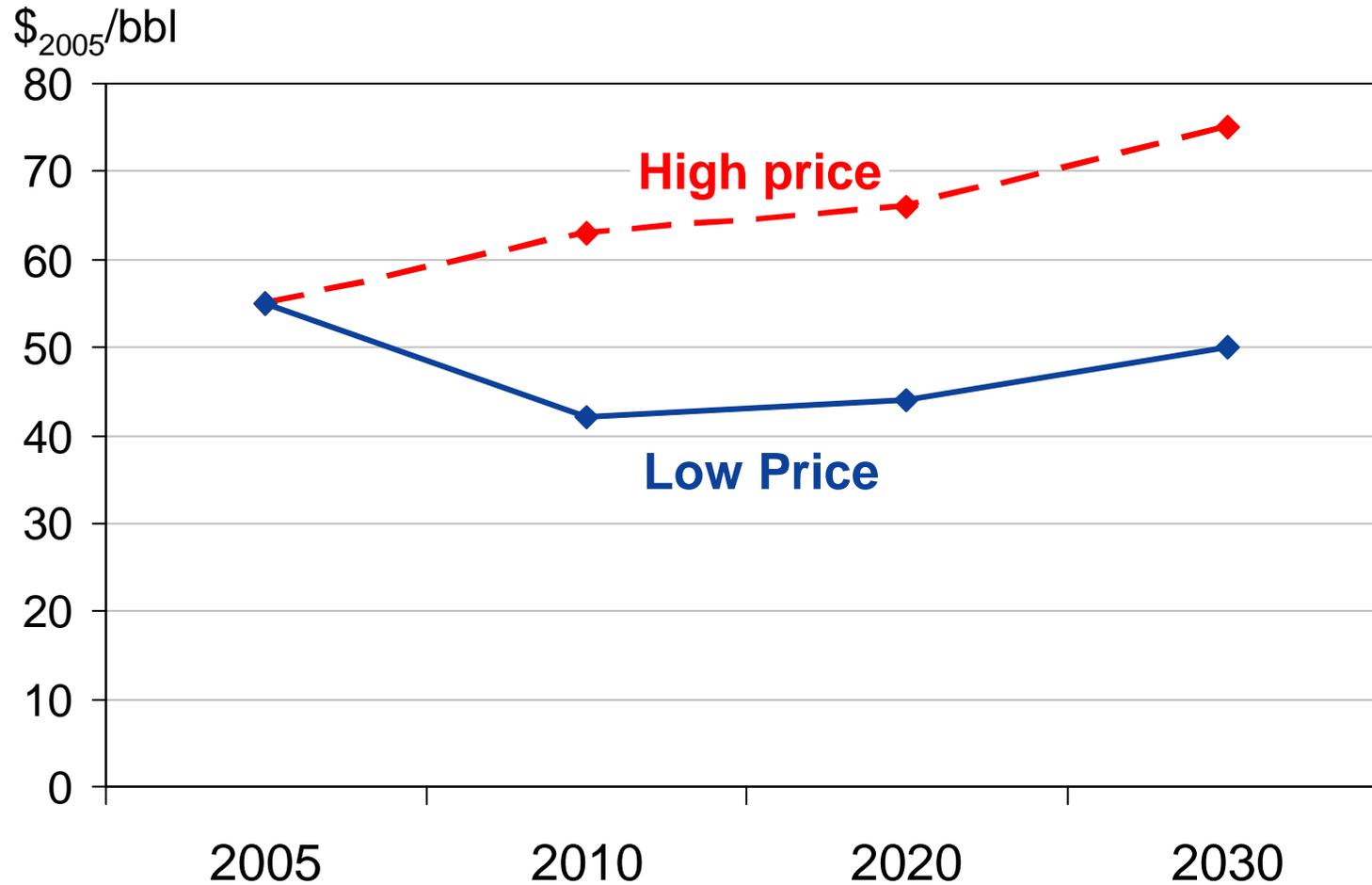
1) Share in gross power consumption

Source: EWI/EEFA, "Energiewirtschaftliches Gesamtkonzept 2030" (Overall Energy Policy Concept), 23/05/2007



# Crude oil price

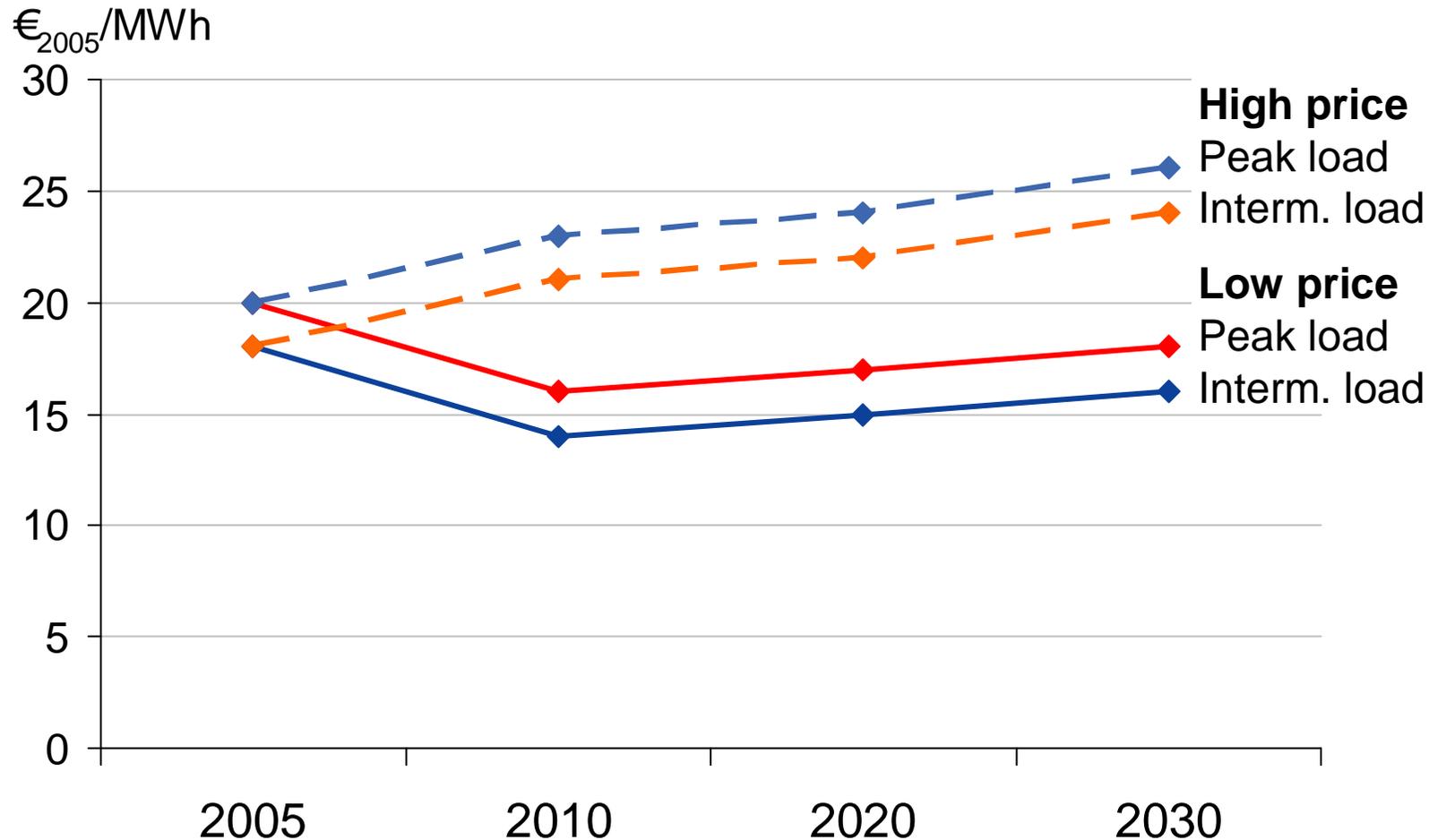
High-price and low-price path



Source: EWI/EEFA, "Energiewirtschaftliches Gesamtkonzept 2030", (Overall Energy Policy Concept), 23/05/2007

# Gas prices free power plant

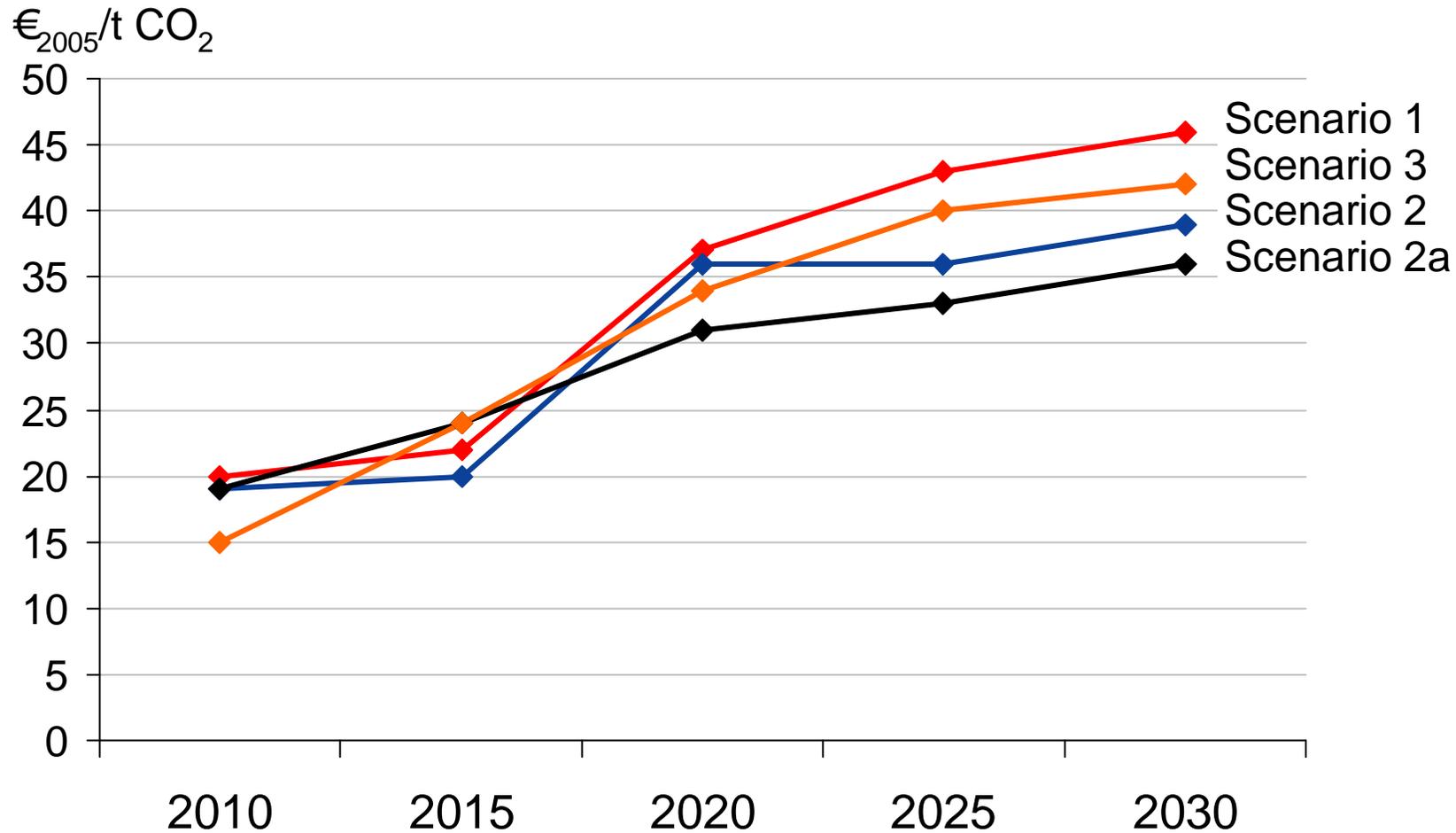
Low and high price, intermediate and peak load



Source: EWI/EEFA, "Energiewirtschaftliches Gesamtkonzept 2030", (Overall Energy Policy Concept), 23/05/2007

# Real CO<sub>2</sub> prices in scenarios

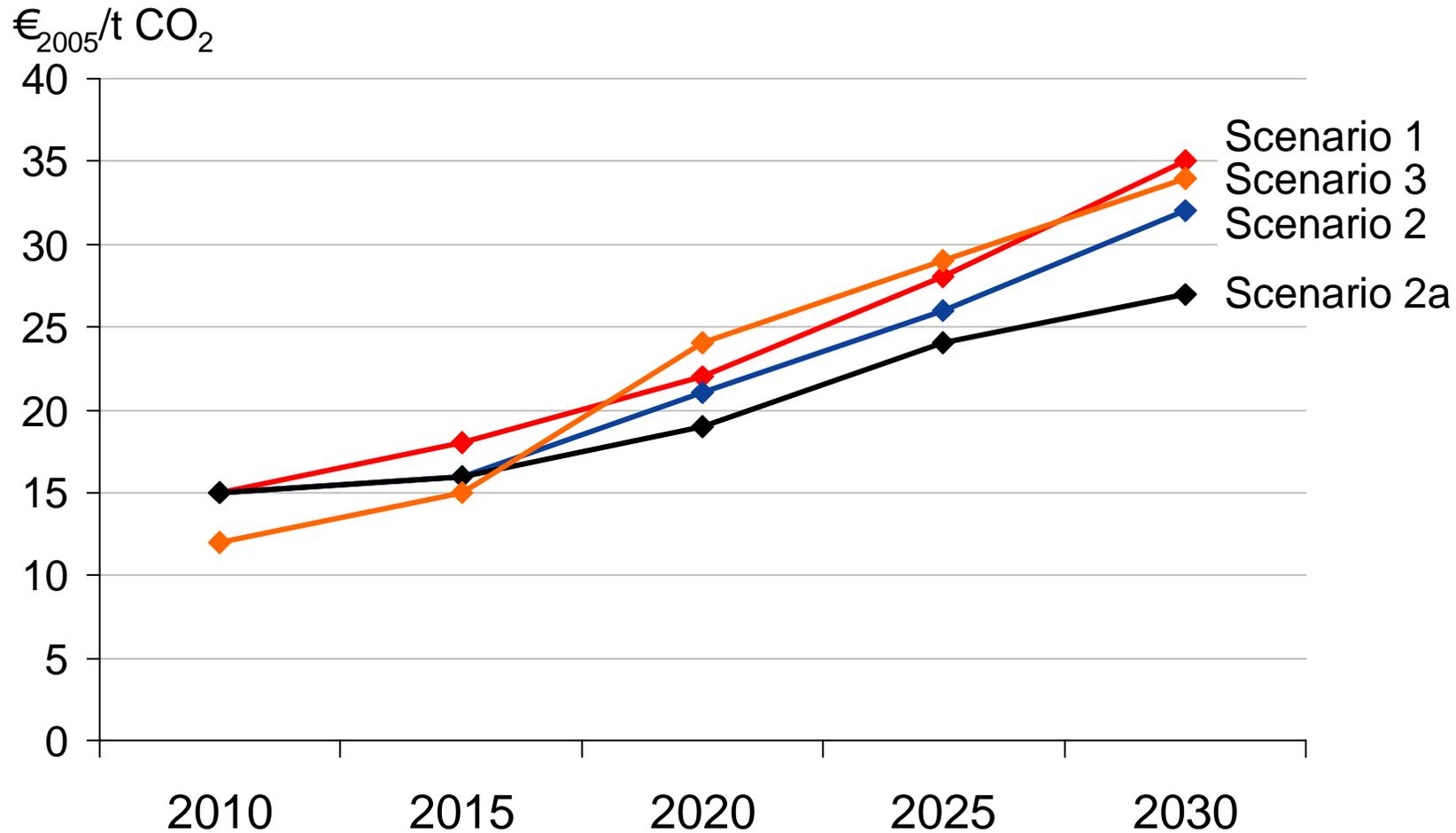
Price basis 2005, high price



Source: EWI/EEFA, "Energiewirtschaftliches Gesamtkonzept 2030", (Overall Energy Policy Concept), 23/05/2007

# Real CO<sub>2</sub> prices in scenarios

Price basis 2005, low price



Source: EWI/EEFA, "Energiewirtschaftliches Gesamtkonzept 2030", (Overall Energy Policy Concept), 23/05/2007

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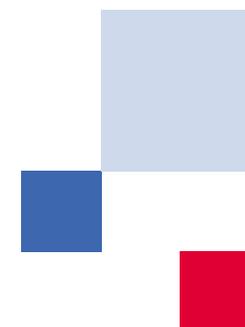
# Assumptions concerning costs and efficiency of newbuild coal-fired plants



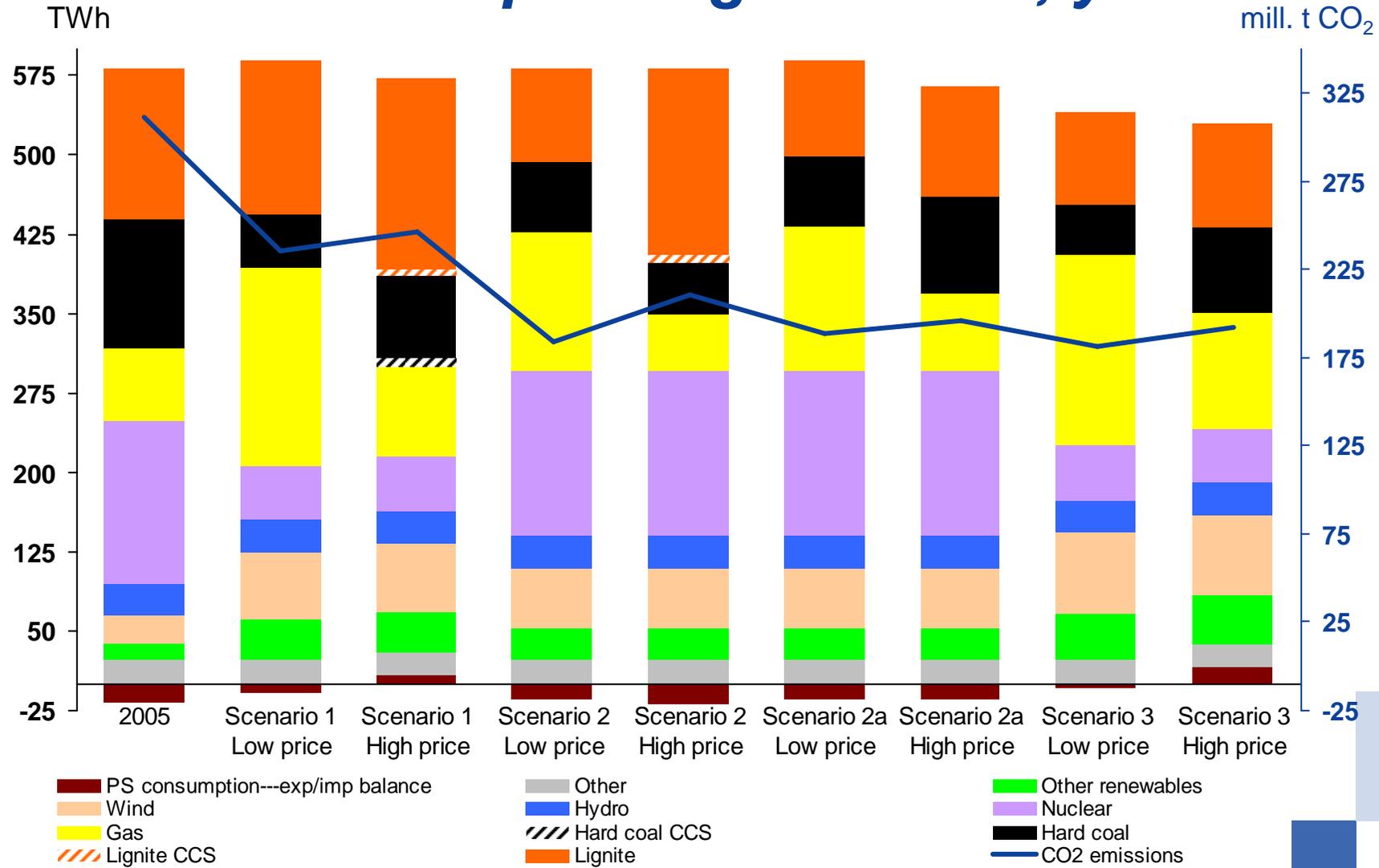
	Hard coal	Lignite
Investment costs in € mill./MW <sub>el</sub> without CCS	1.20	1.35
with CCS	1.68	1.75
Efficiency after 2020 in % without CCS	52	51
with CCS	44	43

An emission reduction of 90 % was assumed for plants with CCS. The costs of transport and storage are based on an aggregate amount of €14/t CO<sub>2</sub>.

Source: EWI/EEFA "Energiewirtschaftliches Gesamtkonzept 2030" (Overall Economic Energy Policy Concept), 23/05/2007

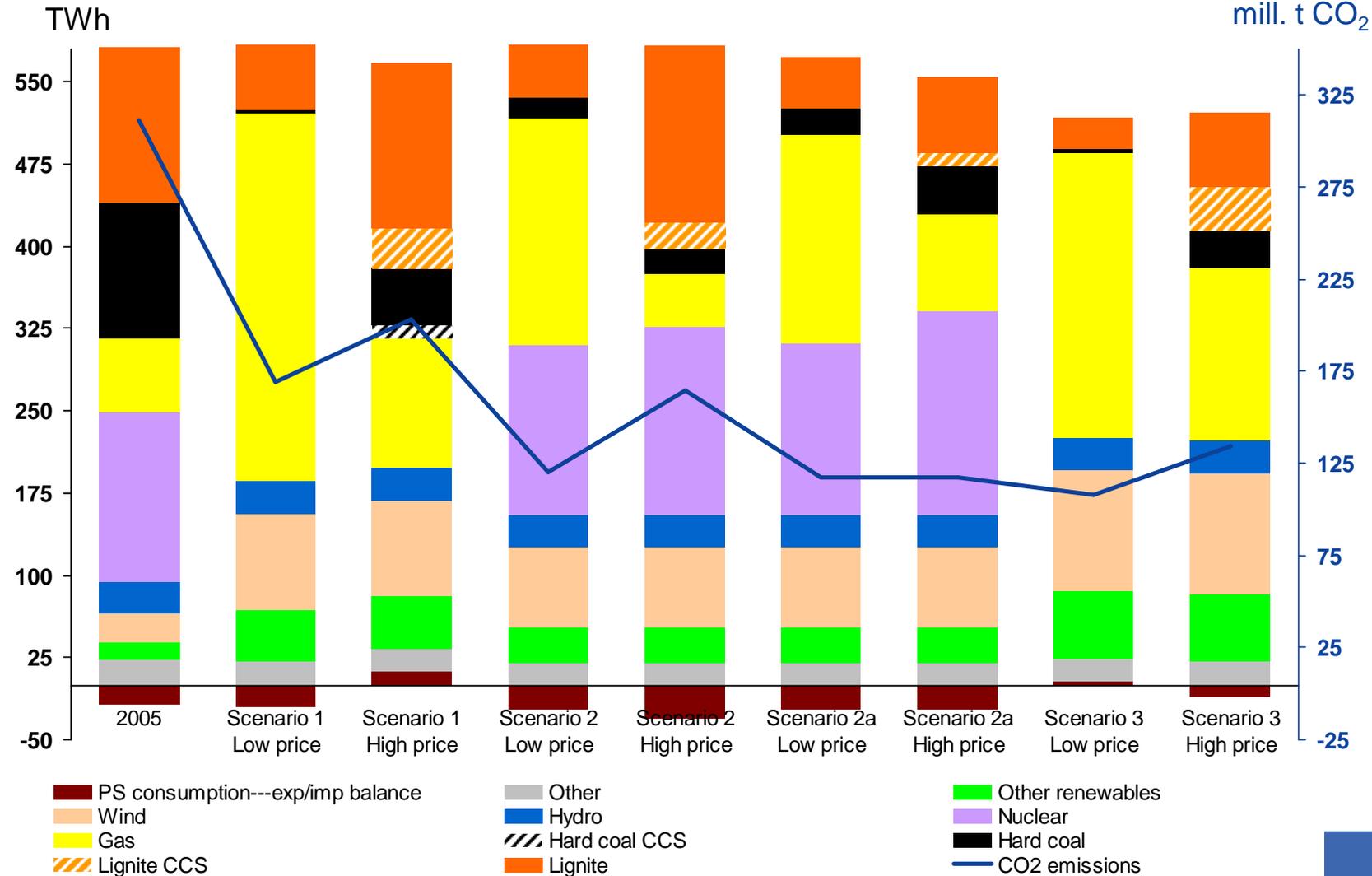


# Net power output in Germany/CO<sub>2</sub> emissions from power generation, year 2020



Source: EWI/EEFA study: "Energiewirtschaftliches Gesamtkonzept 2030" - overview of scenarios - status: 23/05/07  
 RWE Power • PFM-IB GZ D07/0056-PCK-W - 19

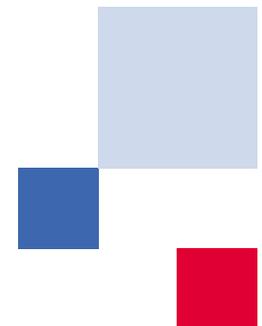
# Net power output in Germany/CO<sub>2</sub> emissions from power generation, year 2030



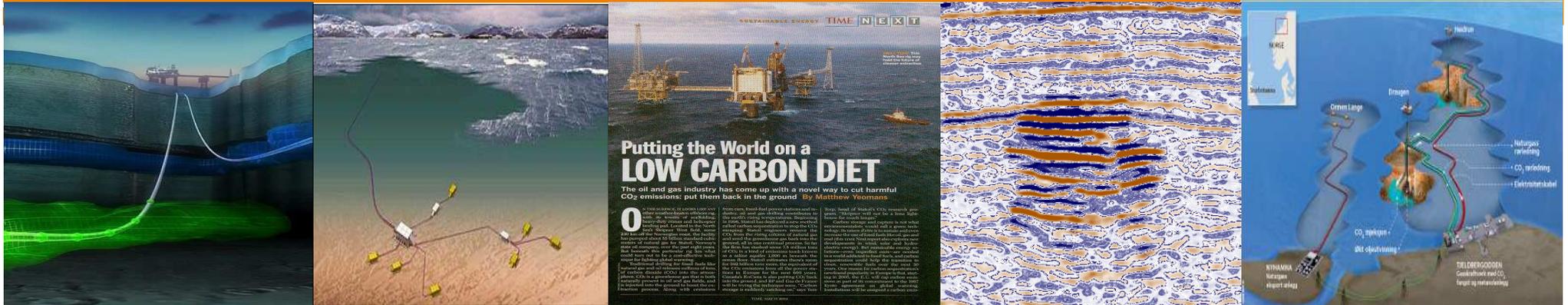
Source: EWI/EEFA study: "Energiewirtschaftliches Gesamtkonzept 2030" - overview of scenarios - status: 23/05/07  
 RWE Power • PFM-IB GZ D07/0056-PCK-W - 20

# *Main findings:*

- Coal will remain an important pillar in the energy mix.
- Increase in efficiency and CCS are the decisive levers for securing the future of coal-based electricity generation.
- Technological solutions for CCS can be made available.
- Politicians have to create the legal framework for CO<sub>2</sub> transport and storage.
- RWE is willing to make the necessary investment using own funds for their large-scale demonstration project.
- CCS can be made available at competitive conditions from 2020 onwards – depending on gas and CO<sub>2</sub> prices.
- Incentives to promote CCS are necessary, in particular appropriate rules as part of the ETS.



# A Norwegian Perspective on Ongoing CCS Projects

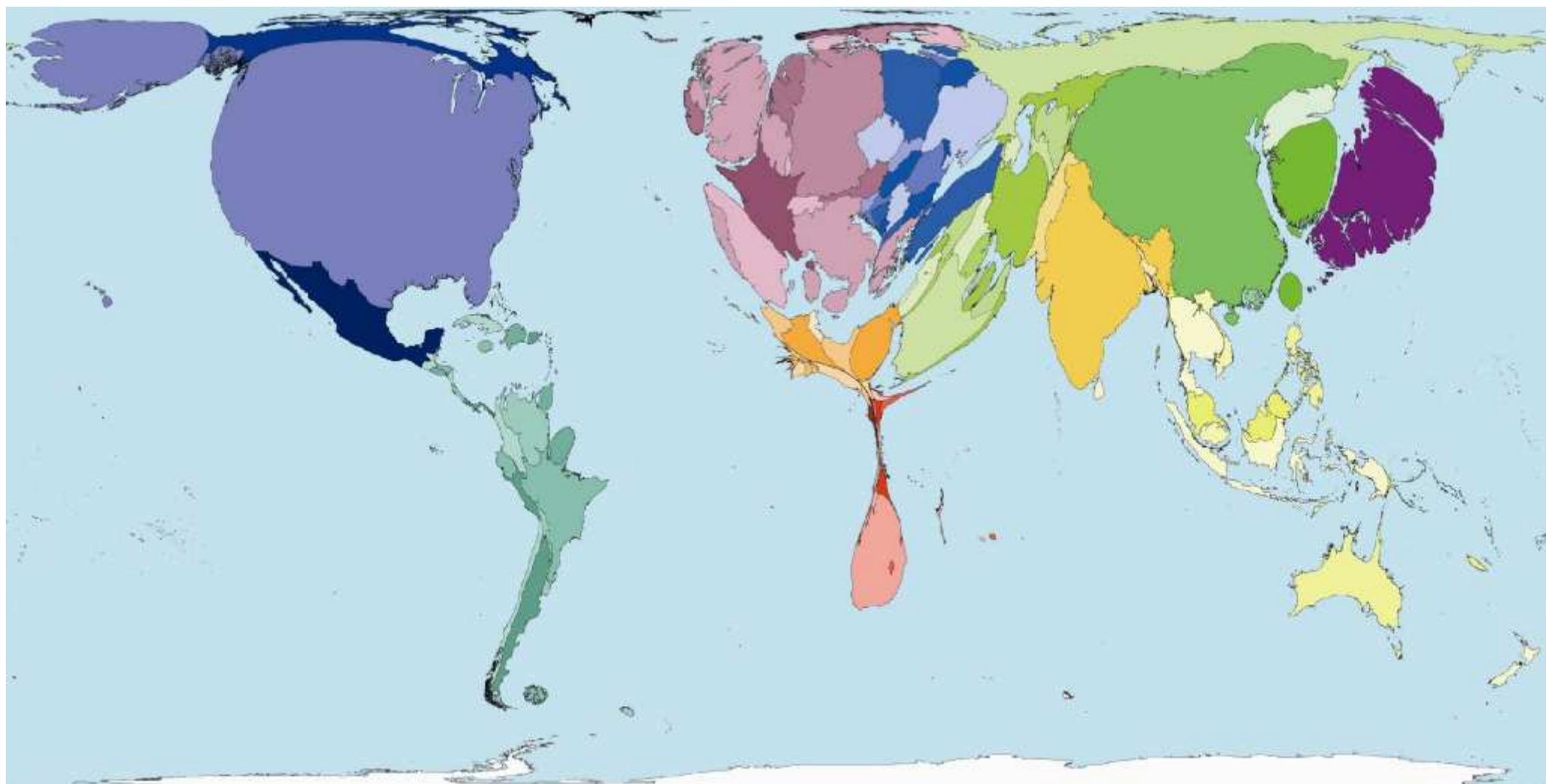


Michel Myhre-Nielsen  
BD Manager CO2  
Statoil New Energy

IEA GHG – Expert meeting on financing CCS projects  
London 31 May – 1 June 2007

# CO2-emissions by country

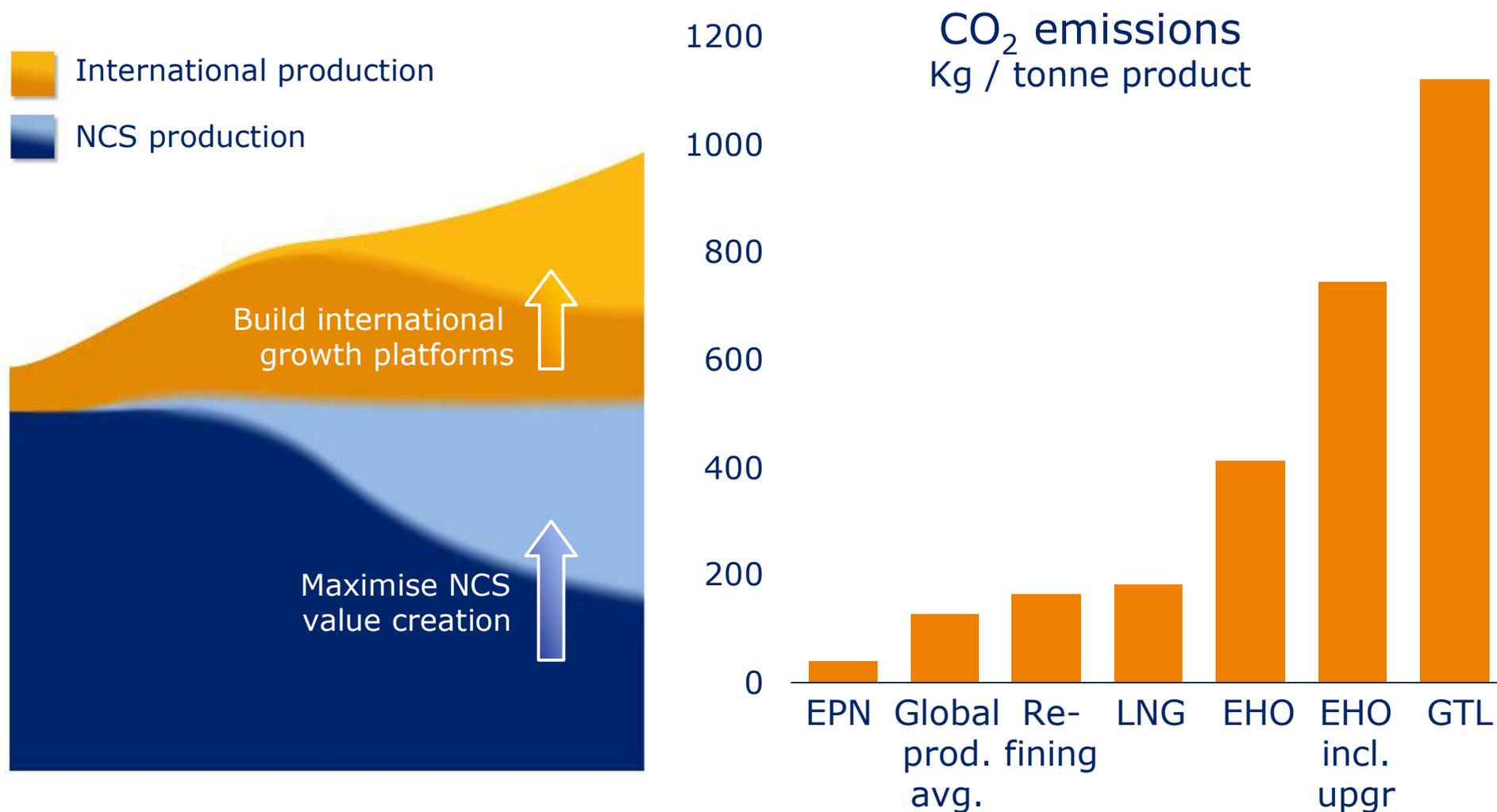
Maps are re-sized to reflect emissions in each country



Source: [www.worldmapper.org](http://www.worldmapper.org)

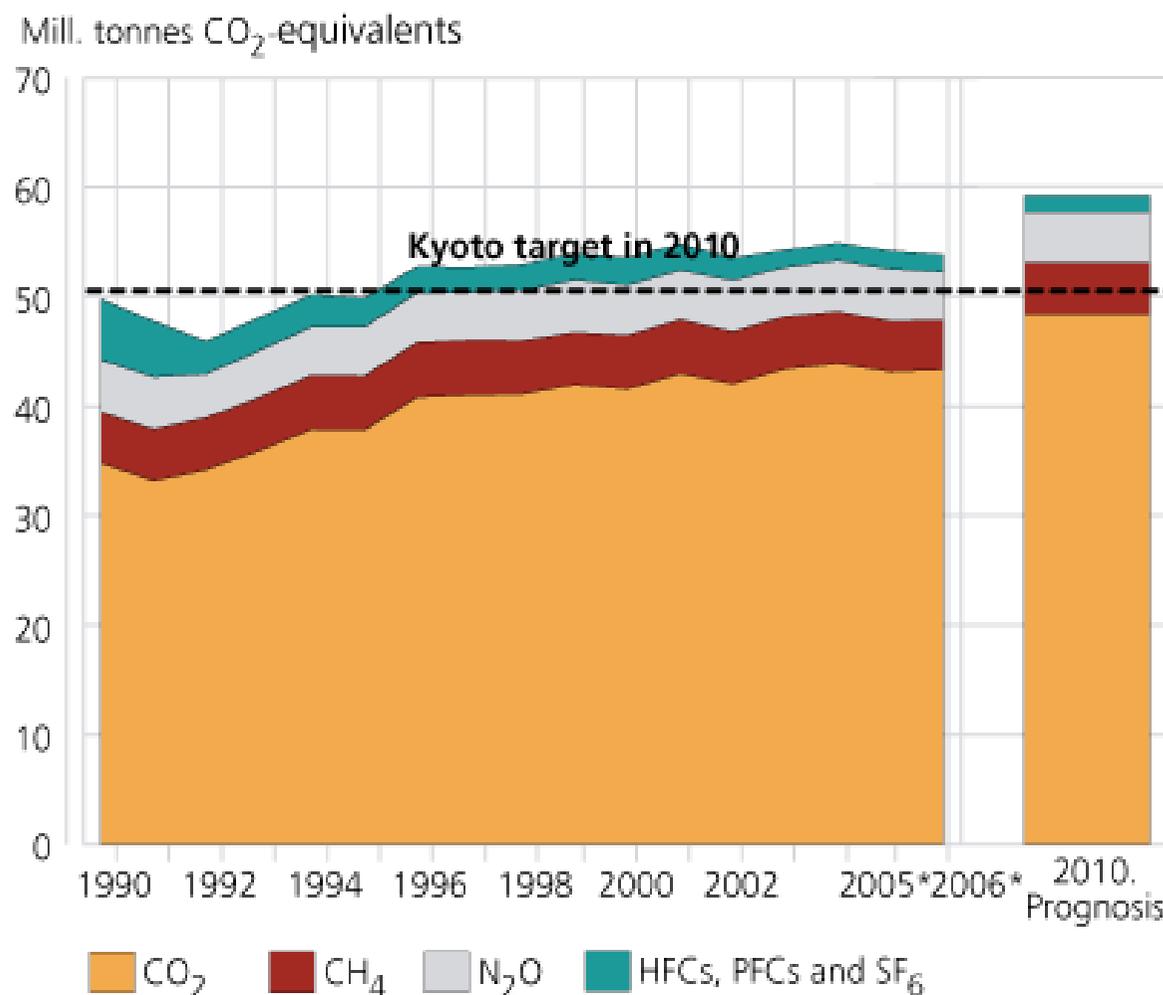
# Statoil's climate challenge

## Increasing and more CO<sub>2</sub> intensive production



## ....and Norway's climate gas challenge

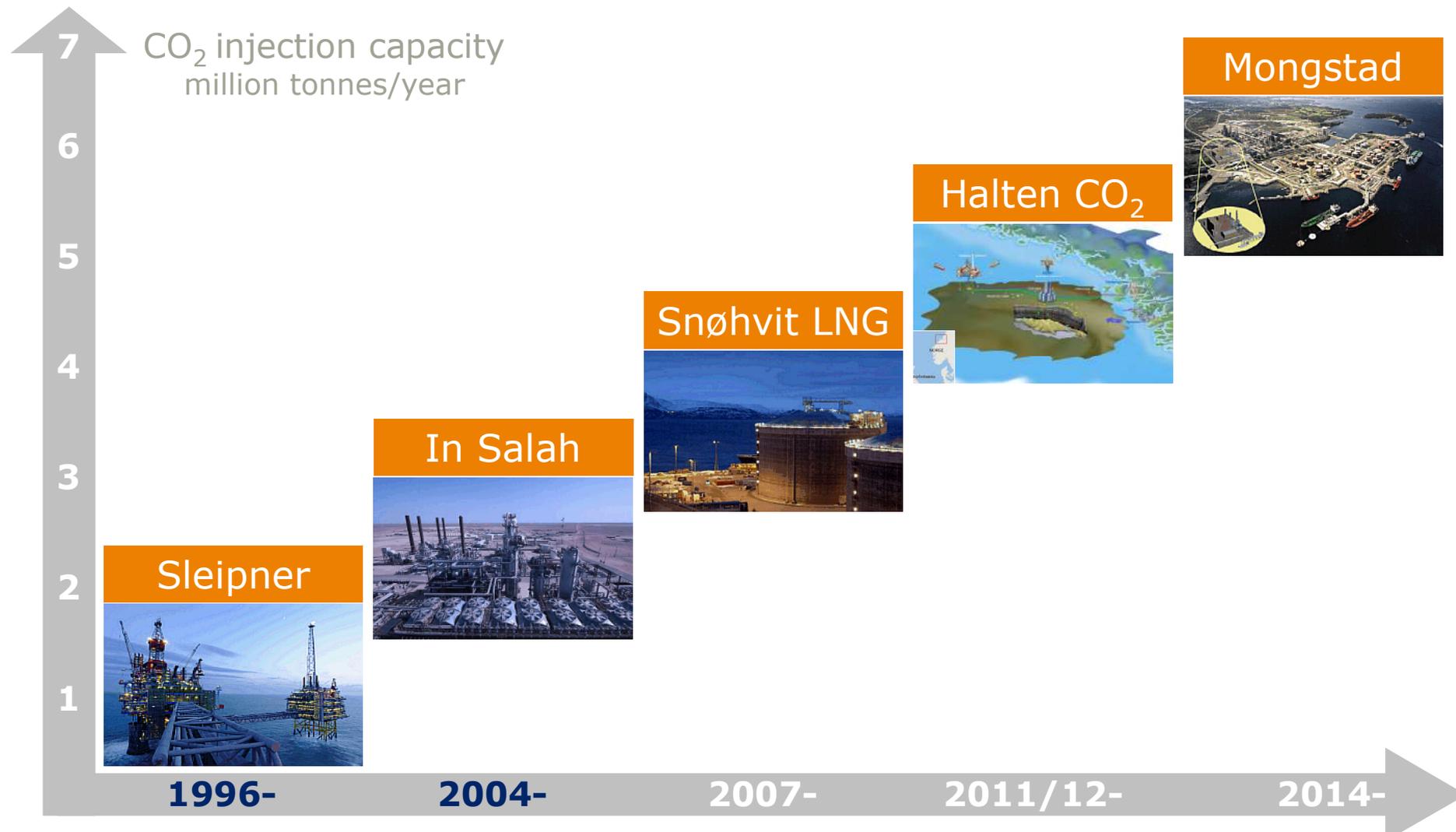
Emissions of greenhouse gases. 1990-2006\* and prognosis 2010.  
Million tonnes CO<sub>2</sub> equivalents



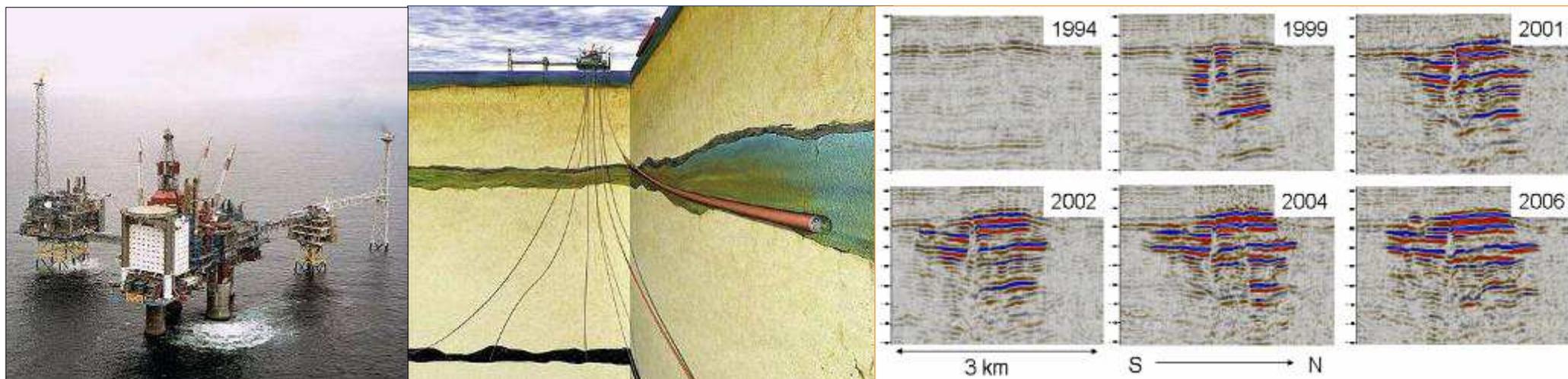
Source: Historical data: Emission inventory from Statistics Norway and Norwegian Pollution Control Authority; Prognosis: Report No. 1 (2006-2007) to the Storting: The National Budget 2007.

# Statoil's CO<sub>2</sub> projects

## An industrial approach to climate change



# The Sleipner experience – our starting point



- Started in 1996 (10 year anniversary in October 2006)
- Statoil with license partners (Exxon, Total, Hydro)
- Source: CO2 from natural gas (removed to reach sales gas spec of 2.5%)
- Separating and injecting approx. 1 mill. tons CO2 annually
- Storing in saline aquifer above natural gas reservoir
- **Driver:** CO2-tax (340 NOK/ton – 40€/ton)
- Learning and confidence building through a series of large EU-wide R&D programmes – especially on storage monitoring

# In Salah and Snøhvit LNG – taking the next CCS steps

- Started in 2004
  - BP with Sonatrach & Statoil
  - Source: CO<sub>2</sub> from natural gas (feed to LNG plant)
  - Separating and injecting 1,2 mill. tons CO<sub>2</sub> annually
  - Injection into reservoir aquifer
  - **Driver:** BP internal quota system?
- Starts in late 2007
  - Statoil with license partners
  - Source: CO<sub>2</sub> from natural gas (feed to LNG plant)
  - Separating, piping and injecting 0,7 mill. tons CO<sub>2</sub> annually
  - Injection below reservoir
  - **Driver:** CO<sub>2</sub> tax



# The Halten CO2 project

- Starts 2011/2012 if sanctioned
- Statoil/Shell JV
- Source: CO2 from gas power plant
- Separating, transporting and injecting/EOR up to 2,5 mill. tons CO2 annually
- Injection into producing oil reservoir
- **Driver:** EOR and electrification
- Current results shows challenging economics and additional incentives are necessary



# Mongstad CO2 test centre and full scale capture project

## Capture test centre

- Starts late 2010
- Statoil, partners and authorities
- Source: CO2 from gas power plant and refinery cracker gas
- Separating, transporting and storing 0,1 mill. tons CO2 annually
- Transportation and injection site not yet identified
- **Driver:** Technology development, qualification and cost reduction. Authorities to bear cost of transport and storage.

## Full scale capture

- Starts 2014
- Statoil on behalf of authorities
- Source: CO2 from gas power plant and refinery cracker gas
- Separating, transporting and storing up to 2,5 mill. tons CO2 annually
- Injection site not yet identified
- **Driver:** Fully covered CCS cost by authorities



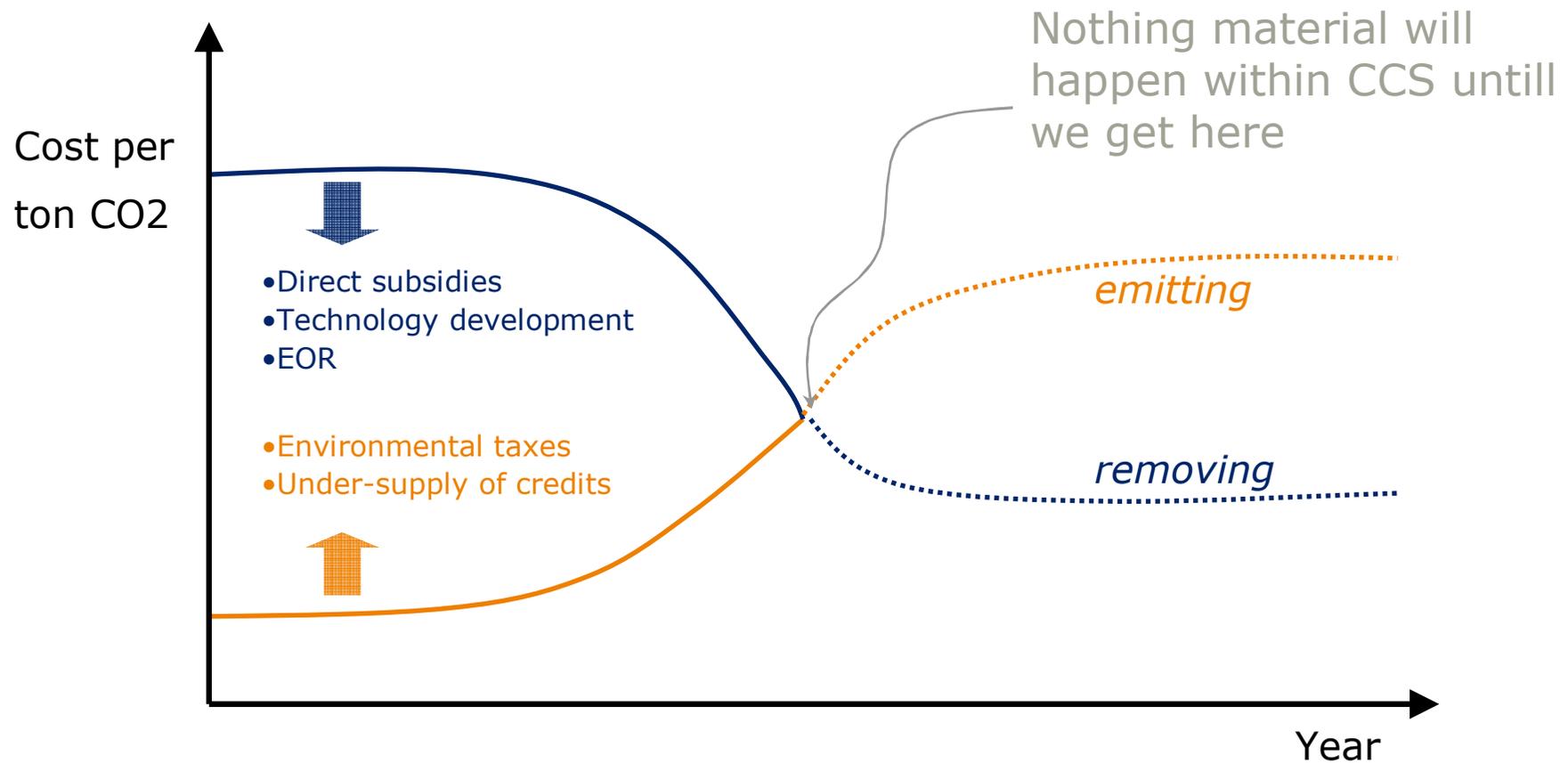
# The Kårstø CCS project

- Starts 2011/2012 if sanctioned
  - Authorities through project dev. group
  - Source: CO<sub>2</sub> from gas power plant
  - Separating, transporting and injecting 1,0 mill. tons CO<sub>2</sub> annually
  - Injection site not yet identified – Sleipner/Utsira studied
  - **Driver:** Environment (environmental politics)
- 
- Feasibility report available for public:  
<http://www.nve.no/FileArchive/447/NVE%20Report%20202-07.pdf>



# What does it take?

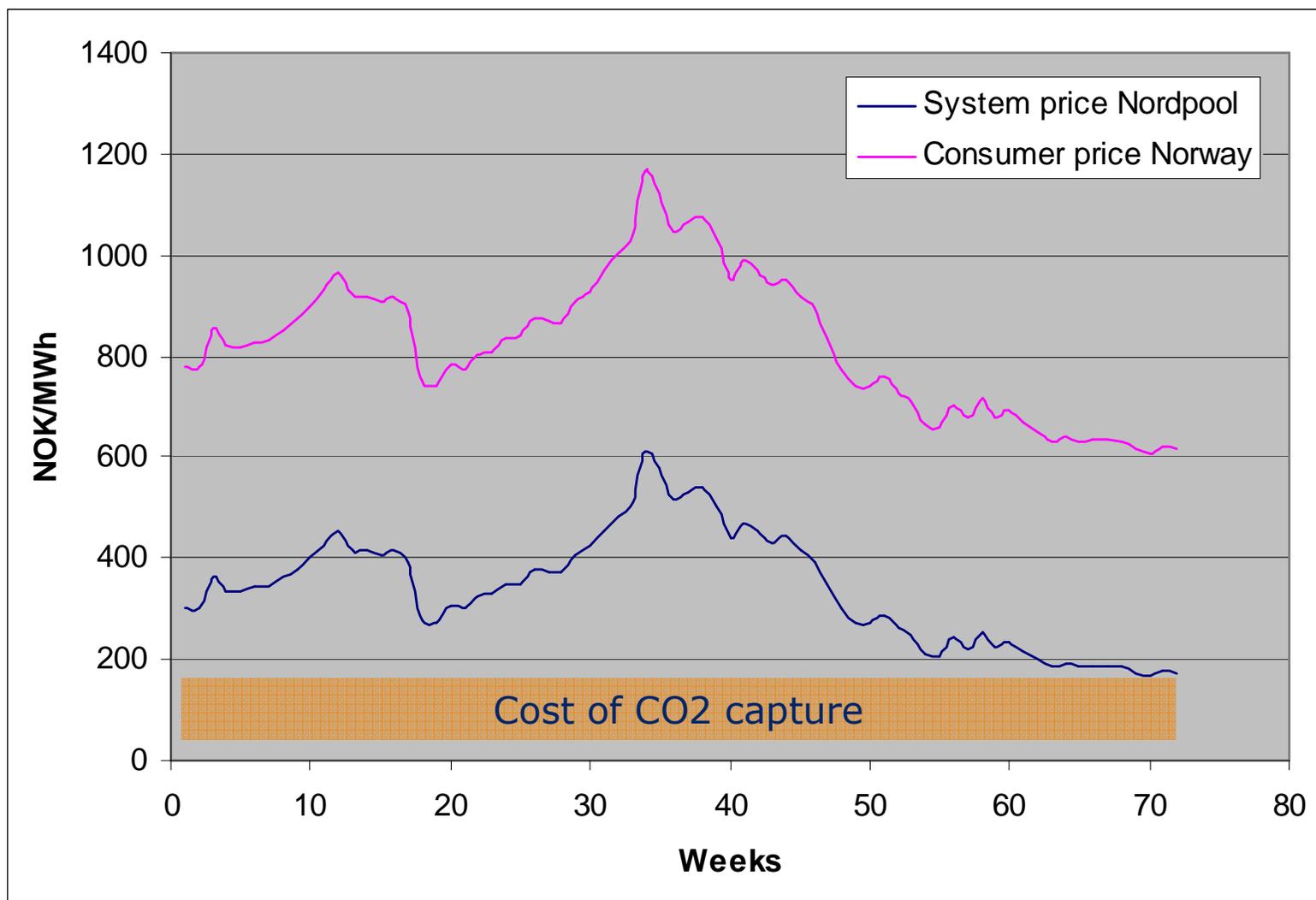
Simple economic rules will decide speed and volume of CCS roll-out



# Incentive toolkit

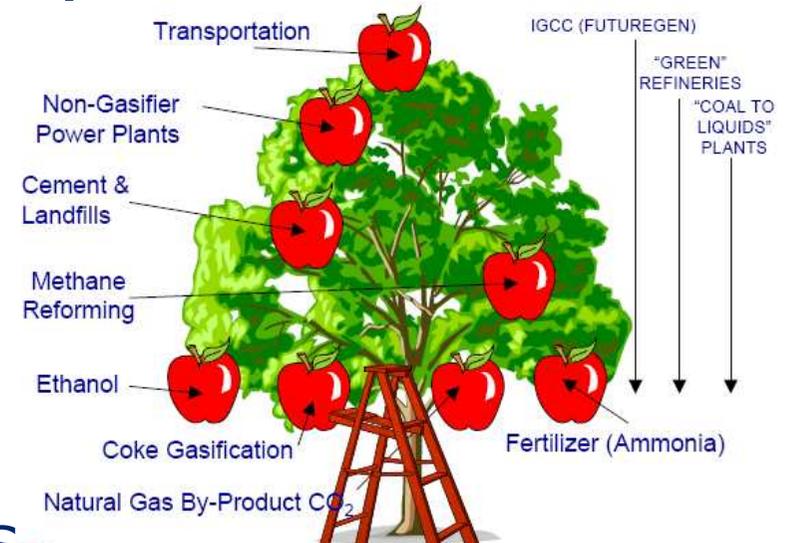
- State direct investment
- Tax and depreciation
- Volume allowance EOR oil
- Credit of socio-economic benefits
- Gas-to-electricity pricing mechanisms
- Introduce/increase CO2 tax

# CO2 capture cost/kWh vs. electricity price

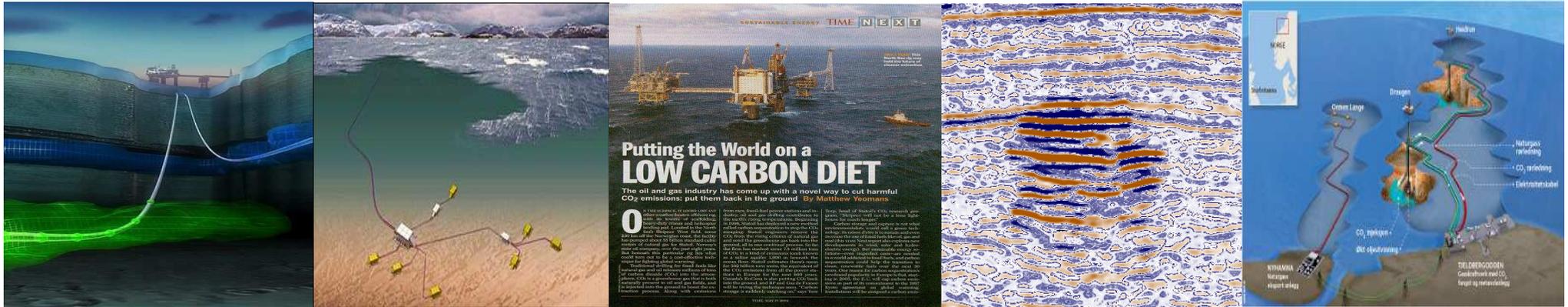


# How to begin the CCS industry

- Sort out the regulations
  - Int'l conventions
  - Local tax regimes
  - Authority involvement
- O&G companies are keys in developing CCS
  - Obvious similarities to natural gas infrastructure development
  - No lack of money
- Pick the low-hanging fruits first
- Public acceptance



# Summary and conclusions

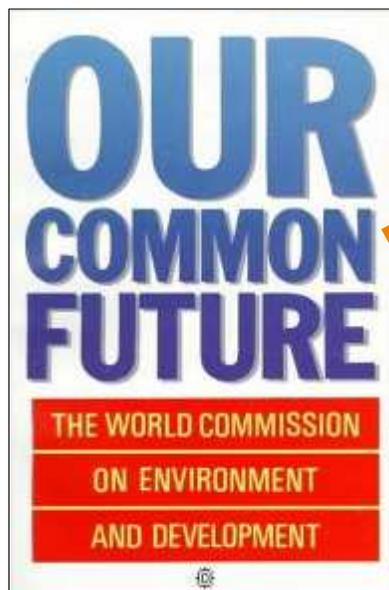


- CCS technically proven
- Enormous potential – public acceptance necessary
- Value chain approach (EOR) can support pioneering projects
- Financial mechanisms key to initiate projects
- Key element in meeting the global climate challenge

---

Thanks for the attention!

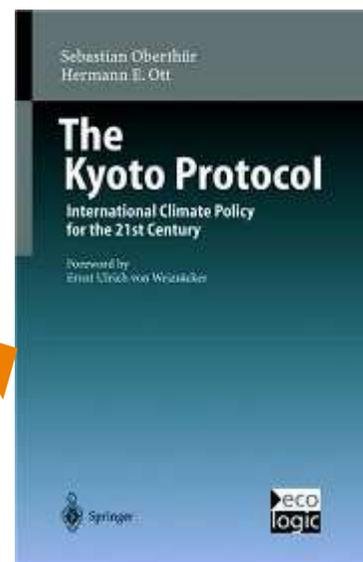
# 20 Year Anniversary for Our Common Future



**"The Brundtland Report", 1987**



**Norway's Prime Minister Gro Harlem Brundtland in Rio in 1992\***



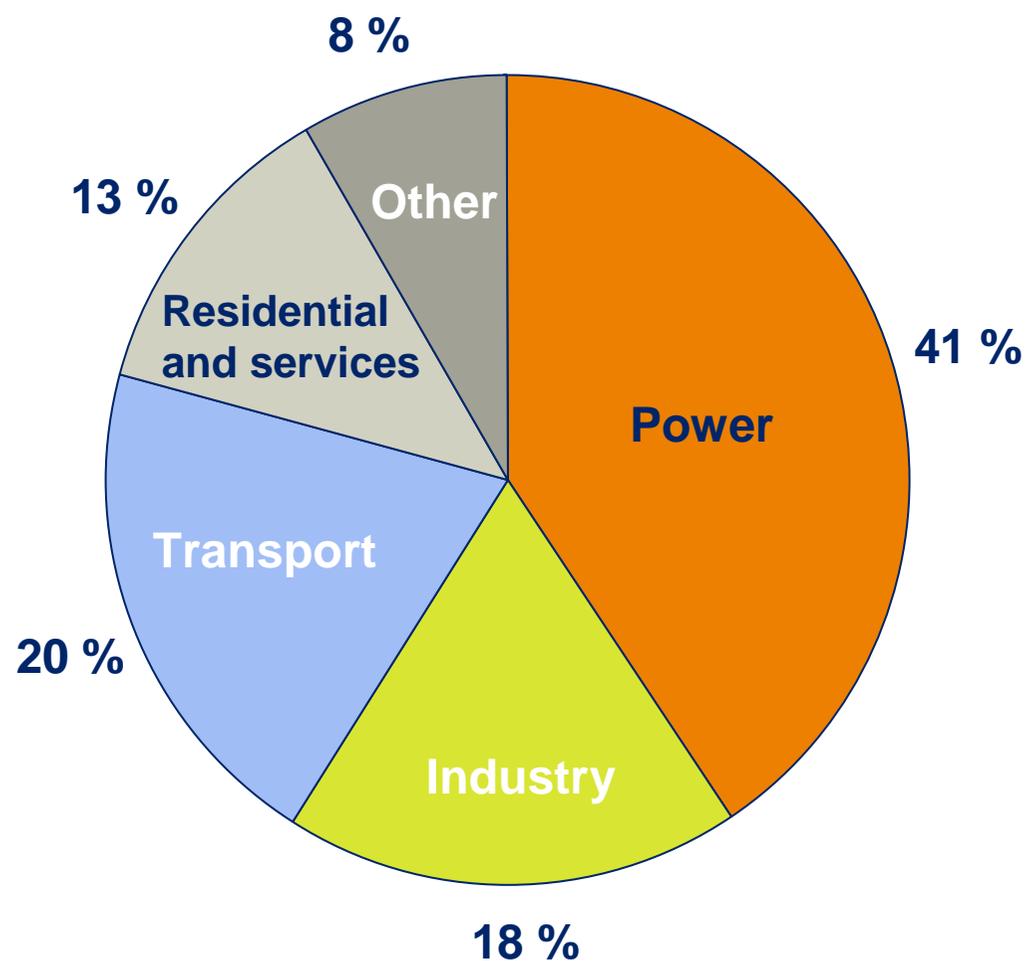
**The Kyoto Protocol, 1997**



**The Kyoto Protocol ratified, 2005**

**\* Gro Harlem Brundtland introduced a CO<sub>2</sub>-tax of about 45 US\$/ton in Norway in 1992**

## World energy-related CO<sub>2</sub>-emissions by sector 2004



Announced projects are not sanctioned before developers see an economic driver in realising them  
Other large CCS-projects internationally\*

**Power plants with CO<sub>2</sub>-capture:**

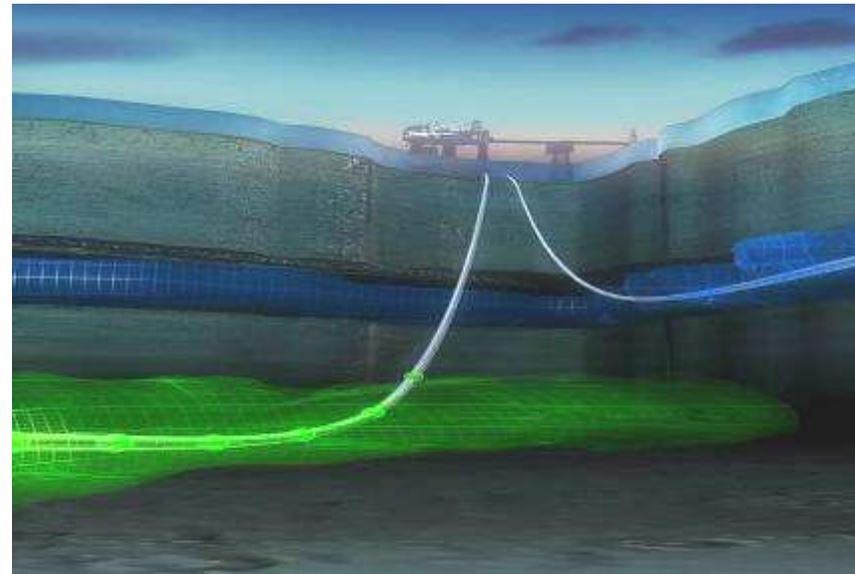
**Proposed full-scale projects**



**15 projects**

**CO<sub>2</sub>-storage projects:**

**Commercial and demonstration**



**7 projects**

\* Based on list compiled by IEA Greenhouse Gas R&D Programme

# The Clean Coal Advantage

**clean co<sub>2</sub>al** Project |  **SaskPower**

Expert Meeting on Financing CCS Projects

London, England

May 31, 2007

# Contributors:

Max Ball and Doug Daverne, SaskPower

David Cameron and Alan Farmer, Neill & Gunter

Kevin McCauley, Babcock & Wilcox

David Beacon and Dennis Williams, SNC-Lavalin

Bill Castor, Air Liquide

Editing: Randa Elder, SaskPower

# Presentation Overview

- Background
- The Opportunity
- The Engineering
- The Project as Proposed



# History Lesson

**Fall 2005:**

- **Canada tables GHG regulations**
- **Canada requests proposals for GHG initiatives**
- **SaskPower engaged in option studies (internally and with others)**



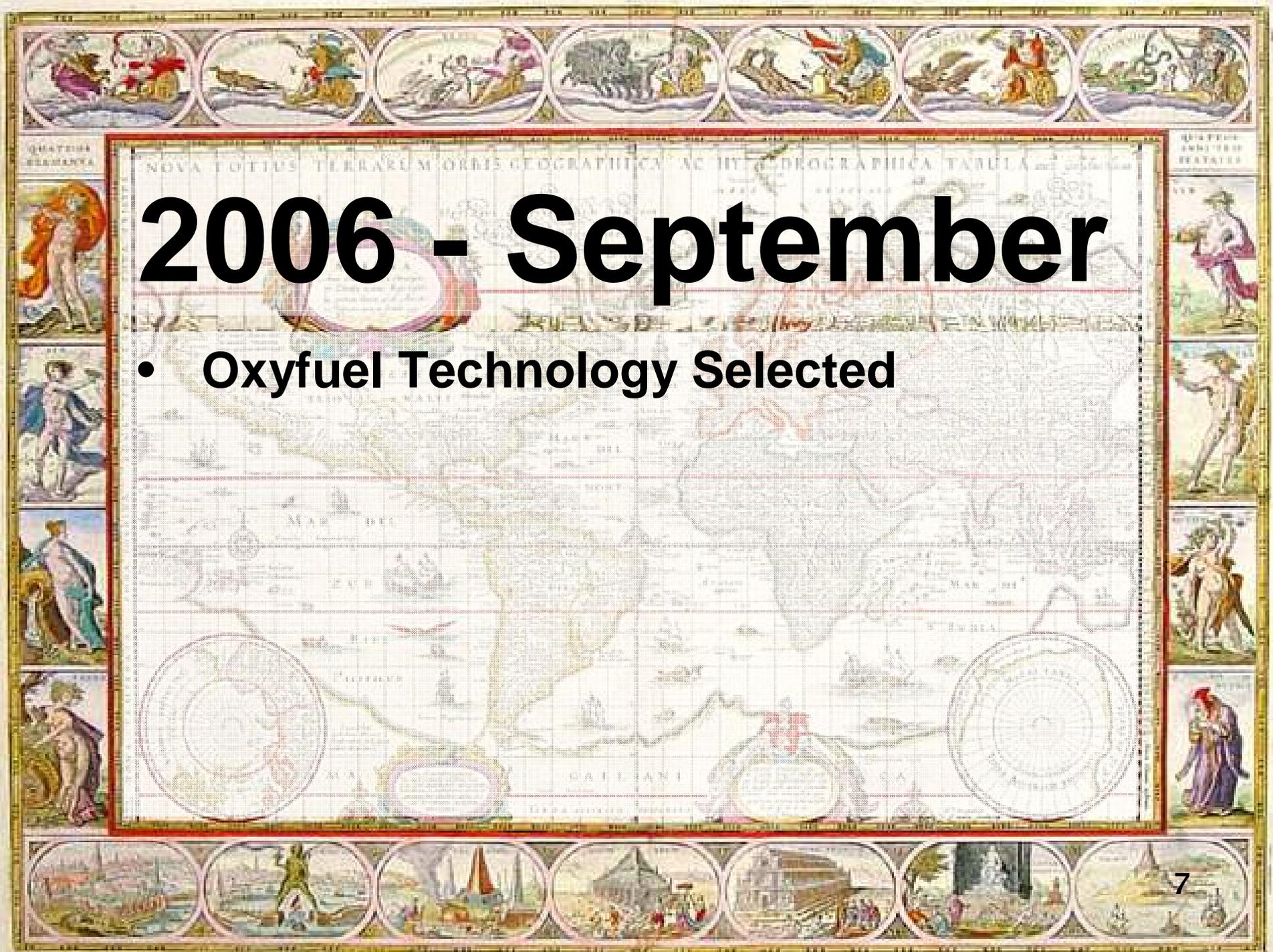
# 2006 - January

- **SaskPower Assembles Clean Coal Team to prepare Commercial Proposal to be evaluated against other supply options**
- **Coal Exploration rigs into the field (-30C)**



# 2006 - February

- **Engineering Resources and Manufacturers Engaged**
- **EOR Operators Contacted**
- **Project Office Opened**



# 2006 - September

- **Oxyfuel Technology Selected**



# 2006 - November

- Coal Negotiations Completed
- Site Selected

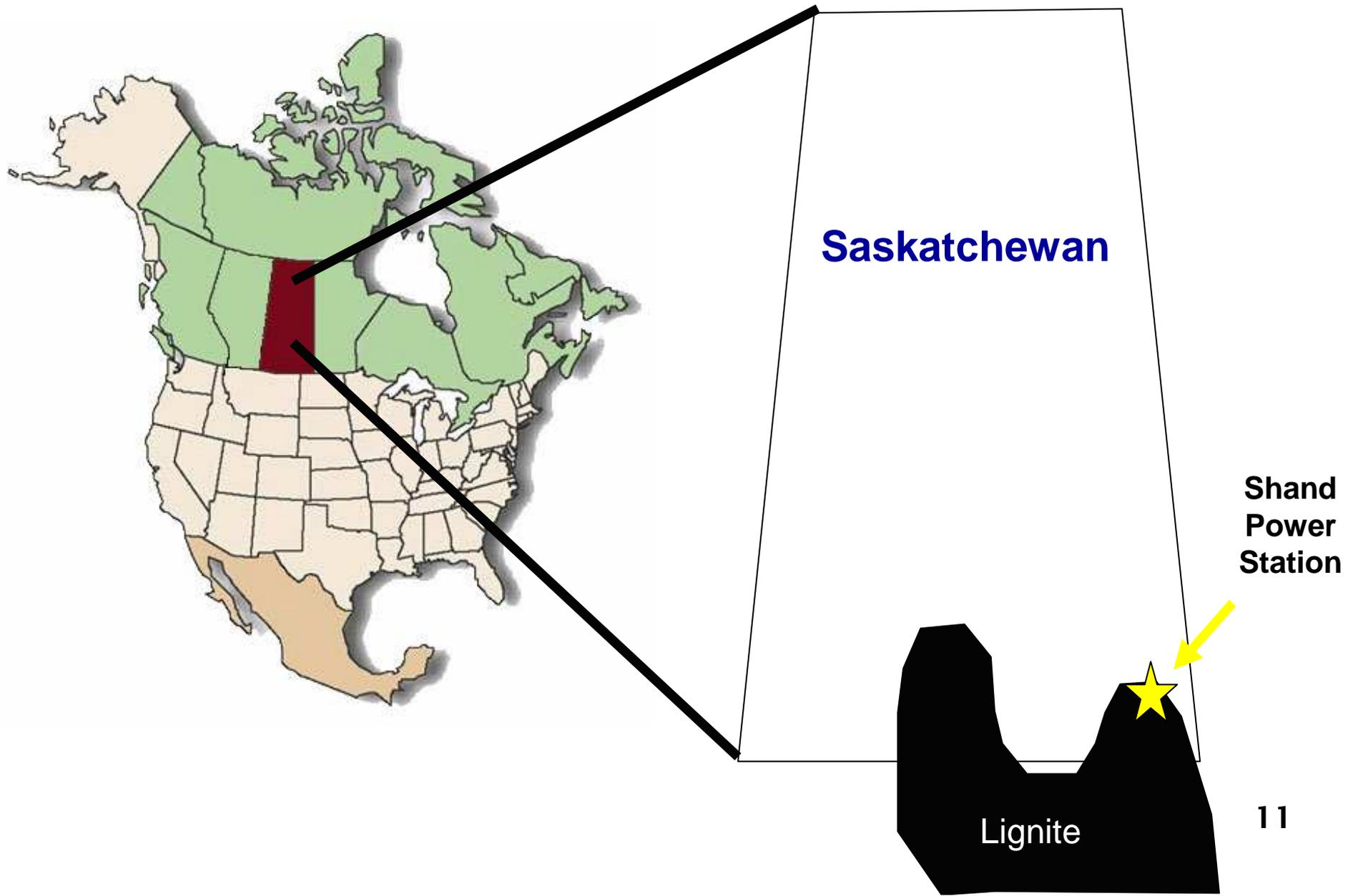


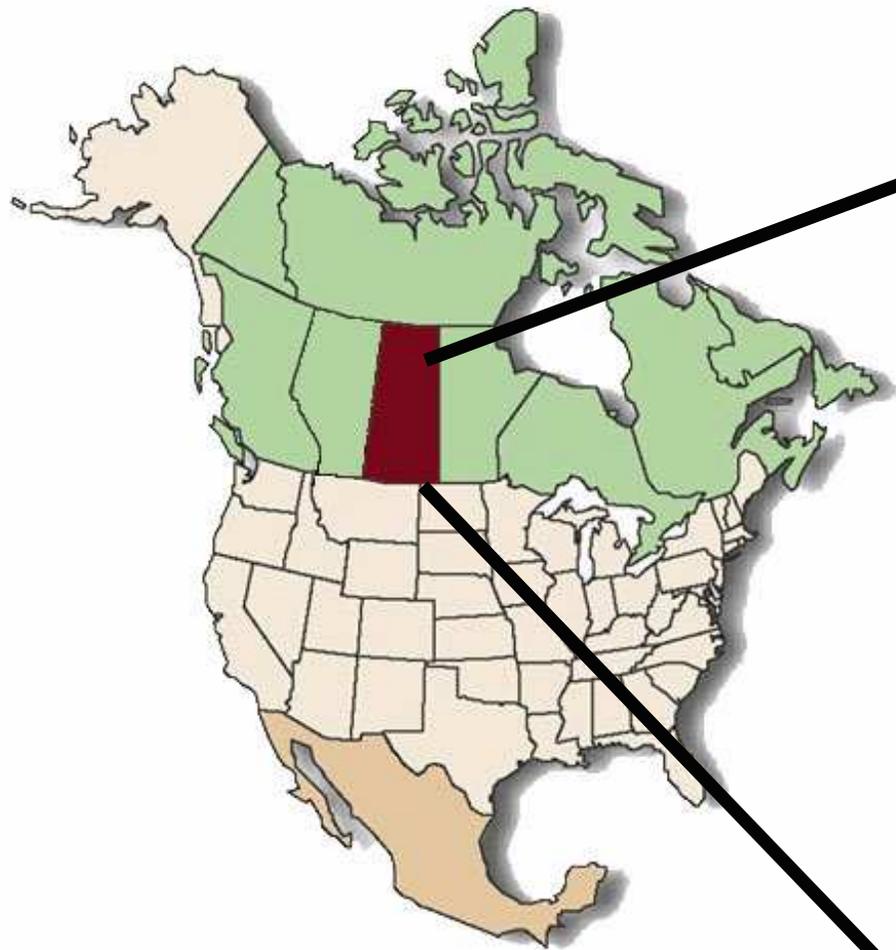
# 2007 - April

- **Technical Proposal to SaskPower**
- **Project Guidelines for EIA Received**
- **Application for Water License Submitted**

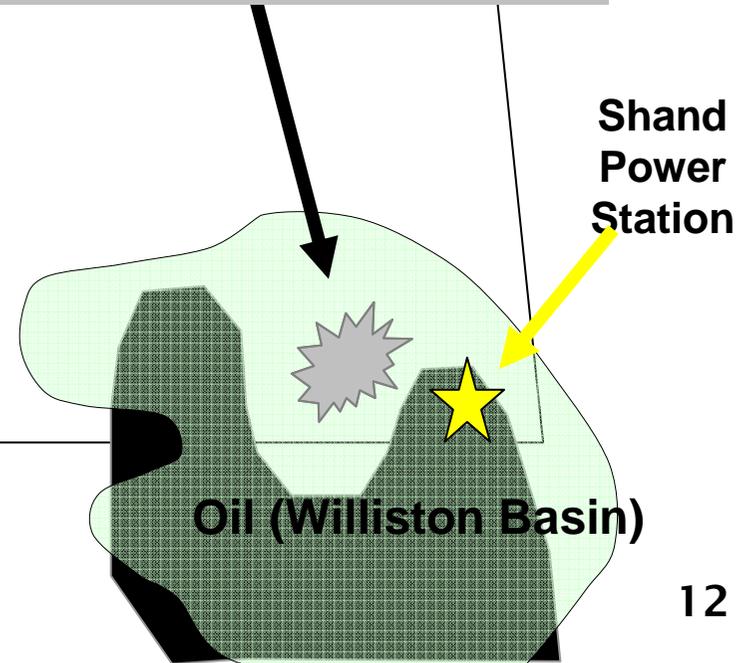
# Presentation Overview

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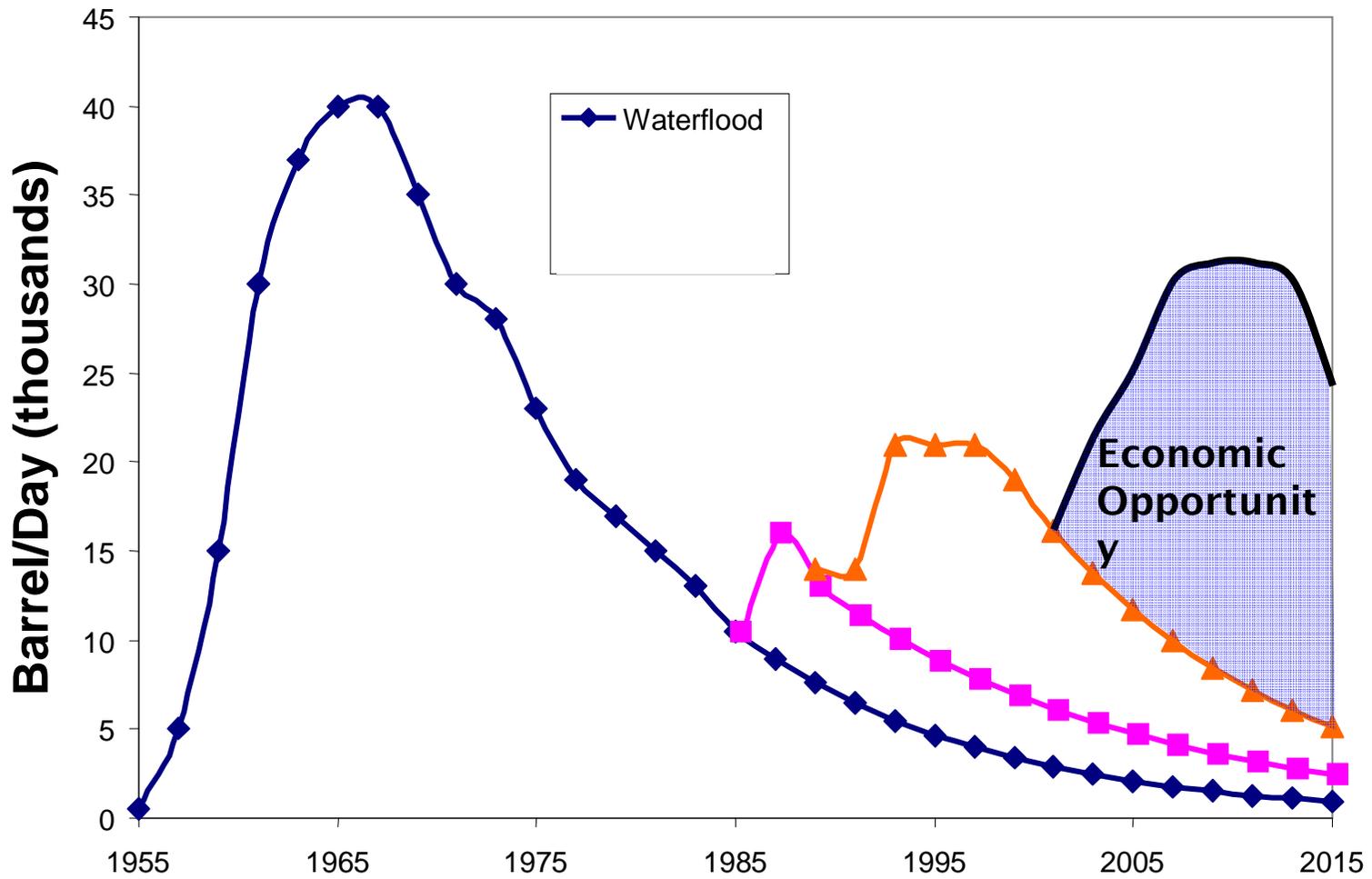




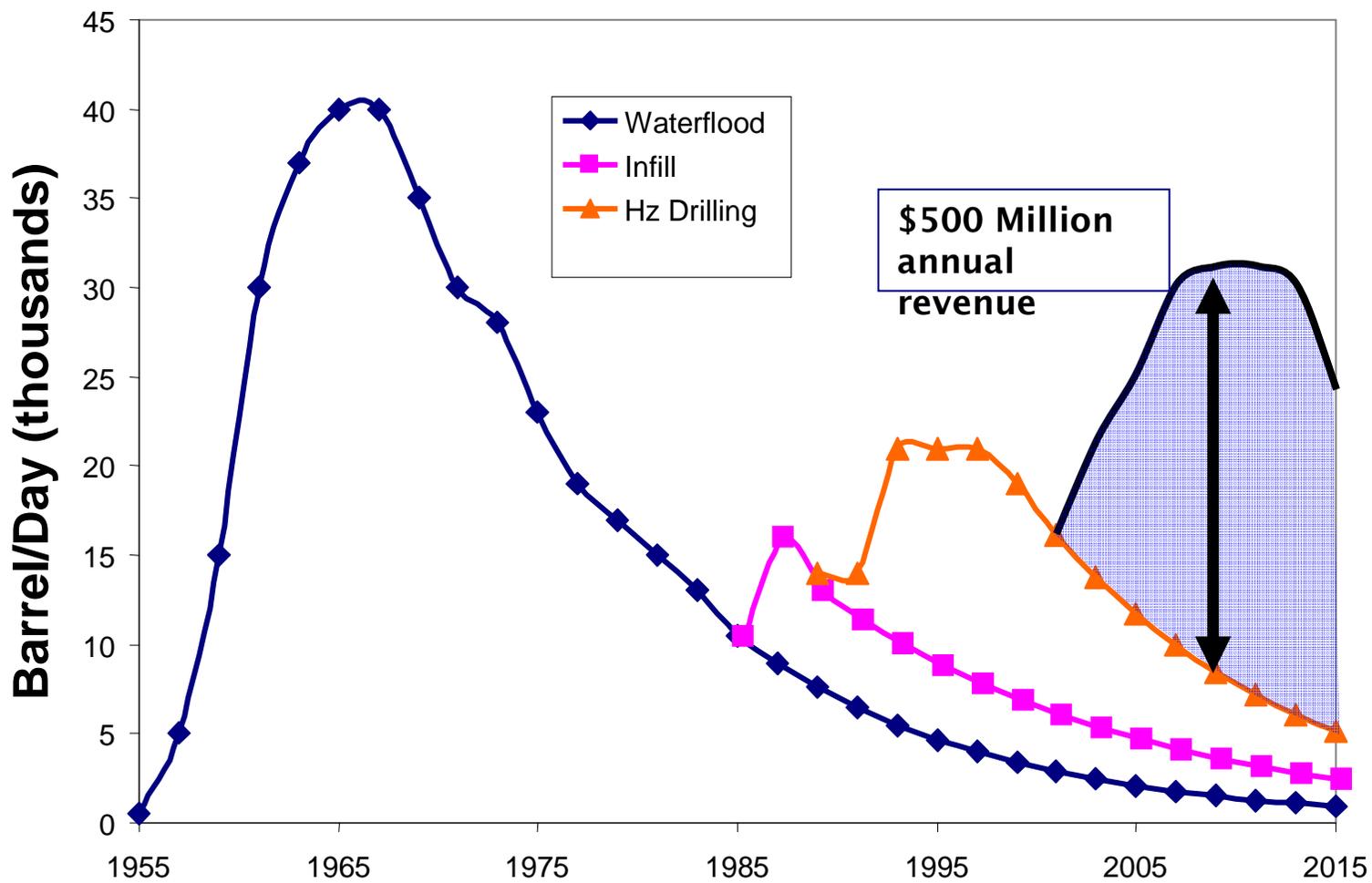
World's largest, full-scale, in-field MMV (Measurement, Monitor and Verification) study with EOR



# Weyburn Pool Production History

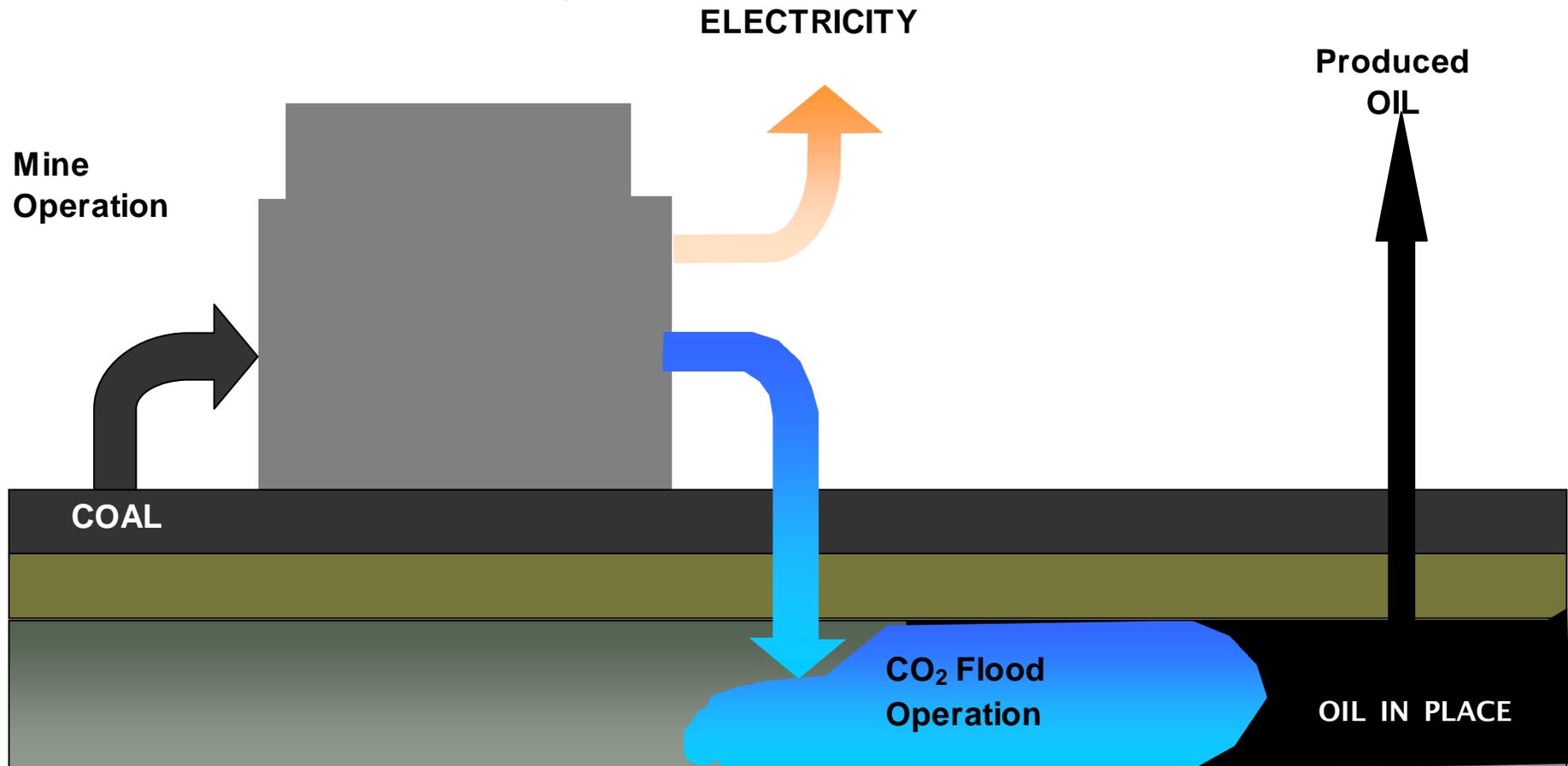


# Weyburn Pool Production History



# Overall COAL to OIL Process

**1 Tonne Coal** Produces **0.8 MWh** + **2 to 10 barrels Oil**



## Net Emissions Impact

**Near Zero emissions electricity plus:**

**1 Barrel Weyburn  
Crude: Equivalent  
to 1.0 GHG unit**



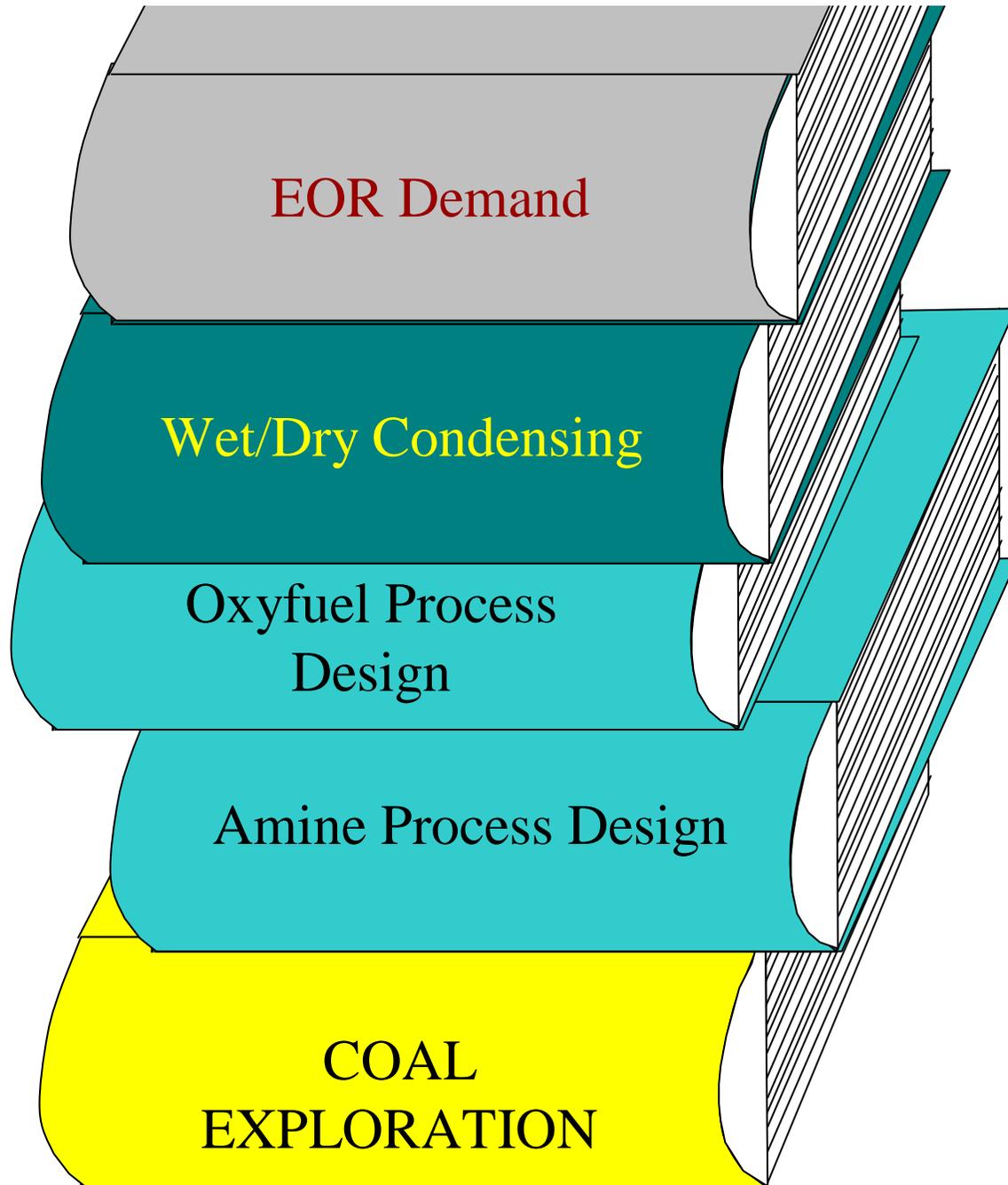
**1.3 to 1.4 GHG equivalents  
Middle East Oil**

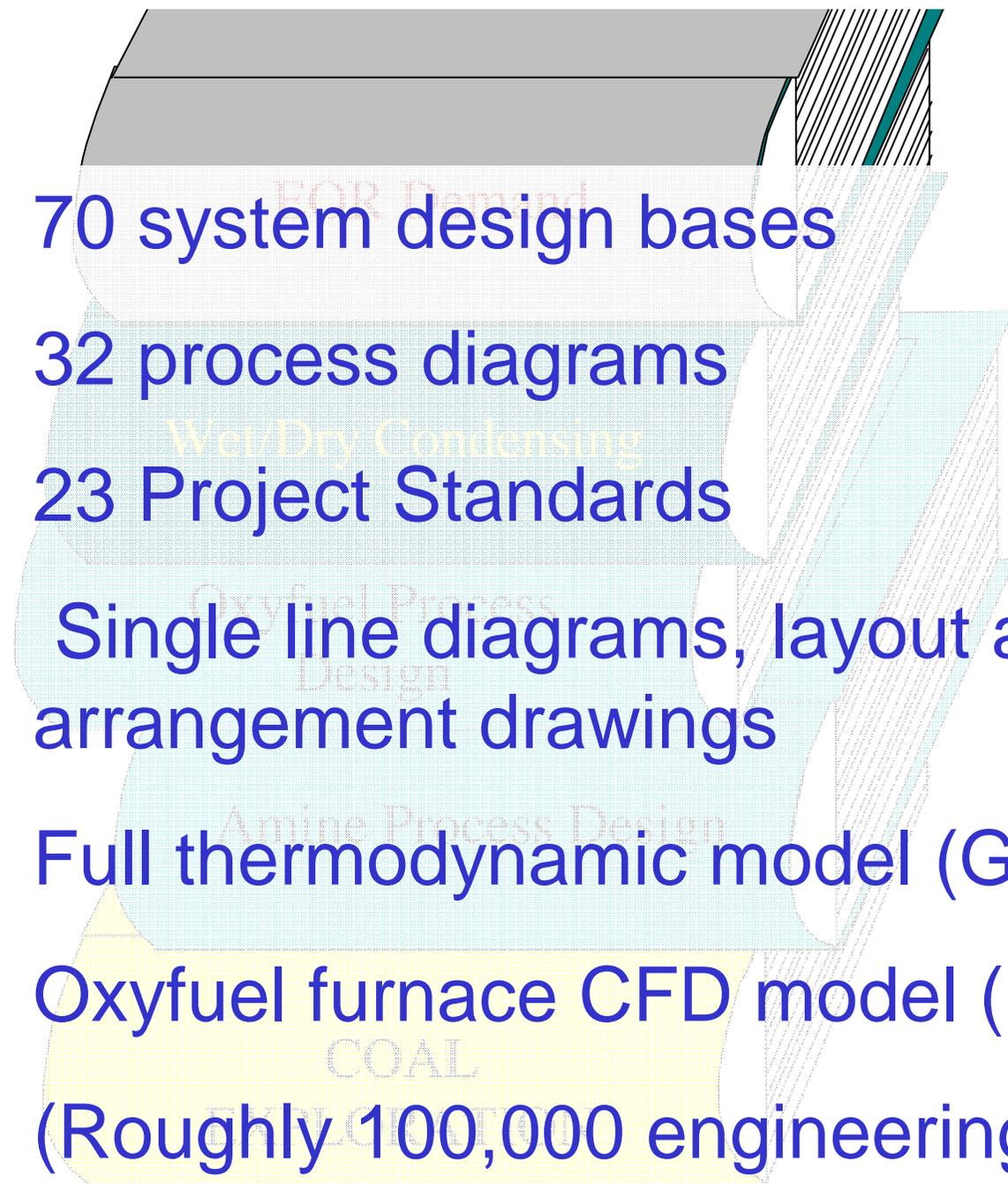
**or**

**1.9 GHG equivalents  
Alberta Oil Sands**

# Presentation Overview

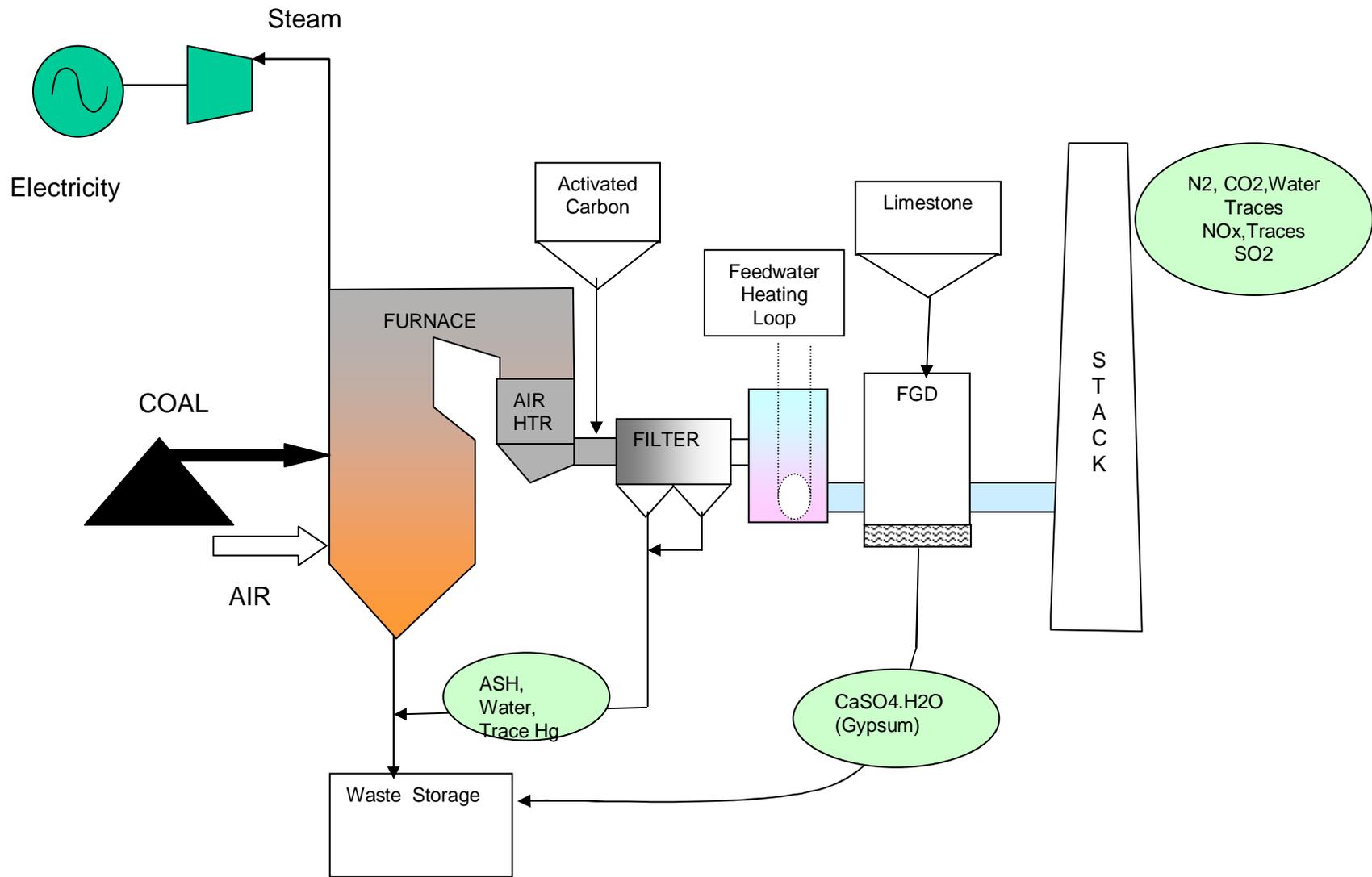
- Background
- The Opportunity
- **The Engineering**
- The Project as Proposed



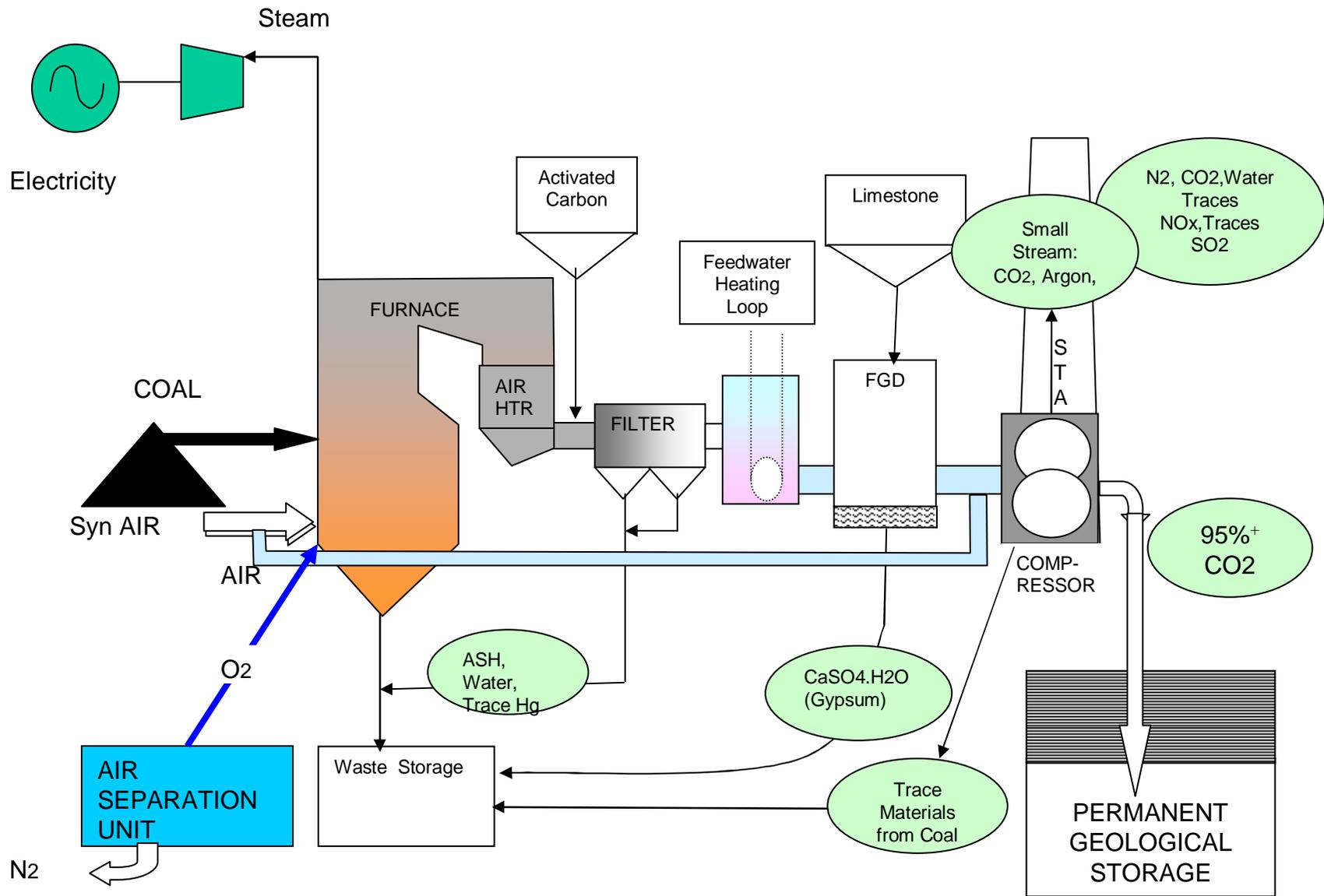
- 
- 70 system design bases
  - 32 process diagrams
  - 23 Project Standards
  - Single line diagrams, layout and arrangement drawings
  - Full thermodynamic model (Gate cycle)
  - Oxyfuel furnace CFD model (in production)
  - (Roughly 100,000 engineering man-hours)

# Engineered Deliverables

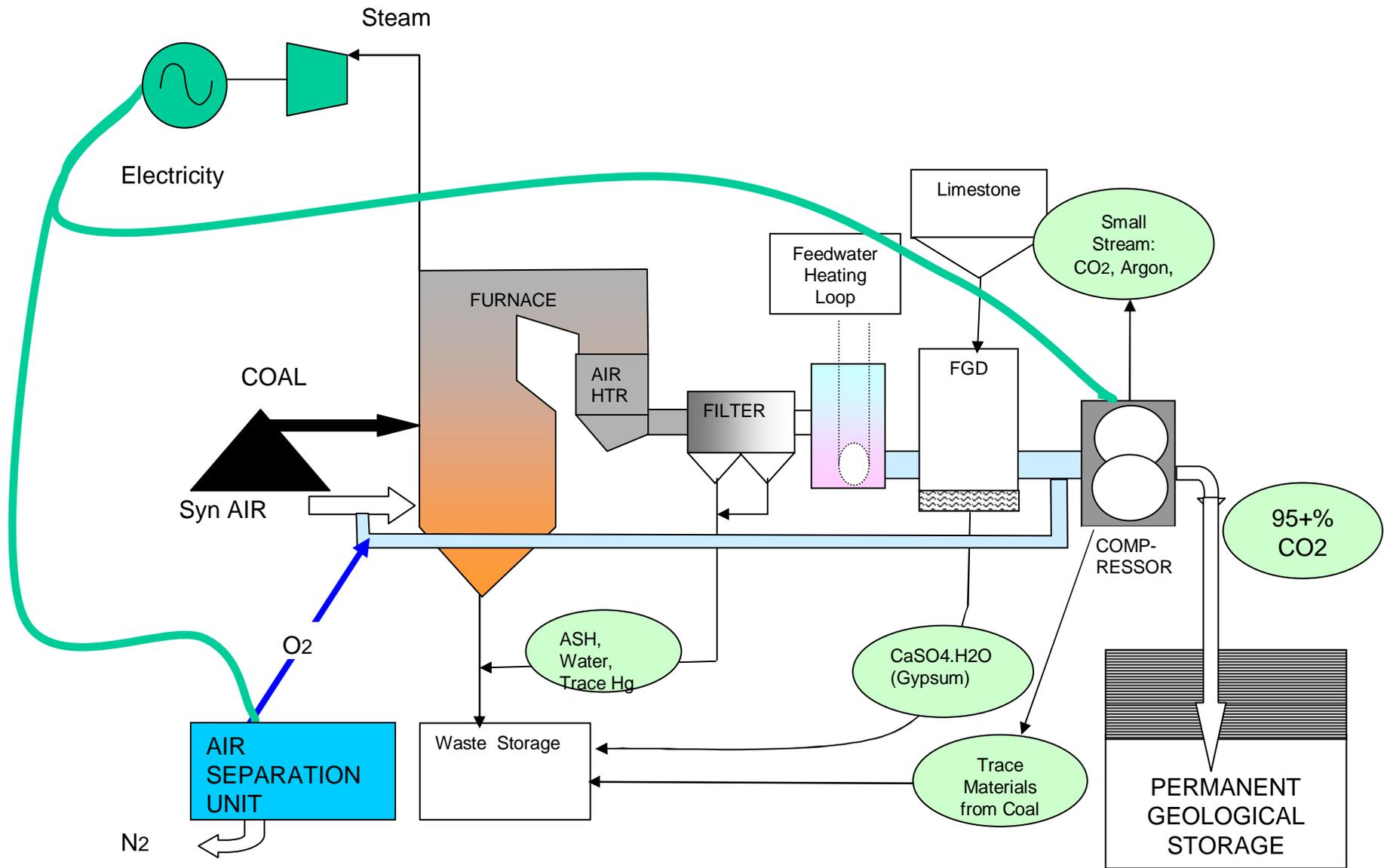
- Detailed plant design (two sites) for amine and oxyfuel with cost/performance comparison
- Detailed Oxyfuel design:
  - Full and part load
  - Air fired start up
  - Range of fuel characteristics
  - Range of ambient conditions
  - Work with available water resources
- Project Integrated Construction Schedule
- Hazop Analyses
- Structured Risk Analyses



# COMPLIANT COAL UNIT

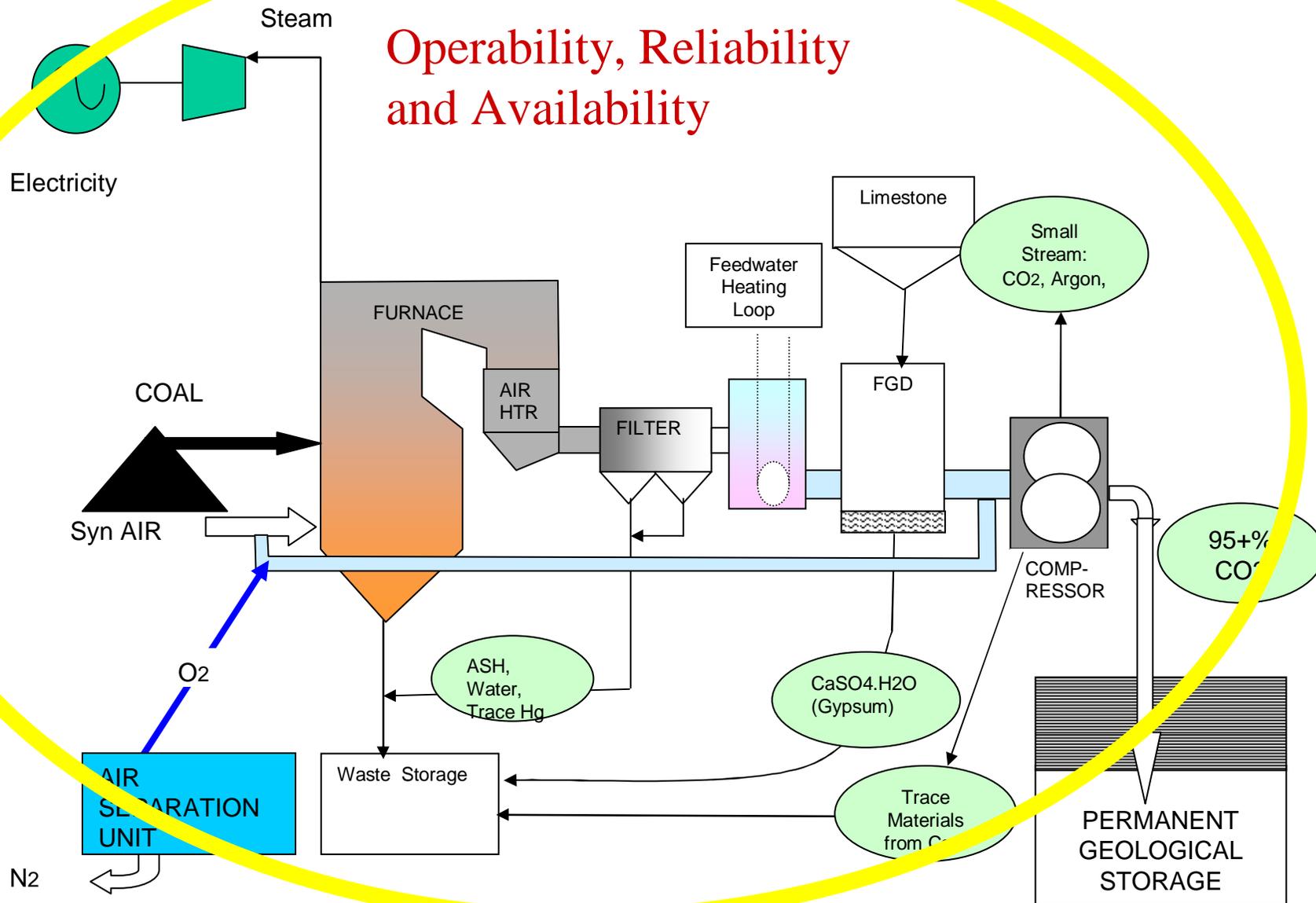


# SaskPower Oxyfuel Process



# SaskPower Oxyfuel Process

# Operability, Reliability and Availability

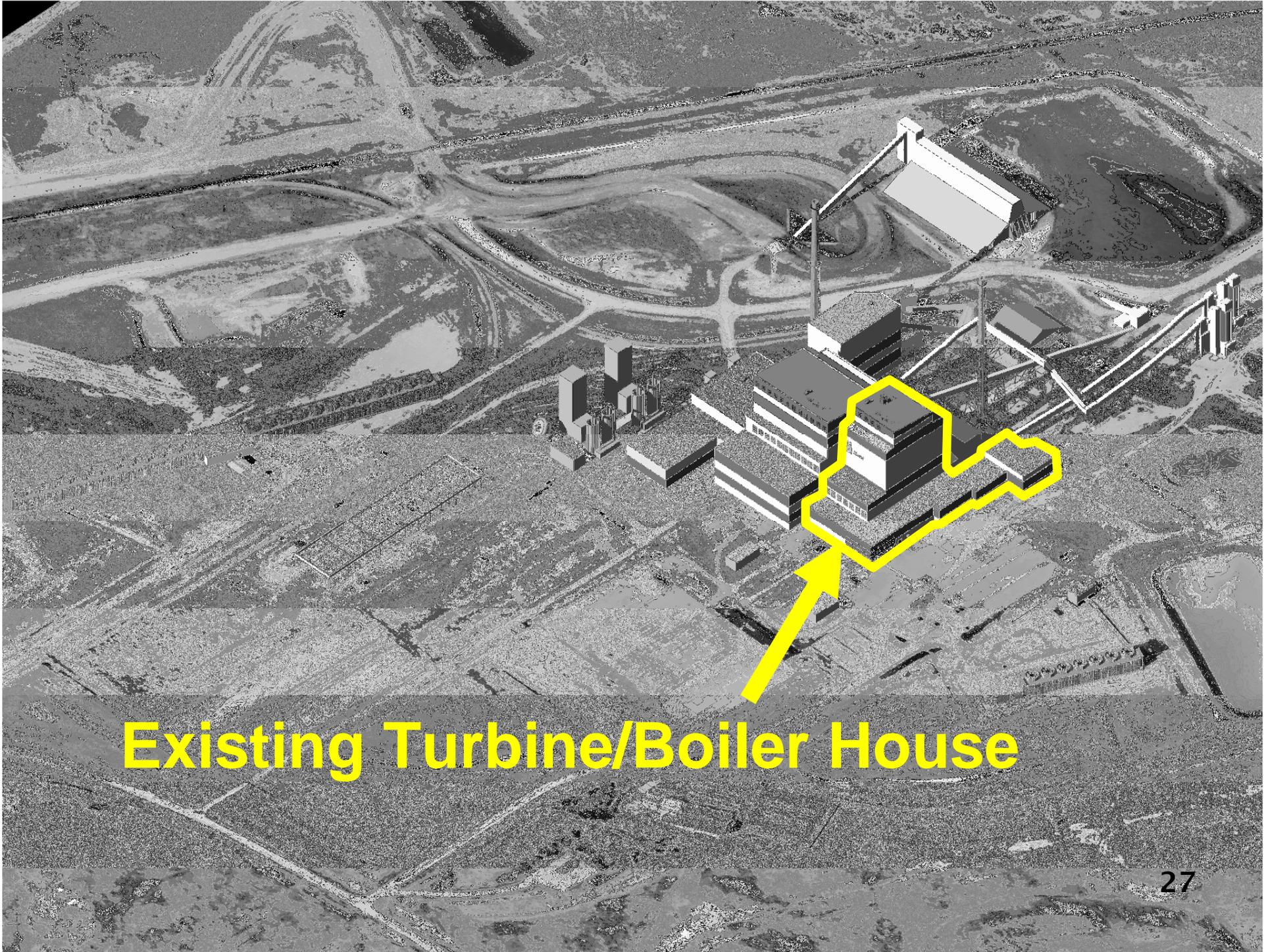


# SaskPower Oxyfuel Process

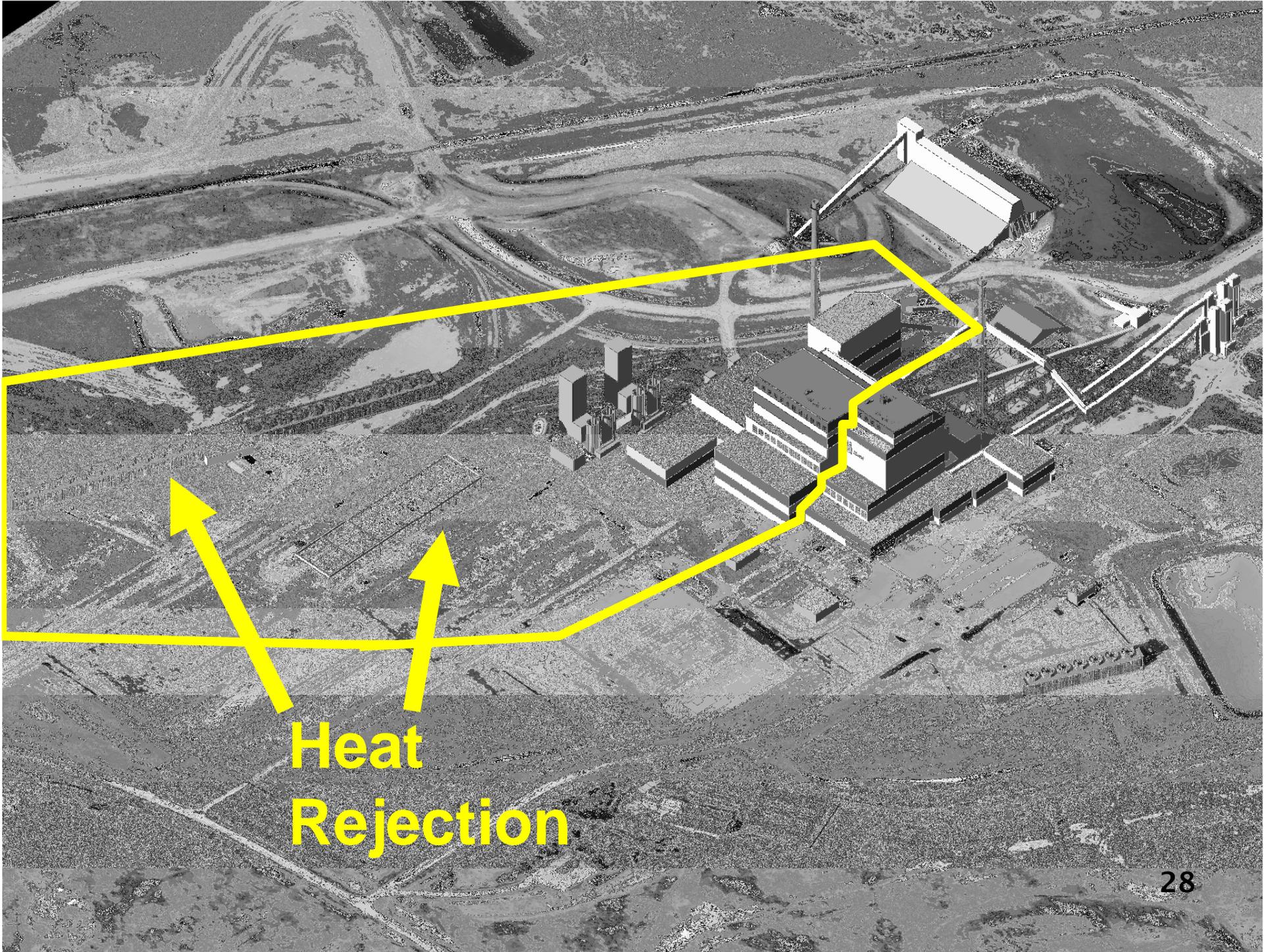
# Presentation Overview

- Background
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- **The Project as Proposed**

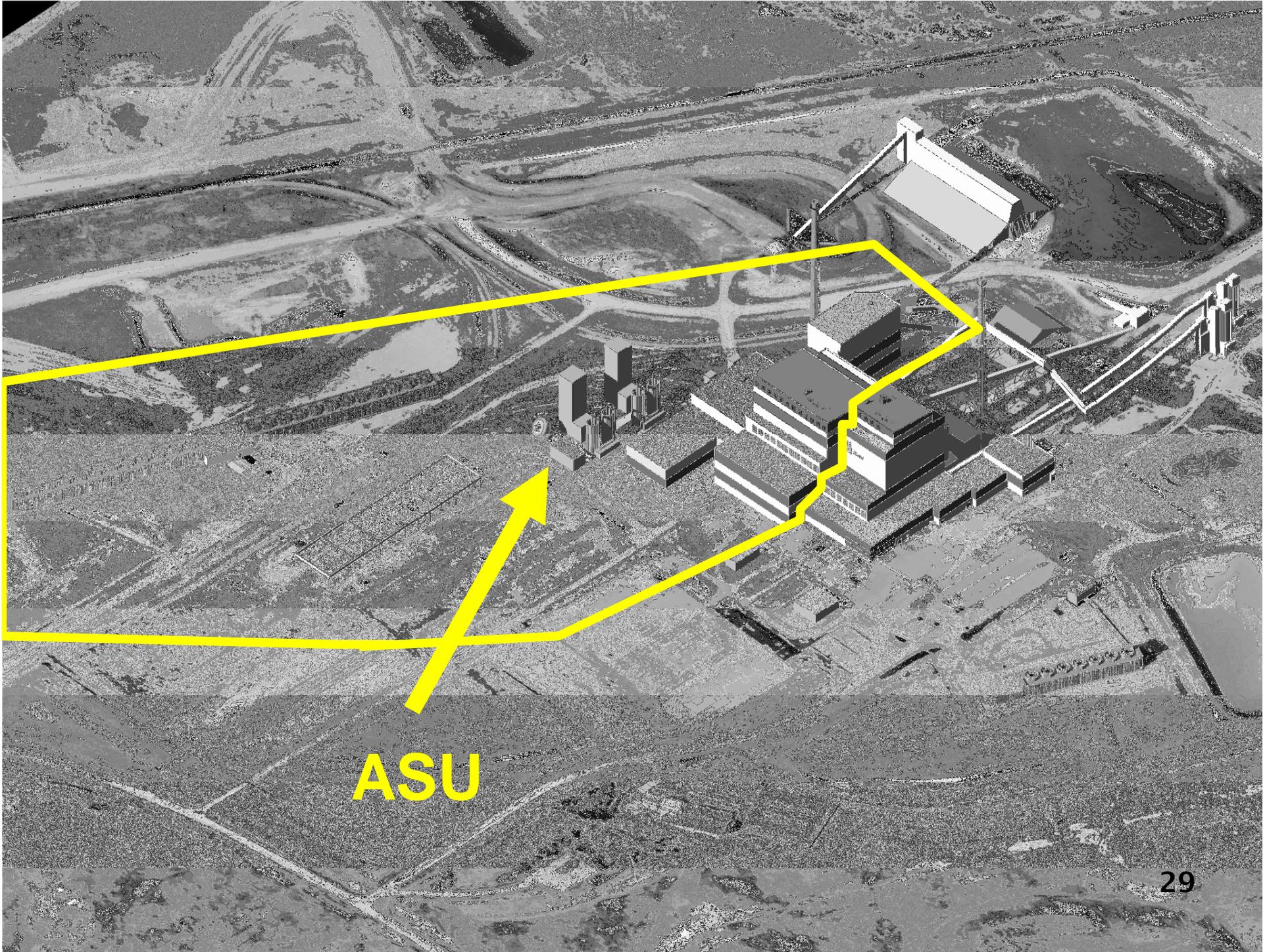




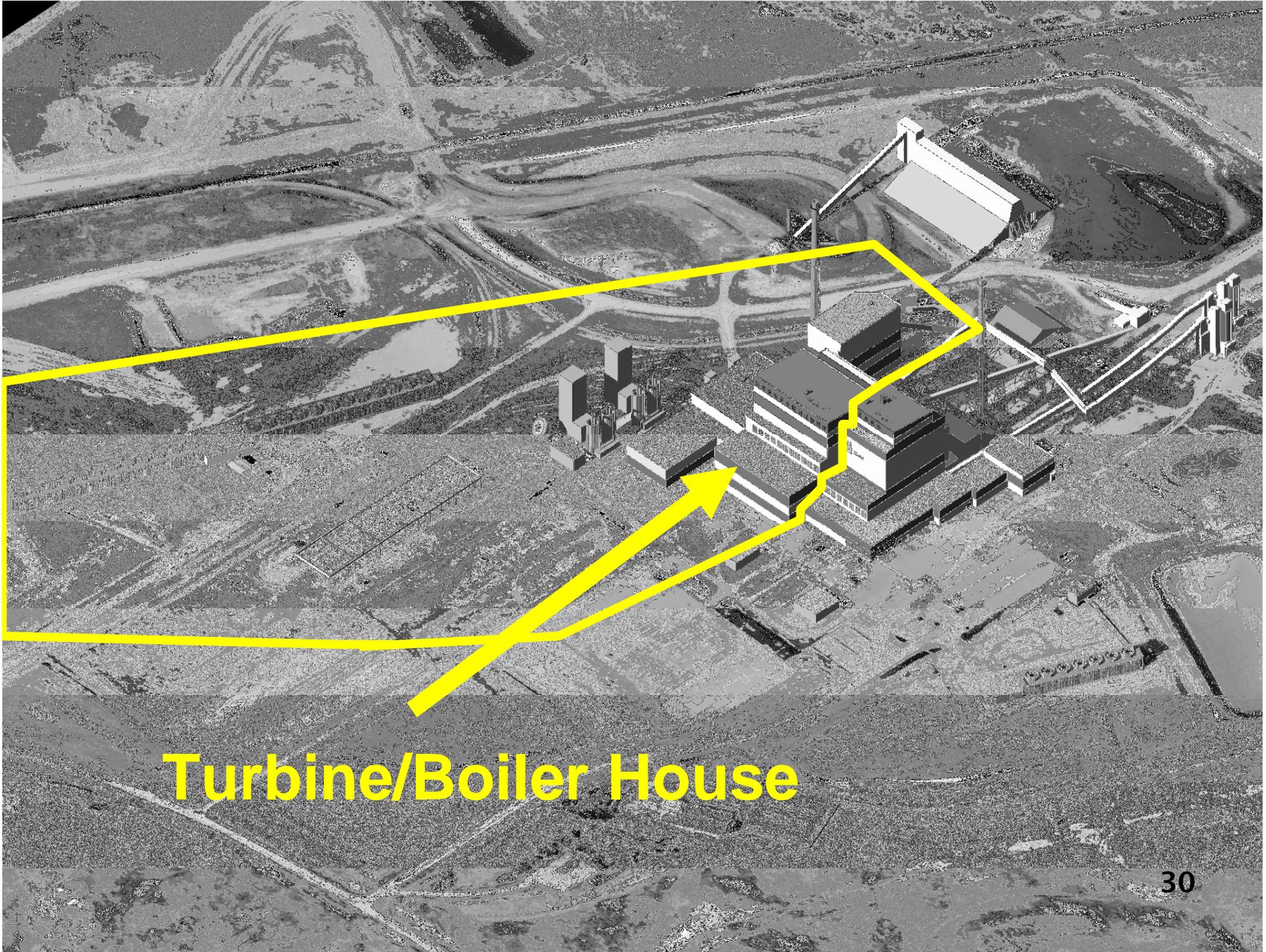
**Existing Turbine/Boiler House**



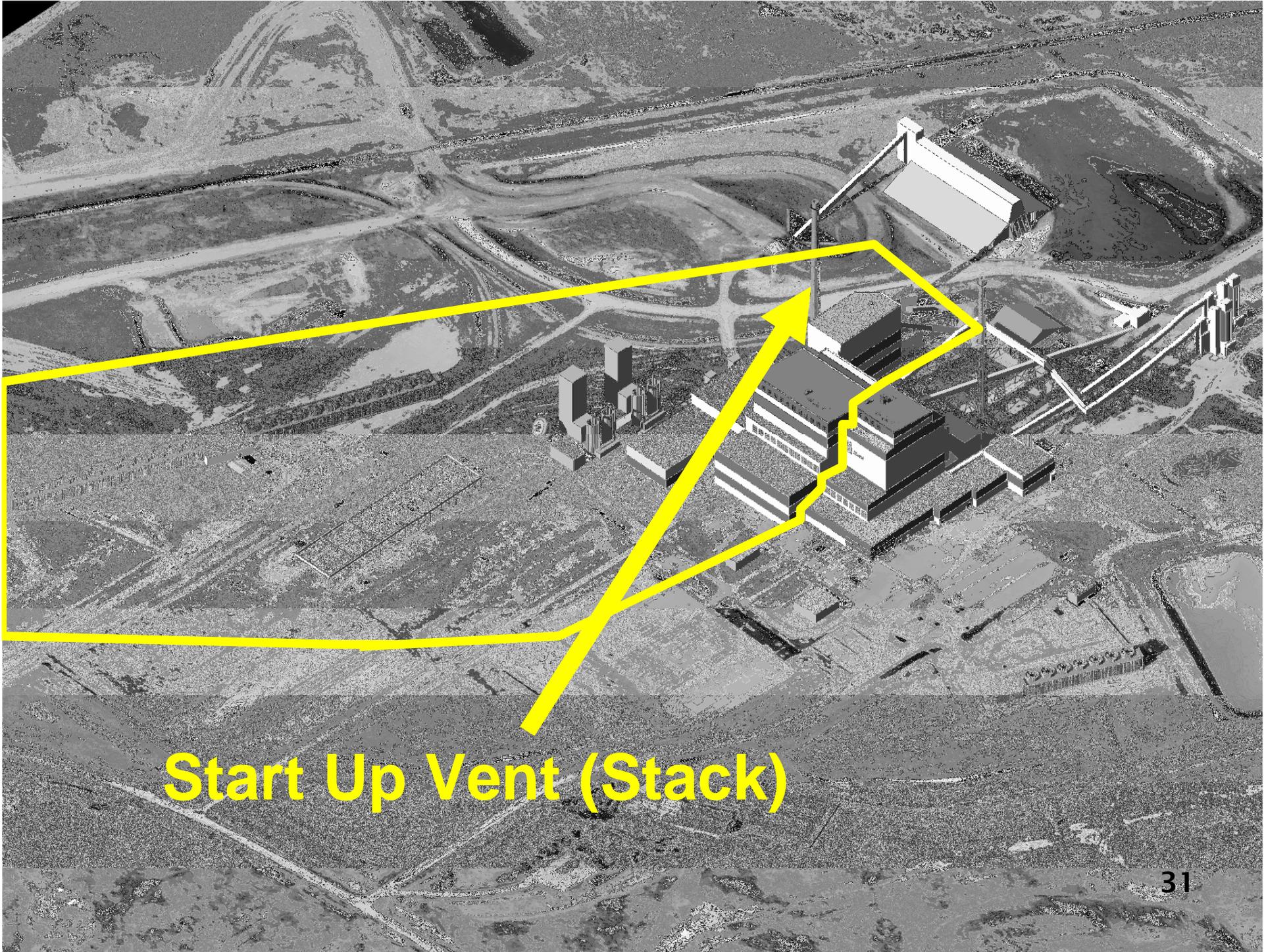
**Heat  
Rejection**



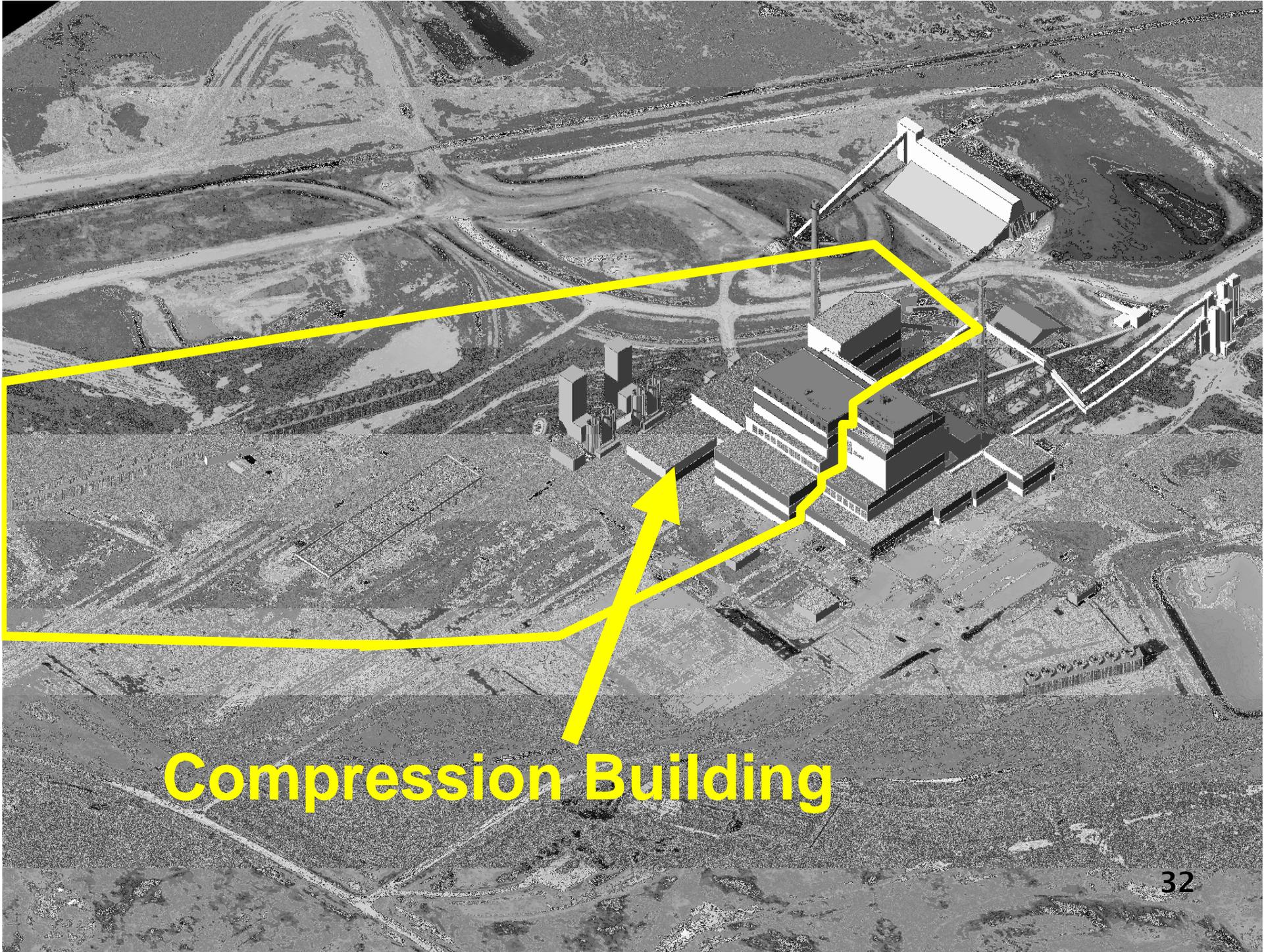
ASU



**Turbine/Boiler House**



**Start Up Vent (Stack)**



**Compression Building**

# Clean Coal Project – Technical Proposal: In-Service Date & Capacity Factor

- Air Fired Operation Date
  - March 1, 2012
- Oxyfuel In-Service Date
  - September 1, 2012
- Forecast Capacity Factor
  - 85%

# Clean Coal Project – Technical Proposal: Operating Costs

- \$26 million per year O&M cost
  - \$18 million fixed cost
  - \$3.80 variable cost/MWh
  - Life cycle capital costs also estimated
- Coal Requirements
  - 2.3 Mt per year
- Fuel Pricing
  - Fuel Supply has established coal price
  - Dragline pricing received

# Clean Coal Project – Technical Proposal: CO<sub>2</sub> & Electrical Production

- Forecast Annual CO<sub>2</sub> For Sale
  - 3.15 million Mt per year - net
- Annual Electrical Production
  - 2.2 million MWh - net

# Atmospheric Emissions Performance Comparison

	2006 Compliance <sup>1</sup>	Conventional Unit (Approved 1988)	Clean Coal
SO <sub>2</sub> , kg/MWh	2.9	2.86	~ 0 ✓
NO <sub>x</sub> , kg/MWh	0.69	2.86	0.02 ✓
Particulate Matter, kg/MWh	0.095	0.49	~ 0 ✓
Mercury, kg/TWh	15.0	-	~ 0 ✓
CO <sub>2</sub> , kg/MWh	1000 (unregulated)	1044.0	44.0 ✓

1. These compliant guidelines reflect the current guidelines issued as New Source Emission Guidelines of the Canadian Environment Protection Act (CEPA) for SO<sub>x</sub>, NO<sub>x</sub> and PM, and the Canadian Council of Ministers of The Environment (CCME) Canada Wide Standard for Mercury.

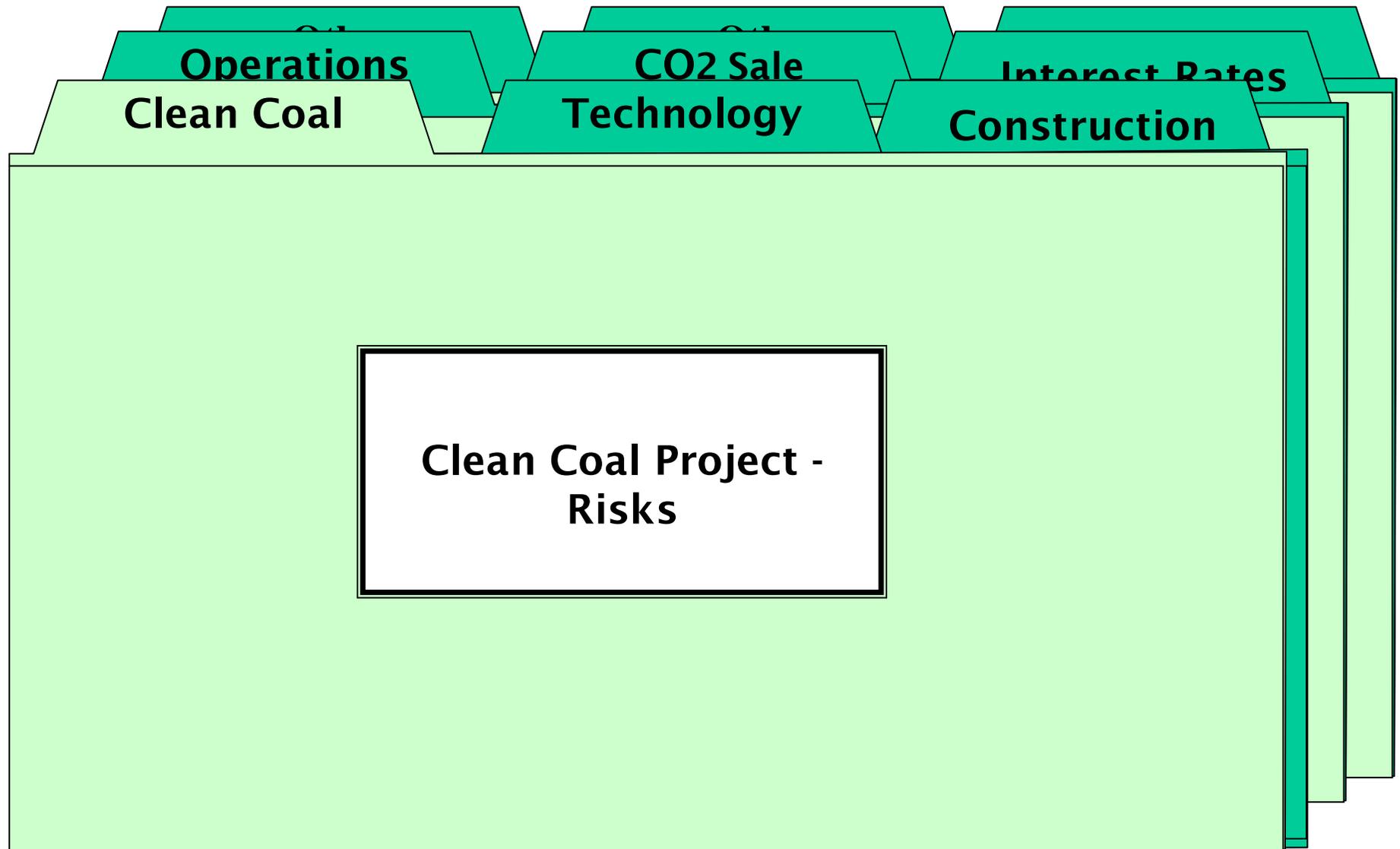
# Environmental Issues

- Project is an addition to an existing site
- Site was approved as a two unit site in 1988
  - One unit built – on line in 1992
  - Second unit approved as IGCC in early 1990's – not built
- EIS being updated now to cover the proposed clean coal unit at this site
  - Need to update EIS to current standards



# GHG Regulations

- Canada issued a “Regulatory Framework for Air Emissions” in April 2007
  - Will cover all air emissions, including CO<sub>2</sub>
  - Reductions in GHG intensity – 18% by 2010, 26% by 2015
  - \$15/tonne beginning in 2010
  - \$20/tonne in 2013
- Detailed regulations for a specific industry to be developed this year and issued spring of 2008
  - Several instruments being proposed
  - Still difficult to develop detailed plans



## Technology

### Issues

- (Safety – managed through HAZOP)
- Oxyfuel Process
  - Flue Gas Cooling
  - Furnace Heat Transfer
  - Burner Performance
- CO<sub>2</sub> Compression & Clean Up
- Air Separation Unit
- Process Integration
- Waste Water Management
- ..more....

# Conceptual Risk Assessment

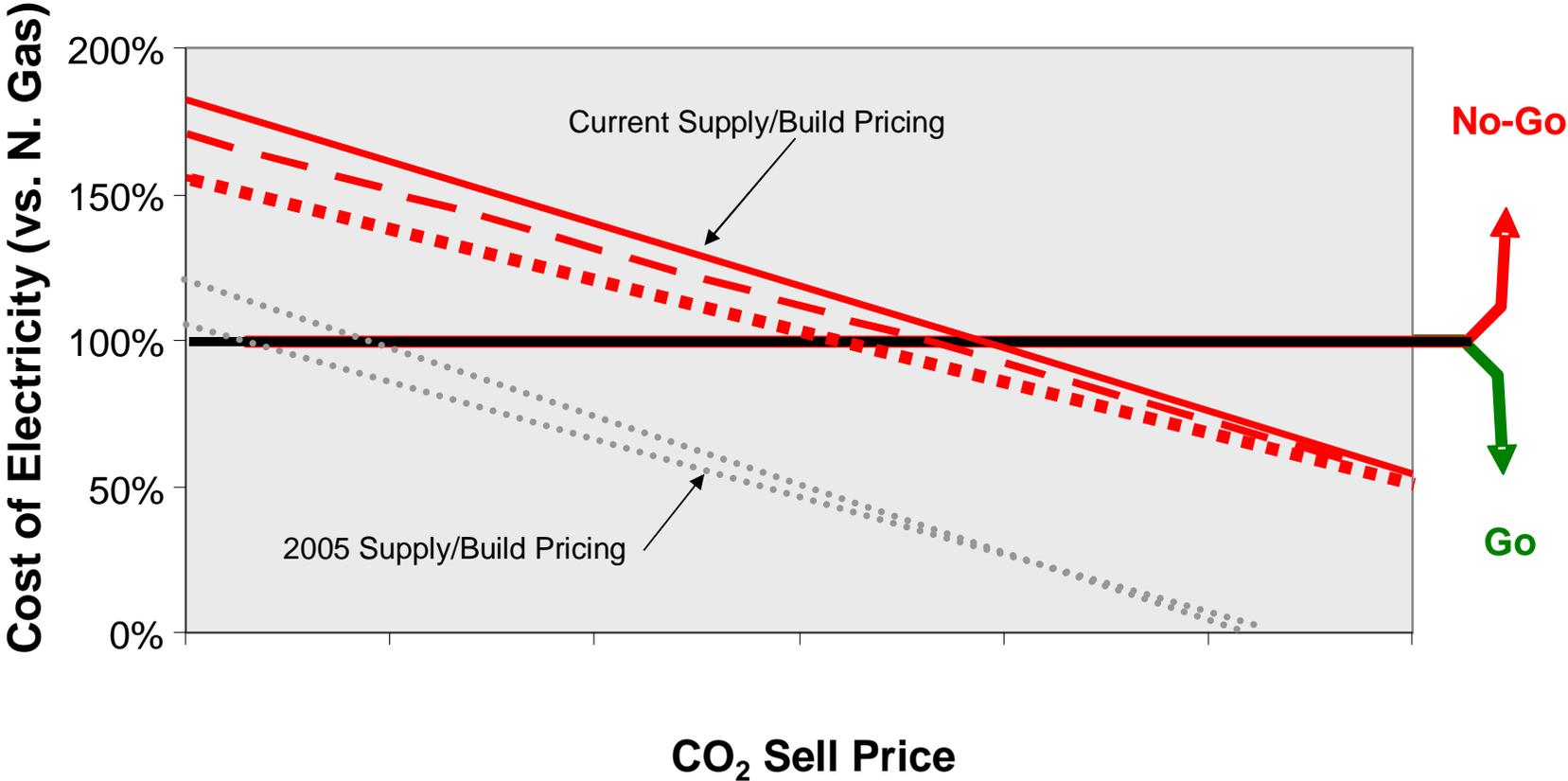
(Values are for demonstration only)

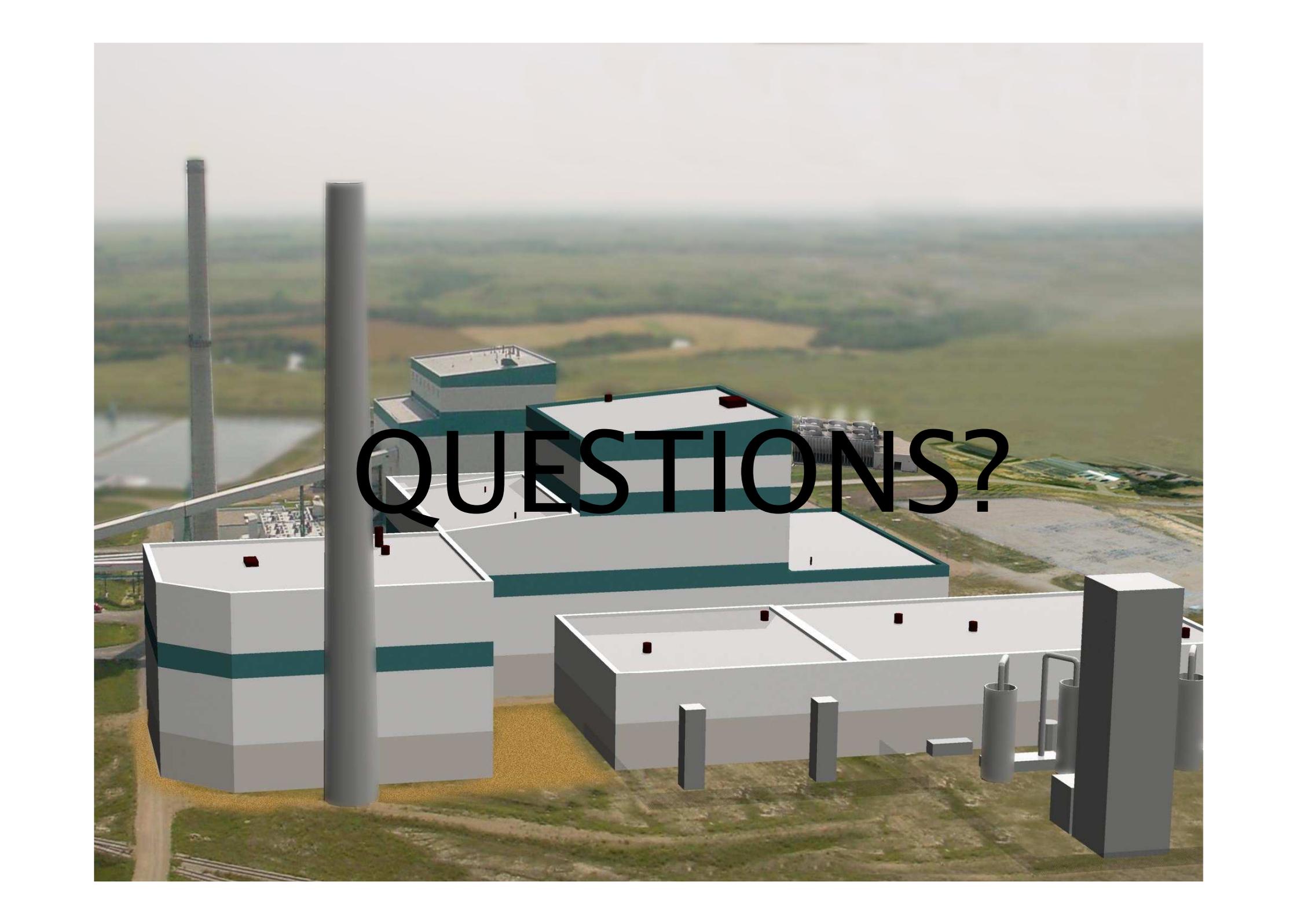
Issue	Clean Coal		Compliant Coal	
	Expected Loss	Maximum Exposure	Expected Loss	Maximum Exposure
Construction Labour	\$ 55,000,000	\$ 550,000,000	\$ 38,465,250	\$ 384,652,505
CO2 Sale Price	\$ 96,000,000	\$ 480,000,000	\$ -	
Electricity Sale Price	\$ 48,000,000	\$ 240,000,000	\$ 48,000,000	\$ 240,000,000
Change in Interest Rates	\$ 20,000,000	\$ 200,000,000	\$ 13,987,364	\$ 139,873,638
Long Term OM&A Costs	\$ 32,000,000	\$ 160,000,000	\$ 16,000,000	\$ 80,000,000
Technical Risks - Oxyfuel	\$ 34,375,000	\$ 137,500,000	\$ -	\$ -
Material Price Risk	\$ 25,000,000	\$ 100,000,000	\$ 17,484,205	\$ 69,936,819
GHG Regulations			\$ 240,000,000	\$ 960,000,000
	\$ 310,375,000	\$ 550,000,000	\$ 373,936,819	\$ 960,000,000



GHG Exposure for Compliant Coal may offset the project execution risks around "First Of" Clean Coal

# Shand #2 CO<sub>2</sub> Cogen Plant - 2007 Supply/Build Prices



An aerial photograph of an industrial facility, possibly a refinery or chemical plant, with a 3D architectural model overlaid. The model features several large, white, rectangular storage tanks with teal-colored horizontal bands. Two tall, grey, cylindrical smokestacks are prominent. The background shows a landscape with green fields, a body of water, and a hazy sky. The word "QUESTIONS?" is written in large, bold, black capital letters across the center of the image.

**QUESTIONS?**



*Progressive Energy*



**Financing a First of a Kind CCS  
Project based on IGCC**

**Brian Count**

---



# Agenda

---

- **The Market Opportunity**
  - The Technology
  - Economics
  - Financing
-



## The UK Electricity Market

---

- Requirement for new generating capacity over next decade is around 15GW
  - It is unlikely that excess capacity will be built over this period and therefore market will be structurally short and remunerate new entry
  - Carbon Market now working but policy position and price confidence post 2012 is still uncertain
  - Carbon Capture and Storage firmly on the agenda of clean energy options
-



## Strategic Issues for New Capacity

---

- Fossil fuel prices likely to remain firm in the medium to long term
  - Governments determined to significantly reduce CO2 emissions from current levels
  - UK will be importer of gas so a mix of fuel sources and supply will provide best risk mitigation against supply and price risk
  - EUTS in place but still uncertainty about long term policy and hence price stability
-



## The UK has a large technical capability for geological CO<sub>2</sub> storage (Mte CO<sub>2</sub>)

- North Sea has a large potential for storage of CO<sub>2</sub>
  - End of life Oil Fields
  - End of life Gas Fields
  - Aquifers
- A considerable proportion are available for CO<sub>2</sub> capture in the UK
- CO<sub>2</sub> storage and the possibility of Enhanced Oil Recovery are options for UK CCS projects

**Full potential of UK storage could accommodate lifetime production of CO<sub>2</sub> from 100GWe of coal plant**

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## CCS in UK has best chance of Success

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- UK market needs new clean power stations
- Climate Change high on the agenda and CO2 capture likely to be rewarded
- Readily available storage for CO2 at acceptable cost
- Opportunity for Enhanced Oil Recovery

**The UK has an excellent market climate for CCS to work and presents a major opportunity**

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# Agenda

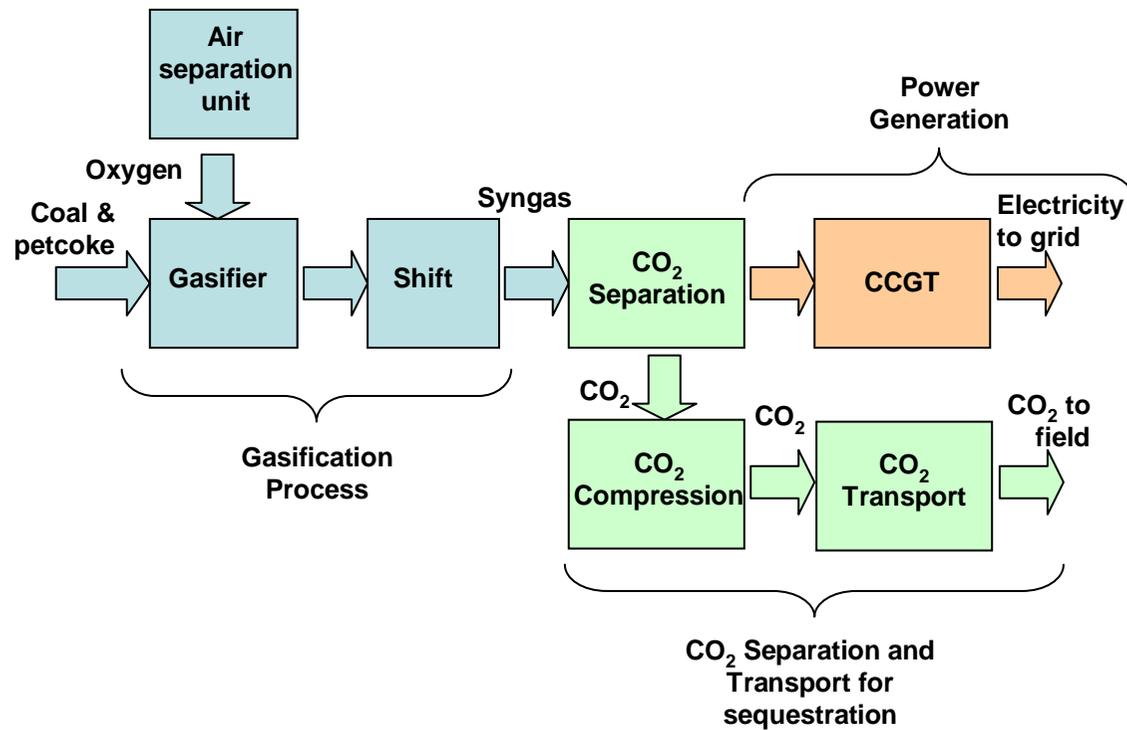
---

- The Market Opportunity
  - **The Technology**
  - Economics
  - Financing
-



# IGCC Technology

## Optimised design - proven technology



## Global Experience

- 160 commercial gasification plants
- 4,000MW IGCC (16 plants)
- >25m tonnes p.a. CO<sub>2</sub> reinjected in US
- 1,600km of CO<sub>2</sub> pipeline



## IGCC Technology Risk

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- All major components are proven at the scale
  - Gasifier
  - Gas separation plant
  - Gas Turbine burning Hydrogen
  - High Pressure CO<sub>2</sub> pipeline
  - CO<sub>2</sub> Storage

**Key residual technical risk is system  
Integration**

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# Agenda

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- The Market Opportunity
  - The Technology
  - **Economics**
  - Financing
-



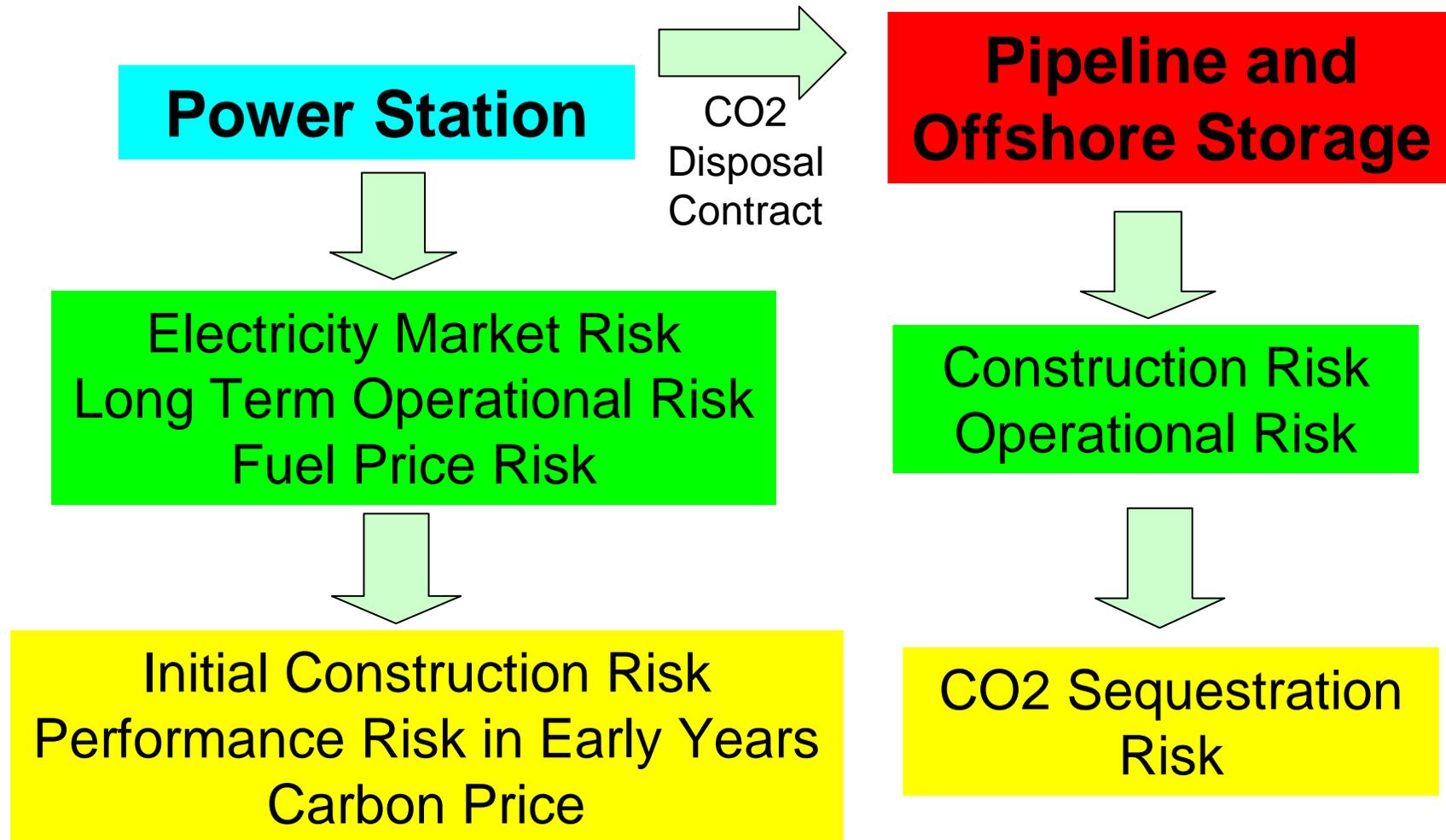
## New plant options: Plant relative Economics

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- Only the lowest cost new entrant plant will be remunerated
  - Gas CCGT will tend to be default option together with some new coal fired plant based on supercritical plant design without CO<sub>2</sub> capture
  - Base load operation is preferred for new entrant plant and low short run marginal cost is important
  - The present uncertainty over post 2011 implementation and future CO<sub>2</sub> price creates difficulty in making investment decisions on CO<sub>2</sub> reducing plant options that lock in cost of CO<sub>2</sub> reduction
    - Unless long term CO<sub>2</sub> prices can be confidently assessed in excess of £20 per tonne there will be minimal impact on technology choices
  - Renewables will be built as they are supported with ROC's
-



# IGCC with Carbon Capture – A Possible Risk Allocation





## The Basic Economic Factors

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- To make IGCC with CO<sub>2</sub> capture comparable with other New Entrant costs current estimates indicate that a CO<sub>2</sub> price in excess of £20 per tonne is required. This level of remuneration covers the capital and operational costs of capture, CO<sub>2</sub> transport and sequestration
  - Without such support the economic choice will be plant without CO<sub>2</sub> capture
  - Additional support will be needed to cover the first of a kind risk on construction and commissioning:
    - After experience these risks can be eliminated from future decisions
-



# Agenda

---

- The Market Opportunity
  - The Technology
  - Economics
  - **Financing**
-



## Power Station

---

- New Investment in the UK Power market will be dominated by large integrated players with large Balance Sheets
    - A natural consequence of a capital intensive industry
    - Portfolio players have more option value than single plant owners so should have a competitive advantage
  - New Power Stations are therefore best financed on Balance Sheet as merchant plant
    - There is no reason why large players should give PPA's unless they can access projects otherwise unavailable to them
  - Default new build will be CCGT's and Supercritical Coal without CO2 capture
    - As long as all players have a similar portfolio fuel and CO2 price risk will be passed to the consumer
-



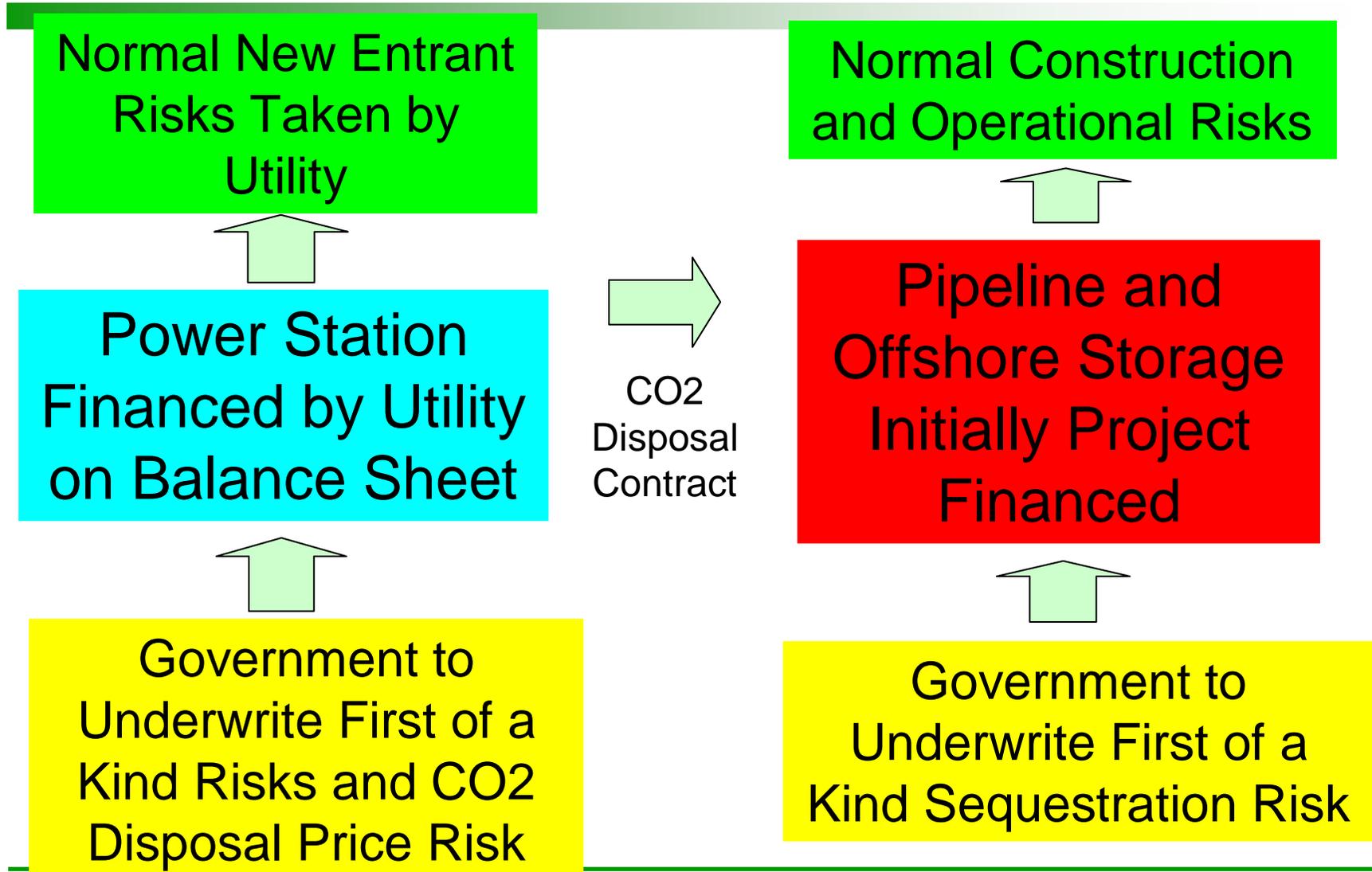
## Offshore Pipeline and Storage

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- Sources of revenue are from:
    - Power Station that pays for its CO<sub>2</sub> disposal
    - If pipeline and storage are over sized for the first project then there is opportunity to dispose of CO<sub>2</sub> from additional sources – eg other new Power Stations
    - Also the possibility Oil Field owners with CO<sub>2</sub> to Enhance Oil Recovery can be explored
  - Initial contract will be credit worthy if the Utility is the owner of the Power Station
  - Offshore project could therefore be project financed with a mix of debt and equity in this model
  - Could also be financed by Power Station owner on Balance Sheet
-



# A Financing Model under Consideration

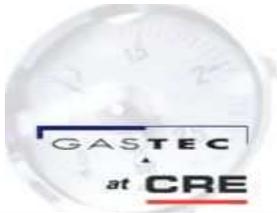




## Conclusion

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- Power Station is most likely to be best funded by Utility on Balance Sheet with sufficient support from Government to cover first of a kind risk and cost of CO2 removal and disposal
  - Power Station owner would likely require a contract for the disposal of CO2 by pipeline to offshore storage facility. This is paid for by the support given to the Power Station owner to cover the costs of CCS
  - If Offshore Company is separate it may elect to build in more capacity to provide CO2 disposal to others. This additional cost would likely be equity funded. This could be re-financed with additional debt as additional CO2 disposal contracts are finalised.
  - Entire structure is dependent on adequate support from Government to cover the risks over and above default new entry investment risks
-



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# Mersey & Dee Basins Carbon Capture Scheme

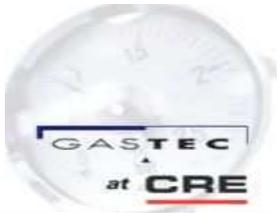
## Inaugural Discussions

Meeting Chaired by

Mark Crowther

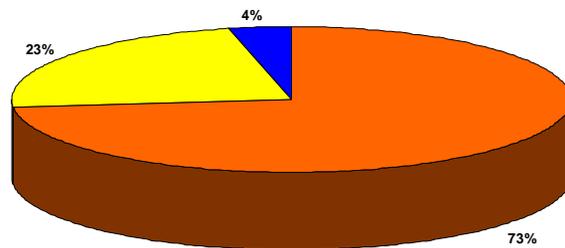
GASTEC at CRE and c:sense verification

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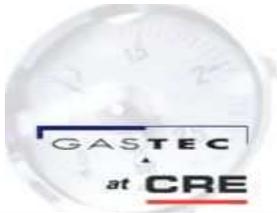
## To Re-Cap..technical aspects of the scheme

- Mersey & Dee Basins
- 20mtpa CO2 within a 20 mile radius
- 3 Tiers & 3 operational network pressures



■ Tier 0 Sites ■ Tier 1 Sites ■ Tier 2 Sites



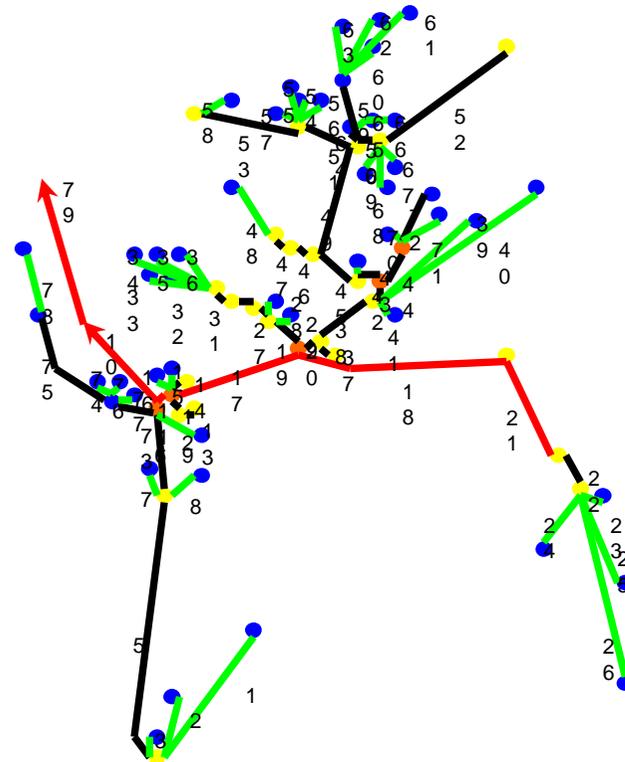


## To Re-Cap

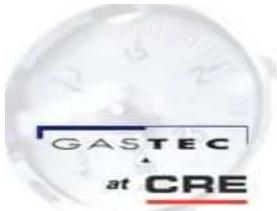
- High Pressure – Supercritical Flow  
80bar+
- Medium Pressure – 10bar
- Low Pressure – 800mbar
- Considerable cost savings of  
negative pressure network for small  
sources

Detailed cost estimates....AMEC

Initial safety cast discussed with UK HSE

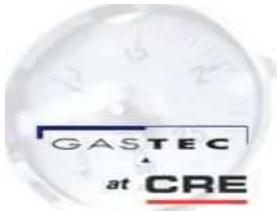






## Estimated Capital Costs

Element in Scheme	£ million
Capture (very loose estimate) (all Tiers)	<b>2,800 – 3,000</b>
Transmission	
Tier 0 only	<b>580</b>
Tiers 0 & 1	<b>820</b>
Tiers 0, 1 & 2	<b>1,200</b>
Disposal (platform & well alterations)	<b>40 - 60</b>
<b>TOTAL SCHEME (all Tiers)</b>	<b>4,040 – 4,260</b>



## IN SUMMARY

Likely cost of CO<sub>2</sub> disposal from the M&DCCB scheme:-  
\$50/tonne ~ 37euro/tonne

Cf value of CO<sub>2</sub> from EUETS (avoided emissions):-

15 to 20 euro/tonne

Difficult

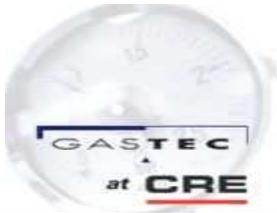
30 to 40euro/tonne

Possible

>50euro/tonne

Reasonable to good return

Possibility of extremely good margins if price of carbon rose  
to capping price of 100euro/tonne



---

## OUTSTANDING ISSUES

Value of CO<sub>2</sub> against essentially a politically defined price....very different to almost every other market.

Is the risk to the industry of Mersey & Dee basin GREATER by not proceeding ie might CO<sub>2</sub> reach 100euro/tonne?

Corporate structure (Drainage board model? Garbage model?)

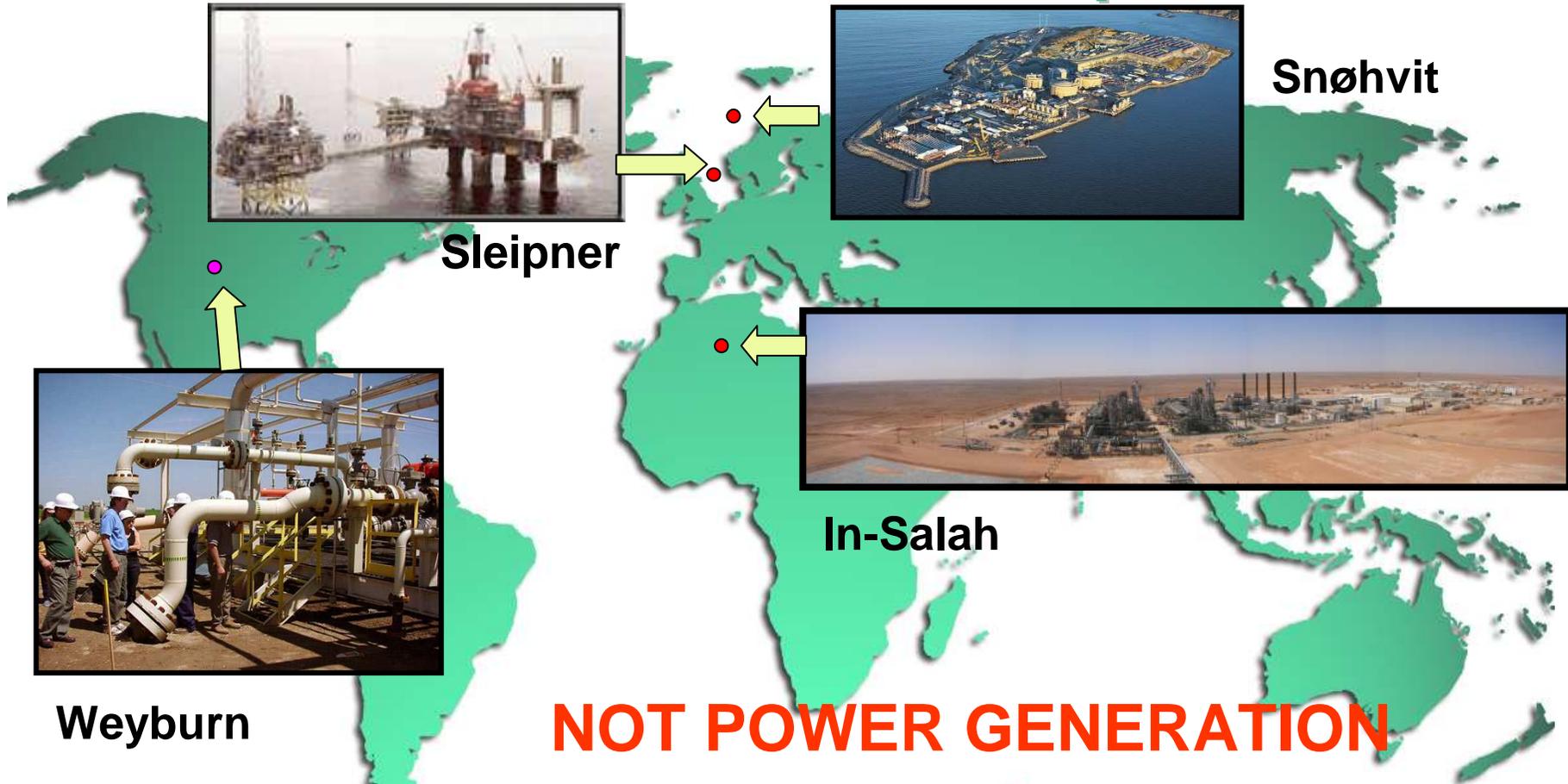
Gas quality

Sizing of lines vs Timing of start up for collection plant

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## Commercial-scale CCS operations

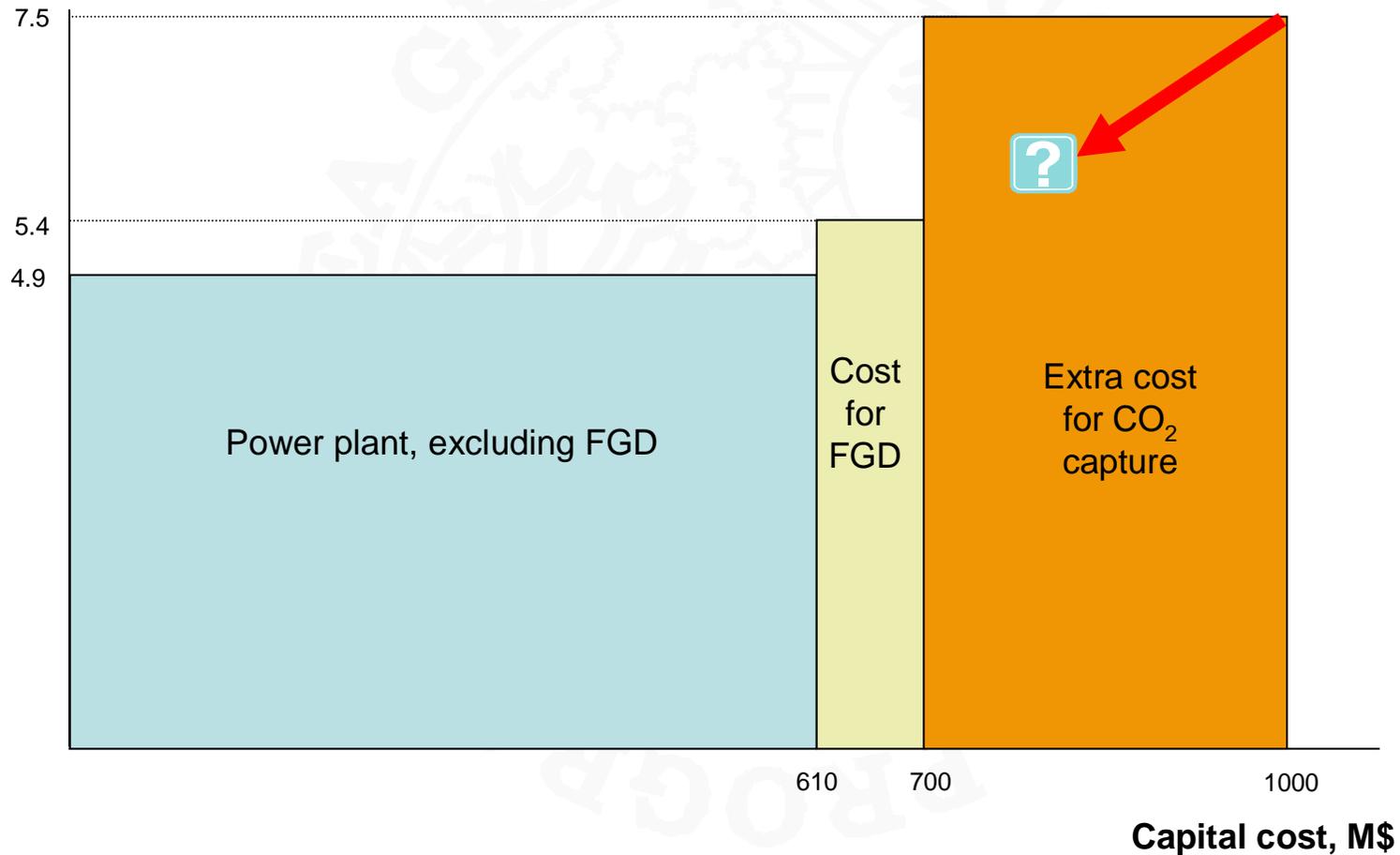


Images Courtesy of BP, Statoil, and PTRC



# Risks and Rewards

Cost of electricity, c/kWh



# MARSH

June 1<sup>st</sup> 2007

## **Options for managing liability in CCS projects**

**Matt Elkington**

London



Marsh & McLennan Companies

# Liability Management in CCS Projects

Why is this important?

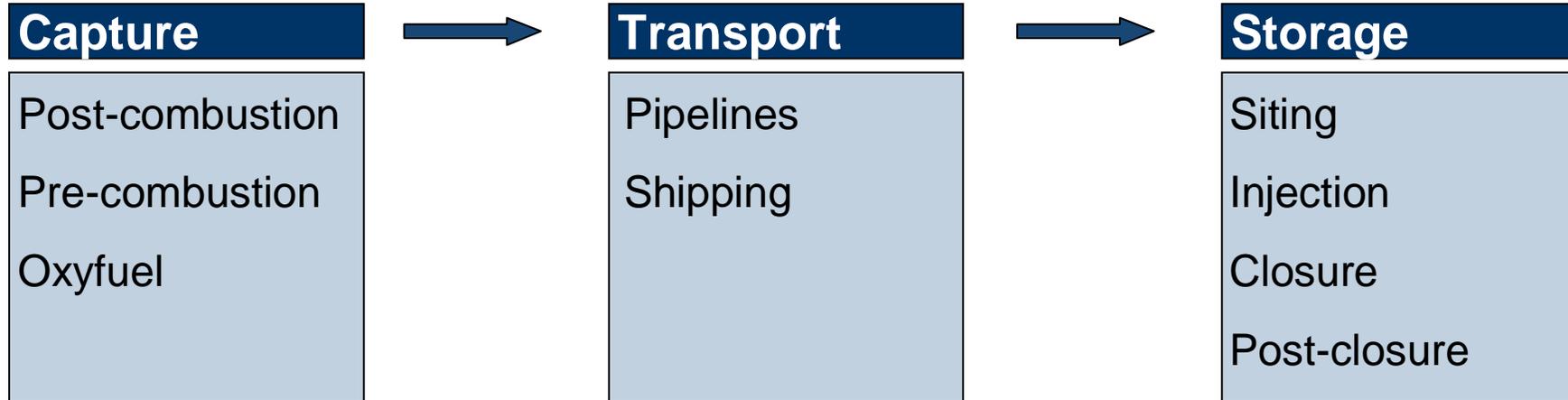
- CCS projects expose stakeholders to new, unique and potentially significant risks and liabilities
- Long-term nature of storage creates potential for liability to manifest itself over timeframes that are beyond the scope of the private sector alone
- Lack of actuarial data on integrated large scale projects coupled with an absence of uniform international regulation creates major obstacles to risk management, private investment and wide-scale deployment

BUT

- CCS potential as a primary tool against climate change, the availability of analogous information in EOR, and the commitment of global stakeholder groups is recognised and supported by the risk management industry

# Liability Management in CCS Projects

Storage liability is the major sequestration risk



**Pressure**

Structural damage

- induced seismicity
- well seal integrity

CO<sub>2</sub> risks can have direct, indirect, local and global impacts

## Leakage & Migration

Drinking water pollution

- chemical
- brine displacement

Atmospheric escape

- harm to humans, flora & fauna
- climate change (ETS, Kyoto?)

Resource damage

- hydrocarbons
- land

# Liability Risk Management

Exposures are complex and lack certainty

- Holistic risk assessment and quantification of CCS project exposures is a precursor to mitigating financial risk and liability, but many fundamentals remain unanswered:
  - What are the size and likelihood of potential liabilities?
  - What is the definition of CO<sub>2</sub>?
  - Who is liable and best placed to shoulder liability?
    - Operator/Developer/Owner
    - Credit benefactor
    - Government
  - Who could be an injured party?
    - Property owners
    - Public
  - How will MMV and remediation be undertaken?
  - What are the optimal approaches to long-term liability management?
    - Public/Private phasing

} All of these?

# Long-term Liability Management

## Structural options

- Liability during (short-term) operational phase can mainly be covered by contract and traditional risk transfer (once modelled)
- Long-term liability is much more difficult to hedge due to timeframe of when and how significant intrinsic risk manifestation could be:
  - Environmental
    - Damage to climate
    - National inventories and assigned credits
  - In-situ
    - Public health
    - Ecosystems
    - Resources
  - Cross-border
    - Leakage and migration in other countries
- Private to public transfer of liability seems most feasible solution and could take several structures

Underwriting the Risk  
- How likely is this and when?  
- How much could it cost?  
- Who is responsible?

# Long-term Liability Management

## Structural options – Government backed indemnity

Example: US Price-Andersen Act

- No-fault (strict) indemnity for nuclear industry against liability caused by accidental releases
  - Aimed to provide incentive to private developers when risks and potential liabilities were unknown
- Provides a layered risk pool
  - 1<sup>st</sup> layer: each individual plant obtains \$300 million primary cover
  - 2<sup>nd</sup> layer: each plant must contribute up to \$95.8 million to a fund if an accident occurs (capped at \$15 million annually)
  - 3<sup>rd</sup> layer: federal government finances any outstanding balance over and above individual and collective layers

### CCS cost/benefit

- ✓ – Provides liability cap for industry
- ?/ ✗ – More suitable for very rare and catastrophic risks
- ✗ – Negative public perception
- Marsh ✗ – Inaccurate risk assessment and pricing could leave insurers and public exposed

# Long-term Liability Management

## Structural options – Hybrid compensation

Example: CERCLA (US Superfund)

- EPA administered fund created via taxes on oil and chemical corporates to address investigation and clean up of abandoned hazardous waste sites
  - Can make current and past site owners/operators strictly and joint and severally liable for clean up, as well as persons who arranged disposal or transport to site (with disposal)
- Liable parties can use hybrid instruments – risk transfer e.g. stop loss, and self insurance to cap and manage their responsibilities

CCS cost/benefit

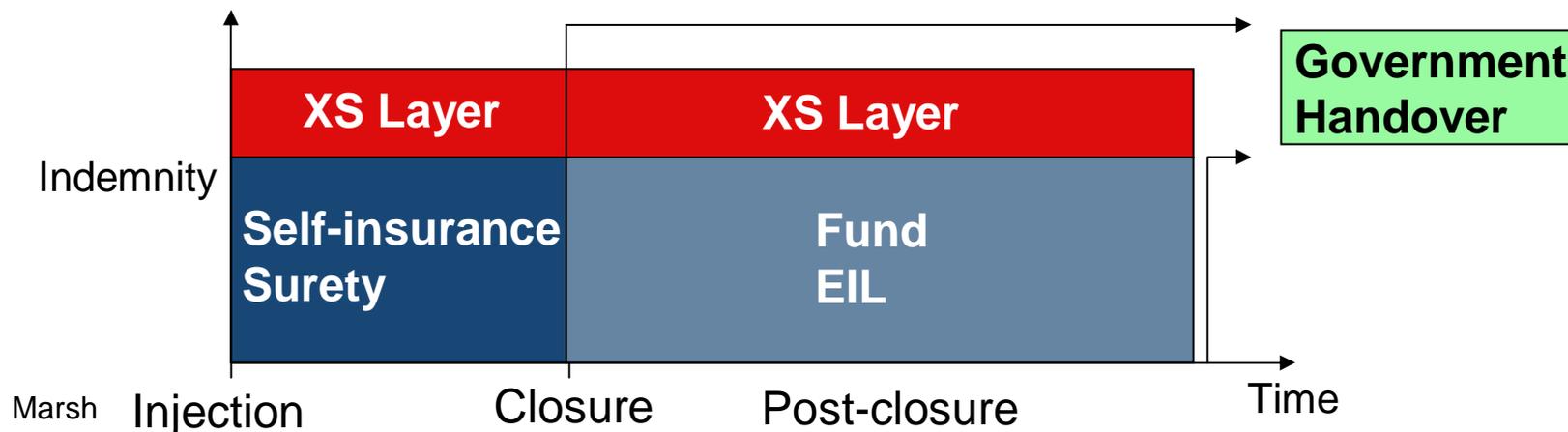
- ✓ – CERCLA is flexible and responds to developments in market conditions
- ✓ – Allows use of hybrid instruments for optimal risk hedging and provides security (remediation fund) for orphan sites
- ✗ – Fund is too small – insufficient collection and poor solvency hedging
- ?/ ✗ – Joint and several positions can be problematic

# Long-term Liability Management

## Structural options – Phased liability

Example: Private/Public Liability Transfer

- During operational phase of injection, closure and (agreed) post-closure period prior to transfer to government, liable party provides:
  - Self insurance or insolvency proof financial guarantee for expected costs incurred during operational period
  - Liability risk transfer for unexpected XS costs during operational phase
  - Fund with XS layer for post-injection phase liability or full risk transfer e.g. environmental impairment insurance up to agreed hand over date
  - Fund for post closure MMV up to or past agreed handover date



# Long-term Liability Management

## Structural options – Phased liability

### Example: Private/Public Liability Transfer

- Development of risk transfer will be contingent on many factors, including:
    - Creation of actuarial data and models
    - Ex ante and regulatory confirmation of:
      - Liable parties
      - CO<sub>2</sub> status
      - Cross-border treatment
      - CCS in GHG mechanisms
- Pricing the Risk  
In addition to these factors, amount sequestered, length of term, and site risk will determine sum insured and premium rates
- Capacity may ultimately only be available for certain project methodologies

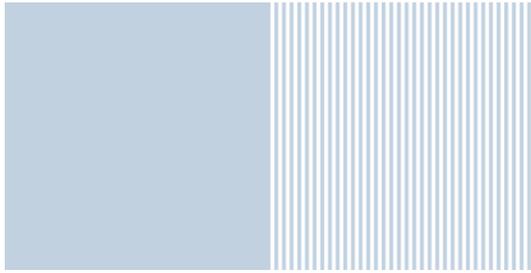
### CCS cost/benefit

- ✓ – Long-term liability is transferred from private sector
- ✓ – Allows use of hybrid instruments for optimal risk hedging and caps liability
- ✓ – Flexible and responds to developments in market conditions
- ?/ ✗ – Risk transfer cost could remove economic feasibility of project
- ✗ – Negative public perception – government subsidy

# Long-term Liability Management

## Conclusions

- Long-term nature of CCS liability poses major challenge to its successful large-scale deployment
- Multiple uncertainties and a lack of real actuarial data makes risk management complex and underwriting risky, though analogous data is available
- Existing models such as Price-Anderson and Superfund have elements of public/private liability management with potential application in CCS but none are ideal
- Liability management model will most likely be determined on a case-by-case basis and require robust actuarial and contractual analysis combined with regulatory backing
- Insurance market is committed to supporting companies and governments manage climate change risk – talk to us!



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# Equity and Venture Capital Investment in CCS

**Anthony White**

1 June, 2007

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Climate Change **Capital** 

At what carbon price is CCS economic?

---

**Around €25-30/tCO<sub>2</sub>e for coal?**

But far lower if you can use the CO<sub>2</sub>

# Difference Between Economics and Financing

---

Economics  
Is it conceptually possible?

- Is it a positive NPV under-taking?
- Are all the component parts economically viable?
- Does it meet a reasonable cost of capital?

Financing  
Can you raise the money?

- Are the risks correctly allocated?
- Are risks well managed?
- Is the capital structure right?
- Is there investor appetite?
- What does the asset-class look like?

**Issues in clean coal exist in the gap between economics and financing**

# Hypothetical abatement related investment

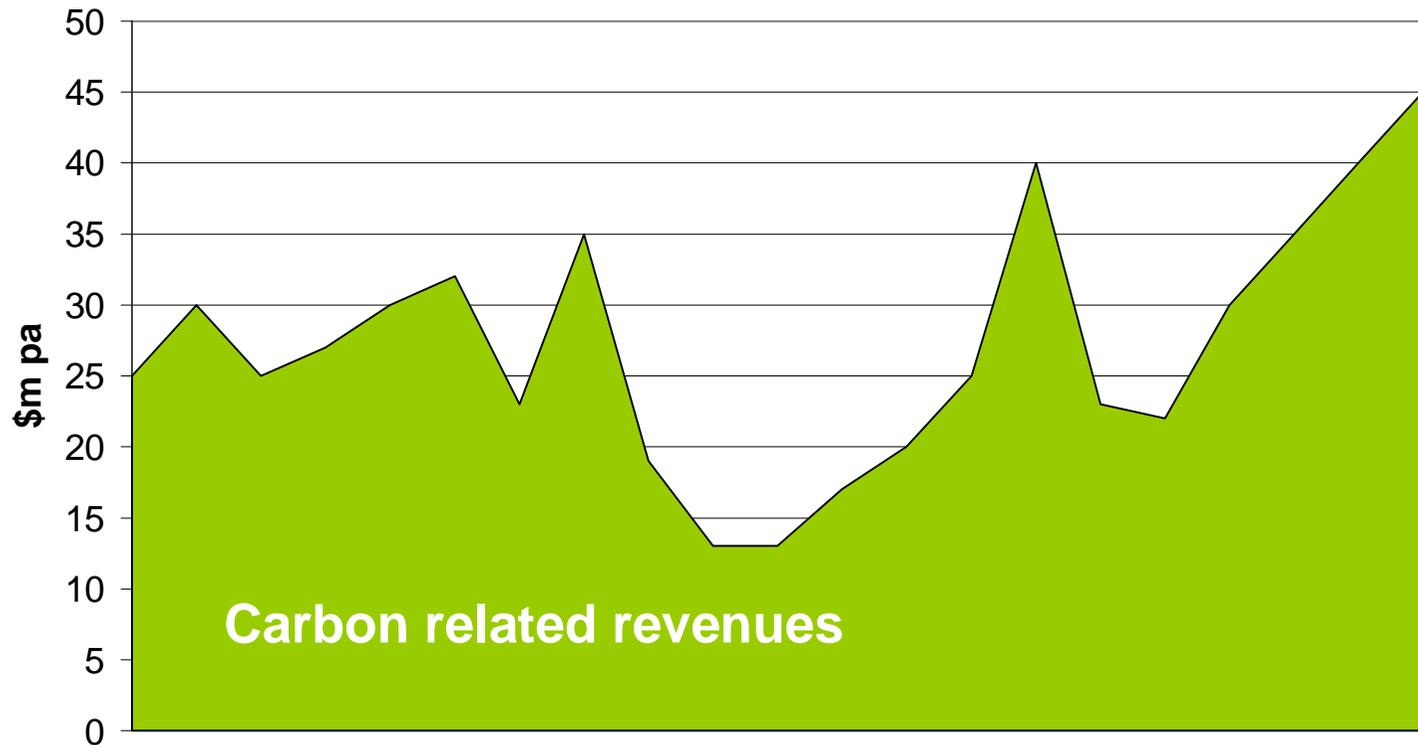
Investment costs  
\$200m

NPV of savings  
amounts to \$220 m  
over period

So go ahead?

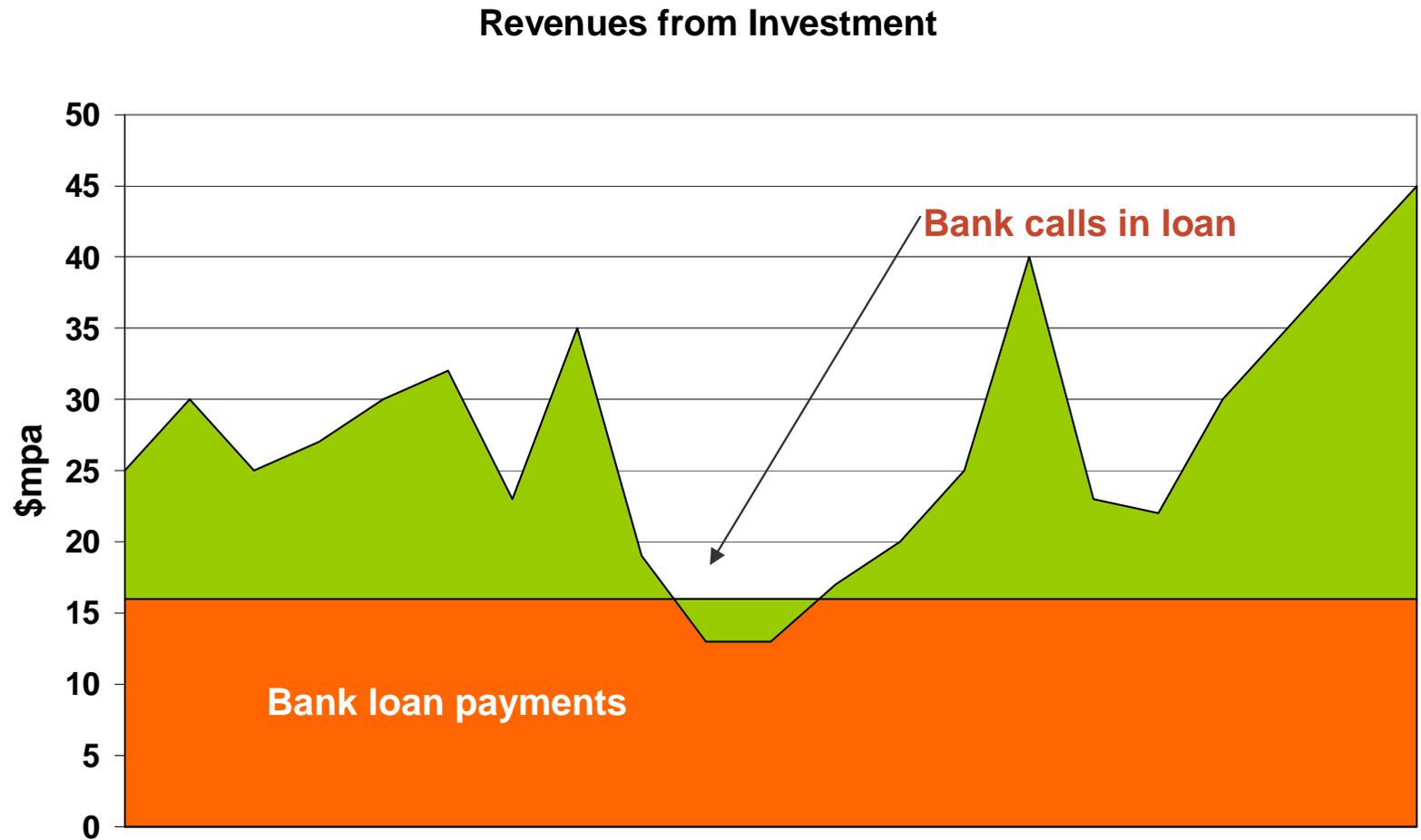
Can we raise debt?

Revenues from Investment



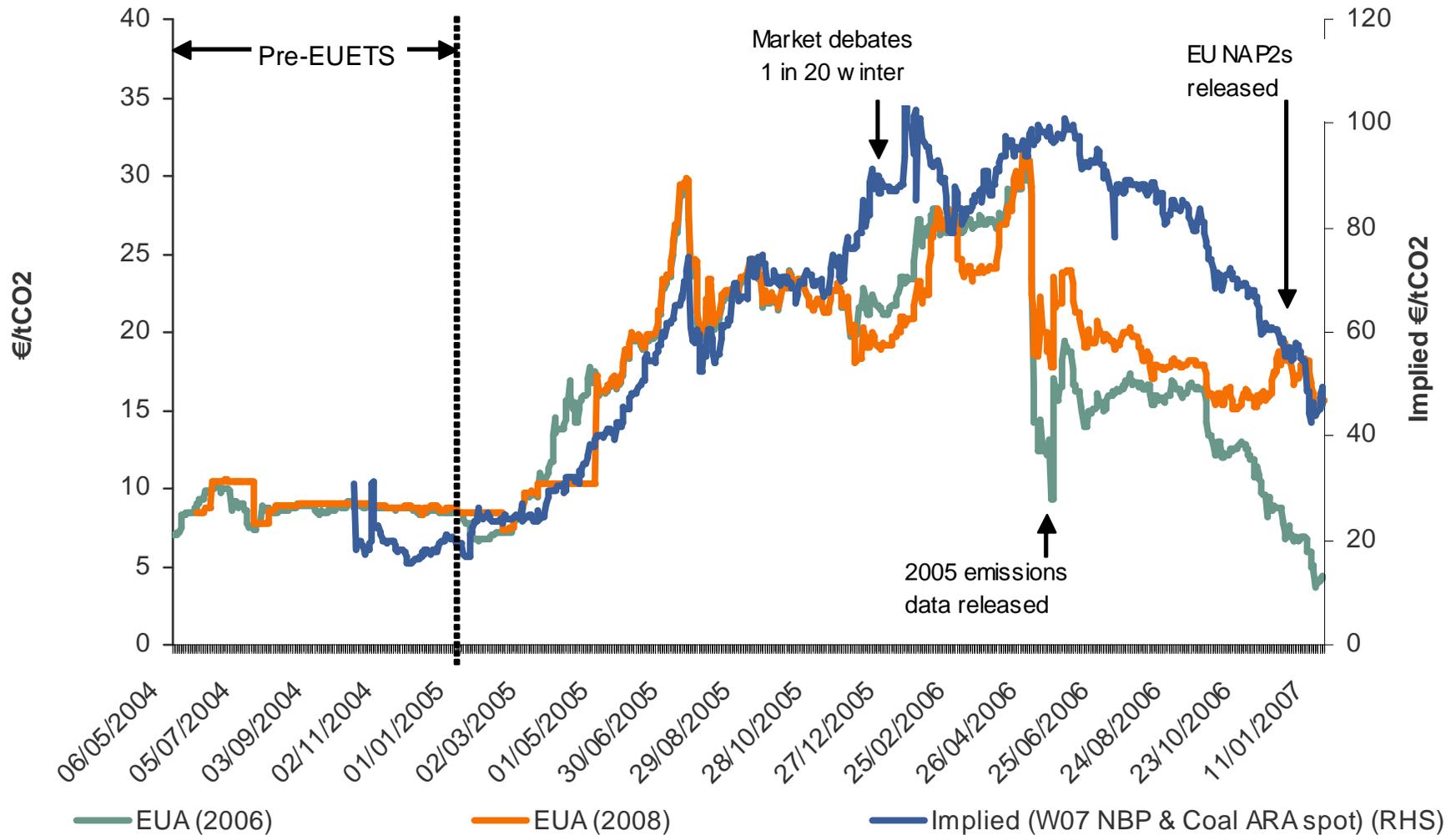
# But it helps if you know how low prices can go!

- Bank interest payments of \$16m pa
- Company goes bust
- Lose access to later cash-flows



# EU ETS: What has happened?

## Historical EUA and UK fuel prices



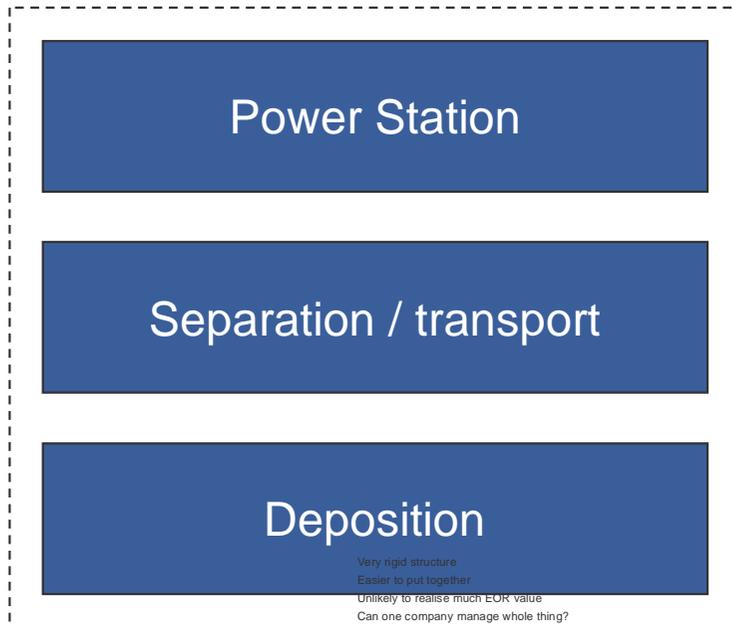
# Consequences

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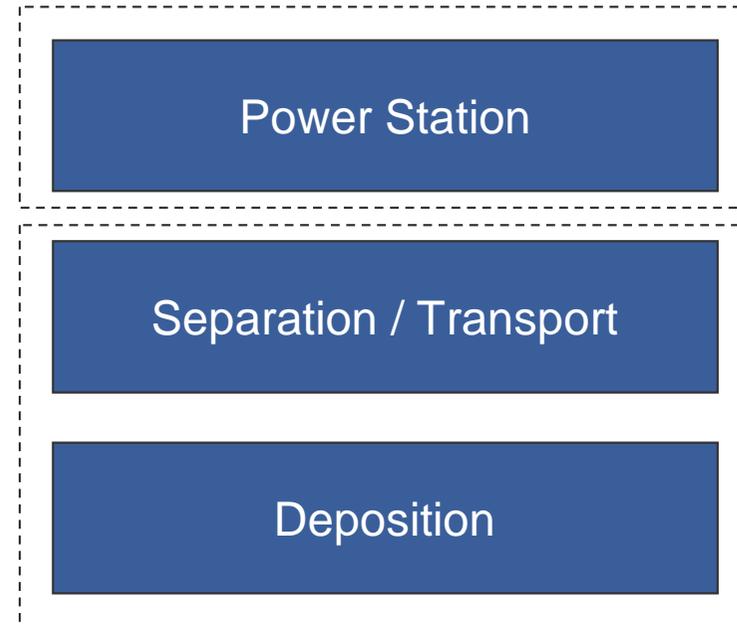
- Prices driven by coal & gas prices AND policy
  - Minimal change in operating behaviour
  - No investment in Europe
  - Large scale investment in developing world
- so a floor to carbon emission costs would be helpful

# Carbon Transport and Storage: Financing Issues

## Integrated Projects



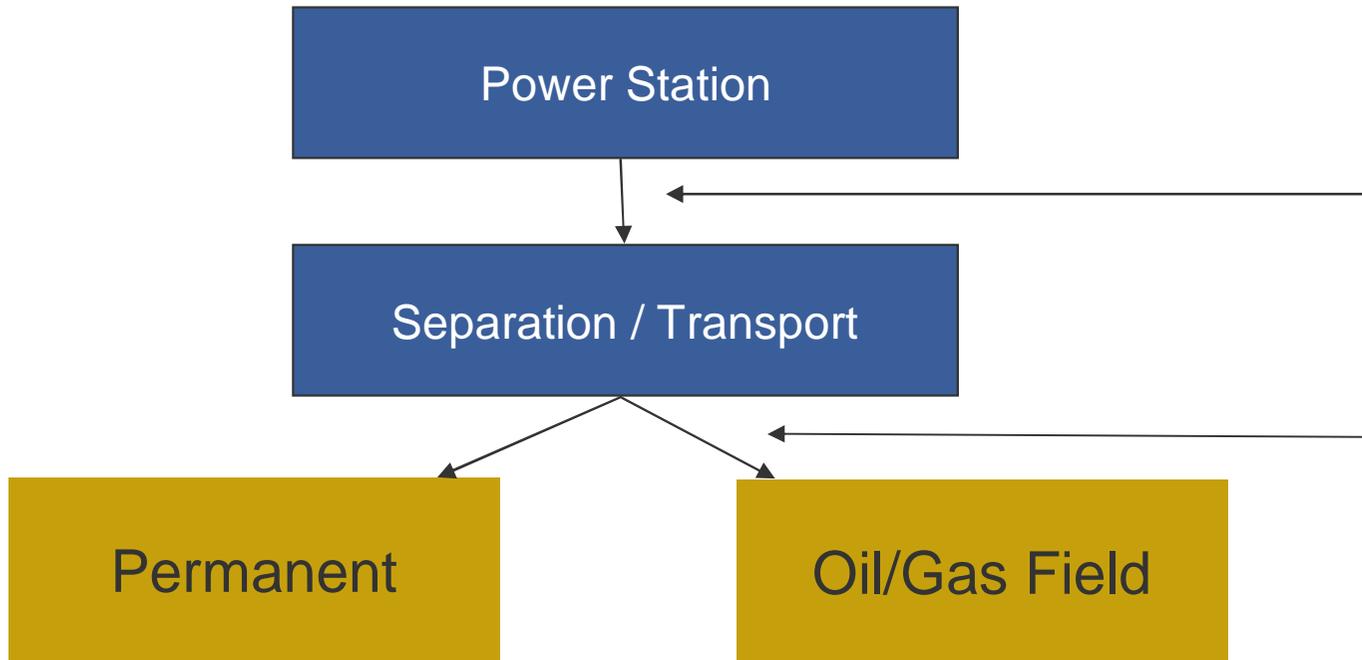
## The Value Chain



- Flexible
- Harder to put together
- Requires ability to contract at interfaces
- Better aligns tasks of parties

# Who pays?

## The Value Chain



## Issues

What price CO<sub>2</sub>?

Duration?

Credit ratings?

# Financial Players

---

## Players

*Short term*

*Long term*

Power Station

Venture Capital  
Power Companies

Power Companies

Separation / transport

Venture Capital  
Energy Companies

Energy Companies  
Banks  
Private Equity

Deposition

Venture Capital  
Energy Companies

Energy Companies  
Private Equity

# Contact Climate Change Capital

---



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**Deloitte.**

# Policy Options for incentivising low carbon power generation in different jurisdictions

Adam Whitmore

IEA Expert Meeting on  
financing carbon capture  
and storage projects

1<sup>st</sup> June 2007

Audit . Tax . Consulting . Corporate Finance .



## There is a wide range of mechanisms available to support low carbon power generation

<b>Type of mechanism</b>	<b>Examples</b>
Mandated requirements for new plant to be low carbon	<ul style="list-style-type: none"> <li>• EU suggestion that all new plant be low carbon from 2020 (EU ETS would cover emissions from existing as well as new plant)</li> <li>• Portfolio standards in USA</li> </ul>
Carbon pricing	<ul style="list-style-type: none"> <li>• Tradable allowances</li> <li>• Taxes</li> <li>• Hybrids of taxes and tradable allowances</li> <li>• Potentially supported by other financial instruments</li> </ul>
Industrial policy support	<ul style="list-style-type: none"> <li>• Capital Grants</li> <li>• Tax breaks</li> <li>• Government or public utility equity</li> </ul>
Support for new technologies, especially renewables	<ul style="list-style-type: none"> <li>• Reserved market (may be implemented with tradable certificates)</li> <li>• Premium price set by regulator (e.g. feed-in tariffs)</li> <li>• Premium price set by auction, tender or negotiation</li> </ul>

## **There are good reasons for using emissions trading to incentivise abatement, but it has significant limitations**

- For threshold phenomena allowances have advantages over taxes
- Climate change is likely to have thresholds associated with the global stock of pollutants implying advantages in principle for emissions trading
- Obtaining international agreement on quantity limits is less difficult than obtaining agreement on taxes
  - e.g. OPEC quotas, the Kyoto Protocol, EU burden sharing agreements and EU ETS NAPs
  - common international taxes (such as the EU's attempts to introduce a carbon and energy tax) have proved difficult to achieve
- An international regime to incentivise emissions reduction based on tradable allowances therefore has significant advantages especially with:
  - wide geographical and sectoral coverage
  - tight, long-term, credible caps
- The EU ETS represents an important step towards such an international regime with prospects for USA and Australia appearing promising
- But present arrangements may not create sufficient long-term certainty to stimulate the necessary investment, with the risk of weakening future caps

## **Taxes also have advantages but raise political difficulties**

### **Taxes have advantages...**

- Provide stable pricing signal into long term as governments need revenue
- Avoid risk of very high or very low carbon prices and consequent economic disruption

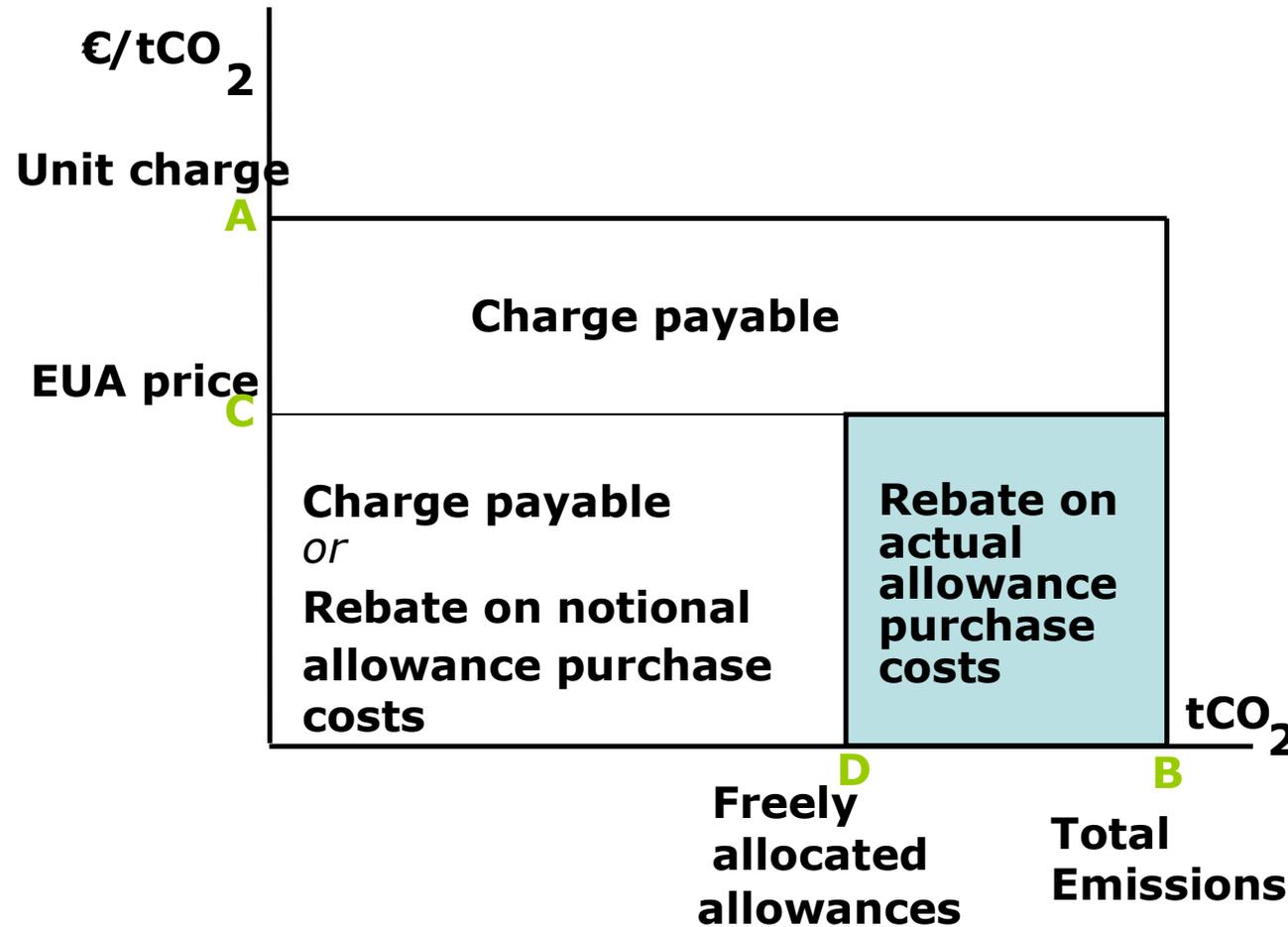
### **But tend to be politically unpopular...**

- Inelasticity of energy demand can imply large income transfers
- Competitiveness concerns due to difficulties of international harmonisation
  - Auctioning of emissions allowances may raise similar objections

**.... And do not guarantee meeting quantity targets**

# Fiscal measures could place a floor on the price under a cap and trade scheme, providing more stable price signals to investors

*Illustration of floor with EU ETS (EUA price below floor)*



Initial Bill = charge  
x total emissions  
**A x B**

Allowance purchase  
cost = EUA price x  
emissions purchased  
**C x (B - D)**

Notional allowance  
purchase costs =  
EUA price x freely  
allocated  
allowances **C x D**

Note: If extended  
outside the power  
sector may also  
rebate local taxes  
such as CCL

## **Objections to this type of scheme do not seem compelling in practice**

### **Objections**

### **Response**

**Stern: may lead to differences in international carbon prices in practice**

**Prices differ only if allowance prices are below the floor**

**A harmonised global carbon price is a long way off - carbon prices will vary anyway (e.g. between schemes)**

**Energy prices also vary for many other reasons**

**Stern: obstacle to linking to other schemes**

**Buy-back mechanism may make linkage more complex but tax and rebate mechanism does not**

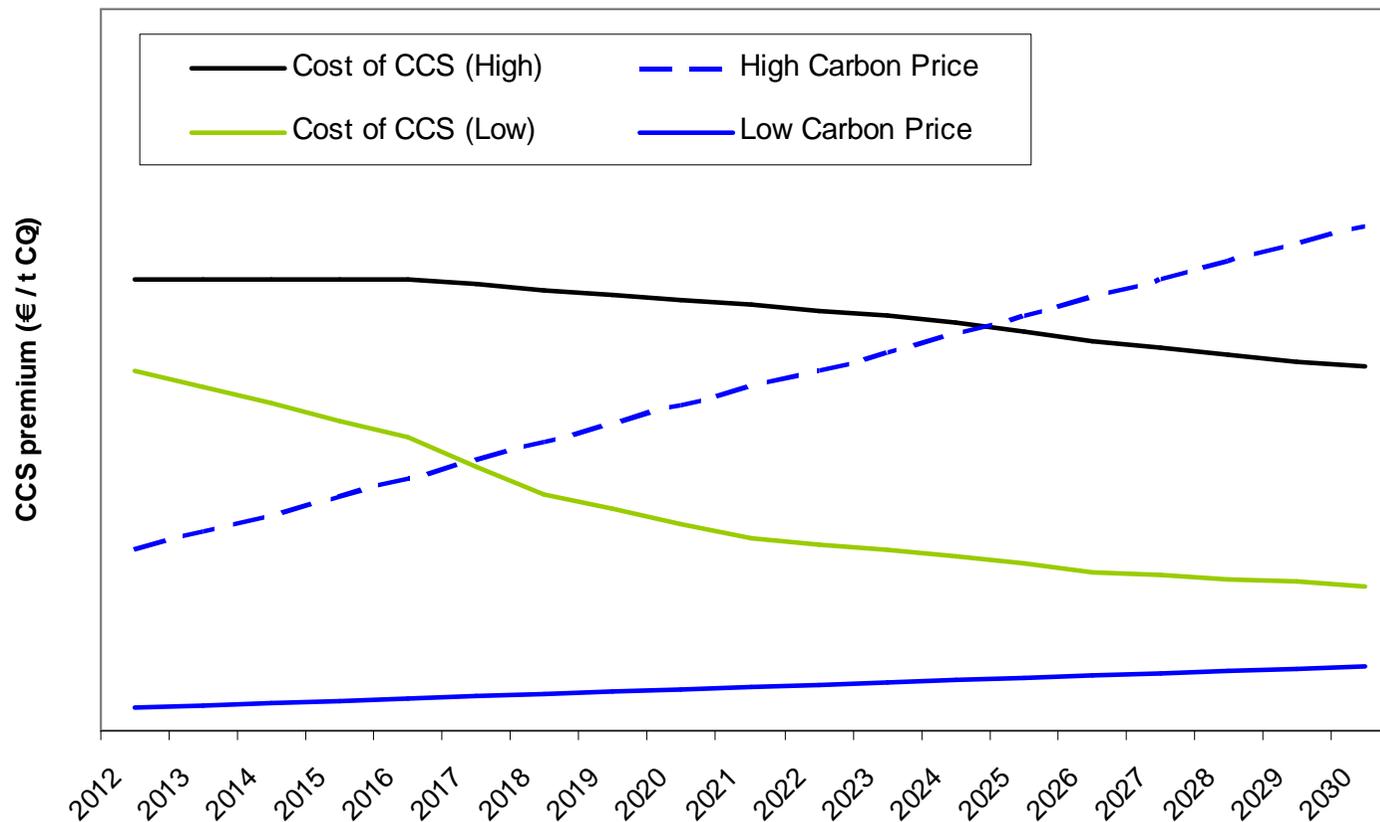
**Climate Change Minister: This will be like ERM**

**May apply to buy-back mechanism but not to tax and rebate route**

## However CCS is likely to require incentives over and above the carbon price, perhaps for many years

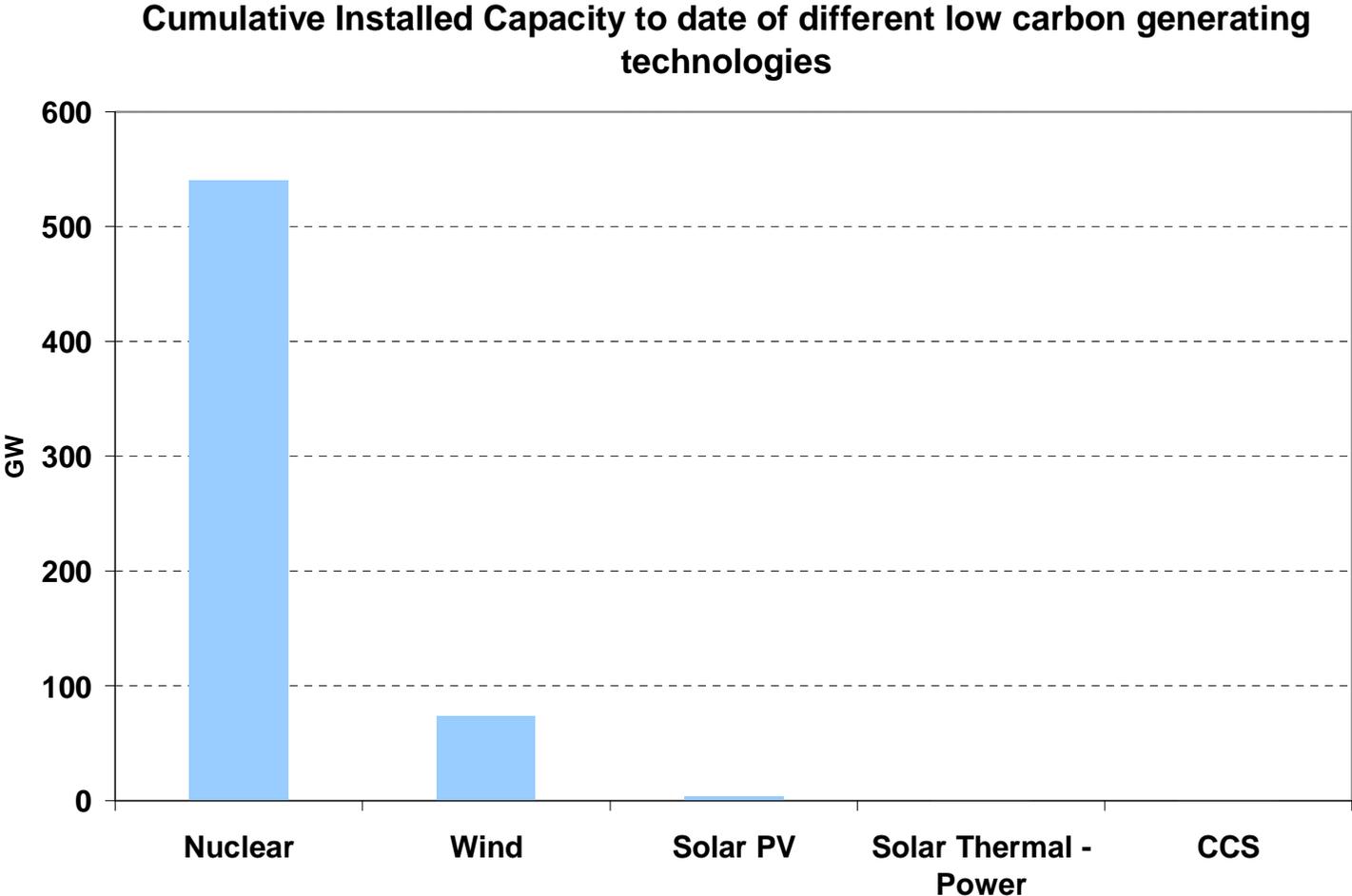
- Premium depends on level and geographical coverage of carbon price
- Total costs of incentives could be several hundred billion dollars (worldwide over time)

Premium over carbon price required to support CCS



Source: Deloitte analysis

# The requirement for additional support reflects the immaturity of the technology and will also apply to other new technologies



## There are various sources for funding the additional cost premium for CCS

### Customers

- electricity prices are higher due to the carbon price
- additional costs from quantity obligations (e.g. Renewable Portfolio Standards or Green Certificate Schemes)
- separate tax or levy on the retail price or wires business charges
- the cost of premium priced contracts (e.g. feed in tariffs) passed through

### Tax payers

- general or earmarked taxation may fund support as grants, aids or tax breaks (capital or per MWh support)
- government or publicly owned utilities may provide cheap capital (debt or equity)

### Shareholders

- surplus created by free allocation of allowances can be appropriated by means of auctions, windfall taxes or price floor arrangements and channelled to clean generation
- sums available are potentially substantial. Estimates of windfall gain in the UK power market alone are c. €1.1 billion p.a.
- shareholders may choose to raise funds to invest to secure future gains

## There are a number of advantages to using earmarked taxes to complement revenue raising via the electricity price

Objective	Advantages of earmarking
<b>Public acceptance of taxes</b>	Taxpayers are more likely to support a new tax if there is a connection between the tax and a particular public service
<b>Increased transparency and control, reducing distortions by interest groups</b>	Earmarking can limit political distortions introduced by interest groups lobbying on non-earmarked taxation and this can increase acceptance of taxes.
<b>Sustainability of funding and investment</b>	Gives credibility to budgetary decisions and provides a stable revenue stream.
<b>Efficient levels of expenditure on emissions abatement</b>	Can lead to efficient expenditure where the cost of damage resulting from emissions is difficult to estimate and it is difficult to set robust emissions caps at the efficient level
<b>Provision of information on voters' preferences</b>	The process of establishing earmarking can increase information on voters' preferences, especially if conducted through a referendum
<b>Environmental taxation and a double dividend</b>	Spending tax revenue to secure environmental benefit may lead to larger welfare gains in some cases than reducing income taxes

# **Capital grants, low cost capital and tax breaks have a role to play but may not be the whole solution**

## **Capital grants**

- Valuable to investors
  - Guaranteed funding
  - High present value due to upfront payment profile
- Incentives for output can be retained and allocation can be capacity related (e.g. per MW for certain type of technology)
- Simple to administer
- But can be more difficult in some political environment than others
  - E.g. may be related to regional aid, may be State Aid issues

## **Low cost capital**

- Low cost capital via state loans or through publicly owned utility
  - Possible rationale is that it provides high risk capital at low risk rates, thus meeting the cost of technical risks
- State Aid issues in EU – must be awarded on a competitive basis

## **Tax breaks (e.g. enhanced capital allowances, reduced tax rate)**

- Require new revenue to be foregone rather than funds from existing revenue
- Some capital intensive projects pay little tax in early years
- May include exemption from consumer taxes (e.g. CCL in UK)

## **A low carbon obligation gives some certainty of achieving targets (subject to a buy-out) but raises challenges**

- The “lumpy” nature of new capacity (relative to the likely scope of an obligation) is likely to cause difficulties both with setting targets and liquidity of trading
  - averaging compliance (e.g. over 5 years) offers partial mitigation
  - an obligation that includes existing generation may give market power to incumbents
- There is a risk that average market prices may be distorted
  - price may rise to the buy-out level in the “compartmentalised” part of the market, with a significant impact on overall market prices
  - obligation may risk raising the cost of entry and thus wider market prices
- Does not provide signals for other carbon reduction at the margin
- Parallel to EU ETS rather than directly complementary
- May be most appropriate as a standard applying to all new plant provided costs not excessive

## **Feed-in tariffs (or benchmarked prices) have proved successful in stimulating investment but may be more difficult to make work for CCS, especially in liberalised markets**

- Not reliant on carbon pricing
- Varies with technology and scale of plant
- Guaranteed revenue is attractive to investors
- EU review confirmed effectiveness for some technologies
  - e.g. onshore wind in Germany, Spain, Denmark
- RO banding in UK represents a move towards technology-specific character of feed-in tariffs
- But CCS plants would have exposure to movements in fossil fuel prices

## **A guaranteed premium over the market price may be a good alternative to feed-in tariffs in liberalised markets**

- A contract offering a premium over the wholesale market price offers many of the advantages of feed-in tariffs, easier to implement in liberalised markets
- Provides hedge against energy price movements through linkage to the wholesale price (fixed premium not a fixed price)
  - May be especially important for CCS
  - Some precedent from Danish fixed premium scheme
- Contracts could be awarded by auction or tender to reveal costs
- Similar in principle to:
  - the original UK NFFO contracts for renewables (but offering a premium rather than a single price)
  - old UK ETS (but support not necessarily awarded per tCO<sub>2</sub> abated)
- May over-reward if carbon prices go high
  - This can be mitigated if support is in the form of a CfD on carbon price
- Need not be technology neutral

## Conclusions

- There is wide consensus on the urgent need to reduce carbon emissions
- There is a range of policy instruments available that can be tailored to different national circumstances
- Trading schemes provide a powerful mechanism for incentivising reduction provided:
  - wide geographical and sectoral coverage
  - caps are tight, long term and credible
- A well-functioning inter-continental scheme still appears many years off
- Hybrid tax and trading schemes appear to have significant potential to reinforce the incentives from emissions trading at national level
- Other schemes will be necessary to complement carbon pricing for new technologies such as CCS
- The preferred support mechanisms will depend on policy objectives, technology stage, and market circumstances, with a role for each of
  - feed in tariffs,
  - contracts guaranteeing a price premium over the market
  - well-designed quantity obligations

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# Incentivizing CCS through market based mechanisms

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**IEA Greenhouse Gas R&D Programme  
and IEA Clean Coal Centre,  
May 31<sup>st</sup>/June 1<sup>st</sup>, Rembrandt Hotel, London**

*by*

***Gerhard Mulder – ABN AMRO  
Jos Cozijnsen – JC Consulting Attorney***

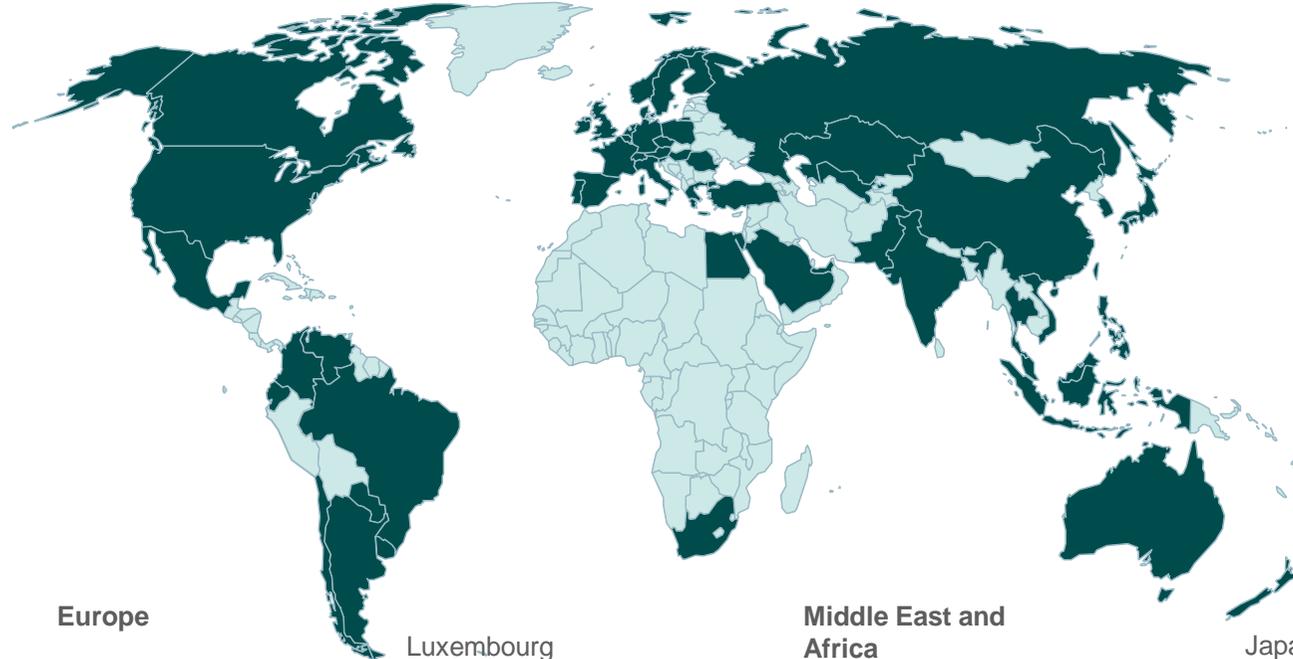
# Outline

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- Introduction
- Current state of play
- Incentivizing via Emissions Trading
- Incentivizing via CDM/JI
- Observations

# ABN AMRO's Global Network

*The scope of ABN AMRO's International network is virtually unmatched by any other bank*



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# JC Consulting Attorney's portfolio

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*Since 1998:*

- Outreach and seminars on CO2 Market: from Amsterdam and Athens to Johannesburg
- Legal advice on ETS
- Strategic advice: how to gain CO2 market access?
- Customers: from Dutch Environment Ministry, Russian MEDT, Shell Global Solutions and Horticulture Organisation to Environmental Defense and Greenpeace



■ [www.jcconsulting.eu](http://www.jcconsulting.eu); [www.co2prices.eu](http://www.co2prices.eu)

# Current state of play

- Currently no clear incentives exist for companies to invest in CCS
  - Some companies may be motivated by obtaining first mover advantage
  - Corporate concerns
  - Speculation on carbon economics yet to come
  - Who paid for developing the Toyota Prius?
  - Linking CCS with power generation may be too strange ‘animal’
- The regulatory framework is fragmented; there is no common approach
  - But, CCS is the only technology that all countries agree on, incl China, US, and Saudi Arabia (IPCC Special Report; IPCC AR4, Stern Review)
- Government subsidizes CCS directly or through Joint Ventures
  - But this is problematic, as the BP Peterhead project showed: timing aspect
- According to Socolow’s wedges; install CCS at 800 GW of base load coal plants by 2054 or 1600 GW of base load natural gas plants
  - Is equivalent of 3500 Sleipner size projects

# Incentivizing CCS via EU ETS

- CCS is currently not explicitly allowed in the EU ETS. What would be the (dis)advantages of allowing under the ETS companies to reduce emissions through CCS?

Advantages	Disadvantages
<ol style="list-style-type: none"><li>1. Banking and borrowing allows for flexible use of EUAs</li><li>2. EUA prices are likely to be robust</li><li>3. Banking from Phase II into Phase III</li></ol>	<ol style="list-style-type: none"><li>1. Allocation periods are too short – minimum of 15 years is needed</li><li>2. Uncertain allocation methodologies</li><li>3. EUA prices have been volatile</li></ol>

- When allowing for CCS in the EU ETS, Governments can push for deeper cuts in allocation: EU focuses on allocation on the basis of x grCO<sub>2</sub>/kWh and 30% reduction
- Outstanding question is what EUA price is needed to induce CCS?

# Incentivizing CCS via EU ETS: *what is status?*

- UK NAP-2: mentions allowing CCS
- NL NAP-2: allocate Power CCS as if emissions would occur
  - Mining Act and Monitoring Decision refer to CCS, provided EC accepts Monitoring Plan
  - Dutch Tender: asking for 0,4 Mt/a service
  - EnergieNed: new 5 coal fired plants will prepare for CCS: provided some government support
- EC withdrew link of Monitoring Guidelines with ETS
  - But still accepts transmitting CO<sub>2</sub> to food industry
  - Now prefers 'opt-in of whole CCS chain' or amendment
- EU Legal Enabling Framework for CCS under development
- ETS Review per 2013: 8 yr period; allow for CCS
  - ETS should also cap process CO<sub>2</sub> emissions !

# Incentivizing CCS via EU ETS: *what is playing?*

- Start CCS now would argue for gaining CO2 credits later:
  - Early reduction gives multiplier bonus
- Why not invest ‘windfall profits’ in CCS (Vattenfall)
- Great advantage in having ZEPP for 30 years:
  - no CO2 cost, large volume, upfront revenues
- ETS not enough understood: coal plant can sell forwards EUAs: 3 Mton @ € 23 \* 5: € 345 million
  - Interest benefits and loan co-finance
  - Forward selling 2012-2020 @ 30?: Morgan Stanley and speculators / ECX has post 2012 price disclosure

# Incentivizing CCS via EU ETS: *limiting cost*

- Reduce health problems and cost: with CCS less NO<sub>x</sub>, SO<sub>2</sub>, dust, mercury ->> reduce NEC cost
- CO<sub>2</sub> Infrastructure laid near Norway and in NL; Rotterdam Harbour interested. Companies offer capture ready service: reduce cost
- Government could ask charge for transferring CO<sub>2</sub> waste from source to storing facility

# Incentivizing CCS via CDM / JI

- CDM/JI is fundamentally different from the EU ETS. In CDM/JI projects, one receives credit after reducing the emissions rather than receiving rights upfront
- Particularly the CDM has had many methodological issues and is very bureaucratic
  - Baseline setting
  - Additionality
- JI is slightly less bureaucratic because it takes place in Annex B countries; i.e. countries with a cap under the Kyoto Protocol
- CCS is considered a sink under the Kyoto Protocol, rather than a standard project type
  - Sink based projects receive sub-category of CERs (temporary t/ICERs)  
How about CCS?

# Incentivizing CCS via CDM / JI

- To date, several projects have been submitted to the CDM Executive Board
  - Methodology Panels first reviews the proposed project and its methodology
- The MethPanel saw multiple objections and referred the issue back the CoP/MoP;
- CoP Dec. 2006 put CCS/CDM 'on hold'. What were the main objections?
  - Physical seepage: there is no procedure to select an appropriate site for geographical storage projects → up to market
  - Monitoring methods for seepage: no good monitoring methodology may exist at this point, according to the MethPanel → IPCC 2007
  - Post-project seepage: CO<sub>2</sub> may have a long-term corrosive effect
  - Liability for developing country? → CDM not sufficient regime
  - What is sustainability gains in developing country from CCS?
  - Is it really cheaper to do CCS in CDM?

# Incentivizing CCS via CDM / JI

- A key question will be what long-term levels of physical leakage (seepage) risk and associated uncertainty is acceptable
  - Is 0.01% per year acceptable?
  - Can be insured / set aside offsets
- Ultimately, who is liable if seepage occurs and the credits are already sold?
  - Is this risk insurable?
- Will the UN propose to create a sub-set of CERs, as they have done with forest based projects?
  - If so, will this sub-set be admissible in the EU ETS and other scheme?
  - Is it tradable enough when it is conditional?

# Incentivizing CCS via CDM / JI

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- Unlikely that a solution will be found soon. The process is slow and bureaucratic
- EU sees CCS in CDM as bargaining chip: to get OPEC and China/India in, but
- Fear of CDM 'lock-in': would China/India be willing to accept an emissions cap if they have assured CDM investments for 20-30 years?
- With national or energy sectoral cap for developing country CCS could be paid with JI investments with less liability concerns and less transaction costs

# Observations

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- A quick solution from environmental markets such as the EU ETS and CDM/JI is unlikely: but ETS market not too well understood
- More urgency needed to turn political support into practical means
- A legitimate question is whether markets can play a role at all, and whether Governments should impose a command & control regime to push for CCS: problem is partly a power market problem
- The climate problem is too serious to allow for thousands new facilities without CCS to come on line
  - A more pragmatic approach is needed
- The current ongoing research and experimental plants should provide guidance on the way forward



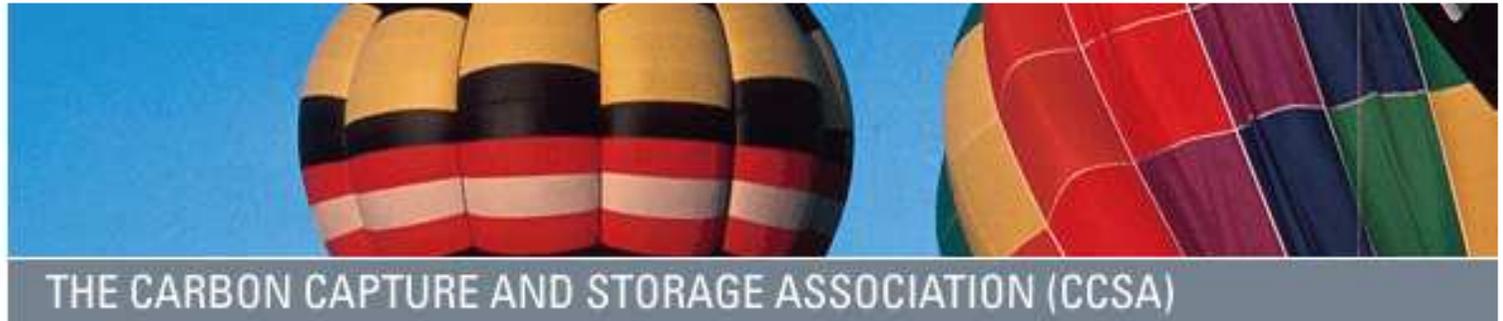
# **Expert Meeting on Financing Carbon Capture and Storage Projects**

## **Possible Regulatory Options for the UK Government to enable CCS Projects**

**1<sup>st</sup> June 2007**

**Dr Jeff Chapman**

**Carbon Capture & Storage Association**



## **Business model 1**

- **A company builds a power plant, a pipeline and accesses a store**



## **Business model 2**

- **PF or IGCC power generator with CCS**
- **Pipeline operator**
- **Storage site operator**



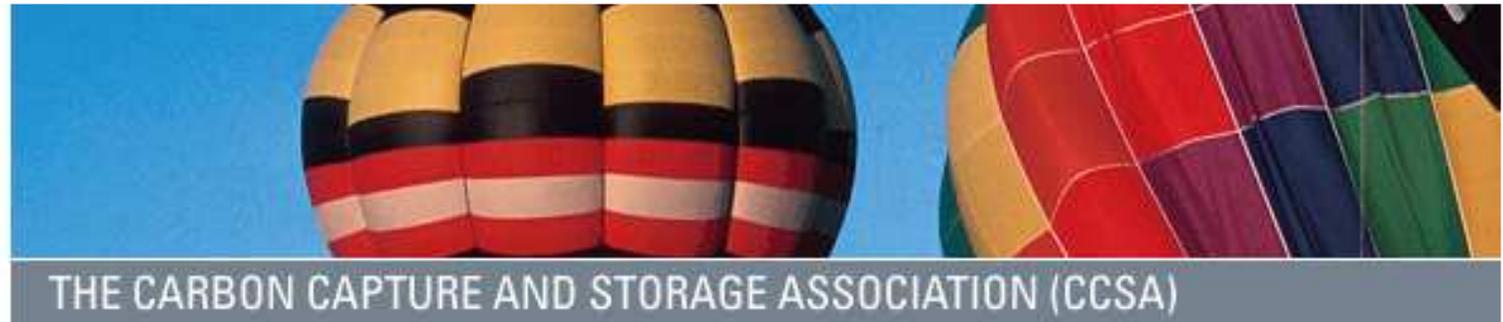
## **Business model 3**

- **Air separation company**
- **PF power generator with CCS**
- **Pipeline operator**
- **Storage site operator**



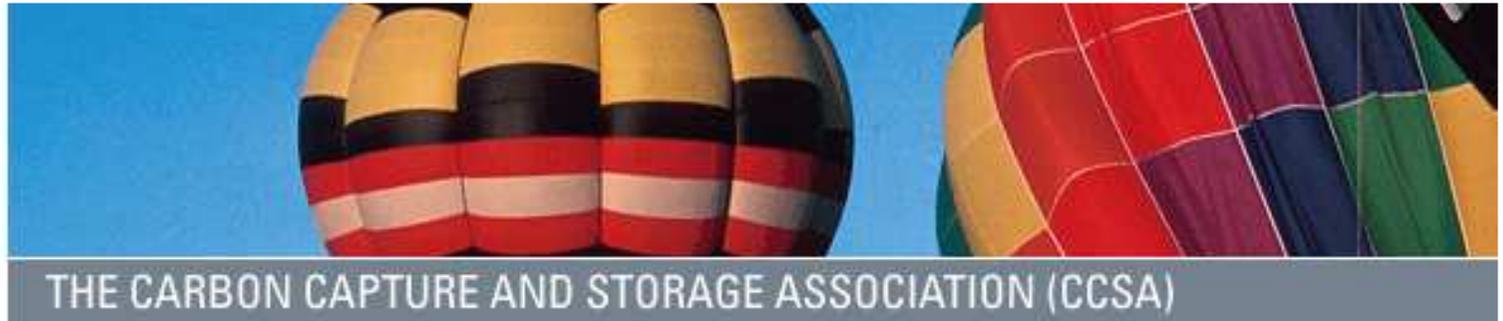
## **Business model 4**

- **Gasifier hydrogen supplier with CCS**
- **Hydrogen power plant operator**
- **Pipeline operator**
- **Storage site operator**



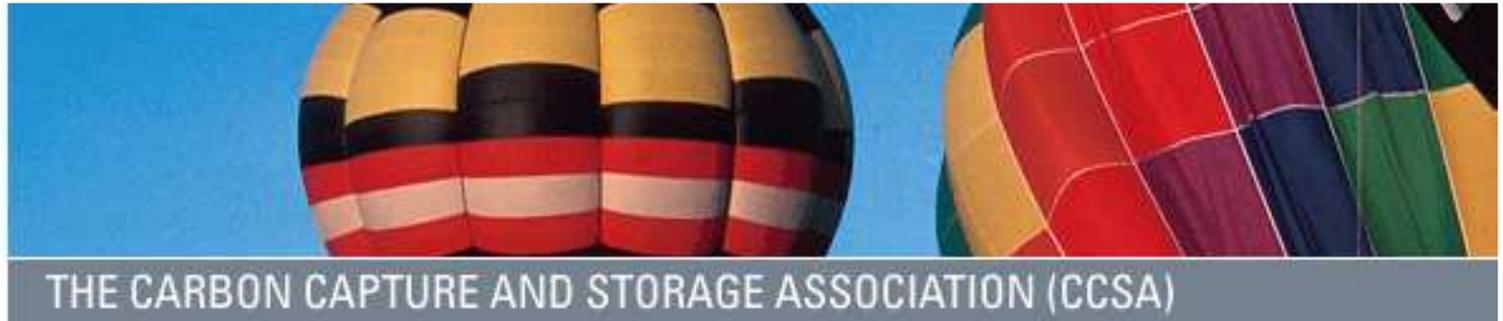
## **Who's the Regulator?**

- DTI for capture as part of industrial plant
- DEFRA(EA) for capture on environmental issues
- DEFRA(EA) for EU ETS
- DTI for Pipeline Act
- DTI for Petroleum Act so EOR and offshore pipelines
- DEFRA regulates FEPA so saline formations offshore in England & Wales and SE in Scotland



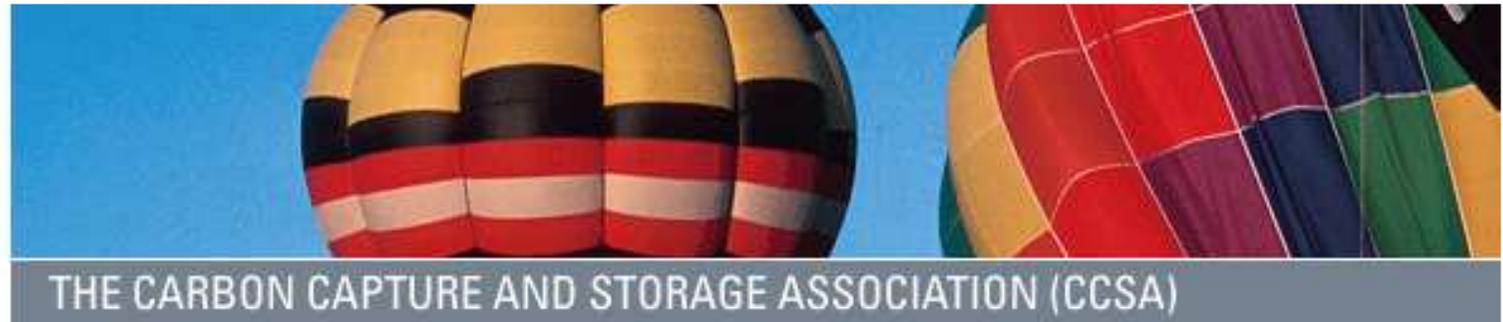
# Carbon Capture Plant

- **Planning Permission (Section 36 Electricity Act)**
- **Environmental impact assessment**
- **IPPC**
- **Health & Safety**



# Pipeline Matters

- **Planning consent**
- **Pipelines Act**
- **Off shore pipelines regulated by Petroleum Act**
- **Health & Safety**
- **Re-use of pipelines**
- **Third Party Access**



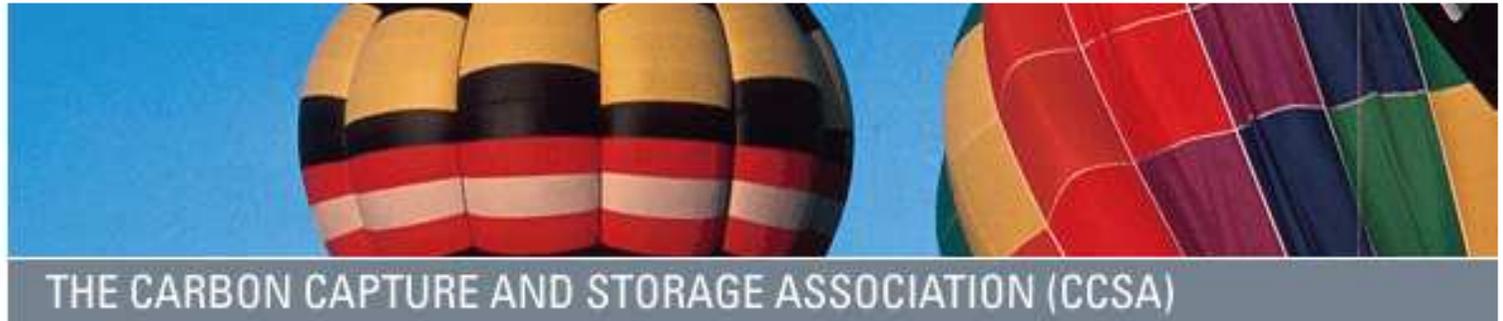
## Health & Safety

- **Industrial CO<sub>2</sub> applications commonplace**
- **Experience of large scale CO<sub>2</sub> handling in USA**
- **No UK experience of these volumes of inventory**
- **CO<sub>2</sub> not listed as hazardous under COMAH**
- **CCSA/EI in discussion with HSE**
- **HSE will decide if they have sufficient data on which to base regulation. Industry group will review.**
- **EC Centralised verification of safety?**



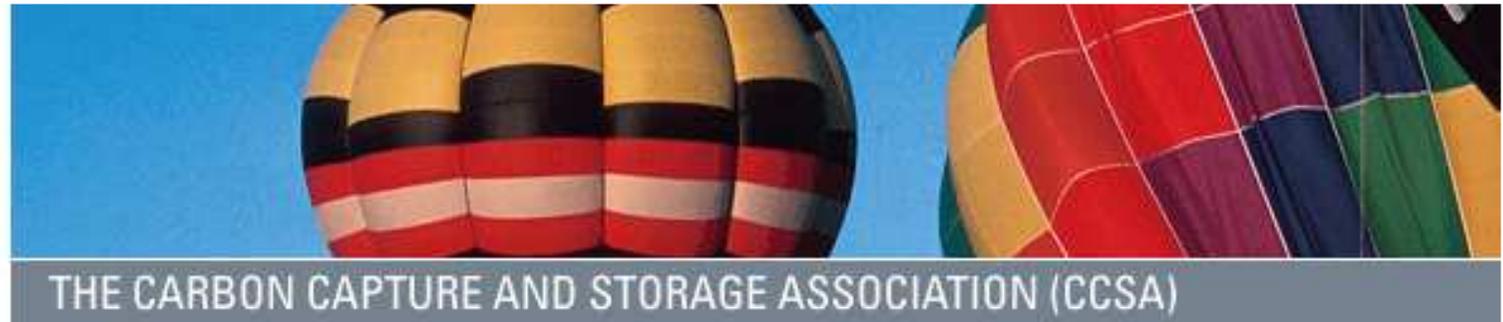
## On-Shore Matters

- **Landfill Directive**
- **Water framework Directive**
- **Planning consent – Town & Country Planning Act**
- **If CO<sub>2</sub> classed as hazardous under COMAH then HSE gets involved in planning and regulation**



## **Off-Shore Matters**

- **London & OSPAR**
- **Environmental Impact Statements**
- **Safety Navigation Zones**
- **Air Navigation Order**
- **Exclusive Economic Zone, 12-200 miles**
- **Criminal & Civil Law**



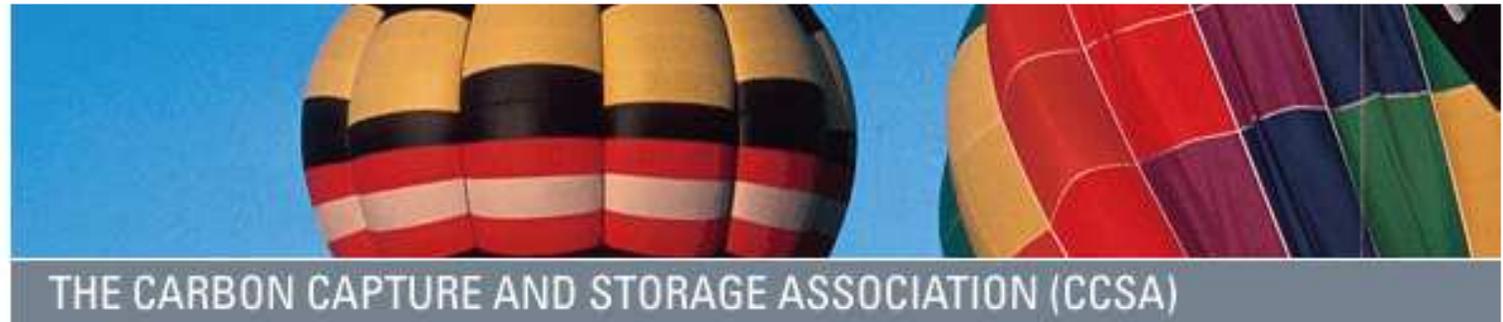
## Licensing Phases

1. ***Exploration-*** period in which potential store is evaluated
2. ***Retention-*** time limited project development phase
3. ***Operational-*** injection of CO<sub>2</sub> – could be time or volume limited or contract with decision points
4. ***Closure-*** monitoring & decommissioning
5. ***Decommissioned-*** site abandoned and responsibility/liability handed back to Crown



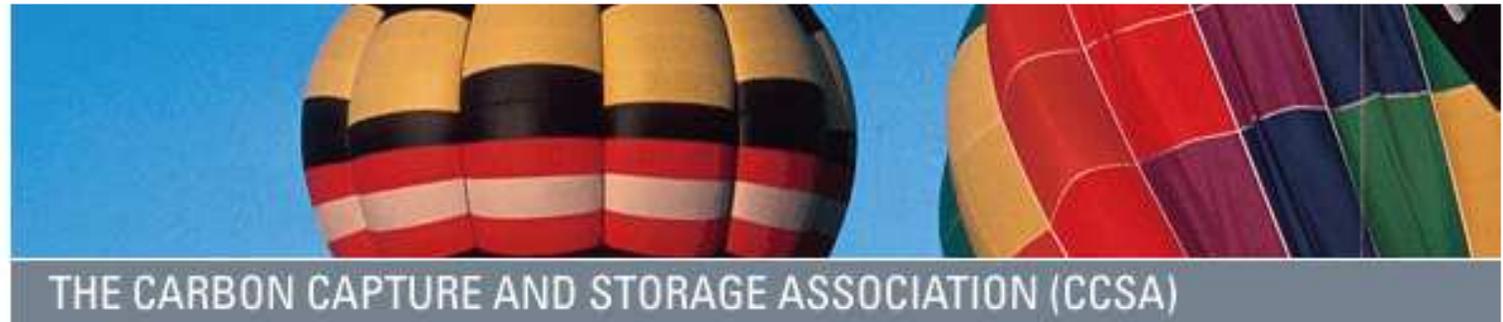
## Storage Licensing Issues

- Site characterisation
- Condition of the site
- Extent of license
- Monitoring of the site
- CO<sub>2</sub> Purity?
- Termination conditions
- Insolvency
- Terms of closure
- Parallels in gas storage



## Long Term Liabilities

- On-going monitoring
  - Remediation in a failure event
  - Compensation claims
  - Cost of CO<sub>2</sub> emissions credits
- 
- State must assume long term liabilities terms to be discussed



# EU Emissions Trading Scheme

- **Opt-in for Phase II**
- **Opt-in categories for Phase III? Or full recognition?**
- **Draft Monitoring & Reporting Guidelines made in UK**
- **In the different business models which is the installation?**



## **Mandatory CCS**

- **Workable but with:**
- **Perverse consequences**
- **‘Capture ready’ should be left to the market**



*Carbon Capture &  
Storage Association*



THE CARBON CAPTURE AND STORAGE ASSOCIATION (CCSA)



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